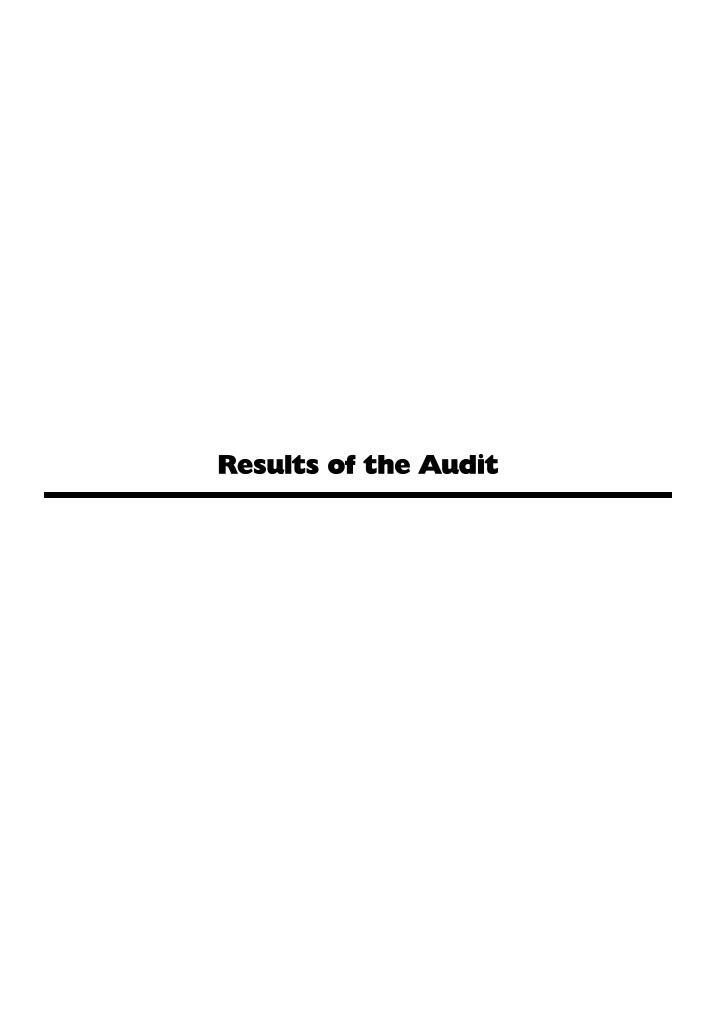
Report to the Board of Education Year Ended June 30, 2016 To the Board of Education Livonia Public Schools

We have recently completed our audit of the basic financial statements of Livonia Public Schools (the "School District") as of and for the year ended June 30, 2016. In addition to our audit report, we are providing the following results of the audit, other recommendations, and informational items which impact the School District:

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We are grateful for the opportunity to be of service to Livonia Public Schools. We would also like to extend our thanks to Lisa Abbey, Nick Armelagos, Alison Smith, and the entire business office for their assistance and preparedness during the audit. We recognize that preparing for the audit is carried out in addition to your staff's normal daily activities. Should you have any questions regarding the comments in this report, please do not hesitate to call.



To the Board of Education Livonia Public Schools

We have audited the financial statements of Livonia Public Schools (the "School District") as of and for the year ended June 30, 2016 and have issued our report thereon dated September 26, 2016. Professional standards require that we provide you with the following information related to our audit.

## Our Responsibility Under U.S. Generally Accepted Auditing Standards

As stated in our engagement letter dated April 25, 2016, our responsibility, as described by professional standards, is to express an opinion about whether the financial statements prepared by management with your oversight are fairly presented, in all material respects, in conformity with U.S. generally accepted accounting principles. Our audit of the financial statements does not relieve you or management of your responsibilities. Our responsibility is to plan and perform the audit to obtain reasonable, but not absolute, assurance that the financial statements are free of material misstatement.

As part of our audit, we considered the internal control of the Livonia Public Schools. Such considerations were solely for the purpose of determining our audit procedures and not to provide any assurance concerning such internal control.

We are responsible for communicating significant matters related to the audit that are, in our professional judgment, relevant to your responsibilities in overseeing the financial reporting process. However, we are not required to design procedures specifically to identify such matters.

Our audit of the School District's financial statements has also been conducted in accordance with Government Auditing Standards, issued by the Comptroller General of the United States. Under Government Auditing Standards, we are obligated to communicate certain matters that come to our attention related to our audit to those responsible for the governance of the School District, including compliance with certain provisions of laws, regulations, contracts, grant agreements, certain instances of error or fraud, illegal acts applicable to government agencies, and significant deficiencies in internal control that we identify during our audit. Toward this end, we issued a separate letter dated September 26, 2016 regarding our consideration of the School District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements.

## Planned Scope and Timing of the Audit

We performed the audit according to the planned scope and timing previously communicated to you in our meeting about planning matters on August 11, 2016.

## **Significant Audit Findings**

## **Qualitative Aspects of Accounting Practices**

Management is responsible for the selection and use of appropriate accounting policies. In accordance with the terms of our engagement letter, we will advise management about the appropriateness of accounting policies and their application. The significant accounting policies used by the School District are described in Note I to the financial statements. As discussed in Note I to the basic financial statements, the School District adopted Governmental Accounting Standards Board Statement No. 72 and 79.

We noted no transactions entered into by the School District during the year for which there is a lack of authoritative guidance or consensus.

We noted no significant transactions that have been recognized in the financial statements in a different period than when the transaction occurred.

Accounting estimates are an integral part of the financial statements prepared by management and are based on management's knowledge and experience about past and current events and assumptions about future events. Certain accounting estimates are particularly sensitive because of their significance to the financial statements and because of the possibility that future events affecting them may differ significantly from those expected.

The most sensitive estimate affecting the financial statements was the School District's share of the MPSERS pension plan net pension liability recorded on the government-wide statements for GASB Statement No. 68. The School District's estimate as of June 30, 2016 is \$279,856,068, and based on data received from the Office of Retirement Services. We evaluated the key factors and assumptions used to develop the pension liability in determining that it is reasonable in relation to the financial statements taken as a whole.

The disclosures in the financial statements are neutral, consistent, and clear. Certain financial statement disclosures are particularly sensitive because of their significance to financial statement users. The most sensitive disclosures affecting the financial statements relate to potential contingent liabilities

#### Difficulties Encountered in Performing the Audit

We encountered no significant difficulties in dealing with management in performing and completing our audit.

## Disagreements with Management

For the purpose of this letter, professional standards define a disagreement with management as a financial accounting, reporting, or auditing matter, whether or not resolved to our satisfaction, that could be significant to the financial statements or the auditor's report.

We are pleased to report that no such disagreements arose during the course of our audit.

#### **Corrected and Uncorrected Misstatements**

Professional standards require us to accumulate all known and likely misstatements identified during the audit, other than those that are trivial, and communicate them to the appropriate level of management. The School District omitted a disclosure from the financial statements which was requested to be disclosed for a potential range of loss on a lawsuit. Management has determined that their effects are immaterial, both individually and in the aggregate, to the financial statements taken as a whole.

### Significant Findings or Issues

We generally discuss a variety of matters, including the application of accounting principles and auditing standards, business conditions affecting the School District, and business plans and strategies that may affect the risks of material misstatement with management each year prior to retention as the School District's auditors. However, these discussions occurred in the normal course of our professional relationship and our responses were not a condition of our retention.

## Management Representations

We have requested certain representations from management that are included in the management representation letter dated September 26, 2016.

### Management Consultations with Other Independent Accountants

In some cases, management may decide to consult with other accountants about auditing and accounting matters, similar to obtaining a "second opinion" on certain situations. If a consultation involves application of an accounting principle to the School District's financial statements or a determination of the type of auditor's opinion that may be expressed on those statements, our professional standards require the consulting accountant to check with us to determine that the consultant has all the relevant facts. To our knowledge, there were no such consultations with other accountants.

This information is intended solely for the use of the Board of Education and management of Livonia Public Schools and is not intended to be and should not be used by anyone other than these specified parties.

Very truly yours,

Plante & Moran, PLLC

Teresa L. Pollock

# **Other Recommendations**

## **Other Recommendations**

## Food Service Fund Balance

We noted that the fund balance of the Food Services Fund continues to grow toward the U.S. Department of Education's maximum allowance of three months' worth of operating expenditures. The School District should use this opportunity to upgrade or replenish equipment utilized by the food service department in order to reduce the fund balance in that fund. Furthermore, we would like to remind the School District that School Food Authorities (SFAs) are required to obtain prior written approval of its awarding agency before incurring the cost of a capital expenditure. For purposes of obtaining prior approval, equipment is defined as any item of nonexpendable personal property with a useful life of one year or longer and an acquisition cost which equals or exceeds the federal per-unit capitalization threshold of \$5,000, or a lower threshold set by the State or local level regulations. However, to help mitigate the burden of the approval process, a pre-approved list of assets has been provided by the USDA which do not require separate written approval.

# **Informational Items**

## **State Aid Funding**

#### State Aid and the Foundation Allowance

The fiscal year ended June 30, 2016 saw continued focus on several recurring themes in school funding by the State of Michigan: limited increases in the foundation allowance; additional funding boosts for districts at the minimum foundation; and additional resources dedicated to assisting with funding the districts retirement/post-retirement health care obligation (MPSERS). One significant change was the elimination of resources provided for best practice and student performance. While districts experienced an increase in the foundation, the increases still have not replaced the \$470 per pupil cut experienced in 2011-2012 for many districts.

2015-2016 Foundation: For the 2015-2016 fiscal year the base foundation increased by \$70, from \$8,099 to \$8,169. The state continued its use of the "2X" formula providing districts at the minimum foundation with an increase of \$140 per pupil. The District's foundation allowance was increased to \$8,169. The foundation includes a "roll in" of the 2014-2015 equity payment for eligible districts, which created a minimum foundation of \$7,391 per pupil. For comparison purposes, the District's foundation prior to the \$470 cut was \$8,277, meaning the current foundation is \$108/per pupil below the 2011 foundation allowance. In the 2015-2016 State Aid Act, a minimum funding provision continued (section 20f). This section recognizes that the funding shift toward paying the growing MPSERS expense could significantly harm some districts. Just as in 2015-2016, this categorical guarantees at least a \$25 per pupil increase after giving account to the funding changes. For many districts the increase in the per pupil foundation was significantly offset by the elimination of Best Practice and Performance funding. Your District did receive funding under this section, meaning that the net resources under the formula only increased by \$25/pupil. This provision continues for 2016-2017.

2016-2017 Foundation: For the 2016-2017 fiscal year, the base foundation increases by \$60, from \$8,169 to \$8,229. Additionally, using the "2x formula", the minimum foundation allowance increases by \$120 per pupil to \$7,511. No equity payments are provided in 2016-2017. Based on these changes, your District will receive a \$60 increase in its foundation allowance, representing an increase of 1%.

<u>Pupil Membership Blend for 2016-2017</u>: there was much debate on what counts should be used and how they should be weighted. Ultimately the decision was to not change the method for 2016-2017. 2016-2017 funding will be based on 90% of the fall 2016 count and 10% of the February 2016 count. As a result districts should be able to better estimate expected per pupil revenue during the fiscal year. The counts will be fixed and student transfers after the count day will not impact funding.

MPSERS Cost Support: The contribution rate the District is required to pay continues to rise, thought the growth rate has slowed from 2015-2016. The District has no ability to influence the rate and no choice regarding its participation it the program. Recognizing the costs are increasing under the current system, the 2015-16 State Aid Act continued to include funding to help pay for some of the increased cost. The categorical aid is formula driven using the District's MPSERS payroll participation data. This funding is provided in 2 separate sections of the State Aid Act 147a and 147c. The District received a total of \$1,354,551 in 147a and \$10,940,359 of 147c categorical aid to help offset the impact of the increase in the retirement costs. The 2016-2017 State Aid Act continues this MPSERS cost support categoricals. The school district Section 147c was designed to fund approximately 10% of covered payroll and does not increase District resources. Instead, the funding is recognized as revenue and then returned directly to the retirement system. In general terms, this means that the total cost of the retirement system contributions

# **Informational Items (continued)**

in 2015-2016, representing approximately 36% of covered payroll, is recognized as an expenditure in the District's financial statements along with related revenue that was previously considered state support to the system. The net effect is that the district is responsible for approximately 26% contribution to the retirement system. The District budgeted for additional State revenue and additional retirement expenditures in order to accommodate this funding mechanism, but may encounter some budget variances due to the fact the state revenue provided is based on prior year school district payroll information.

This retirement funding approach will continue into 2016-2017. The net effect of all these changes for 2016-2017 is that the district's net out of pocket contribution will determined by the Office of Retirement Services to be approximately 25%, and the total cost of the retirement system will have grown to 36.64%.

## Other State Aid Act Changes Impacting 2016-2017

The Amendments to the State Aid Act made several other changes impacting school districts. Several changes we identified that could impact the District include:

<u>Days and Hours</u> –For 2016-2017, the minimum days increases to 180. The hours requirements is maintained at 1,098.

<u>Transparency Reporting Requirements</u> – These content posting requirements continue and include, but are not limited to, Deficit Elimination Plans, Enhanced Deficit Elimination Plans, District credit card information, budget information, procurement and reimbursement policies, and out of state travel information. Transparency reports must be updated on the district's website within 15 days of the change.

<u>Enrollment in Virtual Courses-</u> Numerous changes were made to program requirements by prescribing policies and procedures for districts enrolling students in virtual courses, including allowing districts to deny enrollment in an online course if a pupil is in kindergarten through fifth grade.

<u>MiSTEM Programs-</u> Language was included allocating funds for the purpose of funding Michigan science, technology, engineering, and math (MiSTEM) based on recommendations of the MiSTEM advisory council, with some funds earmarked for specific purposes. If the council is unable to make specific funding recommendations by June 1, 2016, the Department is directed to distribute the funds on a competitive grant basis.

<u>Adult Education</u> – several changes were made to the funding formula and eligibility requirements. There is a one year freeze on the planned phase in of the new funding formula. As a result for Districts with significant Adult Education programs, a careful review of the changes will be important for planning future operations.

At Risk Funding (31a) – Finding levels did not increase in 2016-2017, the changes made previously are retained and the program has not been expanded to all Districts. Currently, Hold Harmless Districts are excluded from participation in the At Risk Program.

## **MPSERS Reform and Future Contribution Rates**

Over the past few years, the Michigan legislature enacted several reforms designed to curb the rising contribution rates and perpetual under-funded situation of the Michigan Public School Employee Retirement System (MPSERS). These reforms included early retirement incentives, employee funding of a portion of retiree health costs, a tiered rate and benefit structure for employees hired after July 1, 2010, and certain other provisions. These provisions were designed to avert a long-term financial crisis with the Plan. The impact of investment declines during 2008 and 2009, coupled with a shrinking base of contributing active lives funding an ever increasing number of retirees, continue to result in rising costs of sustaining the MPSERS program.

The State Aid Bills continue to contain provisions designed to defray a portion of these costs. Since 2011, money continues to be set aside from the School Aid Fund (SAF) for one time allocations that Districts use to offset their annual retirement contributions (147a). Since 2012-2013, Districts continue to receive Section 147c MPSERS UAAL Rate Stabilization Payment Categorical. In 2014-2015, an additional MPSERS Early Retirement Incentive Extra Payment (147d) was appropriated in the State Aid Bill for \$108 million. However, this amount was reduced to \$19.6 million and Districts only received this amount once in the November school aid payment.

The 2015-2016 State Aid Bill appropriates \$100 million to be set aside from the School Aid Fund for continued funding through section 147a, and provides no additional funding for MPSERS Early Retirement Incentive Extra Payment (section 147d). Districts will continue to receive Section 147c MPSERS UAAL Rate Stabilization Payment. The impact of this funding is to provide districts with directed resources to help pay for a continually increasing retirement contribution. The gross contribution, before any support from the State, is approximately 36% of payroll for 2015-2016. After the various funding offsets, the district out of pocket contribution is just under 26% of covered payroll.

Public Act 300, signed by the Governor in September 2012, created certain caps on the employer contribution rate, created retirement plan alternatives which could modify the rate, increased employee contributions, provided for future employees to receive defined contribution instead of the current defined benefit for health care, and began prefunding health care benefits from a pay-as-you-go method to a combination of employee contributions, employer contributions, and state funding. The capped elements of the overall rate will mean that the SAF will be responsible to fund any unmet required contributions determined by the actuaries. A concern is that the state funding needed to keep the District's out of pocket rate down may limit the ability for the SAF to provide any increases in the foundation allowance and other categoricals. This has been, and will continue to be, a key factor to watch over the upcoming years. The overall rate has increased from 24.79 percent for the 2013-2014 fiscal year to 25.78 percent of covered payroll for 2014-15 and 2015-16. This .99 percentage point increase represents an actual increase of 4.0 percent.

Legal challenges related to the 3% contribution from employees have been ongoing. One case was resolved in 2015 determining that the 3% contributions since 2012 were allowable. No decision has been made by the courts related to the 3% employee contributions from 2010 to 2012. The decision should help in stabilizing future contribution rates required by the School District.

## **Informational Items (continued)**

For your District, the "out of pocket" contribution rate of 25.78 percent for 2015-16 represents approximately \$24 million in total pension costs and retirement health care costs or \$1,636 per pupil. We will continue to keep you informed as the changes to the retirement system unfold.

## **Early Warning Legislation**

"Early Warning Legislation", a 10 bill package of bills, was signed in 2015. This legislation is aimed at identifying districts that may be showing signs of fiscal distress, creates a system of reporting this situation sooner than in the past, and requires those districts deemed to be in distress to remit more frequent financial data to Treasury. The entire Early Warning System is under the supervision of Treasury and resources have been allocated at the State level for more resources to monitor and assist local districts and charter schools.

The first item to take effect was the identification of those districts and charter schools whose total general fund balance was less than 5% of general fund revenue in each of the last two years (fiscal 2014 and 2015). The definition of revenue for purposes of this test focuses on General Fund unrestricted revenues. Districts that met this criteria were required to remit the budgetary assumption and expenditure per-pupil information to CEPI as the first step in the process. For 2016, this information was due by July 7, 2016, requiring affected districts to compute certain information only one week after their fiscal year ends.

Once remitted, the State Treasurer, through the Office of School Review and Fiscal Accountability (OSRFA), may conclude that the potential for fiscal stress may exist. At that time, the district may conclude to contract with the ISD (or the authorizing body for charter schools) to review the district's financial records and offer recommendations to avoid a deficit. The review would need to be concluded within 90 days of entering into the contract, and requires quarterly reporting to Treasury on the status of implementation of the recommendations. As of July 2016 there are 18 school districts identified as being in potential fiscal stress. Livonia Public Schools exceeded the 5% requirement as of June 30, 2016.

In their oversight role, OSRFA has applied a fiscal projection model to historical Financial Information Database (FID) data. In February 2016 this model identified 75 school districts as having a projected deficit within the current fiscal year or the following two school fiscal years. The projection model incorporates four key financial indicators, which are enrollment, revenue, expenditure, and fund balance. These school districts were sent a communication to determine if a corrective action plan had been implemented, or if there was an explanation for a decrease in general fund balance. OSRFA reviewed each school district's response and financial data to determine whether potential fiscal stress existed in the school district. It is expected this tool, and other means, will be used annually as part of their oversight role.

For the years ended June 30, 2016 and 2015, the general fund balance was 5.49% and 2.60% of unrestricted general fund revenue, respectively. The District should continue to monitor this figure closely so any required reporting can be done in accordance with the required timelines.

## **Fund Balance**

During the 2015/16 fiscal year the District faced continued financial challenges due to declining enrollment and inflationary cost pressures. The outlook for 2016-2017 and beyond suggests future funding increases for operations will not be significant. This continues to put substantial pressure on Districts' operating budgets and fund equity.

During the 2015-2016 school year, the District's General Fund revenue exceeded expenditures by approximately \$4.0 million. This resulted in increasing the General Fund equity to approximately \$8.3 million at June 30, 2016. We feel that it is important for the District to maintain its fund equity at an appropriate level. The benefit to the District of maintaining appropriate fund equity is the ability to meet unforeseen circumstances, like the implementation of State Aid proration, without significantly affecting the level of programs for the year. This gives the District time to work out financial changes without the need for sudden or drastic reactions to adverse circumstances. The need for fund equity will continue to be important due to the funding caps imposed by school finance reform, increasing retirement and health care costs, other cost pressures the District is facing and cash flow needs due to the fact about 18% of the District's state aid is received after the school year has ended, as well as, concerns over the allocation of resources within the School Aid Fund in the future, and the fact that the State is increasing its monitoring of each school district's financial health, including implications from the Early Warning requirements.

Fund balance goals are often stated in terms of a percentage of total expenditures. As a point of reference, the statewide average for school districts at June 30, 2015, (excluding Detroit) is approximately 10.06 percent of expenditures. Fund equity of 5.5 percent of expenditures would approximately equal the District's average accounts payable and payroll for a 3-week period, while 11 percent would approximately equal 6 weeks. The District's fund equity percentage is 5.6 percent and equals approximately 3 weeks of operation. Given the continued uncertainties with State funding and lack of significant growth in per pupil school aid funding, budget planning and fund balance management will continue to be essential elements for District success.

## **Michigan Education Finance Study**

The State of Michigan, through the Department of Treasury, contracted the firm APA consultants, to perform a comprehensive analysis of financial and performance data of Michigan's public school districts. Under legislation passed in 2015 amending the School Code (380.1281a), the information gleaned from the study, including the ultimate recommendations provided by the consultants, provides state policy and law-makers with information necessary to assist in improving overall performance results through assessment of funding adequacy and by assessing the equity of the public education funding system.

The two primary areas of the finance study included -

I) An examination of revenue and expenditure data from Michigan Districts that have testing level performance above average on statewide proficiency assessments. There were 186 (of 541) Districts identified as meeting an "above average" standard set in the study, and 58 districts meeting one additional performance standard (high absolute performance, growth or special populations) that were deemed "successful districts" as defined in the study. The data surrounding the "successful districts" was specifically analyzed.

2) An evaluation of resources available to Districts for non-instructional spending (such as food service, transportation, operations, community service and adult education) by region.

In addition, the study covered analysis of capital and debt service expenditures and examined revenues and expenditures of districts deemed "exemplary" as defined in the study. The report also included the results of an equity study, ultimately stating that Michigan's current school finance system was found to be "moderately inequitable."

Recommendations from the study include:

- Recognition of a base cost (cost of serving student with no special needs) of \$8,667 per student of
  funding in order for Districts to meet state performance standards as well as additional funding
  recommendations for at-risk and English Language Learner (ELL) students
- Creating a system to improve tracking of actual special education expenditures
- Not setting benchmarks by region for non-instructional and capital or debt service expenditures at
  this time but a recommendation to implement a system to collect this data if desire to set
  benchmarks in the future.
- Creating a more equitable funding system

The complete study, totaling 224 pages, can be found online at <a href="https://www.michigan.gov/documents/budget/Michigan Education Finance Study 527806">https://www.michigan.gov/documents/budget/Michigan Education Finance Study 527806</a> 7.pdf

The data in the study is extensive and can assist districts when benchmarking their financial and educational results. The Governor's office has stated this information will be utilized by the new 21<sup>st</sup> Century Education Commission. However, at this time, it is unclear if or how the information in the study will impact the future of school funding in Michigan.

## Written Procedures for Grants - Required for District Federal Grant Participation

As part of your Single Audit annually, the auditors are required to assess the written procedures that exist related to the specific compliance requirements for the federal programs that are selected for testing. Effective December 26, 2014, the Federal Uniform Guidance outlines new requirements. It is important for the District to be aware of the comprehensive list of required written (board) policies and (administrative) procedures required for federal grant participation. These requirements are described in 2 CFR Part 200 and include the following:

- Written Cash Management Procedures [§200.302(b)(6)]: To implement the requirements of §200.305 Payment
- Written Allowability Procedures [§200.302(b)(7)]: To determine the allowability of costs in accordance with Subpart E- Cost Principles
- Written Travel Policy [§200.474(b)]: To ensure costs incurred by employees for travel are reasonable and allowable

- Written Conflict of Interest Policy [§200.318(c)]\*: To maintain standards of conduct covering
  conflicts of interest and governing the actions of its employees engaged in the selection, award and
  administration of contracts
- Written Procurement Procedures [§200.319(c)]\*:To ensure that all solicitations include the following requirements
  - i. Incorporate clear and accurate descripts of technical requirements for the material product or service to be procured
  - ii. Identify all requirements which must be fulfilled
  - iii. Ensure that all prequalified lists of persons, firms, or products which are used in acquiring goods and services are current and include enough qualified sources to ensure maximum open and free competition
- Written Procedures for Conducting Technical Evaluations of Proposals and Selecting Participants
   [§200.320(d)(3)]\*: To maintain a method for evaluation proposals received

\*In the Federal Register published on September 10, 2015 (Vol. 80, No. 175), the Procurement Procures noted above were formally delayed. There is a two year grace period for the implementation of the procurement procures in 2 CFR 200.317 through 200.326. Therefore, the District is not required to implement these requirements until July 1, 2017. However, if the delay is elected, the District *must* document this in writing.

The District should be aware that the aforementioned requirements for written procedures are more extensive in nature than those required for a financial statement audit, which focus on key controls related to grants management. The Michigan Department of Education has indicated that districts that do not have the requisite written policies and procedures in place MAY be excluded from future participation in the grants program. In addition, absence of policies and procedures required under Uniform Guidance could result in single audit findings.

We encourage the District to review its policies and procedures to ensure that the items listed above have been addressed and are easily accessible for use and in the event of a Fiscal Monitoring. Many, if not all, of the items may already be addressed in various different forms throughout the District's policies and procedures; however it is important the District be aware of where the written documentation resides. If any items are not currently addressed, we recommend the District establish the required procedures and document them accordingly.

## GASB Statement No. 68 and No. 82 - Pension Standards

Reporting units have made it through the implementation year of, GASB Statement No. 68 – Accounting and Financial Reporting for Pensions, at June 30, 2015, and yet, it is still a front-runner for topics of conversation for the June 30, 2016 reporting period. The information below provides a summary of what GASB Statement No. 68 represents and what changes have been made or will be made to define the future of the standard.

In order to create a plan for the future, it is important to revisit what happened during the implementation of GASB Statement No. 68.

## **GASB 68 Refresher**

Statement No. 68 requires entities to include the following on the government-wide financial statements of MPSERS reporting units:

- The proportionate share of Net Pension Liability
- The proportionate share of Pension Expense
- Additional pension-related Notes to Financial Statements
- Additional pension-related Required Supplemental Information

#### Office of the Auditor General

• Office of the Auditor General will audit the plan similar to the prior year based on the MPSERS "measurement date"

## GASB 68 "the future"

- The GASB 68 employer information website has continued to be the portal for all information and
  a resource library (Michigan.gov/psru) for reporting units. It included deferred inflow and outflow
  tables for each active year of deferrals, which required some assessment by reporting units and
  auditors, including a five-year amortization table that is not prevalent in year 2 of implementation.
- The covered-employee payroll (gross wages) definition could look different for reporting units if they early adopt GASB Statement No. 82 (see below).
- Currently, the unfunded liability associated with retiree health care (OPEB) is not included in the computation, but will be added in the future when GASB 75 is adopted. Three years of contributions to the OPEB plan continue to be disclosed.

## GASB Statement No. 82, Pension Issues

GASB Statement No. 82 – Pension Issues will be effective for reporting periods beginning after June 30, 2017, with early application encouraged. This statements goal is to improve consistency by clarifying or amending related areas of existing guidance. The District adopted GASB 82 in 2016 (will adopt GASB 82 in 2017). Some factors of clarification to focus on as the district prepares for adoption of this standard include:

- Presentation of payroll-related measurements in required supplementary information and pension contribution information will change. Required presentation of covered payroll, defined as the payroll on which contributions to a pension plan are based (gross wages), and ratios that use that measure. Districts should restate prior year display if materially impacted and adopted.
- Selection of assumptions and the treatment of deviations from guidance in Actuarial Standards of Practice for financial reporting purpose, and
- Classification of payments made by employers to satisfy plan member contribution requirements.

GASB 68 will continue to have a significant impact on the Government Wide Financial Statements and will continue to create significant complexity for the District and the auditor in completing and auditing the annual financial report.

## GASB Statement No. 75 - Postemployment Benefits Other Than Pensions (OPEB)

While reporting units are still focused on the second year of GASB Statement No. 68, we still need to prepare for GASB Statements No. 75 - Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions, will be effective for the District's June 30, 2018 financial statements. This statement addresses reporting by governments that provide postemployment benefits other than pensions (OPEB) to their employees and for governments that finance OPEB for employees of other governments. This OPEB standard will require the District to recognize on the face of the government-wide financial statements its proportionate share of the net OPEB liability related to its participation in the MPSERS plan. The Statement is expected to have a similar impact on the statement of net position as did GASB 68 when it was adopted in 2015. Just like GASB 68 it is not expected to have an impact on the modified accrual funds (General Fund), and should not impact the district's budget process. The Statement also enhances accountability and transparency through revised note disclosures and required supplementary information (RSI).

## **Wire Transfer Controls and ACH Transactions**

Electronic payments are a popular way of paying vendors. This is due to the quick and efficient nature of the transactions as well as the reduced cost of printing, mailing, and processing traditional paper checks. However, as with most things that make our lives easier, this comes with some risk. Wire transfers allow almost instantaneous transfer of funds. In most cases, this transfer is not reversible and could be for any amount up to the balance on deposit or up to the limit of a linked line of credit. It is important to ensure there are strong controls over the use of wire transfers, including both internal detective controls (such as proper documentation, approval, and reconciliation) and external preventative controls.

The following external preventative controls should be considered to mitigate the risks of unauthorized or unaccounted transactions;

- Most financial institutions will allow a depositor to set limits on how much can be wired and to whom. This may apply to both online banking and transfers made from a physical branch location
- Many financial institutions will also allow depositors to specify that an individual separate from the initiator of the wire must provide approval to the financial institution before they will process and complete the transfer. It is important that the approval process take place PRIOR to the release of wire transfers, as those amounts cannot be reversed. Most financial institutions can implement this feature into the online banking website to require approval by multiple users.

Ensuring there are strong preventative controls around the electronic movement of cash will help minimize the risk of misappropriation of assets. We encourage the District to explore their options for preventive controls with their financial institution.

## **IT Security**

Public Schools are not exempt from cyberattacks in which systems and critical data are compromised. School systems store personal information of staff, underage students, and student's parents in addition to other confidential data. It is important that schools protect themselves from both external and internal threats whether they are intentional or accidental threats. For example, ransomware attacks are on the

rise and gain media attention with its ability to cripple an organization including schools and universities. It may be the hacks of large, multi-million companies that we see exposed on the evening news, but public schools can be an enticing target with the amount of data and limited budget to protect themselves.

Here are some questions to think about regarding cybersecurity issues:

- Do you receive a lot of junk email?
- Are you allowed to access risky or unsafe websites?
- Have you attended any security awareness trainings?
- In the event of an incident, are you familiar with who should be contacted?
- Is there a plan in place in the event of a breach and student records are lost?

Because of the many access points within a school district's IT environment, continued assessment of cybersecurity issues is an essential part of the District's overall data security assessment.

## **White Collar Overtime Regulations**

Under the Fair Labor Standards Act ("FLSA"), an employee is generally entitled to minimum wage and overtime payment unless the employee satisfies a white collar worker exemption. Salaried employees that perform certain duties, such as executive, administrative, and professional employees, are referred to as white collar employees.

The Department of Labor recently released updated white collar overtime regulations that will take effect by December 1, 2016. Under the updated regulations, a white collar employee must earn a salary of at least \$913 per week (\$47,476 per year) and satisfy the duties test in order to be exempt from the overtime pay rules. This means that any white collar employee making less than \$47,476 will generally be entitled to be paid overtime, regardless of job duties. The salary level threshold will be increased every three years to remain consistent with the 40th percentile of full-time salaried workers in the lowest-wage Census region.

The regulations have a special exemption for those that are bona fide teachers, or who have a primary duty of teaching. Teachers (as well as practicing doctors and lawyers) are considered to be an exempt professional even though they may not meet the required salary level threshold. In addition, the regulations provide another exemption for academic administrative employees. Depending on the facts and circumstances, an academic administrative employee may include a vice-principal of a school or even an academic counselor. Academic administrative employees must be paid a salary that is equal to or greater than the salary for entry-level teachers in the same educational institution in order to be considered an exempt employee. However, there are likely many employees with duties not unique to an educational setting that may now become eligible for overtime due to the salary level increase, such as managers in food service or transportation areas. We urge you to evaluate your staff compensation levels to determine which employees may now be subject to the new overtime regulations. The time to implement these rules and/or any changes in your compensation practices is quite short, so prompt review of your employee information is essential.