Presentation to Parkrose School District

Local Option Analysis Results

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Local Option Recap

Local Option Background

- Local option levies are additional property tax levies above permanent operating rates.
- Available for operations for up to 5 years.
- Subject to majority voter approval at May or November elections or other regular elections with 50% voter turnout.
- School District collections are limited to the lesser of:
 - M5 limit of \$5/\$1,000 RMV
 - \$2,000 in FY 2019, inflated at 3%/year
 - 25% of Total SSF revenues

Property Tax History

Measure 5 (1990)

- Capped property taxes at \$15/\$1,000 of RMV of property:
 - \$5 for education (SDs, ESDs and CCs)
 - \$10 for general government (all others)

Measure 50 (1997)

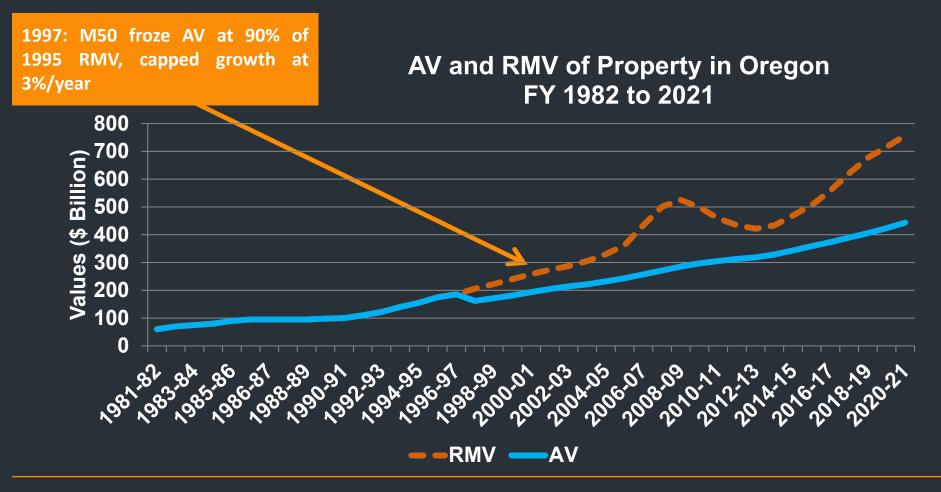
- Created lower AV on which property taxes are calculated. Capped AV growth at 3% a year.
- Assigned permanent operating rates to all jurisdictions.
- Created local option levies. Levied in addition to permanent rates, but still subject to M5 limits. Require voter approval.

Compression

- When taxes on properties exceed M5 limits, all tax rates are reduced proportionally, or "compressed".
- Local option levies compress to zero before there is any compression of permanent tax rates.

Local Option Levies "Tax the Gap" between RMV and AV

Every property has its own gap and is affected differently by M5 limits. Gaps change annually. Some properties may already be at M5 limit, others may be well below.



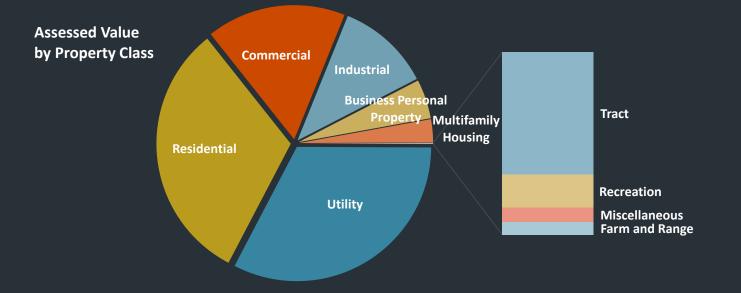
Theoretical Local Option Capacity – Parkrose SD

| | Parkrose School District | | | | | | | | | | |
|--|--------------------------|--------------------------|----|--------------------------|----|---------------------------|---------------------------------|----|---------------------------|----|---------------------------|
| | | 2017 | | 2018 | | 2019 | 2020 | | 2021 | | 2022 |
| ADMw | | 4,261 | | 4,060 | | 3,891 | 3,903 | | 3,877 | | 3,617 |
| SSF Revenues* | \$ | 31,410,098 | \$ | 32,690,945 | \$ | 33,111,095 | \$ 33,870,649 | \$ | 34,478,549 | \$ | 34,459,745 |
| Permanent Tax Rates | | | | | | | | | | | |
| School District | \$ | 4.8906 | \$ | 4.8906 | \$ | 4.8906 | \$ 4.8906 | \$ | 4.8906 | \$ | 4.8906 |
| Community College Education Service District | _ | 0.4917 0.4576 | | 0.4917 0.4576 | | 0.4917 0.4576 | 0.4917 0.4576 | | 0.4917 0.4576 | | 0.4917 0.4576 |
| Total Education Rate | \$ | 5.8399 | \$ | 5.8399 | \$ | 5.8399 | \$ 5.8399 | \$ | 5.8399 | \$ | 5.8399 |
| Education Measure 5 Compression | | | | | | | | | | | |
| School District (actual) | \$ | 787,500 | \$ | 834,772 | \$ | 860,347 | \$ 953,148 | \$ | 1,242,464 | \$ | 1,158,903 |
| Community College (est.) Education Service District (est.) | | 79,175 73,684 | | 83,928 78,107 | | 86,499 80,500 | 95,829 89,183 | | 124,917 116,254 | | 116,516 108,435 |
| Total Education Compression (est.) | \$ | 940,359 | \$ | 996,807 | \$ | 1,027,347 | \$ 1,138,160 | \$ | 1,483,635 | \$ | 1,383,854 |
| District Total Property Values | | | | | | | | | | | |
| M5 Real Market Value | \$ | 5,892,012,328 | \$ | 6,787,761,246 | \$ | 7,788,224,354 | \$ 7,615,052,167 | \$ | 7,959,710,929 | \$ | 7,938,363,034 |
| Net Assessed Value | | 3,881,758,380 | | 4,125,140,813 | | 4,460,773,352 | 4,492,369,906 | | 4,821,336,325 | | 4,673,325,107 |
| AV as % of RMV | | 66% | | 61% | | 57% | 59% | | 61% | | 59% |
| Assessed Value per ADMw | \$ | 910,914 | \$ | 1,016,075 | \$ | 1,146,419 | \$ 1,151,054 | \$ | 1,243,622 | \$ | 1,291,937 |
| Education Taxes in the District | | | | | | | | | | | |
| Education taxes before Compression Less M5 Compression Loss | \$ | 22,669,081 (940,359) | \$ | 24,090,410 (996,807) | \$ | 26,050,470 (1,027,347) | \$ 26,234,991 (1,138,160) | \$ | 28,156,122 (1,483,635) | \$ | 27,291,751 (1,383,854) |
| Education taxes collected Education taxes at \$5/\$1,000 RMV | | 21,728,721 29,460,062 | _ | 23,093,603 33,938,806 | _ | 25,023,124 38,941,122 | 25,096,831 38,075,261 | _ | 26,672,487 39,798,555 | _ | 25,907,897 39,691,815 |
| Measure 5 Gap Capacity | \$ | 7,731,340 | \$ | 10,845,204 | \$ | 13,917,998 | \$ 12,978,430 | \$ | 13,126,068 | \$ | 13,783,918 |
| Local Option Levy Limits | | | | | | | | | | | |
| M5 Gap Capacity | \$ | 7,731,340 | \$ | 10,845,204 | \$ | 13,917,998 | \$ 12,978,430 | \$ | 13,126,068 | \$ | 13,783,918 |
| Per Student Limit (beginning in FY19, \$2,000/ADMw + \$3% annually) | | 5,560,128 | | 5,456,113 | | 7,782,100 | 8,039,830 | | 8,225,900 | | 7,905,443 |
| 25% of SSF Limit (beginning in FY19, Previously, 20%) | | 6,282,020 | | 6,538,189 | | 8,277,774 | 8,467,662 | | 8,619,637 | | 8,614,936 |
| Limit | | \$1,304.77 Per | | \$1,343.91 Per | | \$2,000.00 Per | \$2,060.00 Per | | \$2,121.80 Per | | \$2,185.45 Per |
| Eligible for Equalization Grant | | Student | | Student | | Student | Student | | Student | | Student 0% |
| | | | | | | | | | | | 070 |

Property-by-Property Local Option Analysis

Current Year Calculations

Summary of District Properties by Class



| | # of | 2 | 022 Measure 5 | ź | 2022 Assessed | % of | AV as % |
|---|----------|----|----------------------|----|---------------|----------|---------|
| Property Class | Accounts | | Value ⁽¹⁾ | | Value | District | of M5 |
| Utility | 145 | | 1,561,362,414 | | 1,533,367,900 | 33% | 98% |
| Residential | 7,798 | | 3,073,531,130 | | 1,488,509,330 | 32% | 48% |
| Commercial | 559 | | 1,757,888,110 | | 789,698,750 | 17% | 45% |
| Industrial | 331 | | 1,014,375,000 | | 531,722,530 | 11% | 52% |
| Business Personal Property | 1,057 | | 224,101,420 | | 222,293,290 | 5% | 99% |
| Multifamily Housing | 91 | | 290,289,930 | | 130,913,660 | 3% | 45% |
| Tract | 18 | | 7,317,630 | | 4,357,910 | 0% | 60% |
| Recreation | 22 | | 2,040,010 | | 1,163,010 | 0% | 57% |
| Miscellaneous, Manufactured Structures, Small Tract | 25 | | 774,990 | | 527,360 | 0% | 68% |
| Farm and Range | 8 | | 2,083,690 | | 443,280 | 0% | 21% |
| TOTAL | 10,054 | \$ | 7,933,764,324 | \$ | 4,702,997,020 | | 59% |

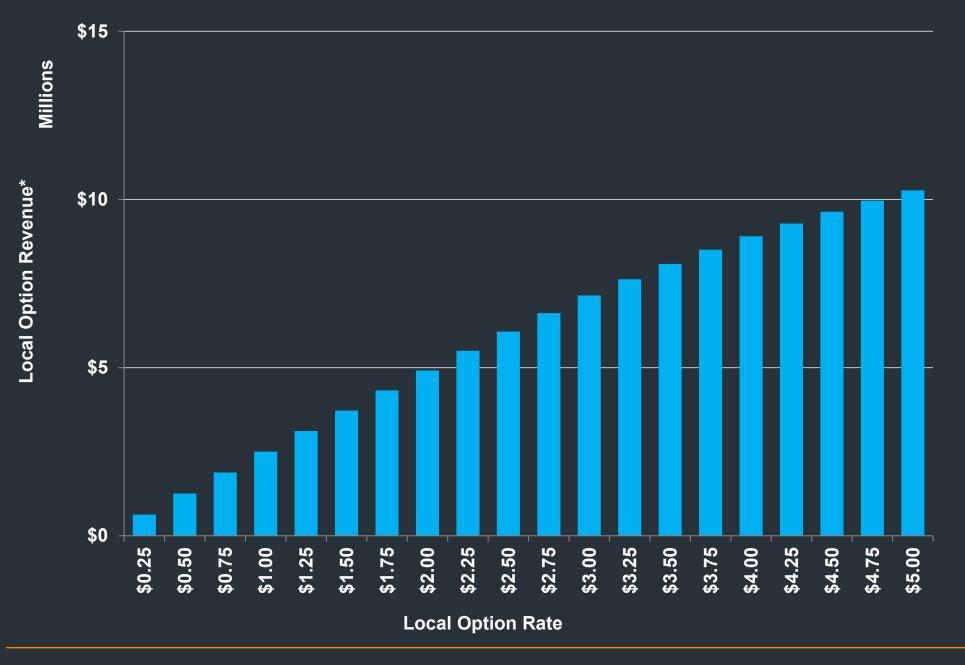
(1) Measure 5 Value is the real market value of a property after certain special assessments and is the value against which Measure 5 tax limits are calculated. Detailed data provided by Multhomah County assessor in February 2022 includes veterans' exemptions.

Summary of Education Tax Rates

- Taxpayers in Parkrose School District are in seven different tax codes and pay total education rates are \$5.7425 and \$5.8399 (excluding bond rates, which are outside of M5 limits).
- Entire District is served by Multnomah ESD and Mt. Hood Community College, making total tax rate the same in all communities.
- Education tax rates in the District differ as a result of urban renewal areas in the City of Portland.

| Ed | Total ucation Rate | Urban Renewal Overlap | Area Assessed Value | % of District |
|----|--------------------------|-----------------------|------------------------|------------------|
| \$ | 5.8399 | None | \$ 75,387,780 | 2% |
| | 5.7425 | City of Portland URA | 4,627,609,240 | 98% |

Current Year (FY 2022) Pro-Forma Local Option Revenue



Fiscal Year 2023 Projections

Historical RMV and AV Growth

| Fiscal | M5 Real | % RMV | Total Assessed | Urban Renewal | Net Assessed | % Total AV |
|--------|------------------|--------|------------------|---------------|------------------|------------|
| Year | Market Value | Growth | Value | Excess | Value | Growth |
| 2022 | \$ 7,938,363,034 | -0.34% | \$ 4,702,997,020 | \$ 29,671,913 | \$ 4,673,325,107 | -3.14% |
| 2021 | 7,965,783,759 | 4.61% | 4,855,405,470 | 34,069,145 | 4,821,336,325 | 5.19% |
| 2020 | 7,615,052,167 | -2.22% | 4,615,886,930 | 123,517,024 | 4,492,369,906 | 0.71% |
| 2019 | 7,788,224,354 | 14.66% | 4,583,410,550 | 122,637,198 | 4,460,773,352 | 7.80% |
| 2018 | 6,792,420,156 | 15.28% | 4,251,651,529 | 126,510,716 | 4,125,140,813 | 6.16% |
| 2017 | 5,892,012,328 | 19.56% | 4,005,096,344 | 123,337,964 | 3,881,758,380 | 10.35% |
| 2016 | 4,927,875,395 | 9.52% | 3,629,320,632 | 90,608,743 | 3,538,711,889 | 4.15% |
| 2015 | 4,499,337,514 | 12.21% | 3,484,737,540 | 86,945,017 | 3,397,792,523 | 8.30% |
| 2014 | 4,009,742,545 | 1.54% | 3,217,818,650 | 80,418,683 | 3,137,399,967 | 3.89% |
| 2013 | 3,948,998,319 | -2.18% | 3,097,425,962 | 80,683,630 | 3,016,742,332 | 1.99% |
| 2012 | 4,036,897,209 | -4.68% | 3,036,981,388 | 82,156,568 | 2,954,824,820 | 2.74% |
| 2011 | 4,234,900,240 | -2.00% | 2,956,115,502 | 85,909,138 | 2,870,206,364 | 2.10% |
| 2010 | 4,321,516,418 | -2.57% | 2,895,377,654 | 86,357,949 | 2,809,019,705 | -0.06% |
| 2009 | 4,435,312,191 | 4.63% | 2,897,195,355 | 86,249,332 | 2,810,946,023 | 1.33% |
| 2008 | 4,239,191,782 | 12.43% | 2,859,148,421 | 80,967,542 | 2,778,180,879 | 4.00% |
| 2007 | 3,770,464,808 | 8.68% | 2,749,215,417 | 79,874,724 | 2,669,340,693 | 6.53% |
| 2006 | 3,469,341,676 | 5.58% | 2,580,638,075 | 79,262,380 | 2,501,375,695 | 1.87% |
| 2005 | 3,285,928,053 | 3.96% | 2,533,222,025 | 76,323,385 | 2,456,898,640 | 3.27% |
| 2004 | 3,160,687,959 | | 2,452,941,636 | 74,389,952 | 2,378,551,684 | |

Source: Multnomah County Assessor's Office.

Note: The detailed data provided by Multnomah County for FY 2022 as of February 2022 shows a slightly lower M5 RMV as it includes veterans' exemptions. The M5 RMV above does not include veterans' exemptions, per DOR reporting requirements.

Growth Projection Assumptions for FY2023

NOTE: Our growth estimates are based on historic trends and averages for different property classes and we have not independently verified the likelihood of future growth rates matching historic trends. We <u>cannot</u> predict future value growth and are establishing a range for collection estimates only. If RMV grows as projected but AV grows more than projected, or if AV grows as expected but RMV grows less than projected, the amount generated in each scenario would be lower as the gap between AV and RMV would shrink.

Summary of Projection Assumptions for FY2023

AV GROWTH ON EXISTING PROPERTIES: 3.0%

All projections assume AV of existing properties increase by 3% (up to RMV).

AV growth above 3% is result of new construction or improvements to existing properties.

TAX COLLECTIONS: 95.0%

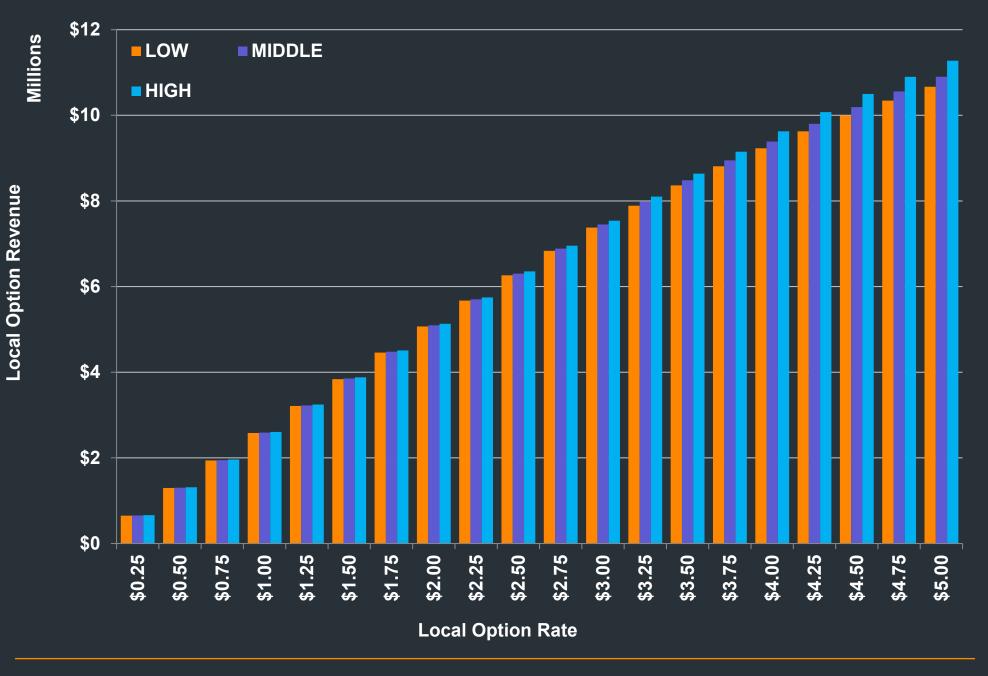
TOTAL DISTRICT RMV GROWTH MODELED RANGES FROM 0% (LOW), 5% (MEDIUM) AND 8.5% (HIGH).

Fiscal Year 2023 Local Option Revenue Projections

| Rate per | | 2023 | |
|---------------|------------|------------|------------|
| \$1,000 of AV | LOW | MIDDLE | HIGH |
| \$0.25 | \$ 649,914 | \$ 654,866 | \$ 661,074 |
| 0.50 | 1,296,688 | 1,302,949 | 1,313,960 |
| 0.75 | 1,940,331 | 1,948,031 | 1,961,352 |
| 1.00 | 2,579,845 | 2,590,125 | 2,605,417 |
| 1.25 | 3,212,097 | 3,225,112 | 3,245,458 |
| 1.50 | 3,837,473 | 3,855,198 | 3,880,169 |
| 1.75 | 4,457,780 | 4,478,310 | 4,508,474 |
| 2.00 | 5,069,445 | 5,095,359 | 5,130,179 |
| 2.25 | 5,672,693 | 5,703,409 | 5,747,778 |
| 2.50 | 6,263,209 | 6,302,314 | 6,355,487 |
| 2.75 | 6,835,402 | 6,887,112 | 6,953,817 |
| 3.00 | 7,378,276 | 7,450,667 | 7,540,106 |
| 3.25 | 7,888,629 | 7,982,844 | 8,101,802 |
| 3.50 | 8,363,696 | 8,482,620 | 8,638,405 |
| 3.75 | 8,809,189 | 8,948,949 | 9,149,124 |
| 4.00 | 9,229,287 | 9,387,275 | 9,626,224 |
| 4.25 | 9,625,826 | 9,801,687 | 10,075,245 |
| 4.50 | 9,996,992 | 10,192,432 | 10,498,499 |
| 4.75 | 10,343,626 | 10,558,582 | 10,899,051 |
| 5.00 | 10,666,458 | 10,900,540 | 11,275,953 |

Note: As of Fiscal Year 2022, the District <u>did not</u> qualified for a local option equalization grant. The amount and qualification changes annually based on formula inputs of AV and ADMw. The grant is paid on or before March 31 of each year.

Fiscal Year 2023 Local Option Revenue Projections



Fiscal Year 2022 School District Local Option Rates

| | FY 2022 Loca | |
|-----------------------------|--------------------|------|
| District | Option Rate | |
| Portland SD 1J | \$ | 1.99 |
| Lake Oswego SD 7J | | 1.64 |
| North Clackamas SD 12 | | 1.63 |
| Corvallis SD 509J | | 1.50 |
| Crow-Applegate-Lorane SD 66 | | 1.50 |
| Eugene SD 4J | | 1.50 |
| Philomath SD 17J | | 1.50 |
| West Linn-Wilsonville SD 3J | | 1.50 |
| Riverdale SD 51J | | 1.37 |
| Ashland SD 5 | | 1.29 |
| Beaverton SD 48J | | 1.25 |
| Falls City SD 57 | | 1.25 |
| Hood River County SD | | 1.25 |
| Tigard-Tualatin SD 23J | | 1.00 |
| Sisters SD 6 | | 0.75 |
| Siuslaw SD 97J | | 0.75 |
| Seaside SD 10 | | 0.52 |
| Sweet Home SD 55 | | 0.30 |

Contact Information

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