## SCHOOL DISTRICT OF TURTLE LAKE TURTLE LAKE, WISCONSIN

## FINANCIAL STATEMENTS AND SUPPLEMENTARY INFORMATION

YEAR ENDED JUNE 30, 2025



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#### **INDEPENDENT AUDITORS' REPORT**

Board of Education School District of Turtle Lake Turtle Lake, Wisconsin

## Report on the Audit of the Financial Statements *Opinions*

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the School District of Turtle Lake, Wisconsin (the District) as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the District, as of June 30, 2025, and the respective changes in financial position, for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for 12 months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due
  to fraud or error, and design and perform audit procedures responsive to those risks. Such
  procedures include examining, on a test basis, evidence regarding the amounts and disclosures
  in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit
  procedures that are appropriate in the circumstances, but not for the purpose of expressing an
  opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is
  expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the budgetary comparison and the schedules relating to pensions as listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Management has omitted the management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinions on the basic financial statements are not affected by this missing information.

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The combining and individual fund financial statements and schedules and charter school authorizer annual report, sections VI through VII, are presented for purposes of additional analysis and are not a required part of the basic financial statements. The schedules of expenditures of federal awards and state financial assistance, as required by Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards and the State Single Audit Guidelines, issued by the Wisconsin Department of Administration are also presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the combining and individual fund financial statements and schedules, charter school authorizer annual report, sections VI through VII and schedule of expenditures of federal awards and state financial assistance are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Information

Management is responsible for the other information included in the annual report. The other information comprises the charter school authorizer annual report, sections I through V, but does not include the basic financial statements and our auditors' report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated November 26, 2025, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

CliftonLarsonAllen LLP

Clifton Larson Allen LLP

Eau Claire, Wisconsin November 26, 2025





#### SCHOOL DISTRICT OF TURTLE LAKE TURTLE LAKE, WISCONSIN STATEMENT OF NET POSITION JUNE 30, 2025

	Governmental Activities
ASSETS	
Cash and Investments	\$ 4,175,083
Taxes Receivable	1,943,538
Accounts Receivable	1,384
Due from Other Governments	193,531
Prepaid Items	9,011
Capital Assets Not Being Depreciated/Amortized:	
Land	6,202
Construction Work in Progress	850,360
Capital Assets Being Depreciated/Amortized:	
Land Improvements	771,112
Buildings and Building Improvements	9,713,160
Furniture and Equipment	1,941,292
Leased Asset - Equipment	47,774
Less: Accumulated Depreciation/Amortization	(7,802,170)
Total Assets	11,850,277
DEFERRED OUTFLOWS OF RESOURCES	
Wisconsin Retirement System Pension Related	1,574,705
LIABILITIES	
Accounts Payable	516,843
Accounts Fayable Accrued Salaries and Wages	350,739
Payroll Taxes and Withholdings	345,161
Unearned Revenue	5,385
Long-Term Liabilities:	3,303
Amounts Due Within One Year:	
Leases Payable	9,523
Compensated Absences	16,827
Amounts Due In More than One Year:	10,021
Leases Payable	20,768
Compensated Absences	115,857
Wisconsin Retirement System Net Pension Plan Liability	287,145
·	
Total Liabilities	1,668,248
DEFERRED INFLOWS OF RESOURCES Wiggenein Patierment System Pancies Polated	941 491
Wisconsin Retirement System Pension Related  Total Deferred Inflows of Resources	841,481 841,481
	041,401
NET POSITION	5 407 400
Net Investment in Capital Assets	5,497,439
Restricted for:	47.504
Unspent Common School Funds	17,564
Debt Service	34,286
Capital Projects	1,898,521
Student Scholarship and Student Activities	638,612
Food Service	238,587
Community Services	123,844
Unrestricted	2,466,400
Total Net Position	\$ 10,915,253

#### SCHOOL DISTRICT OF TURTLE LAKE TURTLE LAKE, WISCONSIN STATEMENT OF ACTIVITIES YEAR ENDED JUNE 30, 2025

		C	harges	(	ram Revenue		Capital	Net (Expense) Revenue and Changes in Net Position Total
FUNCTIONS/DROCDAMS	- Evnances	c	For		Frants and		rants and	Governmental Activities
FUNCTIONS/PROGRAMS Primary Government:	Expenses		ervices		ontributions	Col	ntributions	Activities
Governmental Activities:								
Instruction:								
Regular Instruction	\$ 2,828,449	\$	706,253	\$	331,989	\$	_	\$ (1,790,207)
Vocational Instruction	281,393	Ψ	47,428	Ψ	11,324	Ψ	_	(222,641)
Special Instruction	803,526		-		242,921		_	(560,605)
Other Instruction	447,881		98,054		18,309		_	(331,518)
Total Instruction	4,361,249		851,735		604,543			(2,904,971)
Support Services:	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,		,		,			(=,==,,==,)
Pupil Services	230,319		_		44,663		_	(185,656)
Instructional Staff Services	565,349		_		244,394		239,906	(81,049)
General Administration Services	381,712		_		8,774		-	(372,938)
Building Administration Services	357,709		_		- ,		_	(357,709)
Business Services	131,424		_		-		_	(131,424)
Operation and Maintenance of Plant	1,150,061		5,951		49,594		20,883	(1,073,633)
Pupil Transportation Services	373,379		-		39,779		· -	(333,600)
Food Service	383,427		121,849		245,492		-	(16,086)
Central Services	83,016		-		1,922		-	(81,094)
Insurance and Judgments	116,535		-		-		-	(116,535)
Interest and Fiscal Fees	1,972		-		-		-	(1,972)
Other Support Services	119,907		-		-		-	(119,907)
Community Services	98,689		13,304		-		-	(85,385)
Nonprogram:								
Purchased Instructional Services	886,428		-		-		-	(886,428)
Other Nonprogram	2,507		-		-		-	(2,507)
Post-Secondary Scholarship	21,400				-			(21,400)
Total Support Services	4,903,834		141,104		634,618		260,789	(3,867,323)
Total Primary Government	\$ 9,265,083	\$	992,839	\$	1,239,161	\$	260,789	(6,772,294)
	GENERAL REVI	ENUES	5					
	Property Tax				•			5,083,647
	, ,		evied for Co	mmu	nity Service F	ourpos	ses	140,000
	Other Taxes							2,742
	State and Fed	eral Ai	ds Not Res	tricted	d to Specific F	uncti	ons	1,556,723
	Interest and In		ent Earning	S				206,859
	Miscellaneous							297,039
	Total Gener	al Rev	enues					7,287,010
	CHANGE IN NE	T POS	ITION					514,716
	Net Position - Be	ginnin	g of Year					10,400,537
	NET POSITION	- END	OF YEAR					\$ 10,915,253

#### SCHOOL DISTRICT OF TURTLE LAKE TURTLE LAKE, WISCONSIN BALANCE SHEET GOVERNMENTAL FUNDS JUNE 30, 2025

ASSETS	General Fund	 Debt Service Fund	lm	Capital provements Fund	Go	Other overnmental Funds	Totals
Cash and Investments Taxes Receivable	\$ 1,005,768 1,943,538	\$ 34,286	\$	2,124,856	\$	1,010,173	\$ 4,175,083 1,943,538
Accounts Receivable	1,382	-		-		2	1,384
Due from Other Governments	176,363	-		-		17,168	193,531
Due from Other Funds	-	-		210,000		-	210,000
Prepaid Items	9,011						 9,011
Total Assets	\$ 3,136,062	\$ 34,286	\$	2,334,856	\$	1,027,343	\$ 6,532,547
LIABILITIES AND FUND BALANCES							
LIABILITIES							
Accounts Payable	\$ 60,609	\$ -	\$	436,335	\$	19,899	\$ 516,843
Accrued Salaries and Wages	349,983	-		-		756	350,739
Payroll Taxes and Withholdings	344,901	-		-		260	345,161
Due to Other Funds	210,000	-		-		-	210,000
Unearned Revenues						5,385	5,385
Total Liabilities	965,493	-		436,335		26,300	1,428,128
FUND BALANCES							
Nonspendable	9,011	-		-		-	9,011
Restricted	17,564	34,286		1,898,521		1,001,043	2,951,414
Unassigned	 2,143,994	 -					2,143,994
Total Fund Balances	2,170,569	34,286		1,898,521		1,001,043	5,104,419
Total Liabilities and Fund Balances	\$ 3,136,062	\$ 34,286	\$	2,334,856	\$	1,027,343	\$ 6,532,547

## SCHOOL DISTRICT OF TURTLE LAKE TURTLE LAKE, WISCONSIN RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCE TO NET POSITION OF GOVERNMENTAL ACTIVITIES JUNE 30, 2025

Total Fund Balances - Governmental Funds		\$ 5,104,419
Amounts reported for governmental activities in the statement of net position are different because:		
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds. These assets consist of:  Capital Assets  Accumulated Depreciation/Amortization	\$ 13,329,900 (7,802,170)	5,527,730
Wisconsin Retirement System Pension Plan:		
The District's net pension liability and related deferred inflows and outflows are recorded only on the Statement of Net Position. Balances at year-end are:		
Net Pension Liability	(287,145)	
Deferred Outflows of Resources - Pension Related	1,574,705	
Deferred Inflows of Resources - Pension Related	(841,481)	446,079
Some liabilities are not due and payable in the current period and, therefore, are not reported in the funds. Those liabilities consist of:		
Leases Payable	30,291	
Compensated Absences	132,684	 (162,975)
Net Position of Governmental Activities		\$ 10,915,253

## SCHOOL DISTRICT OF TURTLE LAKE TURTLE LAKE, WISCONSIN STATEMENT OF REVENUES, EXPENDITURES, AND CHANGE IN FUND BALANCES GOVERNMENTAL FUNDS YEAR ENDED JUNE 30, 2025

	General Fund	:	Debt Service Fund		Service		Service		Service		Service		Capital Improvements Fund		Improvements		Other /ernmental Funds		Totals	
REVENUES																				
Local Sources:																				
Property Taxes	\$ 5,083,647	\$	-	\$	-	\$	140,000	\$	5,223,647											
Other Local Sources	111,927		1,503		105,434		445,372		664,236											
Interdistrict Sources	820,470		-		-		-		820,470											
Intermediate Sources	22,518		-		-		-		22,518											
State Sources	1,961,300		-		-		7,803		1,969,103											
Federal Sources	827,362		-		-		237,689		1,065,051											
Other Sources	14,774		-		-		-		14,774											
Total Revenues	8,841,998		1,503		105,434		830,864		9,779,799											
EXPENDITURES																				
Instruction:																				
Undifferentiated Curriculum	1,413,317		-		-		-		1,413,317											
Regular Instruction	1,335,318		-		-		1,361		1,336,679											
Vocational Instruction	238,910		-		-		35,406		274,316											
Physical Curriculum	179,388		-		-		4,471		183,859											
Special Instruction	783,286		-		-		-		783,286											
Co-Curricular Activities	208,864		-		-		98,750		307,614											
Support Services:																				
Pupil Services	195,336		-		-		31,109		226,445											
Instructional Staff Services	759,701		-		-		-		759,701											
General Administration	373,258		-		-		100		373,358											
School Building Administration	346,199		-		-		-		346,199											
Business Services	127,884		-		-		-		127,884											
Operation and Maintenance	1,144,973		-		749,961		42,491		1,937,425											
Pupil Transportation Services	363,223		-		-		3,284		366,507											
Food Service	-		-		-		380,870		380,870											
Central Services	65,851		-		-		879		66,730											
Insurance and Judgments	116,085		-		-		450		116,535											
Debt Service	10,964		-		-		-		10,964											
Other Support Services	55,503		-		-		61,468		116,971											
Community Services	-		-		-		97,463		97,463											
Nonprogram:																				
Purchased Instructional Services	886,428		-		-		-		886,428											
Other Nonprogram	2,507		-		-		-		2,507											
Post-Secondary Scholarship							21,400		21,400											
Total Expenditures	8,606,995		-		749,961		779,502		10,136,458											
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	235,003		1,503		(644,527)		51,362		(356,659)											
OTHER FINANCING SOURCES (USES)																				
Transfers In					210,000				210,000											
Transfers Out	(210,000)		-		210,000		-		(210,000)											
Net Other Financing Sources (Uses)	(210,000)		<del></del>		210,000		<del></del>	_	(210,000)											
NET CHANGE IN FUND BALANCES	25,003		1,503		(434,527)		51,362		(356,659)											
Fund Balances - Beginning of Year	2,145,566		32,783		2,333,048		949,681		5,461,078											
		•				<u> </u>		•	,											
FUND BALANCES - END OF YEAR	\$ 2,170,569	\$	34,286	\$	1,898,521	\$	1,001,043	\$	5,104,419											

# SCHOOL DISTRICT OF TURTLE LAKE TURTLE LAKE, WISCONSIN RECONCILIATION OF STATEMENT OF REVENUES, EXPENDITURES, AND CHANGE IN FUND BALANCES OF GOVERNMENTAL FUNDS TO STATEMENT OF ACTIVITIES YEAR ENDED JUNE 30, 2025

Net Change in Fund Balances - Total Governmental Funds	\$ (356,659)
Amounts reported for governmental activities in the statement of activities are different because:	
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation/amortization expense. In the current period these amounts are:  Capital Outlays Reported in Governmental Fund Statements  \$ 1,545,574 Depreciation/Amortization Expense Reported in the Statement of Activities  (453,030)	1,092,544
In the statement of activities, the gain or loss on the sale or disposal of capital assets is recognized. The fund financial statements recognize only the proceeds from these sales.  Loss on disposal of capital assets	(68,282)
Wisconsin Retirement System Pension Plan:	
Pension expenditures on the governmental funds are measured by current year employee contributions. Pension expenses on the Statement of Activities are measured by the change in Net Pension Liability and the related deferred inflows and outflows of resources.	(124,861)
Long-term debt incurred in governmental funds is reported as an other financing source, but is reported as an increase in outstanding long-term debt in the statement of net position and does not affect the statement of activities. Repayment of principal is an expenditure in the governmental funds, but the repayment reduces the long-term liabilities in the statement of net position	
Principal Paid on Leases	8,992
Some items reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds. These activities consist of:  Net Change in Compensated Absences  (37,018)	(37,018)
Change in Net Position of Governmental Activities	\$ 514,716



#### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. Basis of Presentation

The financial statements of the School District of Turtle Lake (the District) have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The significant accounting principles and policies utilized by the District are described below.

#### B. Reporting Entity

The District is organized as a common school district. The District, governed by a five-member elected school board, operates grades K through 12 and is comprised of all or parts of six taxing districts.

The financial reporting of the District is defined by the GASB to consist of (a) the primary government, (b) organizations for which the primary government is financially accountable, and (c) other organizations for which the nature and significance of their relationship with the primary government are such that the exclusion would cause the reporting entity's financial statements to be misleading or incomplete.

The basic financial statements of the District consist solely of the primary government. No other organizations were identified for inclusion in the financial reporting entity of the District.

#### C. Government-Wide and Fund Financial Statements

The District's basic financial statements include both government-wide (reporting the District as a whole) and fund financial statements (reporting the District's major funds) as described below:

#### Government-Wide Statements

The statement of net position and the statement of activities present financial information about the District's governmental type activities. (The District had no business-type activities for the reporting year.) These statements include the financial activities of the overall government in its entirety. Eliminations have been made to minimize the double counting of internal transactions. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange transactions.

The statement of activities presents a comparison between direct expenses and program revenues for each function of the District's governmental activities. Direct expenses are those that are specifically associated with and are clearly identifiable to a particular function. Program revenues include (a) charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

#### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### C. Government-Wide and Fund Financial Statements (Continued)

#### **Fund Financial Statements**

The fund statements provide information about the District's funds. Separate statements for each fund category are presented. The emphasis of fund financial statements is on major governmental funds; each displayed in a separate column. All remaining governmental funds are aggregated and reported as nonmajor funds.

The District has the following major governmental funds:

General Fund – The General Fund is the operating fund of the District. It is used to account for all financial resources of the District except those required to be accounted for in another fund.

Debt Service Fund – The Debt Service Fund is used to account for the accumulation of resources for, and the payment of, general long-term debt principal, interest, and related costs.

Capital Improvements Fund - The Capital Improvements Fund is used to account for the accumulation of resources for the financing of capital improvements included in the District's approved long-term capital improvements plan.

#### D. Measurement Focus and Basis of Accounting

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues, expenses, gains, losses, assets, deferred outflows of resources, liabilities, and deferred inflows of resources resulting from exchange and exchange-like transactions are recognized when the exchange takes place. Nonexchange transactions, in which the District gives or receives value without directly receiving or giving equal value in exchange, include property taxes, grants, entitlements and donations. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider are met.

The governmental fund statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The District considers all revenues reported in the governmental funds to be available if the revenues are collected within six months after the end of the fiscal year, except for property taxes which have an availability period of 60 days. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, claims and judgments, and compensated absences which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions of right-to-use assets by lease arrangements are reported as other financing sources.

#### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### D. Measurement Focus and Basis of Accounting (Continued)

Under the terms of grant agreements, the District may fund certain programs by a combination of specific cost-reimbursement grants, categorical block grants, and general revenues. Therefore, when program expenses are incurred, both restricted and unrestricted net position may be available to finance the program. It is the District's policy to first apply cost-reimbursement grant resources to such programs, followed by general revenues.

The preparation of the basic financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported in financial statements and accompanying notes. Actual results could differ from those estimates.

#### E. Assets, Liabilities, Deferred Inflows/Outflows and Net Position or Equity

#### 1. Deposits and Investments

Investments of the District are stated at fair value. Cash and investment balances for individual funds are pooled unless maintained in segregated accounts.

The District is required to invest its funds in accordance with Wisconsin Statutes 66.0603 and 67.11(2). State statutes permit the District to invest available cash balances, other than debt service funds, in time deposits of authorized depositories, U.S. Treasury obligations, U.S. agency issues, high grade commercial paper, and the local government pooled-investment fund administered by the state investment board. Available balances in the debt service fund may be invested in municipal obligations, obligations of the United States and the local government pooled-investment fund.

Donations to the District of securities or other property are considered trust funds and are invested as the donor specifies. In the absence of any specific directions, the District may invest the donated items in accordance with the laws applicable to trust investments.

#### 2. Receivables and Payables

#### **Property Taxes**

Under Wisconsin law, personal property taxes and first installment real estate taxes are collected by city, town, and village treasurers or clerks who then make proportional settlement with the school district and county treasurer for those taxes collected on their behalf. The county treasurer who then makes settlement with the city, town, village, and school districts before retaining any for county purposes collects second installment real estate taxes and delinquent taxes.

#### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

## E. Assets, Liabilities, Deferred Inflows/Outflows and Net Position or Equity (Continued)

#### 2. Receivables and Payables (Continued)

#### Property Taxes (Continued)

The District's property taxes are levied on or before October 31 on the equalized property valuation certified by the Department of Revenue. As permitted by a collecting municipality's ordinance, taxes may be paid in full or two or more installments with the first installment payable the subsequent January 31, and a final payment no later than the following July 31. The District is paid by the collecting municipality its proportionate share of tax collections received through the last day of the preceding month on or before January 15, and by the 20th of each subsequent month thereafter. On or before August 20, the County Treasurer makes full settlement to the District for any remaining balance. The County assumes all responsibility for delinquent real property taxes.

Property taxes are recognized as revenue in the period for which taxes are levied. The 2024 tax levy is used to finance operations of the District's fiscal year ended June 30, 2025. All property taxes are considered due on January 1, when an enforceable lien is assessed against the property and the taxpayer is liable for the taxes. All taxes are collected within 60 days of June 30th and are available to pay current liabilities.

#### **Accounts Receivable**

Accounts receivable are shown at gross amounts. No allowance for uncollectible accounts has been provided since such allowance would not be material.

#### Interfund Balances

The current portion of lending/borrowing arrangements between funds is identified as "due to/from other funds." The noncurrent portion of outstanding balances between funds is reported as "advances to/from other funds." Advances between funds are offset by a fund balance reserve account to indicate that they are not available for appropriation and are not expendable available financial resources. For government-wide financial statements, eliminations were made for amounts due to and due from within the same fund type.

#### 3. Inventories and Prepaid Items

All inventories are valued at cost using the first-in/first-out (FIFO) method. Inventories of governmental funds, if material, are recorded as expenditures when consumed rather than when purchased.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements. The cost of prepaid items is recorded as expenditures/expenses during the periods benefited. In the governmental funds, reported prepaid items are classified as nonspendable fund balance.

#### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

## E. Assets, Liabilities, Deferred Inflows/Outflows and Net Position or Equity (Continued)

#### 4. Capital Assets

Capital assets are reported at actual cost or estimated historical costs. The costs of normal maintenance and repairs that do not add to the value of the asset or materiality extend its life are not capitalized. Donated assets are reported at estimated acquisition value at the time received.

Capitalization thresholds (the dollar valued above which individual asset acquisitions are added to the capital asset accounts), depreciation/amortization methods, and estimated useful lives of capital assets reported in the government-wide statements are as follows:

			Depreciation/	
	Cap	Capitalization Amortization		Estimated
	Threshold		Method	Useful Life
Land and Construction Work in Progress	\$	5,000	N/A	N/A
Land Improvements		5,000	Straight-Line	20 Years
Buildings		5,000	Straight-Line	50 Years
Building Improvements		5,000	Straight-Line	7 to 30 Years
Furniture and Equipment		5,000	Straight-Line	5 to 20 Years
Vehicles		5,000	Straight-Line	8 Years
Textbooks, Library, and Media*		5,000	Straight-Line	10 Years

<sup>\*</sup> For purposes of determining the capitalization threshold for these items the District groups all purchases for the year.

Right-to-use lease assets are initially measured at the present value of payments expected to be made during the lease term, adjusted for lease payments made at or before the lease commencement date, plus certain initial direct costs. Subsequently, the lease asset is amortized in a systematic and rational manner over the shorter of the lease term or the useful life of the underlying asset.

#### 5. Deferred Outflows of Resources

The District reports decreases in net position or fund balance that relate to future periods as deferred outflows of resources in a separate section of its government-wide statement of net position or governmental fund balance sheet. The District reports deferred outflows of resources for pension related items.

#### 6. Deferred Inflows of Resources

The District reports increases in net position or fund balance that relate to future periods as deferred inflows of resources in a separate section of its government-wide statement of net position or governmental fund balance sheet. The District reports deferred inflows of resources for pension related items.

#### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

## E. Assets, Liabilities, Deferred Inflows/Outflows and Net Position or Equity (Continued)

#### 7. Unearned Revenue

Unearned revenues are reported in connection with resources that have been received but not yet earned.

#### 8. Wisconsin Retirement System Pension Benefit

The fiduciary net position of the Wisconsin Retirement System (WRS) has been determined using the flow of economic resources measurement focus and accrual basis of accounting. This includes for purposes of measuring the following:

- Net Pension Liability (Asset),
- Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions.
- Pension Expense (Revenue).

Information about the fiduciary net position of the WRS and additions to/deductions from WRS' fiduciary net position have been determined on the same basis as they are reported by the WRS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### 9. Long-Term Obligations

In the government-wide financial statements, outstanding long-term debt and other long-term obligations are reported as liabilities.

In the fund financial statements, governmental fund types recognize debt premiums and discounts, as well as debt issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

#### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

## E. Assets, Liabilities, Deferred Inflows/Outflows and Net Position or Equity (Continued)

#### 10. Compensated Absences

The liability for compensated absences reported in the government-wide and proprietary fund statements consists of leave that has not been used that is attributable to services already rendered, accumulates and is more likely than not to be used for time off or otherwise paid in cash or settled through noncash means. The liability also includes amounts for leave that has been used for time off but has not yet been paid in cash or settled through noncash means and certain other types of leave.

A liability for compensated absences is not accrued in the District's governmental fund financial statements but is recorded as expenditure when paid. Such liability is accrued in the government-wide financial statements when earned. The District's policies and estimated liabilities at year-end are further discussed in Note 4.B.

#### 11. Use of Restricted Resources

When both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first, then unrestricted resources as they are needed.

#### 12. Equity Classifications

Fund equity, representing the difference between assets, deferred inflows/outflows of resources and liabilities, is classified as follows in the District's financial statements:

#### **Government-Wide Statements**

Fund equity is classified as net position in the government-wide financial statements and is displayed in three components. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction, or improvement for those assets. Net position is reported as restricted when there are limitations imposed on their use through external restrictions imposed by creditors, grantors or laws or regulations of other governments. All other net positions are displayed as unrestricted.

#### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

## E. Assets, Liabilities, Deferred Inflows/Outflows and Net Position or Equity (Continued)

#### 12. Equity Classifications (Continued)

#### **Fund Financial Statements**

In the fund financial statements, governmental funds report components of fund balance to provide information about fund balance availability for appropriation. Nonspendable fund balance represents amounts that are inherently nonspendable or assets that are legally or contractually required to be maintained intact. Restricted fund balance represents amounts available for appropriation but intended for a specific use and is legally restricted by outside parties. Committed fund balance represents constraints on spending that the government imposes upon itself by high-level formal action prior to the close of the fiscal period. Assigned fund balance represents resources intended for spending for a purpose set by the District Administrator who has been delegated to exercise such authority in accordance with policy established by the board.

Unassigned fund balance is the residual classification for the District's general fund and includes all spendable amounts not contained in the other classifications. It is the District's policy that at the end of each fiscal year, the District will maintain unassigned portion of fund balance for cash flow of at least 15% of the general fund operating expenditure budget. Only the general fund may report a positive unassigned fund balance.

Committed fund balance is required to be established, modified, or rescinded by resolution of the District Board prior to each year-end. Based on resolution of the District Board, the District Administrator has the authority to establish or modify assigned fund balance. When restricted and unrestricted fund balance is available for an expenditure, it is the District's policy to first use restricted fund balance. When committed, assigned, and unassigned fund balance is available for an expenditure, it is the District's policy to use committed, assigned, and finally unassigned fund balance.

#### 13. Adoption of New Accounting Standards

#### GASB Statement No. 101, Compensated Absences

In June 2022, the GASB issued GASB Statement No. 101, *Compensated Absences*. This standard requires that liabilities for compensated absences be recognized for leave that has not been used and leave that has been used but not yet paid in cash or settled through noncash means. The District adopted the requirements of the guidance effective July 1, 2024 and has applied the difference through the current year.

#### NOTE 2 STEWARDSHIP AND ACCOUNTABILITY

In the general fund, at June 30, 2025, the expenditures exceeded the budgeted amount for expenditures as shown below:

	 Budgeted	l Amou	nts		Fin	iance With al Budget - Positive
	Original		Final	 Actual	1)	Negative)
EXPENDITURES	 			 		
Instruction:						
Vocational Curriculum	\$ 219,831	\$	219,831	\$ 238,910	\$	(19,079)
Co-Curricular Activities	201,065		201,065	208,864		(7,799)
Support Services:						
Pupil Services	173,604		173,604	195,336		(21,732)
General Administration	372,178		372,178	373,258		(1,080)
Operation and Maintenance	998,692		998,692	1,144,973		(146,281)
Pupil Transportation	355,625		355,625	363,223		(7,598)
Insurance and Judgments	114,854		114,854	116,085		(1,231)
Other Support Services	40,625		40,625	55,503		(14,878)
Nonprogram:						
Purchased Instructional Services	803,197		803,197	886,428		(83,231)
Other Nonprogram	350		350	2,507		(2,157)

These overages were determined necessary and authorized by management.

#### NOTE 3 DETAILED NOTES ON ALL FUNDS

#### A. Deposits and Investments

The debt service fund accounts for its transactions through separate and distinct bank and investment accounts as recommended by the Department of Public Instruction. All other funds share in common cash and investment accounts.

The District's cash and investments balances at June 30, 2025 as shown in the financial statements as follows:

Governmental Funds:	
General Fund	\$ 1,005,768
Debt Service Fund	34,286
Capital Improvements Fund	2,124,856
Other Governmental Funds	 1,010,173
Total Cash and Investments	\$ 4,175,083

#### NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)

#### A. Deposits and Investments (Continued)

The above balances at June 30, 2025 consisted of the following:

Deposits at Financial Institutions	\$ 3,962,689
Investments in Municipal Bonds	9,991
Investments in Mutual Funds	202,303
Nondepository Petty Cash Funds	100
Total	\$ 4,175,083

#### Deposits at Financial Institutions

The District's balances at individual financial institutions were subject to coverage under federal depository insurance and amounts appropriated by Sections 20.144(1)(a) and 34.08 of the Wisconsin Statutes (State Guarantee Fund). Federal depository insurance provides for coverage of up to \$250,000 for time and savings deposits and up to \$250,000 for demand deposits at any institution. In addition, funds held for others (such as trust funds) are subject to coverage under the name of the party for whom the funds are held. Coverage under the State Guarantee Fund may not exceed \$1,000,000 above the amount of coverage under federal depository insurance at any institution and is limited by the availability of the appropriations authorized therein. (Due to the relatively small size of the State Guarantee Fund in relation to the total coverage, total recovery of losses may not be available.) Also, Section 34.07 of the Wisconsin Statutes authorizes the District to collateralize its deposits that exceed the amount of coverage provided by federal depository insurance and the State Guarantee Fund.

Custodial credit risk for deposits is the risk that, in the event of bank failure, the District's deposits may not be returned. At June 30, 2025, the District's deposits were not exposed to custodial credit risk.

Credit risk for investments is the risk that an issuer or other counterparty to an investment will not fulfill its obligations to the holder of the investment. The District's policy is to invest its funds in accordance with provision of the Wisconsin Statutes previously discussed in Note 1.E.1. These investments are not rated.

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. Generally, the fair values of investments with maturity dates further into the future are more sensitive to changes in market interest rates. The District does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. As of June 30, 2025 the District has the following investments:

	investment Maturilles (in Years)									
		Total		<1	1	to 10	10 t	o 15	>	15
Municipal Bonds	\$	9,991	\$	-	\$	9,991	\$	-	\$	-
Mutual Funds		202,203		202,203				-		-
Total Investments	\$	212,194	\$	202,203	\$	9,991	\$	-	\$	-

#### NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)

#### **B.** Fair Value Measurements

The District uses fair value measurements to record fair value adjustments to certain assets and liabilities and to determine fair value disclosures.

The District follows the accounting standard that defines fair value, establishes a framework for measuring fair value, establishes a fair value hierarchy based on the quality of inputs used to measure fair value, and requires expanded disclosures about fair value measurements. In accordance with this standard, the District has categorized its investments, based on the priority of the inputs to the valuation technique, into a three-level fair value hierarchy. The fair value hierarchy gives the highest priority to quoted prices in active markets for identical assets or liabilities (Level 1), evaluator models using credit information, market movement and sector news (Level 2) and the lowest priority to unobservable inputs (Level 3). If the inputs used to measure the financial instruments fall within different levels of the hierarchy, the categorization is based on the lowest level input that is significant to the fair value measurement of the instrument.

Financial assets and liabilities recorded on the statement of net position and balance sheet – governmental funds are categorized based on the inputs to the valuation techniques as follows:

Level 1 – Financial assets and liabilities are valued using inputs that are unadjusted quoted prices in active markets accessible at the measurement date of identical financial assets and liabilities.

Level 2 – Financial assets and liabilities are valued based on quoted prices for similar assets, or inputs that are observable, either directly or indirectly for substantially the full term through corroboration with observable market data.

Level 3 – Financial assets and liabilities are valued using pricing inputs which are unobservable for the asset, inputs that reflect the reporting entity's own assumptions about the assumptions market participants and would use in pricing the asset.

Assets measured at fair value on a recurring basis:

_	Level 1		Level 2		Level 3		I otal		
Municipal Bonds	\$	9,991	\$	-	\$	-	\$	9,991	
Mutual Funds		202,303		-		-		202,303	
Total Investments	\$	212,294	\$	_	\$	-	\$	212,294	

#### NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)

#### C. Capital Assets

Changes in the capital assets for the year ended June 30, 2025 were as follows:

		Beginning			_		Ending
		Balance		ncreases	D	ecreases	 Balance
Governmental Activities:							
Capital Assets, Nondepreciable/Nonamortized:							
Land	\$	6,202	\$	-	\$	-	\$ 6,202
Construction Work in Progress		146,378		850,360		(146,378)	850,360
Total Capital Assets,							
Nondepreciable/Nonamortized		152,580		850,360		(146,378)	856,562
Capital Assets, Depreciable/Amortizable:							
Land Improvements		807,679		-		(36,567)	771,112
Buildings and Improvements		9,521,353		337,123		(145,316)	9,713,160
Furniture and Equipment		1,588,937		504,469		(152,114)	1,941,292
Leased Assets - Equipment		47,774		-		-	47,774
Subtotals	1	1,965,743		841,592		(333,997)	 12,473,338
Less Accumulated Depreciation/Amortization							
for:							
Land Improvements		569,839		20,930		(30,701)	560,068
Buildings and Improvements		5,909,620		289,575		(90,100)	6,109,095
Furniture and Equipment		1,125,841		132,970		(144,914)	1,113,897
Leased Assets - Equipment		9,555		9,555		-	19,110
Subtotals		7,614,855		453,030		(265,715)	7,802,170
Total Capital Assets,							
Depreciable/Amortizable, Net		4,350,888		388,562		(68,282)	 4,671,168
Governmental Activities Capital Assets, Net	\$	4,503,468	\$	1,238,922	\$	(214,660)	\$ 5,527,730

Depreciation/amortization was charged to governmental functions as follows:

Instruction:	
Vocational Instruction	\$ 9,234
Other Instruction	8,269
Support Services:	
Instructional Staff Services	36,824
Operation and Maintenance of Plant	357,520
Pupil Transportation Services	6,872
Food Service	13,032
Central Services	18,343
Other Support Services	2,936
Total Depreciation/Amortization for	
Governmental Activities	\$ 453,030

#### NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)

#### D. Interfund Receivables, Payables and Transfers

The composition of interfund balances as of June 30, 2025 was as follows:

#### Interfund Receivables and Payables

Receivable Fund Payable Fund		Amount	Purpose
Capital Improvements Fund	al Improvements Fund General Fund		Finance Capital Costs
Interfund Transfers			
Fund Transferred To	Fund Transferred From	Amount	Purpose
Capital Improvements Fund	General Fund	\$ 210,000	Finance Capital Costs

#### E. Long-Term Obligations

#### **Changes in Long-Term Obligations**

Changes in long-term obligations of the District for the year ended June 30, 2025 were as follows:

	_	Balances ly 1, 2024	A	dditions	Re	ductions	_	Balances le 30, 2025	Dυ	mounts ie Within ne Year
Leases Payable Compensated Absences **	\$	39,283 95,666	\$	- 37,018	\$	8,992 -	\$	30,291 132,684	\$	9,523 16,827
Total	\$	134,949	\$	37,018	\$	8,992	\$	162,975	\$	26,350

<sup>\*\*</sup> The change in compensated absences is presented as a net amount.

#### **General Obligation Debt**

The 2024 equalized valuation of the District is certified by the Wisconsin Department of Revenue annually. The legal debt limit and margin of indebtedness as of June 30, 2025 in accordance with Section 67.03(1)(b) of the Wisconsin Statutes is as follows:

Margin of Indebtedness	Ф	88,227,844
	Φ.	00 007 044
Deduct Long-Term Debt Applicable to Debt Margin		-
Debt Limit (10% of \$882,278,441)	\$	88,227,844

#### NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)

#### E. Long-Term Obligations (Continued)

#### **Leases Payable**

During 2023-24 the District entered into a long-term noncancelable lease agreement for printers and copiers totaling \$47,774. The District is required to make various monthly principal and interest payments through June 30, 2028. The District used the incremental borrowing rate as the interest rate for the right-to-use asset agreement if an interest rate was not provided in the lease agreement.

The right-to-use lease assets and the related accumulated amortization are detailed in Note 3.C.

Total principal and interest costs for such leases for governmental funds was \$8,992 and \$1,972, respectively for the year ended June 30, 2025. The future principal and interest payments for this agreement are as follows:

	Governmental Activities								
Fiscal Year Ending June 30,	Р	rincipal	Ir	iterest		Total			
2026	\$	9,523	\$	1,441	\$	10,964			
2027	·	10,086	·	878	·	10,964			
2028		10,682		282		10,964			
	\$	30,291	\$	2,601	\$	32,892			

#### F. Governmental Fund Balances

The governmental fund balances reported on the fund financial statements at June 30, 2025 consisted of the following:

	Total Nonspendable		Restricted		Unassigned		
Major Funds:							
General Fund:							
Prepaid Items	\$	9,011	\$ 9,011	\$	-	\$	-
Restricted - Common School Fund		17,564	-		17,564		-
Unassigned	2	,143,994	-		-	2,	143,994
Subtotal General Fund	2	,170,569	9,011		17,564	2,	143,994
Debt Service		34,286	-		34,286		-
Capital Improvement Projects	1	,898,521	-	1,	898,521		-
Nonmajor Funds:							
Special Revenue Funds:							
Student Scholarship and Student Activities		638,612	-		638,612		-
Food Service Program		238,587	-		238,587		-
Community Services Programs		123,844	 		123,844		-
Subtotal Nonmajor Funds	1	,001,043		1,	001,043		-
Total Governmental Funds Balances							
at June 30, 2025	\$ 5	,104,419	\$ 9,011	\$ 2,	951,414	\$ 2,	143,994

#### NOTE 4 OTHER INFORMATION

#### A. Wisconsin Retirement System Pension Plan Benefits

#### General Information about the Pension Plan

Plan Description. The WRS is a cost-sharing multiple-employer defined benefit pension plan. WRS benefits and other plan provisions are established by Chapter 40 of the Wisconsin Statutes. Benefit terms may only be modified by the legislature. The retirement system is administered by the Wisconsin Department of Employee Trust Funds (ETF). The system provides coverage to all eligible State of Wisconsin, local government, and other public employees. All employees, initially employed by a participating WRS employer on or after July 1, 2011, expected to work at least 1,200 hours a year (880 hours for teachers and school district educational support employees) and expected to be employed for at least one year from employee's date of hire are eligible to participate in the WRS.

ETF issues a standalone Annual Comprehensive Financial Report, which can be found at: <a href="http://etf.wi.gov/about-etf/reports-and-studies/financial-reports-and-statements">http://etf.wi.gov/about-etf/reports-and-studies/financial-reports-and-statements</a>.

Additionally, ETF issued a standalone Wisconsin Retirement System Financial Report, which can also be found using the link above.

Vesting. For employees beginning participation on or after January 1, 1990, and no longer actively employed on or after April 24, 1998, creditable service in each of five years is required for eligibility for a retirement annuity. Participants employed prior to 1990 and on or after April 24, 1998, and prior to July 1, 2011, are immediately vested. Participants who initially became WRS eligible on or after July 1, 2011, must have five years of creditable service to be vested.

Benefits Provided. Employees who retire at or after age 65 (54 for protective occupation employees, 62 for elected officials and executive service retirement plan participants, if hired on or before December 31, 2016) are entitled to a retirement benefit based on a formula factor, their final average earnings, and creditable service.

Final average earnings is the average of the participant's three highest annual earnings periods. Creditable service includes current service and prior service for which a participant received earnings and made contributions as required. Creditable service also includes creditable military service. The retirement benefit will be calculated as a money purchase benefit based on the employee's contributions plus matching employer's contributions, with interest, if that benefit is higher than the formula benefit.

#### NOTE 4 OTHER INFORMATION (CONTINUED)

#### A. Wisconsin Retirement System Pension Plan Benefits (Continued)

#### General Information about the Pension Plan (Continued)

Vested participants may retire at or after age 55 (50 for protective occupations) and receive an actuarially-reduced benefit. Participants terminating covered employment prior to eligibility for an annuity may either receive employee-required contributions plus interest as a separation benefit or leave contributions on deposit and defer application until eligible to receive a retirement benefit.

The WRS also provides death and disability benefits for employees.

Post-Retirement Adjustments. The Employee Trust Funds Board may periodically adjust annuity payments from the retirement system based on annual investment performance in accordance with s. 40.27, Wis. Stat. An increase (or decrease) in annuity payments may result when investment gains (losses), together with other actuarial experience factors, create a surplus (shortfall) in the reserves, as determined by the system's consulting actuary. Annuity increases are not based on cost of living or other similar factors. For Core annuities, decreases may be applied only to previously granted increases. By law, Core annuities cannot be reduced to an amount below the original, guaranteed amount (the "floor") set at retirement. The Core and Variable annuity adjustments granted during recent years are as follows:

Year	Core Fund Adjustment %	Variable Fund Adjustment %
2015	2.9	2.0
2016	0.5	(5.0)
2017	2.0	4.0
2018	2.4	17.0
2019	0.0	(10.0)
2020	1.7	21.0
2021	5.1	13.0
2022	7.4	15.0
2023	1.6	(21.0)
2024	3.6	15.0

Contributions. Required contributions are determined by an annual actuarial valuation in accordance with Chapter 40 of the Wisconsin Statutes. The employee required contribution is one-half of the actuarially determined contribution rate for general category employees, including teachers, and Executives and Elected Officials. Starting on January 1, 2016, the Executives and Elected Officials category was merged into the General Employee Category. Required contributions for protective employees are the same rate as general employees. Employers are required to contribute the remainder of the actuarially determined contribution rate. The employer may not pay the employee required contribution unless provided for by an existing collective bargaining agreement.

#### NOTE 4 OTHER INFORMATION (CONTINUED)

#### A. Wisconsin Retirement System Pension Plan Benefits (Continued)

#### General Information about the Pension Plan (Continued)

During the year ended June 30, 2025, the WRS recognized \$256,684 in contributions from the District.

Contribution rates as of June 30, 2025 are:

Employee Category	Employee	Employer
General (Including Teachers, Executives,		
and Elected Officials)	6.95%	6.95%

## <u>Pension Assets/Liabilities, Pension Expense/Revenues, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions</u>

At June 30, 2025, the District reported a liability of \$287,145 for its proportionate share of the net pension liability. The net pension liability was measured as of December 31, 2024, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2023, rolled forward to December 31, 2024. No material changes in assumptions or benefit terms occurred between the actuarial valuation date and the measurement date. The District's proportion of the net pension liability was based on the District's share of contributions to the pension plan relative to the contributions of all participating employers. At December 31, 2024, the District's proportion was 0.01747512%, which was a decrease of 0.00017241% from its proportion measured as of December 31, 2023.

For the year ended June 30, 2025, the District recognized pension expense of \$385,658.

At June 30, 2025, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

Description	Deferred Outflows of Resources		Ī	Deferred nflows of esources
Differences Between Expected and Actual Experience	\$	891,743	\$	(837,959)
Changes of Assumptions		85,202		-
Net Difference Between Projected and Actual Earnings				
on Pension Plan Investments		436,332		-
Changes in Proportion and Differences Between District				
Contributions and Proportionate Share of Contributions		2,975		(3,522)
District Contributions Subsequent to the Measurement				
Date		158,453		-
Total	\$	1,574,705	\$	(841,481)

\$158,453 reported as deferred outflows of resources related to pensions resulting from District contributions subsequent to the measurement date will be recognized as a reduction to the net pension liability in the year ending June 30, 2026.

#### NOTE 4 OTHER INFORMATION (CONTINUED)

#### A. Wisconsin Retirement System Pension Plan Benefits (Continued)

<u>Pension Assets/Liabilities, Pension Expense/Revenue, and Deferred Outflows of</u> Resources and Deferred Inflows of Resources Related to Pensions (Continued)

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

	Pension		
	Expense		
Year Ended June 30,	 Amount		
2026	\$ 173,060		
2027	594,670		
2028	(147,410)		
2029	(45,549)		

Actuarial Assumptions. The total pension liability in the December 31, 2024 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Actuarial Valuation Date December 31, 2023

Measurement Date of Net Pension Liability (Asset) December 31, 2024

Experience Study January 1, 2021 - December 31, 2023

Published November 19, 2024

Danaia.

Actuarial Cost Method Entry Age Normal Asset Valuation Method Fair Value

Long-Term Expected Rate of Return 6.8%
Discount Rate 6.8%

Salary Increases:

Wage Inflation 3.0%

Seniority/Merit 0.1% to 5.7%

Mortality 2020 WRS Experience Mortality Table

Post-Retirement Adjustments\*: 1.7%

Actuarial assumptions are based upon an experience study conducted in 2024 that covered a three-year period from January 1, 2021 to December 31, 2023. Based on this experience study, actuarial assumptions used to measure the total pension liability changed from the prior year, including seniority (merit) and separation rates. The total pension liability to December 31, 2024 is based upon a roll-forward of the liability calculated from the December 31, 2023 actuarial valuation.

<sup>\*</sup> No post-retirement adjustment is guaranteed. Actual adjustments are based on recognized investment return, actuarial experience and other factors. 1.7% is the assumed annual adjustment based on the investment return assumption and the post-retirement discount rate. Includes the impact of known Market Recognition Account deferred gains/losses on the liability for dividend payments.

#### NOTE 4 OTHER INFORMATION (CONTINUED)

#### A. Wisconsin Retirement System Pension Plan Benefits (Continued)

<u>Pension Assets/Liabilities, Pension Expense/Revenue, and Deferred Outflows of</u> Resources and Deferred Inflows of Resources Related to Pensions (Continued)

Long-Term Expected Return on Plan Assets. The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

Core Fund Asset Class	Asset Allocation %	Long-Term Expected Nominal Real Rate of Return %	Long-Term Expected Real Rate of Return %	
Public Equity	38.0 %	7.0 %	4.3 %	
Public Fixed Income	27.0	6.1	3.4	
Private Equity/Debt	20.0	9.5	6.7	
Inflation Sensitive	19.0	4.8	2.1	
Real Estate	8.0	6.5	3.8	
Leverage	(12.0)	3.7	1.1	
Total Core Fund	100.0 %	7.5	4.8	
Variable Fund Asset				
U.S. Equities	70.0 %	6.5 %	3.8 %	
International Equities	30.0	7.4	4.7	
Total Variable Fund	100.0 %	6.9	4.2	

Asset Allocations are managed within established ranges; target percentages may differ from actual monthly allocations.

New England Pension Consultants Long-Term U.S. CPI (Inflation) Forecast: 2.6%.

The investment policy used for the Core Fund involves reducing equity exposure by leveraging lower-volatility assets, such as fixed income securities. Currently, an asset allocation target of 12% policy leverage is used, subject to an allowable range of up to 20%.

#### NOTE 4 OTHER INFORMATION (CONTINUED)

#### A. Wisconsin Retirement System Pension Plan Benefits (Continued)

<u>Pension Assets/Liabilities, Pension Expense/Revenue, and Deferred Outflows of</u> Resources and Deferred Inflows of Resources Related to Pensions (Continued)

Single Discount Rate. A single discount rate of 6.8% was used to measure the Total Pension Liability for the current and prior year. The discount rate is based on the expected rate of return on pension plan investments of 6.8% and a municipal bond rate of 4.08% (Source: "20-Bond GO Index" is the Bond Buyer Index, general obligation. 20 years to maturity, mixed quality as of December 31, 2024. In describing this index, the Bond Buyer notes that the bonds' average quality is roughly equivalent to Moody's investors Service's Aa2 rating and Standard and Poor's Corp.'s AA.). Because of the unique structure of WRS, the 6.8% expected rate of return implies that a dividend of approximately 1.7% will always be paid. For purposes of the single discount rate, it was assumed that the dividend would always be paid. The projection of cash flows used to determine this single discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments (including expected dividends) of current plan members. Therefore, the expected long-term rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the District's Proportionate Share of the Net Pension Liability (Asset) to Changes in the Discount Rate. The following presents the District's proportionate share of the net pension liability (asset) calculated using the discount rate of 6.8%, as well as what the District's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is one percentage point lower (5.8%) or one percentage point higher (7.8%) than the current rate:

	Current				
	19	1% Decrease Discount Rate			1% Increase
		(5.8%)		(6.8%)	(7.8%)
District's Proportionate Share of					
the Net Pension Liability (Asset)	\$	2,693,796	\$	287,145	\$ (1,422,712)

#### Payable to the Pension Plan

The District reported a payable of \$109,040 for the outstanding amount of contributions to the pension plan for the year ended June 30, 2025.

### SCHOOL DISTRICT OF TURTLE LAKE TURTLE LAKE, WISCONSIN NOTES TO BASIC FINANCIAL STATEMENTS JUNE 30, 2025

### NOTE 4 OTHER INFORMATION (CONTINUED)

#### **B.** Deferred Compensation Plan

The District offers its employees a deferred compensation plan created in accordance with the Internal Revenue Code Section 457. The Plan, available to all District employees, permits them to defer a portion of their salary until future years. The deferred compensation is not available to employees until termination, retirement, death, or unforeseeable emergency. Contributions to this plan are entirely from employee voluntary contributions. The District makes no employer contributions to this plan.

### C. Limitation on School District Revenues

Wisconsin statutes limit the amount of revenues school districts may derive from general school aids and property taxes. The annual revenue increase from these sources is based on pupil count and is limited to the amount approved by legislative action unless a higher amount has been approved by a referendum. The State has also placed a limit on the decrease in the annual revenue cap due to declining enrollments. The State further allows an exemption equal to 75% of the prior year unused allowable revenue.

This limitation does not apply to revenues needed for payment of any general obligation debt service (including refinanced debt) authorized by either of the following:

- A resolution of the school board or by a referendum prior to August 12, 1993.
- A referendum on or after August 12, 1993.

### D. Subsequent Events

On November 1, 2025, the District approved the short-term borrowing of a tax and revenue anticipation note in an amount not to exceed \$475,495. This note bears an interest rate of 5.20% and is due on October 31, 2026.

### SCHOOL DISTRICT OF TURTLE LAKE TURTLE LAKE, WISCONSIN NOTES TO BASIC FINANCIAL STATEMENTS JUNE 30, 2025

### NOTE 4 OTHER INFORMATION (CONTINUED)

### E. Risk Management

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The District maintains commercial insurance coverage covering each of those risks of loss. Management believes such coverage is sufficient to preclude any significant uninsured losses to the District. Settled claims have not exceeded this commercial coverage in any of the past three years.

### F. Contingencies

The District participates in various federal and state grant programs, which are subject to program compliance audits. Accordingly, the District's compliance with applicable grant requirements will be established at a future date. The amount of expenditures which may be disallowed by the granting agencies cannot be determined at this time, although the District anticipates such amounts, if any, will be immaterial.

#### G. Commitments

At June 30, 2025, the District was committed under various construction contracts related to District improvements. The District entered into contracts totaling \$1,005,257 which will be financed with fund balance. As of June 30, 2025, \$332,653 remains yet to be paid.



### SCHOOL DISTRICT OF TURTLE LAKE TURTLE LAKE, WISCONSIN BUDGETARY COMPARISON SCHEDULE GENERAL FUND YEAR ENDED JUNE 30, 2025

Variance With

							Fina	al Budget -
		Budgeted	l Amo				Positive	
DEVENUE		Original		Final		Actual	<u>(N</u>	legative)
REVENUES								
Local Sources:	\$	E 002 647	¢	E 002 647	¢	5,083,647	¢	
Property Taxes	Ф	5,083,647	\$	5,083,647	\$		\$	0.247
Other Local Sources		102,680		102,680		111,927		9,247
Interdistrict Sources		911,394		911,394		820,470		(90,924)
Intermediate Sources		8,444		8,444		22,518		14,074
State Sources		1,824,069		1,824,069		1,961,300		137,231
Federal Sources		825,651		825,651		827,362		1,711
Other Sources Total Revenues		1,800 8,757,685		1,800 8,757,685		14,774 8,841,998		12,974 84,313
EXPENDITURES								
Instruction:								
Undifferentiated Curriculum		1,485,131		1,485,131		1,413,317		71,814
Regular Curriculum		1,374,950		1,374,950		1,335,318		39,632
Vocational Curriculum		219,831		219,831		238,910		(19,079)
Physical Curriculum		182,921		182,921		179,388		3,533
Special Education Curriculum		798,292		798,292		783,286		15,006
Co-Curricular Activities		201,065		201,065		208,864		(7,799)
Total Instruction		4,262,190		4,262,190	-	4,159,083		103,107
Support Services:		4,202,130		4,202,100		4,100,000		100,107
Pupil Services		173,604		173,604		195,336		(21,732)
Instructional Staff Services		768,856		768,856		759,701		9,155
General Administration		372,178		372,178		373,258		(1,080)
School Building Administration		355,472		355,472		346,199		9,273
Business Administration		133,964		133,964		127,884		6,080
Operation and Maintenance		998,692		998,692		1,144,973		(146,281)
Pupil Transportation		355,625		355,625		363,223		(7,598)
Central Services		77,418		77,418		65,851		11,567
Insurance and Judgments		114,854		114,854		116,085		(1,231)
Debt Services		14,162		14,162		10,964		3,198
Other Support Services		40,625		40,625		55,503		(14,878)
Total Support Services		3,405,450		3,405,450		3,558,977		(153,527)
Nonprogram:		3,403,430		3,403,430		3,330,311		(100,021)
Purchased Instructional Services		803,197		803,197		886,428		(83,231)
Other Nonprogram		350		350		2,507		(2,157)
Total Nonprogram		803,547		803,547		888,935		(85,388)
Total Expenditures		8,471,187		8,471,187		8,606,995		(135,808)
EXCESS (DEFICIENCY) OF REVENUES								
OVER EXPENDITURES		286,498		286,498		235,003		(51,495)
OTHER FINANCING SOURCES (USES)								
Transfers Out		(286,498)		(286,498)		(210,000)		76,498
NET CHANGE IN FUND BALANCE		-		-		25,003		25,003
Fund Balance - Beginning of Year		2,145,566		2,145,566		2,145,566		
FUND BALANCE - END OF YEAR	\$	2,145,566	\$	2,145,566	\$	2,170,569	\$	25,003

# SCHOOL DISTRICT OF TURTLE LAKE TURTLE LAKE, WISCONSIN SCHEDULE OF DISTRICT'S PROPORTIONATE SHARE OF WISCONSIN RETIREMENT SYSTEM NET PENSION LIABILITY (ASSET) LAST TEN MEASUREMENT PERIODS

Measurement Date	Proportion of the Net Pension Liability (Asset)	S N	roportionate hare of the let Pension bility (Asset)	Covered Payroll	Proportionate Share of the Net Pension Liability (Asset) as a Percentage of Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
12/31/2024	0.01747512 %	\$	287,145	\$ 3,671,610	7.82 %	98.79 %
12/31/2023	0.01764753		262,384	3,395,098	7.73	98.85
12/31/2022	0.01748068		926,074	3,207,880	28.87	95.72
12/31/2021	0.01744145		(1,405,812)	3,068,635	45.81	106.02
12/31/2020	0.01742358		(1,087,778)	2,828,473	38.46	105.26
12/31/2019	0.01778764		(573,554)	2,817,561	20.36	102.96
12/31/2018	0.01797029		639,326	2,732,510	23.40	96.45
12/31/2017	0.01806558		(536,388)	2,672,756	20.07	102.93
12/31/2016	0.01758383		144,933	2,642,273	5.49	99.12
12/31/2015	0.01720043		279,504	2,564,355	10.90	98.20

## SCHOOL DISTRICT OF TURTLE LAKE TURTLE LAKE, WISCONSIN SCHEDULE OF DISTRICT'S CONTRIBUTIONS TO WISCONSIN RETIREMENT SYSTEM PENSION PLAN LAST TEN FISCAL YEARS

Year	Contributions Relation to th Contractually Contractually Required Contributions Contributions		ation to the ntractually Required	Contribution Deficiency (Excess)			Covered Payroll	Contributions as a Percentage of Covered Payroll	
6/30/2025	\$	256,684	\$	(256,684)	\$	_	\$	3,758,073	6.83 %
6/30/2024		241,771		(241,771)		-		3,548,125	6.81
6/30/2023		223,956		(223,956)		-		3,301,042	6.78
6/30/2022		212,037		(212,037)		-		3,141,295	6.75
6/30/2021		203,036		(203,036)		-		2,982,887	6.81
6/30/2020		184,552		(184,552)		-		2,788,543	6.62
6/30/2019		185,550		(185,550)		-		2,792,986	6.64
6/30/2018		183,197		(183,197)		-		2,694,080	6.80
6/30/2017		178,571		(178,571)		-		2,655,097	6.73
6/30/2016		175,405		(175,405)		-		2,628,151	6.67

Changes of Benefit Terms. There were no changes of benefit terms for any participating employer in WRS.

#### Changes of Assumptions:

Based on a three-year experience study conducted in 2021 covering January 1, 2018 through December 31, 2020, the ETF Board adopted assumption changes that were used to measure the total pension liability beginning with the year ended December 31, 2021, including the following:

- Lowering the long-term expected rate of return from 7.0% to 6.8%
- Lowering the discount rate from 7.0% to 6.8%
- Lowering the price inflation rate from 2.5% to 2.4%
- Lowering the post-retirement adjustments from 1.9% to 1.7%
- Mortality assumptions were changed to reflect updated trends by transitioning from the Wisconsin 2018 Mortality Table to the 2020 WRS Experience Mortality Table.

Based on a three-year experience study conducted in 2018 covering January 1, 2015 through December 31, 2017, the ETF Board adopted assumption changes that were used to measure the total pension liability beginning with the year ended December 31, 2018, including the following:

- Lowering the long-term expected rate of return from 7.2% to 7.0%
- Lowering the discount rate from 7.2% to 7.0%
- Lowering the wage inflation rate from 3.2% to 3.0%
- Lowering the price inflation rate from 2.7% to 2.5%
- Lowering the post-retirement adjustments from 2.1% to 1.9%
- Mortality assumptions were changed to reflect updated trends by transitioning from the Wisconsin 2012 Mortality Table to the Wisconsin 2018 Mortality Table.

See accompanying Notes to Required Supplementary Information.

### SCHOOL DISTRICT OF TURTLE LAKE TURTLE LAKE, WISCONSIN NOTES TO REQUIRED SUPPLEMENTARY INFORMATION JUNE 30, 2025

### **Budgetary Information**

GASB Statement No. 34 requires the presentation of budgetary comparison schedules for the general fund and for each major special revenue fund. Budgetary information for the general fund is derived from the District's annual operating budget.

Budgets are adopted each fiscal year for all funds in accordance with Section 65.90 of the Wisconsin Statutes, using the budgetary accounting basis prescribed by the Wisconsin Department of Public Instruction. The District's legally adopted budget and budgetary expenditure control is exercised at the function level in the general fund and at the fund level for all other funds. Reported budget amounts are as originally adopted or as amended by School Board resolution.

The District follows these procedures in establishing the budgetary data reflected in the financial statements.

- Based upon requests from District staff, District administration recommends budget proposals to the school board.
- The school board prepares a proposed budget including proposed expenditures and the means of financing them for the July 1 through June 30 fiscal year.
- A public notice is published containing a summary of the budget and identifying the time and place where the public hearing will be held on the proposed budget.
- Pursuant to the public budget hearing, the school board may make alterations to the purposed budget.
- Once the school board (following the public hearing) adopts the budget, no changes may be
  made in the amount of the tax to be levied or in the amount of the various appropriations and
  the purposes of such appropriations unless authorized by a 2/3 vote of the entire school board.
- Appropriations lapse at year-end unless authorized as a carryover by the school board.

#### **EXCESS OF EXPENDITURES OVER BUDGET**

Comparisons of actual revenues and expenditures to budgeted amounts for the District's general fund are presented as required supplementary information following the basic financial statements. Expenditures in excess of budgeted amounts at the legally adopted levels for each of the funds are shown below.

		Budgeted	d Amou	nts			Fin	riance With al Budget - Positive
	Original			Final		Actual		Negative)
EXPENDITURES								
Instruction:								
Vocational Curriculum	\$	219,831	\$	219,831	\$	238,910	\$	(19,079)
Co-Curricular Activities		201,065		201,065		208,864		(7,799)
Support Services:								
Pupil Services		173,604		173,604		195,336		(21,732)
General Administration		372,178		372,178		373,258		(1,080)
Operation and Maintenance		998,692		998,692		1,144,973		(146,281)
Pupil Transportation		355,625		355,625		363,223		(7,598)
Insurance and Judgments		114,854		114,854		116,085		(1,231)
Other Support Services		40,625		40,625		55,503		(14,878)
Nonprogram:								
Purchased Instructional Services		803,197		803,197		886,428		(83,231)
Other Nonprogram		350		350		2,507		(2,157)



COMBINING AND INDIVIDUAL FUND STATEMENTS AND SCHEDULES

# SCHOOL DISTRICT OF TURTLE LAKE TURTLE LAKE, WISCONSIN FUND 10 AND FUND 27 COMBINING BUDGETARY COMPARISON SCHEDULE YEAR ENDED JUNE 30, 2025

		Original	Budgets			Final E	Budgets					
	Fund 10	Fund 27			Fund 10	Fund 27	-		Fund 10	Fund 27		
	General	Special	Elimination	Combined	General	Special	Elimination	Combined	General	Special	Elimination	Combined
	Fund	Education	Adjustments	Totals	Fund	Education	Adjustments	Totals	Fund	Education	Adjustments	Totals
REVENUES												
Local Sources:		_	_			_	_					
Property Taxes	\$ 5,083,647	\$ -	\$ -			\$ -	\$ -	\$ 5,083,647	\$ 5,083,647	\$ -	\$ -	\$ 5,083,647
Other Local Sources	102,680	-	-	102,680	102,680	-	-	102,680	111,927	-	-	111,927
Interdistrict Sources	911,394	<del>.</del>	-	911,394	911,394		-	911,394	820,470	<del>.</del>	-	820,470
Intermediate Sources	7,694	750	-	8,444	7,694	750	-	8,444	5,707	16,811	-	22,518
State Sources	1,651,219	172,850	-	1,824,069	1,651,219	172,850	-	1,824,069	1,765,400	195,900	-	1,961,300
Federal Sources	680,216	145,435	-	825,651	680,216	145,435	-	825,651	689,922	137,440	-	827,362
Other Sources	1,800			1,800	1,800	-		1,800	14,762	12		14,774
Total Revenues	8,438,650	319,035	-	8,757,685	8,438,650	319,035	-	8,757,685	8,491,835	350,163	-	8,841,998
EXPENDITURES												
Instruction:												
Undifferentiated Curriculum	1,485,131	-	-	1,485,131	1,485,131	-	-	1,485,131	1,413,317	-	-	1,413,317
Regular Curriculum	1,374,950	_	_	1,374,950	1,374,950	_	_	1,374,950	1,335,318	_	_	1,335,318
Vocational Curriculum	219,831	_	_	219,831	219,831	_	_	219,831	238,910	_	_	238,910
Physical Curriculum	182,921	_	_	182,921	182,921	_	_	182,921	179,388	_	_	179,388
Special Education Curriculum	_	798,292	_	798,292	_	798,292	_	798,292	-	783,286	_	783,286
Co-Curricular Activities	201,065	-	_	201,065	201,065	-	_	201,065	208,864	-	_	208,864
Total Instruction	3,463,898	798,292		4,262,190	3,463,898	798,292		4,262,190	3,375,797	783,286	-	4,159,083
Support Services:	-, ,	,		.,,	-,,			.,,	-,,	,		.,,
Pupil Services	112,284	61,320	_	173,604	112,284	61,320	_	173,604	127,922	67,414	_	195,336
Instructional Staff Services	617,841	151,015	_	768,856	617,841	151,015	_	768,856	609,895	149,806	_	759,701
General Administration	372,178	-	_	372,178	372,178	-	_	372,178	364,484	8,774	_	373,258
School Building Administration	355,472	_	_	355,472	355,472	_	_	355,472	346,199	_	_	346,199
Business Administration	133,964	_	_	133,964	133,964	_	_	133,964	127,154	730	_	127,884
Operation and Maintenance	998,692	_	_	998,692	998.692	_	_	998,692	1,144,973	-	_	1,144,973
Pupil Transportation	355,625	_	_	355,625	355,625	_	_	355,625	363,223	_	_	363,223
Central Services	74,668	2,750	_	77,418	74,668	2,750	_	77,418	64,914	937	_	65,851
Insurance and Judgments	114,854	-	_	114,854	114,854		_	114,854	116,085	_	_	116,085
Debt Services	14,162	_	_	14,162	14,162	_	_	14,162	10,964	_	_	10,964
Other Support Services	40,625	_	_	40,625	40,625	_	_	40,625	55,503	_	_	55,503
Total Support Services	3,190,365	215,085		3,405,450	3,190,365	215,085		3,405,450	3,331,316	227,661		3,558,977
Nonprogram:	.,,	-,		-,,	.,,	-,		.,,	.,,.	,		-,,-
Purchased Instructional Services	768,872	34,325	_	803,197	768,872	34,325	_	803,197	808,933	77,495	_	886,428
Other Nonprogram	350	-	-	350	350		-	350	2,507	-	-	2,507
Total Nonprogram	769,222	34,325		803,547	769,222	34,325		803,547	811,440	77,495	-	888,935
Total Expenditures	7,423,485	1,047,702	_	8,471,187	7,423,485	1,047,702		8,471,187	7,518,553	1,088,442	_	8,606,995
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	1,015,165	(728,667)	-	286,498	1,015,165	(728,667)	-	286,498	973,282	(738,279)	-	235,003
OTHER FINANCING SOURCES (USES) Transfers In Transfers Out Total Other Financing Sources (Uses)	(1,015,165) (1,015,165)	728,667	(728,667) 728,667	(286,498) (286,498)	(1,015,165) (1,015,165)	728,667 - 728,667	(728,667) 728,667	(286,498) (286,498)	(948,279) (948,279)	738,279  738,279	(738,279) 738,279	(210,000) (210,000)
• ,	(1,010,100)	120,001		(200,730)	(1,010,100)	120,001		(200,490)		130,219		
NET CHANGE IN FUND BALANCE	-	-	-	-	-	-	-	-	25,003	-	-	25,003
Fund Balance - Beginning of Year	2,145,566			2,145,566	2,145,566	-		2,145,566	2,145,566			2,145,566
FUND BALANCE - END OF YEAR	\$ 2,145,566	\$ -	\$ -	\$ 2,145,566	\$ 2,145,566	\$ -	\$ -	\$ 2,145,566	\$ 2,170,569	\$ -	\$ -	\$ 2,170,569

### SCHOOL DISTRICT OF TURTLE LAKE TURTLE LAKE, WISCONSIN FUND 10 BUDGETARY COMPARISON SCHEDULE YEAR ENDED JUNE 30, 2025

Variance With

	Budgeted Amounts						Final Budget -		
		Budgeted Original	Amo	unts Final		Actual	(Negative)		
REVENUES		Original		Tillal		Actual		legalive)	
Local Sources:									
Property Taxes	\$	5,083,647	\$	5,083,647	\$	5,083,647	\$	_	
Other Local Sources	•	102,680	*	102,680	*	111,927	*	9,247	
Interdistrict Sources		911,394		911,394		820,470		(90,924)	
Intermediate Sources		7,694		7,694		5,707		(1,987)	
State Sources		1,651,219		1,651,219		1,765,400		114,181	
Federal Sources		680,216		680,216		689,922		9,706	
Other Sources		1,800		1,800		14,762		12,962	
Total Revenues		8,438,650		8,438,650		8,491,835		53,185	
EXPENDITURES									
Instruction:									
Undifferentiated Curriculum		1,485,131		1,485,131		1,413,317		71,814	
Regular Curriculum		1,374,950		1,374,950		1,335,318		39,632	
Vocational Curriculum		219,831		219,831		238,910		(19,079)	
Physical Curriculum		182,921		182,921		179,388		3,533	
Co-Curricular Activities		201,065		201,065		208,864		(7,799)	
Total Instruction		3,463,898		3,463,898		3,375,797		88,101	
Support Services:		-,,		-, ,		-,,			
Pupil Services		112,284		112,284		127,922		(15,638)	
Instructional Staff Services		617,841		617,841		609,895		7,946	
General Administration		372,178		372,178		364,484		7,694	
School Building Administration		355,472		355,472		346,199		9,273	
Business Administration		133,964		133,964		127,154		6,810	
Operation and Maintenance		998,692		998,692		1,144,973		(146,281)	
Pupil Transportation		355,625		355,625		363,223		(7,598)	
Central Services		74,668		74,668		64,914		9,754	
Insurance and Judgments		114,854		114,854		116,085		(1,231)	
Debt Services		14,162		14,162		10,964		3,198	
Other Support Services		40,625		40,625		55,503		(14,878)	
Total Support Services		3,190,365		3,190,365		3,331,316		(140,951)	
Nonprogram:		-,,		-,,		5,551,515		(110,001)	
Purchased Instructional Services		768,872		768,872		808,933		(40,061)	
Other Nonprogram		350		350		2,507		(2,157)	
Total Nonprogram		769,222		769,222		811,440		(42,218)	
Total Expenditures		7,423,485		7,423,485		7,518,553		(95,068)	
EXCESS OF REVENUES OVER EXPENDITURES		1,015,165		1,015,165		973,282		(41,883)	
OTHER EINANCING SOURCES (USES)								,	
OTHER FINANCING SOURCES (USES) Transfers Out		(1,015,165)		(1,015,165)		(948,279)		66,886	
NET CHANGE IN FUND BALANCE		-		-		25,003		25,003	
Fund Balance - Beginning of Year		2,145,566		2,145,566		2,145,566		-	
FUND BALANCE - END OF YEAR	\$	2,145,566	\$		\$		\$	25,003	
I OND DALANCE - END OF TEAR	φ	۷, ۱۴۵,۵00	φ	2,145,566	φ	2,170,569	φ	25,005	

### SCHOOL DISTRICT OF TURTLE LAKE TURTLE LAKE, WISCONSIN FUND 27 BUDGETARY COMPARISON SCHEDULE YEAR ENDED JUNE 30, 2025

	Budgeted Amounts						Variance With Final Budget - Positive	
		Original		Final		Actual	<u> </u>	legative)
REVENUES								
Intermediate Sources	\$	750	\$	750	\$	16,811	\$	16,061
State Sources		172,850		172,850		195,900		23,050
Federal Sources		145,435		145,435		137,440		(7,995)
Other Sources				<u> </u>		12		12
Total Revenues		319,035		319,035		350,163		31,128
EXPENDITURES								
Instruction:								
Special Education Curriculum		798,292		798,292		783,286		15,006
Support Services:								
Pupil Services		61,320		61,320		67,414		(6,094)
Instructional Staff Services		151,015		151,015		149,806		1,209
General Administration		-		-		8,774		(8,774)
Business Administration		-		-		730		(730)
Central Services		2,750		2,750		937		1,813
Total Support Services		215,085		215,085		227,661		(12,576)
Nonprogram:								
Purchased Instructional Services		34,325		34,325		77,495		(43,170)
Total Expenditures		1,047,702		1,047,702		1,088,442		(40,740)
DEFICIENCY OF REVENUES OVER EXPENDITURES		(728,667)		(728,667)		(738,279)		(9,612)
OTHER FINANCING SOURCES								
Transfers In		728,667		728,667		738,279		9,612
NET CHANGE IN FUND BALANCE		-		-		-		-
Fund Balance - Beginning of Year								
FUND BALANCE - END OF YEAR	\$	_	\$	-	\$		\$	_

### SCHOOL DISTRICT OF TURTLE LAKE TURTLE LAKE, WISCONSIN NONMAJOR GOVERNMENTAL FUNDS COMBINING BALANCE SHEET JUNE 30, 2025

		Sp		Total Nonmajor			
	Е	ducation	Food	C	ommunity	Governmental	
		Trust	Service	Services		Funds	
ASSETS							
Cash and Investments	\$	641,895	\$ 242,891	\$	125,387	\$	1,010,173
Accounts Receivable		2	-		-		2
Due from Other Governments			 17,168				17,168
Total Assets	\$	641,897	\$ 260,059	\$	125,387	\$	1,027,343
LIABILITIES AND FUND BALANCES							
LIABILITIES							
Accounts Payable	\$	3,140	\$ 15,737	\$	1,022	\$	19,899
Accrued Salaries and Wages		124	185		447		756
Payroll Taxes and Withholdings		21	165		74		260
Unearned Revenues		-	5,385		-		5,385
Total Liabilities		3,285	21,472		1,543		26,300
FUND BALANCES							
Restricted		638,612	 238,587		123,844		1,001,043
Total Liabilities and Fund Balances	\$	641,897	\$ 260,059	\$	125,387	\$	1,027,343

### SCHOOL DISTRICT OF TURTLE LAKE TURTLE LAKE, WISCONSIN NONMAJOR GOVERNMENTAL FUNDS

### COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGE IN FUND BALANCES YEAR ENDED JUNE 30, 2025

		Sp	1	Total Nonmajor			
	E	ducation	Food	Community		Governmenta	
		Trust	 Service	Services			Funds
REVENUES							
Local Sources:							
Property Taxes	\$	-	\$ -	\$	140,000	\$	140,000
Other Local Sources		309,490	121,849		14,033		445,372
State Sources		-	7,803		-		7,803
Federal Sources			 237,689				237,689
Total Revenues		309,490	367,341		154,033		830,864
EXPENDITURES							
Instruction:							
Regular Instruction		1,361	-		-		1,361
Vocational Instruction		35,406	-		-		35,406
Physical Instruction		4,471	-		-		4,471
Co-Curricular Instruction		98,750	-		-		98,750
Support Services:							
Pupil Services		31,109	-		-		31,109
General Administration		100	-		-		100
Operation and Maintenance of Plant		30,949	10,458		1,084		42,491
Pupil Transportation Services		2,549	-		735		3,284
Food Service		-	380,870		-		380,870
Central Services		879	-		-		879
Insurance and Judgements		450	-		-		450
Other Support Services		-	-		61,468		61,468
Community Services		-	-		97,463		97,463
Nonprogram:							
Post-Secondary Scholarship		21,400	-		-		21,400
Total Expenditures		227,424	391,328		160,750		779,502
NET CHANGE IN FUND BALANCES		82,066	(23,987)		(6,717)		51,362
Fund Balances - Beginning of Year		556,546	 262,574		130,561		949,681
FUND BALANCES - END OF YEAR	\$	638,612	\$ 238,587	\$	123,844	\$	1,001,043



### SCHOOL DISTRICT OF TURTLE LAKE TURTLE LAKE, WISCONSIN CHARTER SCHOOL AUTHORIZER ANNUAL REPORT YEAR ENDED JUNE 30, 2025

#### **SECTION I: AUTHORIZER INFORMATION**

Authorizing Entity: School District of Turtle Lake

Authorizer Address: 205 Oak Street, Turtle Lake, WI 54889

Authorizer Contact Person: Kent Kindschy
Contact Person Title: District Administrator

Contact Person Phone: 715-986-2597

Contact Person Email: <u>kkindschy@turtlelake.k12.wi.us</u>

### **SECTION II: CHARTER SCHOOL INFORMATION**

**Charter Schools Currently Under Contract:** 

Contract Contract Grades
Start Date: Expiration Date: Served:
8/1/2020 8/1/2025 K-12

Charter Schools Whose Contract was Not Renewed or Revoked:

None.

**School Name:** 

Laker OnLine

**Charter Schools Currently Under Contract that have not Opened:** 

None.

**Charter Schools that Closed:** 

None.

### SECTION III: ACADEMIC PERFORMANCE OF CHARTER SCHOOL

Each student enrolled in the Laker Online Virtual Charter School who finished the year did make academic progress. The Charter School had a declining performance rating resulting in the following: Alternate Rating – Needs Improvement, as noted with the Alternative School Accountability Determination report.

### SECTION IV: FINANCIAL PERFORMANCE OF CHARTER SCHOOL

The Laker Online Virtual Charter School serves students from within the district and open enrolled students. There is some movement in and out of the program throughout the year. The annual budget is approved by our Virtual Charter School board in August. We include all the necessary materials, help, and technology needed for the student to succeed.

### SCHOOL DISTRICT OF TURTLE LAKE TURTLE LAKE, WISCONSIN CHARTER SCHOOL AUTHORIZER ANNUAL REPORT (CONTINUED) YEAR ENDED JUNE 30, 2025

### SECTION V: OTHER CONTRACT TERMS AND EXPECTATIONS

The Governance board members are appointed and serve a one-year term. Members of the board will meet in the fall to approve the budget, staff, calendar and accountability plan. Board members are updated on enrollment and any major expenditures at future meetings.

### **SECTION VI: AUTHORIZER OPERATING COST**

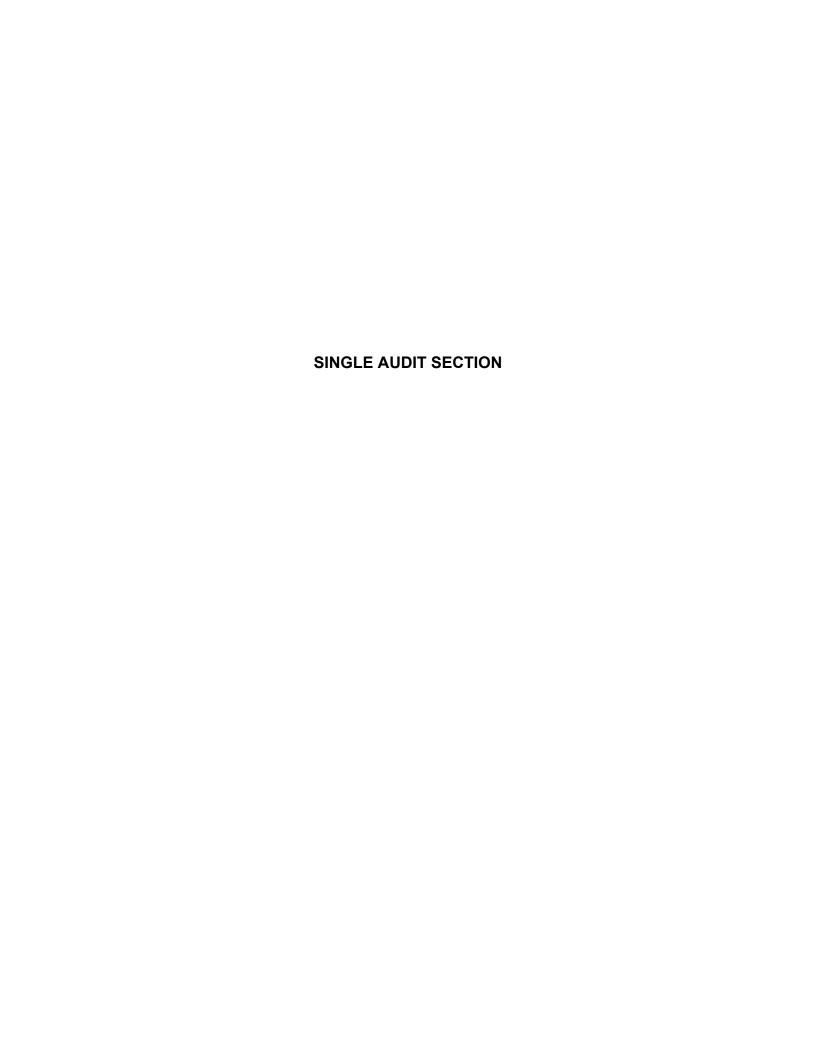
### Laker On Line

OPERATING ACTIVITY	WUFAR OBJECT CODE	Cost
EMPLOYEE SALARIES	100	\$ 19,123
EMPLOYEE BENEFITS	200	2,766
TOTAL		\$ 21,889

### SECTION VII: SERVICES PROVIDED TO CHARTER SCHOOLS

### Laker On Line

SERVICES PROVIDED	FUNCTION CODE	C	Cost	
REGULAR CURRICULUM	120000	\$	75	
GENERAL ADMINISTRATION	230000		25	
OTHER SERVICES	431000	5	6,772	
TOTAL		\$ 5	6,872	



## SCHOOL DISTRICT OF TURTLE LAKE TURTLE LAKE, WISCONSIN SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS YEAR ENDED JUNE 30, 2025

Federal Grantor/ Pass-Through Grantor/Program Title	Federal Assistance Listing Number	Pass-Through Entity	Pass-Through Entity Identifying Number	Pass Throu Subrec	gh to	Accrued Receivable (Unearned Revenue) July 1, 2024	Total Federal Expenditures	Grant Reimbursements	Accrued Receivable (Unearned Revenue) June 30, 2025
U.S. Department of Agriculture Wisconsin Department of Public Instruction: Child Nutrition Cluster:									
School Breakfast Program	10.553	WI DPI	2025-035810-DPI-SB-SEVRE-546	\$	-	\$ -	\$ 57,788	\$ 57,788	\$ -
Food Donation	10.555	WI DPI	A001-00000-035810		-	-	25,340	25,340	-
National School Lunch Program	10.555	WI DPI	2025-035810-DPI-NSL-547		-	-	123,630	123,630	-
Summer School Lunch Program	10.559	WI DPI	2025-035810-DPI-SFSP-586		-	20,302	23,715	26,849	17,168
Fresh Fruit and Vegetables Program - July	10.582	WI DPI	2025-035810-DPI-FFVPPUB-594		-	-	948	948	-
Fresh Fruit and Vegetables Program - October	10.582	WI DPI	2025-035810-DPI-FFVPOCTPUB-376			_	6,268	6,268	
Total Child Nutrition Cluster					-	20,302	237,689	240,823	17,168
Total Department of Agriculture						20,302	237,689	240,823	17,168
U.S. Department of Education Wisconsin Department of Public Instruction: ESEA Title I-A Basic Grant	84.010	WI DPI	2025-035810-DPI-TI-A-141		_	22,473	88,673	71,258	39,888
Special Education Cluster:									
IDEA Flow Through	84.027	WI DPI	2025-035810-DPI-FLOW-341		-	38,910	133,041	89,325	82,626
PL 99-457 (Preschool Entitlement)	84.173	WI DPI	2025-035810-DPI-PRESCH-347		-	695	2,848	2,060	1,483
Early Childhood Social Emotional Learning LEA Mini-Grant	84.173	WI DPI	2025-035810-DPI-ECSELMG-348			15,620	16,000	15,620	16,000
Total Special Education Cluster  ESEA Title VI-B Rural Education Initiative:  Small Rural Schools Achievement Program	84.358	Direct Aid	N/A		-	55,225	151,889 47,707	107,005 47,707	100,109
Supporting Effective Instruction State Grants	84.367	WI DPI	2025-035810-DPI-TIIA-365		_	13.551	15,447	19,906	9.092
ESEA Title IV-A Rural Education Initiative: Small Rural Schools Achievement Program	84.424	WI DPI	2025-035810-DPI-TIVA-381		_	204	18,604	18,808	-
COVID-19 - ARPA Elementary and Secondary School Emergency Relief III	84.425D	WI DPI	2022-035810-DPI-ESSERFII-165	*		103,260	466,239	569,499	
Total Department of Education					-	194,713	788,559	834,183	149,089
U.S. Department of Health and Human Services Wisconsin Department of Health and Family Services: Medicaid Cluster - Medical Assistance Program	93.778	WI DHS	Provider #44238100		<u> </u>		38,802	37,099	1,703
Total Federal Program Awards				\$		\$ 215,015	\$ 1,065,050	\$ 1,112,105	\$ 167,960

\* = Tested as a Major Federal Program

## SCHOOL DISTRICT OF TURTLE LAKE TURTLE LAKE, WISCONSIN SCHEDULE OF STATE FINANCIAL ASSISTANCE YEAR ENDED JUNE 30, 2025

Award Agency/ Pass-Through Agency/Award Description	Accrued Receivable State State (Unearned Assistance I.D. Revenue) Description Number Number July 1, 2024 Expenditures		Expenditures	State Reimbursements	Accrued Receivable (Unearned Revenue) June 30, 2025	
Wisconsin Department of Public Instruction						
Entitlement Programs:						
Major State Programs:						
General Equalization	255.201	35810-116	\$ -	\$ 904,523	\$ 904,523	\$ -
Per Pupil Adjustment Aid	255.945	255.925		319,802	319,802	
Total Major Programs			-	1,224,325	1,224,325	-
Nonmajor State Programs:						
Handicapped Pupils and School Age Parents:	255.101	35810-100				
Internal District Programs			-	193,057	193,057	-
Participant in Package Program at CESA No. 11				16,061	16,061	
Total Handicapped Program			-	209,118	209,118	-
State Lunch	255.102	35810-107	-	2,641	2,641	-
Common School Fund	255.103	35810-104	-	33,125	33,125	-
Pupil Transportation	255.107	35810-102	-	18,365	18,365	-
Morning Milk Program	255.109	35810-109	-	2,576	2,576	-
Sparsity Aid	255.212	35810-162	-	173,986	173,986	-
School Based Mental Health Services Grant	255.297	35810-177	-	13,428	13,428	-
School Breakfast Program	255.344	35810-108	-	2,586	2,586	-
Achievement Gap Reduction	255.504	35810-160	-	169,473	169,473	-
High Cost Transportation Aid	255.947	35810-100	-	13,066	13,066	-
Educator Effectiveness Grant	255.940	35810-154	-	4,080	4,080	-
Career and Technical Education Incentive Grants	255.950	35810-152	-	3,747	3,747	-
Special Education Transition Incentives Grant	255.960	35810-174	-	2,843	2,843	-
Wisconsin Department of Workforce Development						
Youth Apprenticeship Grant	445.107	CESA #11	645	2,540	3,185	
Total Nonmajor Programs			645	651,574	652,219	
Total State Financial Assistance			\$ 645	\$ 1,875,899	\$ 1,876,544	\$ -

## SCHOOL DISTRICT OF TURTLE LAKE TURTLE LAKE, WISCONSIN NOTES TO SCHEDULES OF EXPENDITURES OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE YEAR ENDED JUNE 30, 2025

#### NOTE 1 BASIS OF PRESENTATION

The accompanying schedules of expenditures of federal awards and state financial assistance present the expenditures of all federal financial assistance programs and state financial assistance of the District subject to inclusion under the federal and state single audit requirements. Such expenditures are recognized following the cost principles contained in the Uniform Guidance and the State of Wisconsin Single Audit Guidelines, which in certain types of expenditures are not allowable or are limited as to reimbursement. The reporting entity is defined in Note 1 to the financial statements. The information in this Schedule is presented in accordance with the requirements of 2 CFR Part 200, *Uniform Administrative Requirements, Cost Principles and Audit Requirements for Federal Awards (Uniform Guidance)* and the State Single Audit Guidelines. Because the Schedules presents only a selected portion of the operations of the District, it is not intended to and does not present the financial position or changes in net position of the District.

#### NOTE 2 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accompanying schedules of expenditures of federal awards and state financial assistance are presented using the modified accrual basis of accounting, which is described in Note 1 to the District's financial statements.

### NOTE 3 FOOD DISTRIBUTION

Nonmonetary assistance is reported in the schedule at the fair market value of the commodities received and disbursed for the USDA Commodities Program (Assistance Listing Number #10.555).

#### NOTE 4 INDIRECT COSTS

The District has not elected to use the 10% de minimis indirect cost rate.

#### NOTE 5 MEDICAL ASSISTANCE

Expenditures presented for the Medicaid School Based Services (SBS) Benefit represent only the federal funds for the program that the District receives from the Department of Health Services (DHS). District records should be consulted to determine the total amount expended for this program.



### INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of Education School District of Turtle Lake Turtle Lake, Wisconsin

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of School District of Turtle Lake (the District), as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated November 26, 2025.

### **Report on Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. We identified certain deficiencies in internal control, described in the accompanying schedule of findings and questioned costs as items 2025-001 and 2025-002 to be material weaknesses.

### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### School District of Turtle Lake's Responses to Findings

Government Auditing Standards requires the auditor to perform limited procedures on the District's response to the findings identified in our audit and described in the accompanying schedule of findings and questioned costs. The District's response was not subjected to the other auditing procedures applied in the audit of the financial statements, and accordingly, we express no opinion on the response.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

CliftonLarsonAllen LLP

Clifton Larson Allen LLP

Eau Claire, Wisconsin November 26, 2025



### INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL AND STATE PROGRAM AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE REQUIREDBY UNIFORM GUIDANCE AND STATE SINGLE AUDIT GUIDELINES

Board of Education School District of Turtle Lake Turtle Lake, Wisconsin

### Report on Compliance for Each Major Federal and State Program Opinion on Each Major Federal and State Program

We have audited School District of Turtle Lake's (the District) compliance with the types of compliance requirements identified as subject to audit in the OMB *Compliance Supplement* and the *State Single Audit Guidelines* issued by the Wisconsin Department of Administration that could have a direct and material effect on each of the District's major federal and state programs for the year ended June 30, 2025. The District's major federal and state programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

In our opinion, the District complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal and state programs for the year ended June 30, 2025.

### Basis for Opinion on Each Major Federal and State Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative* Requirements, *Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance) and the *State Single Audit Guidelines*. Our responsibilities under those standards, the Uniform Guidance, and the *State Single Audit Guidelines* are further described in the Auditors' Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal and state program. Our audit does not provide a legal determination of the District's compliance with the compliance requirements referred to above.

### Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the District's federal and state programs.

### Auditors' Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, the Uniform Guidance, and the *State Single Audit Guidelines* will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the District's compliance with the requirements of each major federal and state program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, the Uniform Guidance, and the *State Single Audit Guidelines* we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the District's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the District's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance and the *State Single Audit Guidelines*, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

### **Report on Internal Control Over Compliance**

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal or state program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal or state program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal or state program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditors' Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance and the *State Single Audit Guidelines*. Accordingly, this report is not suitable for any other purpose.

CliftonLarsonAllen LLP

Clifton Larson Allen LLP

Eau Claire, Wisconsin November 26, 2025

	Sectio	n I – Summary of Aud	itors' Results			
Fina	ancial Statements					
1.	Type of auditors' report issued	Unmodified				
2.	Internal control over financial reporting:  * Material weakness(es) identified?  * Significant deficiency(es) identified?		X Yes	No X None Noted		
3.	Noncompliance material to financial state	Yes	X No			
Fed	eral Awards					
1.	Internal control over major programs:  * Material weakness(es) identified?  * Significant deficiency(es) identified?		Yes Yes	X No None Noted		
2.	Type of auditors' report issued on compli-	ance for major programs	Unmodified			
3.	Any audit findings disclosed that are requaccordance with 2 CFR 200 516(a)?	Yes	XNo			
Ider	ntification of Major Federal Program					
	Assistance Listing Number(s)	Name of Federal Program or Cluster				
84.4	25D	COVID-19 - Education Sta	bilization Fund			
Dollar threshold used to distinguish between Type A and Type B programs:				\$750,000		
Auditee qualified as low-risk auditee?			Yes	XNo		

Section I – Summary of Auditors' Results (Continued)							
State	Financial Assistance						
	Internal control over major programs:  * Material weakness(es) identified?  * Significant deficiency(es) identified?	Yes Yes	X	No None Reported			
Туре	of auditors' report issued on compliance for major projects:	Unmodified					
-	audit findings disclosed that are required to be reported in redance with state requirements?	Yes	X	No			
Ident	ification of Major State Projects						
	CSFA Number(s)	Name of State Project					
255.2 255.9		General Equalization Per Pupil Adjustmer					
Dolla	r threshold used to distinguish between Type A and Type B state	projects:	\$250,000				
Othe	<u>r Issues</u>						
1.	Does the auditors' report or the notes to the financial stateme include disclosure with regard to substantial doubt as to the a ability to continue as a going concern?			No			
2.	Does the auditors' report show audit issues (i.e., material nor nonmaterial noncompliance, questioned costs, material weak significant deficiencies, management letter comments, exces excess reserve) related to grants or contracts with funding agaudits to be in accordance with the Wisconsin Public School	knesses, es revenue or gencies that require					
	Department of Public Instruction Department of Workforce Development			No No			
3.	Was a management letter or other document conveying audi comments issued as a result of this letter?	Danil R.	Culm	No			
4.	Name and signature of Signing Director	Daniel R. Carlson, C	PA				
5.	Date of Report	November 26, 2025					

### Section II - Financial Statement Findings

Finding: 2025-001 Limited Segregation of Duties

**Type of Finding:** Material Weakness in Internal Control Over Financial Reporting

**Condition:** The auditors noted during the audit that the available staff may preclude a proper

separation of duties to assure adequate internal control.

Criteria or Specific

Requirement: Generally, a system of internal control contemplates separation of duties such

that no individual has responsibility to execute a transaction, have physical access to the related assets, and have responsibility or authority to record the

transaction.

**Effect:** Lack of segregation of duties could result in a financial statement misstatement,

caused by error or fraud, that would not be detected or prevented by District staff.

**Cause:** The condition is due to limited staff available.

Repeat Finding: The finding is a repeat of the finding in the immediately prior year. Prior year

finding number was 2024-001.

Recommendation: The District should continue to evaluate its staffing in order to segregate

incompatible duties whenever possible.

Views of Responsible Officials and Planned Corrective

Actions: The District will continue to work to achieve segregation of duties whenever cost

effective. The District's Superintendent is the official responsible for ensuring

corrective action of the deficiency.

### Section II - Financial Statement Findings (Continued)

Finding: 2025-002 Material Audit Adjustments

Type of Finding: Material Weakness in Internal Control Over Financial Reporting

**Condition:** The audit firm proposed and the District posted to its general ledger accounts

journal entries for correcting certain misstatements.

Criteria or Specific

Requirement: The District should have controls in place to prevent or detect a material

misstatement in the financial statements in a timely manner.

**Effect:** The financial statements of the District may include inaccurate information not

detected or prevented by District staff.

Cause: The District has not established controls to ensure that all accounts are adjusted

to their appropriate year end balances in accordance with GAAP.

**Repeat Finding:** The finding is a repeat of the finding in the immediately prior year. Prior year

finding number was 2024-002.

Recommendation: The District should continue to evaluate its internal control processes to

determine if additional internal control procedures should be implemented to ensure that accounts are adjusted to their appropriate year end balances in

accordance with GAAP.

Views of Responsible Officials and Planned Corrective Actions:

The District will continue to rely upon the audit firm to propose audit adjustments

necessary to adjust accounts in accordance with GAAP. Management will review, approve and accept all audit entries prior to posting to the District's finance system. The District's Superintendent is the official responsible for

ensuring corrective action of the deficiency.

### Section III - Findings and Question Costs - Major Federal Programs

Our audit did not disclose any matters required to be reported in accordance with 2 CFR 200.516(a).

### Section IV – Findings and Questioned Costs – Major State Financial Assistance Programs

Our audit did not disclose any matters required to be reported in accordance with *State Single Audit Guidelines* issued by the Wisconsin Department of Administration.

### Section V – Findings and Questioned Costs – State General Requirements

Our audit did not disclose any matters required to be reported in accordance with Wisconsin Public School District Audit Manual.

