October 2024 6:20-AP

# **Instruction**

### Administrative Procedure – Remote and/or Blended Remote Learning Day Plan(s)

Use this procedure in conjunction with the subhead **Suspension of In-Person Instruction**; **Remote and/or Blended Remote Learning Day Plan(s)** in Board policy 4:180, Pandemic Preparedness; Management; and Recovery.

When the District must implement a Remote and/or Blended Remote Learning Day Plan (Plan) that designates remote learning days (RLDs) and/or blended remote learning days (BRLDs) for instruction in grades pre-kindergarten through 12, the Superintendent must approve<sup>1</sup> a Plan, present the Plan to the Board for adoption<sup>2</sup> prior to its implementation, implement the Plan after Board approval, and post it on the District's website.

The Superintendent will begin the process of developing a Plan in one of the two following ways:

- 1. Adapting the District's e-learning program (adopted by the Board pursuant to 105 ILCS 5/10-20.56) into a Plan<sup>3</sup> and ensuring that it is posted on the District's website and communicated to the community in accordance with this procedure. See *E-learning Program; Days*, in the **Definitions** subhead below for more information about an e-learning program.
- 2. Using this procedure if the District has not implemented an e-learning program. <sup>5</sup>

#### **Definitions**

Blended Remote Learning Days (BRLDs) – School attendance days during which the District provides hybrid days of in-person and remote instruction to students.<sup>6</sup> Once the State Superintendent of Education declares that the District must use remote learning days or blended remote learning days, the Superintendent implements these days in grades pre-kindergarten through 12. These days are counted as days of attendance and are pupil attendance days for calculation of the length of a school term under 105 ILCS 5/10-19 and

<sup>1 105</sup> ILCS 5/10-30(3) states "the district shall adopt a remote and blended remote learning day plan approved by the district superintendent." This presents a governance best practice conundrum. For ease of administration, to avoid confusion during implementation and to align with the IASB *Foundational Principles of Effective Governance* (www.iasb.com/principles\_popup.cfm), this administrative procedure requires the superintendent to present the approved plan to the board for adoption prior to district-wide implementation and posting on the district's website. See f/n 13 in sample policy 4:180, *Pandemic Preparedness; Management; and Recovery* for further discussion.

<sup>2</sup> Id.

<sup>&</sup>lt;sup>3</sup> Id. at 5/10-30(2). If the board has implemented an e-learning program in the district, it should adapt the program into a Plan by ensuring that the requirements for communicating the Plan are met. See f/n 4 below. Consult the board attorney regarding the impact, if any, of 105 ILCS 5/10-20.56(d-10), (d-15), and (d-20), added by P.A. 102-697, which requires boards to pay educational support personnel and contractors their regular rate of pay on e-learning days, unless they are rescheduled. The law limits the number of e-learning days to the minimum number of emergency days in the approved school calendar; it is unclear if those days would still need to be paid in the event an e-learning program is adapted into a Plan. Id.

<sup>4</sup> Id. at 5/10-30(6).

<sup>&</sup>lt;sup>5</sup> Id. at 5/10-30(3) and (6). See f/n 1, above.

See f/n 3 in sample policy 2:150, *Committees* for a discussion of Open Meetings Act implications of the Remote Learning Committee being a board committee. See IASB's *Foundational Principles of Effective Governance* at <a href="https://www.iasb.com/principles-popup.cfm">www.iasb.com/principles-popup.cfm</a>.

<sup>&</sup>lt;sup>6</sup> The law is silent regarding whether BRLDs must be in-person and remote on the same day or whether they may include inperson instruction on one day and remote learning on different day. BRLDs is a term commonly used in higher education, and in higher education, in-person and remote instruction may take place on the same day or on different days.

5/10-19.05. If the District has implemented an *e-learning program*, these school attendance days may be met through it. See 105 ILCS 5/10-30.

**E-learning Program; Days** – E-learning is short for electronic learning. As an optional instructional tool for school districts, e-learning days are part of an implemented *e-learning program* in the District that:

- 1. Uses the Internet, telephones, texts, chat rooms, or other similar means of electronic communication for instruction and interaction between teachers and students that meet the needs of all learners; and
- 2. Addresses a district's responsibility to ensure that all teachers and staff who may be involved in the provision of e-learning have access to any and all hardware and software that may be required for the program.

An e-learning program is implemented after a school board:

- 1. Adopts a resolution to implement research-based program(s) for district-wide e-learning days that permit student instruction to be received electronically while students are not physically present in lieu of the district's scheduled emergency days as required by 105 ILCS 5/10-19 (105 ILCS 5/10-20.56(b), amended by P.A.103-780);
- 2. Conducts a public hearing on the District's initial e-learning program proposal or renewal with at least 10 days' advanced notice (Id. at 5/10-20.56(c)); and
- 3. Before the implementation of any e-learning days in that school year, to ensure access for all students, receives verifications by the regional office of education (ROE) or intermediate service center (ISC) that the board's proposal for an e-learning program has: (a) met the requirements specified in 105 ILCS 5/10-20.56, amended by P.A.s 102-584, 102-697, and 103-780; (b) the components designed to reasonably and practicably accomplish the requirements outlined in the enabling statute; and (c) not exceeded the minimum number of emergency days in a district's approved school calendar. In its verification process, the ROE/ISC ensures that the specific needs of all students are met, including special education students and English Learners, and that all mandates are still met using the proposed research-based program. See 105 ILCS 5/10-20.56(b), amended by P.A.s 102-584 and 103-780.

While the ROE/ISC must annually verify a district's e-learning program, the Board's approval of an elearning program is for a term of three school years. 105 ILCS 5/10-20.56(d)(10), amended by P.A. 103-780.

**Plan** – The District's formal implementation of remote instruction that includes RLDs and BRLDs. If the District already has an e-learning program in place, it should adapt the program into a Plan by ensuring that the requirements for communicating the Plan, e.g., website posting, etc. are met. When finalized, it is provided to students and faculty, posted on the District's website where other policies, rules, and standards of conduct are posted, and listed in exhibit 2:250-E2, *Immediately Available District Public Records and Web-Posted Reports and Records*. Plans should be periodically reviewed and amended to ensure the needs of all students continue to be met throughout the suspension of in-person learning. If a plan is amended, post the amended plan to the District website.

Remote Learning Days (RLDs) – Remote learning is learning that happens outside of the traditional classroom because the student and teacher are separated by distance and/or time. Remote learning can be real-time or flexibility-timed, and it may or may not involve technology. School attendance days are days that the District provides remote instruction to students. Once the State Superintendent of Education declares that the District must use remote learning days or blended remote learning days, the Superintendent implements these days in grades pre-kindergarten through 12 on days of attendance. These days are counted

<sup>&</sup>lt;sup>7</sup> See question "How do Remote Learning Plans and E-Learning Plans differ?" in the Ill. State Board of Education (ISBE) Guidance Document, *Mandatory Suspension of In-Person Instruction Guidance for Illinois Schools and School Districts*, and its most recent updates at: <a href="www.isbe.net">www.isbe.net</a>.

<sup>&</sup>lt;sup>8</sup> See question "Can Remote Learning Plans be revised periodically to align with changing circumstances?" in the ISBE Guidance Document, *Mandatory Suspension of In-Person Instruction Guidance for Illinois Schools and School Districts*, and its most recent updates at: <a href="www.isbe.net">www.isbe.net</a>.

as pupil attendance days for calculation of the length of the District's official calendar under 105 ILCS 5/10-19 and 5/10-19.05. If a district has implemented an *e-learning program*, these school attendance days may be met through it. Five RLDs, taken consecutively or in separate increments, may be used to develop, review, or amend the District's Plan or provide professional development to staff about remote education; i.e., *Remote Learning Planning Days*. See 105 ILCS 5/10-30. 9

**Remote Learning Planning Days** – Up to five consecutive or separate increment days that a district may use to develop, review, or amend its Plan or to provide professional development to staff about remote education. These days are counted as days of attendance and are pupil attendance days for calculation of the length of a school term under 105 ILCS 5/10-19 and 5/10-19.05. See 105 ILCS 5/10-30. <sup>10</sup>

### Plan Development and Implementation

Use this Plan before, during, and after implementing 105 ILCS 5/10-30.

## Consult the Board Attorney for guidance on this procedure.

Actor	Action
Board	If permitted by local resources and conditions, implement an e-learning program pursuant to 105 ILCS 5/10-20.56, amended by P.A.s 102-584, 102-697, and 103-780.
	If the Board decides not to implement an e-learning program in the District, provides the Superintendent with the resources necessary to implement a Remote and/or Blended Remote Learning Day Plan (Plan) that meets the needs of all students. 105 ILCS 5/10-30.
	Directs, through policy, the Superintendent to recommend any suspensions or amendments to policies to reduce any Board-required graduation or other instructional requirements in addition to the minimum requirements specified in School Code that the District was not able to complete due to a pandemic. 105 ILCS 5/10-16.7.
	Monitors Board policies 2:20, Powers and Duties of the School Board; Indemnification, 4:180, Pandemic Preparedness; Management; and Recovery, and 6:20, School Year Calendar and Day, 6:60, Curriculum Content, and 6:300, Graduation Requirements (if applicable), and makes changes recommended by the Superintendent. See Board policy 2:240, Board Policy Development.
	Considers all policy changes recommended by the Superintendent pursuant to Board policy 2:240, <i>Board Policy Development</i> , and included as a topic for discussion in the annual report required by Board policy 6:10, <i>Educational Philosophy and Objectives</i> .
	Adopts the Superintendent-approved Plan for District-wide implementation. 11
	Provides appropriate, additional resources requested by the Superintendent to successfully implement the Plan.

<sup>&</sup>lt;sup>9</sup> See questions "What is a Remote Learning Day on the school calendar?" and "How do Remote Learning Plans and E-Learning Plans differ?" in the archived ISBE Guidance Document, *Mandatory Suspension of In-Person Instruction Guidance for Illinois Schools and School Districts*, at: <a href="www.isbe.net/Pages/covid19.aspx">www.isbe.net/Pages/covid19.aspx</a>.

<sup>&</sup>lt;sup>10</sup> See question "What are Remote Learning Planning Days?" in the archived ISBE Guidance Document, *Mandatory Suspension of In-Person Instruction Guidance for Illinois Schools and School Districts*, at: <a href="https://www.isbe.net/Pages/covid19.aspx">www.isbe.net/Pages/covid19.aspx</a>.

<sup>11</sup> See f/n 1, above.

Actor	Action
Board and Superintendent	Identify, discuss, modify, and monitor relevant Board policies that remote learning may possibly affect, including but not limited to:
	4:130, Free and Reduced-Price Food Services
	4:180, Pandemic Preparedness; Management; and Recovery
	5:35, Compliance with the Fair Labor Standards Act
	5:40, Communicable and Chronic Infectious Disease
	5:180, Temporary Illness or Temporary Incapacity
	5:185, Family and Medical Leave
	5:200, Terms and Conditions of Employment and Dismissal
	5:270, Employment At-will, Compensation, and Assignment
	5:300, Schedules and Employment Year
	5:330, Sick Days, Vacation, Holidays and Leaves
	6:10, Educational Philosophy and Objectives
	6:15, School Accountability
	6:20, School Year Calendar and Day
	6:30, Organization of Instruction
	6:60, Curriculum Content
	6:120, Education of Children with Disabilities
	6:150, Home and Hospital Instruction
	6:190, Extracurricular and Co-Curricular Activities
	6:300, Graduation Requirements
	7:70, Attendance and Truancy
	7:280, Communicable and Chronic Infectious Disease
	8:30, Visitors to and Conduct on School Property
	8:100, Relations with Other Organizations and Agencies
Superintendent or Designee	When the District is required by the State Superintendent of Education to implement RLDs and/or BRLDs:
	1. If an e-learning program is in place:
	a. Adapts it into a Plan by ensuring that the requirements for communicating the Plan, e.g., website posting, etc. are met; 12
	<ul> <li>b. Approves the Plan;<sup>13</sup> and</li> <li>c. Presents the Plan to the Board for adoption. <sup>14</sup></li> <li>2. If an e-learning program is not in place:</li> <li>a. Establishes a District-wide Remote Learning Committee <sup>15</sup></li> </ul>
	to design a Plan for implementation of RLDs and BRLDs. Committee members should include:

**<sup>12</sup>** See f/n 3, above.

<sup>13</sup> See f/n 1, above. 14 See f/ns 1 and 2, above.

<sup>15</sup> If a committee is not feasible in the district, the superintendent or designee must perform this function. See f/n 16, below.

Actor	Action
	District-level administrators
	Building Principals (Building Principals are mandatory for successful implementation of the Plan)
	Pandemic Planning Team member(s)
	District Safety Coordinator (see administrative procedure 4:170-AP1, Comprehensive Safety and Security Plan, Part C, District Safety Coordinator and Safety Team; Responsibilities)
	District 504 Coordinator (see Board policy 6:120, Education of Children with Disabilities, and exhibit 6:120, AP1, E1 Notice to Parents/Guardians Regarding Section 504 Rights)
	Staff members 16
	Parents/Guardians
	Students
	b. Chairs and convenes Committee <sup>17</sup> meetings. Manages virtual attendance by some or all Committee members when necessary.
	3. Designates RLDs and/or BRLDs in grades pre-kindergarten through 12.
	<ul> <li>4. Approves the Plan and presents it to the Board for adoption. <sup>18</sup></li> <li>5. Implements the Plan.</li> </ul>
	6. Ensures that the Plan is provided to students and faculty, posted on the District's website where other policies, rules, and standards of conduct are posted, and listed in exhibit 2:250-E2, <i>Immediately Available District Public Records and Web-Posted Reports and Records</i> .
	7. Provides periodic reports to the Board about the Committee's progress and needs, along with any amendments to the Plan for the purposes of ensuring that it meets the needs of all students by adding information items to the Board's agendas as needed.

 $<sup>^{16}</sup>$  105 ILCS 5/10-30(7) states that it does not increase or diminish any collective bargaining rights under existing law, and that aspects of the plan that impact the wages or other terms or conditions of employment will need to be bargained with the exclusive bargaining representative(s).

<sup>17</sup> This committee is optional. Establishing it is a best practice for aligning with governance principles and examining the many implementation issues specific to each individual school district. While smaller school districts, i.e., one-building districts, may be able to implement a Plan through one meeting, larger school districts will likely require the uniform coordination that this committee provides.

**<sup>18</sup>** See f/n 1, above.

Actor	Action
Remote Learning Committee 19	Designs a Plan for the Superintendent's approval and Board's adoption to implement remote instruction through the District in a manner that: <sup>20</sup>
	1. Explores what may work best for the school community using any remote learning guidance issued by the Ill. State Board of Education (ISBE), at: <a href="www.isbe.net/Pages/covid19.aspx">www.isbe.net/Pages/covid19.aspx</a> .
	2. Potentially uses Remote Learning Planning Days consecutively or in separate increments to develop, review, or amend this Plan or provide professional development to staff about remote education; <sup>21</sup>
	If the District does not have an e-learning program, includes design in the Plan for implementation of remote instruction that also provides:
	1. Accessibility of remote instruction to all students enrolled in the District;
	<ol> <li>Hybrid RLDs and BRLDs, as directed or allowed by the ISBE;</li> <li>Activities for both RLDs and BRLDs that align with State learning standards and Board policies<sup>22</sup> 6:10, Educational Philosophy and Objectives, 6:15, School Accountability, 6:30, Organization of Instruction, 6:60, Curriculum Content, and 6:300, Graduation Requirements, if applicable;</li> </ol>
	4. Communication between students and teacher(s), <sup>23</sup> as necessary to align with the requirements of Board policy 7:340, <i>Student Records</i> ; <sup>24</sup>
	5. Methods to address the unique needs of students in special populations, including, but not limited to, students eligible for special education under 105 ILCS 5/14-1.01 et seq., students who are English learners as defined in 105 ILCS 5/14C-2, and students experiencing homelessness under the Education for Homeless Children Act (105 ILCS 45/), or vulnerable student populations;
	6. Guidance for how the District will take attendance and monitor and verify each student's remote participation; and
	7. Resources for transitions from remote learning to in-person instruction when the State Superintendent declares that RLDs and/or BRLDs are no longer deemed necessary.

<sup>19</sup> As much of the work of developing a plan is administrative/staff work rather than governance work, best practice is for the remote learning committee to operate as an administrative committee. Consult the board attorney for guidance, and see also f/n 1 in sample policy 2:150, *Committees* for a discussion of Open Meetings Act implications of a remote learning committee being a board committee.

**<sup>20</sup>** 105 ILCS 5/10-30(4) and see f/n 1, above.

<sup>21</sup> While remote learning planning days do not need to be accounted for in the plan itself, the committee may want to address the fact that the district may use up to five RLDs and/or BRLDs may be counted as pupil attendance days for calculation of the length of a school term under 105 ILCS 5/10-19. 105 ILCS 5/10-30(3).

<sup>22 105</sup> ILCS 5/10-30(8) does not excuse districts from completing all statutory and regulatory curricular mandates and offerings when RLD/BRLD are required. All statutory and regulatory curricular mandates and offerings may be administered through a district's RLD/BRLD plan(s), except that a district may not offer individual behind-the-wheel instruction 105 ILCS 5/27-24.2 in its plan(s). Id.

While 105 ILCS 5/10-30 explicitly prohibits behind-the-wheel instruction for RLDs/BRLDs, during the COVID-19 pandemic, joint ISBE and Ill. Dept. of Public Health (IDPH) guidance focused on allowable in-person instruction activities, one of which included behind-the-wheel instruction.

<sup>23 105</sup> ILCS 5/10-30(4)(iii).

<sup>24</sup> The second part of this sentence is not in 105 ILCS 5/10-30, but is still required by State and federal law.

Actor	Action
	Delivers the Plan to the Superintendent for approval <sup>25</sup> in a format that is easily posted on the District's website.
	Periodically reviews and amends the Plan, with the Superintendent as needed, to ensure it meets the needs of all students. 105 ILCS 5/10-30(5).
	Recommends to the Board, through the Superintendent, any policy changes for consideration. See Board policy 2:240, <i>Board Policy Development</i> .
	Reports reviews and amendments to the Plan to the Superintendent or designee.
All Staff <sup>26</sup>	Implements the Plan.

LEGAL REF.: 105 ILCS 5/10-30.

APPROVED:

<sup>25</sup> See f/n 1, above. 26 See f/n 16, above.