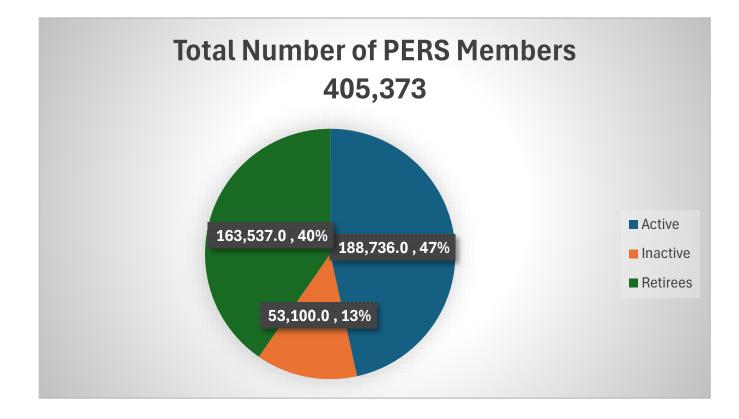
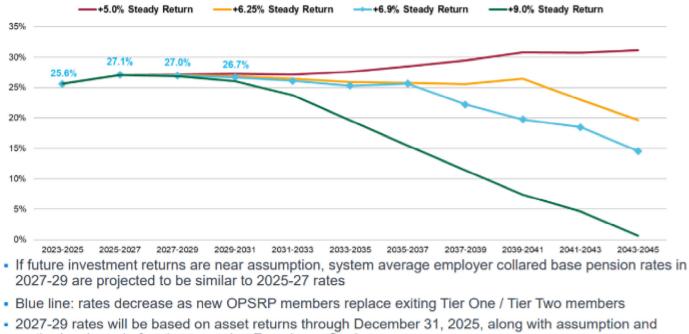
Public Employee Retirement System (PERS)



Employer Collared Base Pension Rates (System Average)



methods adopted after the upcoming Experience Study

📑 Milliman

This work product was prepared for discussion purposes only and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Any recipient of this work product who desires professional guidance should engage qualified professionals for advice appropriate to its own specific needs. 150/187

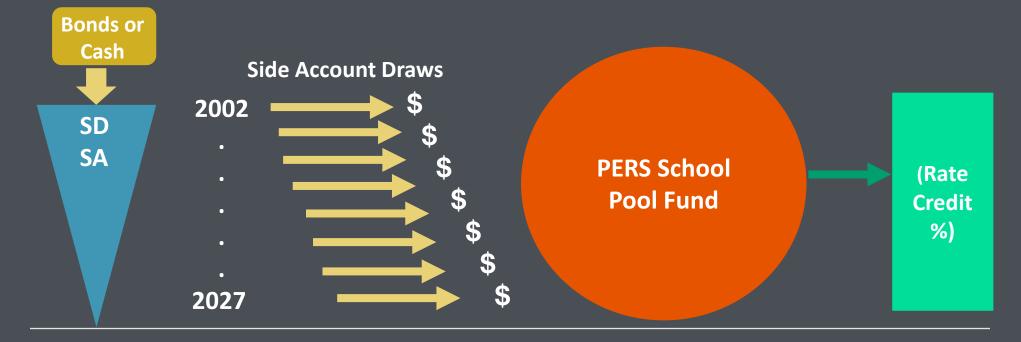


LIMITED OPTIONS AVAILABLE

- Short of the availability of new revenue to fund PERS costs, what options are available?
 - Legislative solutions
 - Largely exhausted and/or modest prospective changes
 - Squirreling away existing resources to offset future increases:
 - Create PERS Reserve Fund held at the District
 - Create cash funded side account at PERS
 - Issue Pension Bonds (POBs) to borrow money to fund a side account at PERS if market conditions are promising

SIDE ACCOUNTS – THE BASICS

- Side Accounts (SAs): extra deposit made to dedicated PERS fund
 - Invested with overall PERS portfolio subject to losses!
- Generally drawn down over 20-25 years, used to reduce payroll rates through rate credit
- Rate credit adjusted with each rate-setting valuation



POBS MAY HELP REDUCE PENSION COSTS

- Concept is to borrow at low interest rates and <u>if</u> returns exceed borrowing rate, borrowers generally save
 - "Generally" because other factors can impact performance
 - Outcome unknown when bonds are issued
- Federal tax law requires POBs sold on taxable basis
 - Interest rates higher than on typical tax-exempt borrowings
- Bond proceeds sent directly to PERS and deposited into a SA
- SAs are drawn down and provide 'rate credit' over 20 years
- Earnings/losses credited directly to SA; not subject to collar
 - Means net rate fluctuation can be more volatile

POBS ARE AN ARBITRAGE PLAY!

Issuing a POB is not like refinancing your mortgage...

Success from borrowing largely depends on the market returning more than the cost of the bond. In concept:

- If returns > borrowing rate, pension costs lower than if no bonds were issued
- If returns = borrowing rate, break even
- If returns < borrowing rate, pension costs higher than if no bonds were issued

So there is a chance that overall PERS costs are increased by issuing POBs...

PERS INVESTMENTS

OIC manages **PERS'** investments.

Average Rates of Return (1970-2022):

Regular account earnings:	10.11%
Tier One Crediting:	9.30%
Tier Two Crediting:	9.30%
Variable Crediting:	10.57%
Avg. SA return 2007-2022:	7.70%

YTD earnings as of 9/30/2024: 6.11%

Source: PERS by the Numbers; December 2023. OPERF monthly returns and asset allocation report; September 2024.

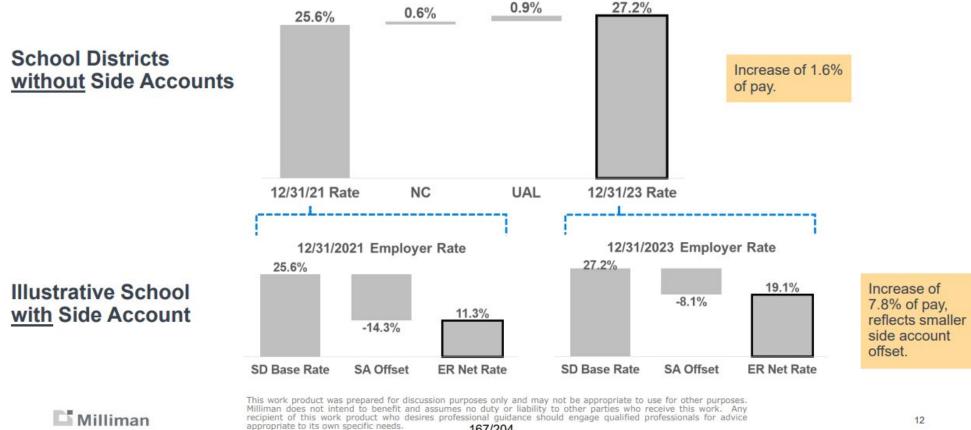
THERE ARE OTHER RISKS TOO...

- Timing of earnings matter; early negative returns are hard to overcome, and may more than offset later positive returns
- Rate credits will not be consistent:
 - Particularly fast or slow growth in payroll relative to assumption can cause increases or decreases in rate credits. If extreme and extended, may affect compounding (and potential savings)
 - Reductions in assumed rate increase UALs and reduce rate credits, at least temporarily
 - Earnings variability will cause volatility, even if earnings rate exceeds bond rates
 - SAs cause 'doubling down' of investment performance in Fund

VOLATILITY ILLUSTRATION

Net Rate Change: School District Illustration

Weighted by 12/31/2023 valuation payroll (Tier One/Tier Two, OPSRP GS, OPSRP PF)



Celebrating Successes

Most SDs who utilized SAs have saved substantial amounts Select Examples:

		Pension Bonds	Total Savings			Pension	Total Savings
	School District	Issued	through 2023		School District	Bonds Issued	through 2023
1	Baker	\$ 27,759,010	\$ 9,732,390	11	Monroe	\$ 1,738,361	\$ 1,110,791
2	Beaverton	269,155,000	85,635,917	12	North Clackamas	114,083,012	86,919,918
3	Eugene	53,435,000	19,675,456	13	North Marion	27,249,719	8,957,558
4	Forest Grove	30,100,000	10,165,128	14	Portland Public	891,063,897	431,625,814
5	Gladstone	16,513,406	14,224,312	15	Reedsport	2,908,726	2,500,415
6	Hillsboro	142,135,000	49,126,939	16	Salem	253,757,763	126,249,812
7	Hood River	25,118,416	15,351,335	17	South Lane	49,321,831	14,739,404
8	InterMountain ESD	23,339,618	8,262,696	18	Sutherlin	10,762,642	8,149,441
9	John Day	3,624,301	2,982,521	19	Sweet Home	17,289,072	13,019,171
10	Lincoln County	46,551,519	22,842,927	20	2007 Issuer	41,385,000	(3,505,478)
			Total Savings:		\$ 927,766,467		

Overall savings have exceeded \$1 billion since 2002.

		Net Employer Contribution Rate 7/1/23 - 6/30/25		Net Employer Contribution Rate 7/1/25 - 6/30/27			
Employ	yer er Employer Name	Tier One / Tier Two Payroll (reflects 2.40% member redirect offset)	OPSRP General Service Payroll (reflects 0.65% redirect o		Tier One / Tier Two Payroll (reflects 2.40% member redirect offset)	OPSRP General Service Payrol (reflects 0.65 redirect	5% member
	School Districts School						
4404	Alliance Charter Academy	26.42%	23.58%	28.37%	28.43%	25.25%	30.52%
4306	Amity School District	1.18%	0.00%	3.13%	13.47%	10.29%	15.56%
3446	Ashwood School	24.27%	21.43%	26.22%	19.69%	16.51%	21.78%
3003	Baker School District #5J	5.27%	2.43%	7.22%	20.26%	17.08%	22.35%
4035	Banks School District	22.17%	19.33%	24.12%	26.74%	23.56%	28.83%
4062	Beaverton School District	17.93%	15.09%	19.88%	23.11%	19.93%	25.20%
3291	Bend-La Pine Public Schools	19.32%	16.48%	21.27%	23.32%	20.14%	25.41%
3510	Bethel School District	12.82%	9.98%	14.77%	18.23%	15.05%	20.32%
3451	Black Butte School District	24.32%	21.48%	26.27%	26.24%	23.06%	28.33%
3283	Brookings-Harbor School District #17C	8.18%	5.34%	10.13%	15.73%	12.55%	17.82%
3320	Camas Valley School District #21	25.80%	22.96%	27.75%	28.23%	25.05%	30.32%
4333	Canby School District	7.23%	4.39%	9.18%	17.09%	13.91%	19.18%
4334	Cascade School District #5	11.18%	8.34%	13.13%	22.98%	19.80%	25.07%
3859	Central School District #13J	14.00%	11.16%	15.95%	21.01%	17.83%	23.10%
4259	Clackamas Education Service District	16.38%	13.54%	18.33%	25.93%	22.75%	28.02%
3179	Clatsop County School District #1C	1.11%	0.00%	3.06%	14.93%	11.75%	17.02%
3116	Colton School District #53	26.09%	23.25%	28.04%	28.31%	25.13%	30.40%
3242	Coos Bay School District #9	20.81%	17.97%	22.76%	24.68%	21.50%	26.77%
3039	Corvallis School District #509J	16.13%	13.29%	18.08%	22.32%	19.14%	24.41%
3970	Cove School District	25.58%	22.74%	27.53%	27.72%	24.54%	29.81%
3502	Creswell School District #40	22.17%	19.33%	24.12%	25.52%	22.34%	27.61%
3274	Crook County School District	8.25%	5.41%	10.20%	20.28%	17.10%	22.37%
3850	Dallas School District	11.97%	9.13%	13.92%	17.66%	14.48%	19.75%
3843	David Douglas School District	23.86%	21.02%	25.81%	26.97%	23.79%	29.06%
4291	Dayton Public Schools	3.68%	0.84%	5.63%	13.01%	9.83%	15.10%
4237	Douglas Education Service District	24.19%	21.35%	26.14%	28.02%	24.84%	30.11%
4012	Dufur Schools	27.47%	24.63%	29.42%	29.38%	26.20%	31.47%
3927	Echo School District	6.75%	3.91%	8.70%	15.24%	12.06%	17.33%
4323	Estacada School District #108	15.97%	13.13%	17.92%	23.96%	20.78%	26.05%
3473	Eugene School District 4J	21.68%	18.84%	23.63%	26.72%	23.54%	28.81%
3887	Falls City School District	12.75%	9.91%	14.70%	27.23%	24.05%	29.32%
3494	Fern Ridge School District	13.37%	10.53%	15.32%	17.60%	14.42%	19.69%
4405	Forest Grove Community School	27.16%	24.32%	29.11%	29.17%	25.99%	31.26%
4313	Forest Grove School District	19.02%	16.18%	20.97%	23.58%	20.40%	25.67%
4034	Gaston Public Schools	7.82%	4.98%	9.77%	18.67%	15.49%	20.76%
4329	Gervais School District #1	0.00%	0.00%	1.67%	4.00%	0.82%	6.09%

		Net E	mployer Contributi 7/1/23 - 6/30/25		Net Employer Contribution Rate 7/1/25 - 6/30/27		
Emplo Numbe	yer er Employer Name	Tier One / Tier Two Payroll (reflects 2.40% member redirect offset)	OPSRP General Service Payroll (reflects 0.65% redirect o		Tier One / Tier Two Payroll (reflects 2.40% member redirect offset)	OPSRP General Service Payrol (reflects 0.65 redirect	5% member
	School Districts School						
3160	Gladstone School District #115	2.95%	0.11%	4.90%	18.95%	15.77%	21.04%
3316	Glide School District #12	17.72%	14.88%	19.67%	24.35%	21.17%	26.44%
4219	Grant County Education Service District	23.62%	20.78%	25.57%	27.21%	24.03%	29.30%
4260	Greater Albany School District #8J	19.17%	16.33%	21.12%	23.50%	20.32%	25.59%
4332	Gresham-Barlow School District #10	12.99%	10.15%	14.94%	20.72%	17.54%	22.81%
4326	Harney County School District #3	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
4258	Hermiston School District #8R	5.68%	2.84%	7.63%	15.72%	12.54%	17.81%
4252	High Desert Education Service District	17.87%	15.03%	19.82%	26.26%	23.08%	28.35%
4341	Hillsboro School District #1J	16.69%	13.85%	18.64%	23.39%	20.21%	25.48%
3409	Hood River County School District	15.95%	13.11%	17.90%	23.16%	19.98%	25.25%
4223	InterMountain Education Service District	8.84%	6.00%	10.79%	19.69%	16.51%	21.78%
4220	Jefferson County Education Service District	15.78%	12.94%	17.73%	17.46%	14.28%	19.55%
3729	Jefferson School District #14Cj	5.63%	2.79%	7.58%	13.46%	10.28%	15.55%
4315	John Day School District	8.81%	5.97%	10.76%	23.09%	19.91%	25.18%
3520	Junction City School District #69	15.73%	12.89%	17.68%	18.91%	15.73%	21.00%
3965	La Grande Public Schools	6.57%	3.73%	8.52%	12.77%	9.59%	14.86%
3461	Lake County School District #7	12.20%	9.36%	14.15%	18.15%	14.97%	20.24%
4268	Lake Oswego School District	15.15%	12.31%	17.10%	23.06%	19.88%	25.15%
4276	Lane County Education Service District	21.31%	18.47%	23.26%	27.71%	24.53%	29.80%
3579	Lincoln County School District	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
3447	Madras School District	7.36%	4.52%	9.31%	18.78%	15.60%	20.87%
4142	McMinnville Schools	18.26%	15.42%	20.21%	23.33%	20.15%	25.42%
4288	Medford School District #549C	23.16%	20.32%	25.11%	26.21%	23.03%	28.30%
4335	Milton-Freewater Unified School District #7	0.76%	0.00%	2.71%	7.80%	4.62%	9.89%
4423	Molalla River Academy	26.79%	23.95%	28.74%	28.87%	25.69%	30.96%
4331	Molalla River School District	0.00%	0.00%	0.00%	6.75%	3.57%	8.84%
4340	Monroe School District #1J	14.64%	11.80%	16.59%	20.65%	17.47%	22.74%
3372	Monument School District #8	5.89%	3.05%	7.84%	14.67%	11.49%	16.76%
3809	Morrow County Schools	11.72%	8.88%	13.67%	20.27%	17.09%	22.36%
4238	Multnomah Education Service District	3.09%	0.25%	5.04%	13.67%	10.49%	15.76%
4336	Nestucca Valley School District #101	20.14%	17.30%	22.09%	26.33%	23.15%	28.42%
4135	Newberg School District #29Jt	9.61%	6.77%	11.56%	16.17%	12.99%	18.26%
3245	North Bend Public Schools	19.59%	16.75%	21.54%	22.53%	19.35%	24.62%
4321	North Clackamas School District #12	13.53%	10.69%	15.48%	21.58%	18.40%	23.67%
3463	North Lake School District #14	26.54%	23.70%	28.49%	28.80%	25.62%	30.89%
3730	North Marion School District #15	1.38%	0.00%	3.33%	11.97%	8.79%	14.06%

		Net Er	nployer Contributi 7/1/23 - 6/30/25			oyer Contributi /1/25 - 6/30/27	
Employ	yer er Employer Name	Tier One / Tier Two Payroll (reflects 2.40% member redirect offset)	OPSRP General Service Payroll (reflects 0.65% redirect o		Tier One / Tier Two Payroll (reflects 2.40% member redirect offset)	OPSRP General Service Payrol (reflects 0.6 redirec	
	School Districts School						
4342	North Santiam School District #29J	0.24%	0.00%	2.19%	6.49%	3.31%	8.58%
4381	North Wasco County School District #21	13.33%	10.49%	15.28%	26.22%	23.04%	28.31%
3307	Oakland School District	25.93%	23.09%	27.88%	28.41%	25.23%	30.50%
3524	Oakridge School District	13.91%	11.07%	15.86%	18.58%	15.40%	20.67%
3684	Ontario School District #8C	18.21%	15.37%	20.16%	24.24%	21.06%	26.33%
3122	Oregon City School District #62	6.36%	3.52%	8.31%	12.45%	9.27%	14.54%
4345	Oregon Trail School District 46	27.38%	24.54%	29.33%	29.31%	26.13%	31.40%
3462	Paisley School District	25.61%	22.77%	27.56%	28.17%	24.99%	30.26%
3820	Parkrose School District	9.17%	6.33%	11.12%	13.48%	10.30%	15.57%
3931	Pendleton School District #16R	2.83%	0.00%	4.78%	13.82%	10.64%	15.91%
3043	Philomath School District #17J	19.18%	16.34%	21.13%	24.97%	21.79%	27.06%
3414	Phoenix-Talent School District	13.59%	10.75%	15.54%	22.65%	19.47%	24.74%
3958	Pilot Rock School District #2R	13.64%	10.80%	15.59%	21.31%	18.13%	23.40%
3470	Pleasant Hill School District	27.26%	24.42%	29.21%	29.23%	26.05%	31.32%
3818	Portland Public Schools	0.00%	0.00%	1.29%	8.60%	5.42%	10.69%
4403	Portland Village School	26.37%	23.53%	28.32%	28.73%	25.55%	30.82%
3370	Prairie City School District #4	20.48%	17.64%	22.43%	25.45%	22.27%	27.54%
4320	Rainier School District #13	12.44%	9.60%	14.39%	19.66%	16.48%	21.75%
4311	Redmond School District #2J	8.14%	5.30%	10.09%	15.01%	11.83%	17.10%
4312	Reedsport School District	15.82%	12.98%	17.77%	22.80%	19.62%	24.89%
3824	Reynolds School District	8.43%	5.59%	10.38%	18.70%	15.52%	20.79%
3847	Riverdale School	13.98%	11.14%	15.93%	21.50%	18.32%	23.59%
3310	Roseburg Public Schools	1.38%	0.00%	3.33%	11.71%	8.53%	13.80%
3735	Salem-Keizer Public Schools	16.31%	13.47%	18.26%	22.51%	19.33%	24.60%
3665	Santiam Canyon School District	14.43%	11.59%	16.38%	21.37%	18.19%	23.46%
3000	School Districts	27.87%	25.03%	29.82%	29.70%	26.52%	31.79%
3647	Scio School District #95C	23.35%	20.51%	25.30%	25.54%	22.36%	27.63%
3187	Seaside Schools	16.97%	14.13%	18.92%	22.26%	19.08%	24.35%
4440	Sheridan Allprep Academy	24.16%	21.32%	26.11%	28.78%	25.60%	30.87%
4144	Sheridan School District #48J	26.93%	24.09%	28.88%	28.85%	25.67%	30.94%
4337	Sherman County School District	19.01%	16.17%	20.96%	22.56%	19.38%	24.65%
4317	Sherwood School District #88J	22.84%	20.00%	24.79%	26.09%	22.91%	28.18%
4270	Silver Falls School District	6.34%	3.50%	8.29%	15.83%	12.65%	17.92%
3296	Sisters School District	9.51%	6.67%	11.46%	21.16%	17.98%	23.25%
3537	Siuslaw School District #97J	14.41%	11.57%	16.36%	24.84%	21.66%	26.93%
3506	South Lane School District	0.00%	0.00%	0.00%	7.17%	3.99%	9.26%

		Net Er	mployer Contribut 7/1/23 - 6/30/25	5	Net Employer Contribution R 7/1/25 - 6/30/27		
Emplo Numbe	yer er Employer Name	Tier One / Tier Two Payroll (reflects 2.40% member redirect offset)	OPSRP General Service Payroll (reflects 0.65% redirect o		Tier One / Tier Two Payroll (reflects 2.40% member redirect offset)		OPSRP Police and I Fire Payroll 5% member t offset)
	School Districts						
	School						
3319	South Umpqua School District	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
3487	Springfield School District #19	4.19%	1.35%	6.14%	12.57%	9.39%	14.66%
4279	St Helens School District #502	3.97%	1.13%	5.92%	14.84%	11.66%	16.93%
3942	Stanfield School District	10.01%	7.17%	11.96%	17.89%	14.71%	19.98%
3353	Sutherlin School District #130	4.26%	1.42%	6.21%	15.00%	11.82%	17.09%
3618	Sweet Home School District #55	5.01%	2.17%	6.96%	12.90%	9.72%	14.99%
4380	The Emerson School	26.15%	23.31%	28.10%	28.38%	25.20%	30.47%
4338	Three Rivers U J School District	15.99%	13.15%	17.94%	20.65%	17.47%	22.74%
4316	Tigard-Tualatin School District #23J	23.69%	20.85%	25.64%	27.33%	24.15%	29.42%
3902	Tillamook Public Schools	0.00%	0.00%	0.65%	7.81%	4.63%	9.90%
3928	Umatilla School District #6R	11.33%	8.49%	13.28%	20.35%	17.17%	22.44%
3966	Union County School District	16.42%	13.58%	18.37%	24.37%	21.19%	26.46%
3195	Warrenton-Hammond School District	20.94%	18.10%	22.89%	25.22%	22.04%	27.31%
3075	West Linn School District	7.92%	5.08%	9.87%	16.01%	12.83%	18.10%
4254	Willamette Education Service District	12.79%	9.95%	14.74%	25.09%	21.91%	27.18%
4314	Willamina School District #30J	23.59%	20.75%	25.54%	26.51%	23.33%	28.60%
3349	Winston-Dillard Schools	0.00%	0.00%	0.00%	1.11%	0.00%	3.20%
4166	Yamhill-Carlton School District #1	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
		0.0070	0.0070	0.0070	0.0070	0.0070	0.0