

State & Federal Grant Manual 2025-2026

Effective July 1, 2021

Board Approved June 23, 2025

BOARD APPROVAL

June 14, 2021- Dublin ISD Board approved the Business Procedures Manual

Effective July 1, 2021

Board Approved June 23, 2025

2

Contents

General Provisions	7
Purpose	7
Code of Ethics	9
Disciplinary Actions	13
Mandatory Disclosure	
CONFLICT OF INTEREST	13
Prohibition	14
Telecommunications and Video Surveillance Services or Equipment	14
Financial Management	15
Internal Controls	17
Cash Management	19
Reporting Expenditures	19
Grants from Other Awarding Agencies	20
Federal Cash Management Policy/Procedures	
Reimbursement Method	
CASH REQUEST	21
Noncompliance with Cash Management Requirements	21
Cost Sharing or Matching	21
Donations	21
Monetary Donations	
Gift Card Donations	
Non-Monetary Donations	
Technology Donations	
Vehicle Donations	
Outdoor Equipment Donations	23
Program Income	
Use of Program Income	
Reporting Program Income	24
Cash Reporting	25
CASH RECEIPTS	25
CASH TRANSFERRETURNED CHECKS	
Annual Operating Budgeting	25
Grant Budgeting	
The Planning Phase: Meetings and Discussions	26
Negotiating the Submitted Application	
After Receiving the Approved Application and NOGA/GAN	27
Amending the Application	
BUDGET AMENDMENTS	27
Property Management System	28
Property Classifications	28
Real Property	28

Intangible Property	29
MAINTAINING INVENTORY	
	31
Use of Equipment	
CAPITALIZING FIXED ASSETS	31
Disposal of Equipment and Supplies	
Procurement Standards	33
Use of Intergovernmental Agreements	34
INTERLOCAL CONTRACT	34
COOPERATIVE PURCHASING PROGRAM	34
Settlements of Issues Arising Out of Procurements	
Protest Procedures to Resolve Disputes	
Full and Open Competition	35
Geographical Preferences Prohibited	36
Solicitation Language	36
Methods of Procurement	36
Informal Procurement Methods	
Commodity Codes	
PURCHASING GUIDELINES	
QUOTES FOR PURCHASES	39
Formal Procurement Methods	39
COMPETITIVE SEALED PROPOSALS/REQUEST FOR PROPOSAL	42
	42
	12
Noncompetitive Procurement	
PROPRIETARY PURCHASESSOLE SOURCE PURCHASES	
EMERGENCY PURCHASES	
Contracting with Small and Minority Businesses	
Domestic Preferences for Procurements	
Procurement of Recovered Materials	
Price and or Cost Analysis	45
COST OR PRICE ANALYSIS	
Bonding Requirements	
Professional and Consulting ServicesPROFESSIONAL SERVICES	
PROFESSIONAL SERVICESOUTSIDE CONSULTANT CONTRACTS	4/
Purchasing System	48
PRE-AQUSITION APPROVAL	48
ASCENDER PURCHASE PROCESS	49
Performance and Financial Monitoring and Reporting	49
Cost Principals	50
ALLOWABILITY OF COSTS	50
NECESSITY OF COSTS	51
REASONABLENESS OF COSTS	51

ALLOCABILITY OF COSTS	51
Direct and Indirect Costs	52
End of Month Process	54
MONTHLY INTEREST EARNINGS	55
MONTHLY BANK RECONCILIATION	55
Journal Entries	55
Accounts Payable	55
Payment Only After Services Are Performed	55
Verification of Receipt of Goods and Services Provided by Contractors	56
Prompt Payment to Vendors/Contractors	56
ACCOUNTS PAYABLE	56
CANCELLATION OF PURCHASE ORDERS	57
PAYMENT AUTHORIZATION	57
Purchase Cards (District-Issued Credit Cards/Pro Cards)	58
CREDIT CARD MANAGEMENT OF ACCOUNTS	
CREDIT CARD PURCHASES	59
Vendors	59
APPROVED VENDORS	60
Travel	60
NON-EMPLOYEE TRAVEL REIMBURSEMENT	62
PRE-APPROVAL OUT OF DISTRICT TRAVEL	
EMPLOYEE TRAVEL REIMBURSEMENT	63
EMPLOYEE TRAVEL ADVANCES	64
REGISTRATION AND/OR MILEAGE ONLY	64
MEAL ALLOWANCES	65
LODGING	65
TRANSPORTATION	66
TRANSPORTATION_ USE OF PERSONAL VEHICLE FOR DISTRICT BUSINESS	67
RENTAL OF VEHICLE FOR DISTRICT BUSINESS	07
SPOUSE/CHILDREN ACCOMPANYING DISTRICT EMPLOYEE	68
MILEAGE ONLY EXPENSE	
Student Travel	69
General Instructions	69
Overnight Trips by Students	69
Meal Allowance for Student Related Trips (In-State)	69
Meal Allowance for Student Related Trips (Out-of-State)	69
Approval Required	70
Advances for Student Travel	70
Cash Advance for Car/Van Rental	
TransportationVehicle Rental for Student Travel to Competitions	70
Payroll	72
Allowable Compensation	72
NEW EMPLOYEE	73
Reasonable Compensation	73
PAYROLL	
Professional Activities Outside the District	74

Job Descriptions	74
Standards for Documentation of Personnel Expenses	75
Time and Effort Procedures	75
Semi-Annual Certification	75
Semi-Annual Certification	77
Time Sheets_	78
TIME CLOCK MANAGEMENT	78
TIME CLOCK	
Employee Leave	
403b DEDUCTIONS	79
EMPLOYEE BENEFITS	79
PAYROLL GARNISHMENT	
TRS LIABILITY	80
WORKER'S COMPENSATION CLAIMS	
State and Federal Reporting	81
941 PAYROLL REPORT	81
W-2AFFORDABLE CARE ACT REPORT	82
TEXAS WORKFORCE COMMISSION	
ELECTRONIC FUND TRANSFER PAYMENT SYSTEM	
Employee Payroll Information	
PAYROLL ACH	
DEMOGRAPHIC CHANGE	
Other	83
Sales Tax Exemption	
Purchases	0
PurchasesCampus Sponsored Trips	8/
Hotel Occupancy Tax Exemption	
Remittance of Sales Tax	
Annual Independent Audit	84
Single Audit	
What Happens During a Single Audit?	86
Audits and Special Investigations Conducted by TEA or By Another Regulatory Agency	
Programmatic Fiscal Requirements	8/
Supplement, Not Supplant	87
Rebutting the Presumption of Supplanting	
Supplement, Not Supplant on School wide Programs	
•	
Programmatic Requirements	90
Private Nonprofit School Participation	90
Equitable Access and Participation	90
Civil Rights and Prohibition of Discrimination	90
Prohibition of Discrimination on the Basis of Race, Color, or National Origin	91
Prohibition of Discrimination on the Basis of Sex	
Prohibition of Discrimination on the Basis of Age	
Prohibition of Discrimination on the Basis of Disability	
Section 504	95
Title II of ADA	97
Enforcement of Section 504 and Title II of ADA	97
Prohibition of Discrimination of Groups Affiliated with Boy Scouts of America	97
School PrayerProgram Reporting	
Legal Authorities and Helpful Resources	100

General Provisions

Purpose

This manual sets forth the policies and procedures used by Dublin ISD (the District) to provide a comprehensive presentation of standardized procedures that are mandated by state/federal law, board policy, administrative directives and/or good business practices. Compliance with these provisions is **mandatory** for all funds processed through the business office regardless of their source. Conformation with these guidelines will allow prompt and accurate conducting of the District's business affairs in a responsive and progressive manner.

The following policies and administrative directives apply to District funds:

(Legal) Ethics: Conflict of Interest (Legal) Ethics: Prohibited Practices BBFB BO (Local) Planning and Decision-Making Process **BQA** (Local) Planning and Decision-Making Process: District-Level BQB (Local) Planning and Decision-Making Process: Campus-Level CAA (Local) Fiscal Management Goals and Objectives: Financial Ethics CCA (Legal) Local Revenue Sources: Bond Issues CDA (Local) Other Revenues: Investments CDC (Legal) Gifts and Solicitations CE (Legal) Annual Operating Budget **CFB** (Local) Accounting Inventories **CFD** (Local) Activity Funds Management CH (Legal, Local) Purchasing and Acquisition CHE (Legal) Purchasing and Acquisition: Vendor Relations CHF (Legal) Purchasing and Acquisition: Payment Procedures **CMD** (Legal, Local) Equipment and Supplies Management: Instructional Materials Care and Accounting CQ (Legal, Local) Electronic Communication and Data Management CV (Local) Facilities Construction **DBD** (Legal, Local) Employment Requirements and Restrictions: Conflict of Interest DBE (Legal) Employment Requirements and Restrictions: Nepotism (Legal, Local) Compensation and Benefits: Expense Reimbursement DEE (Exhibit) Employee Standards of Conduct DH DK (Local) Assignment and Schedules DMD (Local) Professional Development: Professional Meetings and Visitations **EHBD** (Local, Legal) Special Programs: Federal Title I (Legal, Local) Student Activities FM FP (Legal, Local) Student Fees, Fines and Charges **GKB** (Local) Community Relations: Advertising and Fundraising in the Schools **GKD** (Local) Community Relations: Non-school Use of School Facilities GKDA (Local) Non-school Use of School Facilities: Distribution of Non-school Literature

Commented [e1]: Review your board policies

Fraud, Waste and Abuse of Public Funds

The District prohibits fraud and financial impropriety, as defined below, in the actions of its employees, vendors, contractors, consultants, volunteers, and others seeking or maintaining a business relationship with the District as found in Board Policy CAA (LOCAL).

DEFINITION

Fraud and financial impropriety shall include but not be limited to:

Forgery or unauthorized alteration of any document or account belonging to the ESC

Forgery or unauthorized alteration of a check, bank draft, or any other financial document

Misappropriation of funds, securities, supplies, or other ESC assets, including employee time

Impropriety in the handling of money or reporting of ESC financial transactions

Profiteering as a result of insider knowledge of ESC information or activities

Unauthorized disclosure of confidential or proprietary information to outside parties

Unauthorized disclosure of investment activities engaged in or contemplated by the ESC.

Accepting or seeking anything of material value from contractors, vendors, or other persons providing services or materials to the ESC, except as otherwise provided

Inappropriately destroying, removing, or using records, furniture, fixtures, or equipment

Failing to provide financial records required by state or local entities

Failing to disclose conflicts of interest as required by law or ESC policy

Any other dishonest act regarding the finances of the ESC

Financial Controls and Oversight

Each employee who supervises or prepares the District's financial reports or transactions shall set an example of honest and ethical behavior and shall actively monitor his or her area of responsibility for fraud and financial impropriety.

Fraud Prevention

The Superintendent or designee shall maintain a system of internal controls to deter and monitor for fraud or financial impropriety in the District.

Reports

Any person who suspects fraud or financial impropriety in the District shall report the suspicions immediately to any supervisor, the Superintendent or designee, the Board Chair, or local law enforcement.

Reports of suspected fraud or financial impropriety shall be treated as confidential to the extent permitted by law. Limited disclosure may be necessary to complete a full investigation or to comply with law. All employees involved in an investigation shall be advised to keep information about the investigation confidential.

Protection from Retaliation

Neither the Board nor any District employee shall unlawfully retaliate against a person who in good faith reports perceived fraud or financial impropriety.

Fraud Investigations

Board Approved June 23, 2025

8

Return to Top

Effective July 1, 2021

In coordination with legal counsel and other internal or external departments or agencies, as appropriate, the Superintendent, Board Chair, or a designee shall promptly investigate reports of potential fraud or financial impropriety.

Response

If an investigation substantiates a report of fraud or financial impropriety, the Superintendent or designee shall promptly inform the Board of the report, the investigation, and any responsive action taken or recommended by the administration.

If an employee is found to have committed fraud or financial impropriety, the Superintendent or designee shall take or recommend appropriate disciplinary action, which may include termination of employment. If a contractor or vendor is found to have committed fraud or financial impropriety, the Superintendent shall take appropriate action, which may include cancellation of the Districts' relationship with the contractor or vendor.

When circumstances warrant, the Board, Superintendent, or designee may refer matters to appropriate law enforcement or regulatory authorities. In cases involving monetary loss to the District, the District may seek to recover lost or misappropriated funds.

The final disposition of the matter and any decision to file a criminal complaint or to refer the matter to the appropriate law enforcement or regulatory agency for independent investigation shall be made in consultation with legal counsel.

Analysis of Fraud

After any investigation substantiates a report of fraud or financial impropriety, the Superintendent or designee shall analyze conditions or factors that may have contributed to the fraudulent or improper activity. The Superintendent or designee shall ensure that appropriate administrative procedures are developed and implemented to prevent future misconduct.

Code of Ethics

Substantial state and federal requirements exist pertaining to standards of conduct and conflict of interest. It is the intent of the District for all employees, officers, or agents to conduct all activities associated with procurements in compliance with the highest ethical standards, including the avoidance of any *real or perceived conflict of interest*. It is also the intent of the District to impose appropriate sanctions or disciplinary actions, including but not limited to termination and/or prosecution, for any employees or officers who violate any of these requirements.

State Requirements

According to *The Handbook on Purchasing for Texas Public Schools, Junior Colleges and Community Colleges* (Module 5 of FASRG,), it is a serious breach of the public trust to subvert the public purchasing process by directing purchases to certain favored vendors, or to tamper with the purchasing process, whether it is done for kickbacks, friendship or any other reason. State law relating to violation of purchasing requirements imposes upon violators certain criminal penalties, which are found in *Section 44.032*, *Texas Education Code, and Chapter 271.029*, *Local Government Code*.

The following common standards of ethics shall govern the conduct of District employees involved in the purchasing function:

Effective July 1, 2021

Board Approved June 23, 2025

9

- 1. It is a breach of ethics to attempt to realize personal gain through public employment with a school district by any conduct inconsistent with the proper discharge of the employee's duties.
- 2. It is a breach of ethics to attempt to influence any public employee of a school district to breach the standards of ethical conduct set forth in this code.
- 3. It is a breach of ethics for any employee of a school district to participate directly or indirectly in a procurement when the employee knows that:
 - The employee or any member of the employee's immediate family has a financial interest pertaining to the procurement;
 - A business or organization in which the employee, or any member of the employee's immediate family, has a financial interest pertaining to the procurement; or
 - Any other person, business or organization with whom the employee or any member of the
 employee's immediate family is negotiating or has an arrangement concerning prospective
 employment is involved in the procurement.
- 4. Gratuities: It is a breach of ethics to offer, give or agree to give any employee or former employee of a school district, or for any employee or former employee of a school district to solicit, demand, accept or agree to accept from another person, a gratuity or an offer of employment in connection with any decision, approval, disapproval, recommendation, preparation of any part of a program requirement or purchase request, influencing the content of any specification or procurement standard, rendering of advice, investigation, auditing, or in any other advisory capacity in any proceeding or application, request for ruling, determination, claim or controversy, or other particular matter pertaining to any program requirement or a contract or subcontract, or to any solicitation or proposal therefore pending before this government. Acceptance of gratuities may be construed as a criminal offense.
 - In addition, Texas law makes a gift (an item valued at \$50 or more, cash of any amount, or a negotiable instrument of any value) to a public employee a Class A misdemeanor if the employee is someone who exercises some influence in the purchasing process of the governmental body. (*Texas Penal Code*, 36.09[d] and [h]).
- 5. Kickbacks: It is a breach of ethics for any payment, gratuity or offer of employment to be made by or on behalf of a subcontractor under a contract to the prime contractor or higher tier subcontractor for any contract of a school district, or any person associated therewith, as an inducement for the award of a subcontract or order.
- 6. Contract Clause: The prohibition against gratuities and kickbacks prescribed above should be conspicuously set forth in every contract and solicitation therefore.
- 7. It is a breach of ethics for any employee or former employee of a school district knowingly to use confidential information for actual or anticipated personal gain, or for the actual or anticipated gain of any person.

Effective July 1, 2021

Board Approved June 23, 2025

10

Federal Requirements

In addition to the state requirements pertaining to standards of conduct and avoiding conflict of interest, in accordance with 2 C.F.R. § 200.318(c)(1), the District's standards of conduct covering conflicts of interest and governing the actions of its employees engaged in the selection, award, and administration of federal contracts include the following federal standards.

No employee, officer, or agent may participate in the selection, award, or administration of a contract supported by a federal award if he or she has a real or apparent conflict of interest. Such a conflict of interest would arise when the employee, officer, or agent, any member of his or her immediate family, his or her partner, or an organization which employs or is about to employ any of the parties indicated herein, has a financial or other interest in or a tangible personal benefit from a firm considered for a contract.

The officers, employees, and agents of the District may neither solicit nor accept gratuities, favors, or anything of monetary value from contractors or parties to subcontracts, unless the gift is an unsolicited item of nominal value. (See state requirements above pertaining to defining "nominal value.")

Requirements to Avoid Conflict of Interest in Conducting Business

If a school board member or officer of the district has a substantial interest in a business entity or real property, he or she must:

•file an affidavit stating the nature and extent of the interest before voting or deciding on any action that would have an economic effect on the business entity or the value of the property that is not the same as the effect on the public and •abstain from participating in the vote or decision.

The affidavit must:

- •disclose the full nature and extent of the school official's interest and
- •be filed with the official record keeper of the district.

When voting on a budget for the school district, the school board must take a separate vote on any item in the budget related to a contract with a business entity with which a board member has a substantial interest, and the affected board member must not participate in the vote. However, the board member may vote on a final budget if:

- •he or she has followed the requirements for disclosure and abstention from voting and
- •the issue in which the member has an interest has been resolved.

If the majority school board members are required to file an affidavit disclosing similar interests in a business entity or real property matter, and they do so, then they are not required to abstain from a vote or decision about the matter.

Requirements to Avoid Conflict of Interest in Investing

Under the PFIA,39 a school board may decide to invest funds that the school district owns or controls. The board must adopt a written investment policy that emphasizes safety of principal and includes the types of investments allowed, among other provisions specified in law. The written policy must be presented to any person or business entity that offers to enter into an investment transaction with the district.

The person or business entity must execute a written statement acknowledging that the person or entity:

- •has received and reviewed the policy and
- •has implemented controls to preclude any transactions that are not authorized by the policy.

No investment authorized in the investment policy may be obtained from any person or business entity that has not delivered this written statement to the district.

Effective July 1, 2021

Board Approved June 23, 2025

11

The board must designate one or more officers of the district as an investment officer to be responsible for implementing the investment policy. But the board retains the ultimate fiduciary responsibility for the funds of the district. If the investment officer of the district has a personal business relationship with a business entity that proposes to enter into an investment transaction with the district, the investment officer must disclose that relationship in a written statement and file the statement with:

- •the school board and
- •the Texas Ethics Commission.

The investment officer has a personal business relationship with a person or business entity if he or she:

- •is related within the second degree by consanguinity or affinity to a person seeking to sell an investment to the school district (for information on determining degrees of consanguinity and affinity, see Determining Kinship by Consanguinity and Affinity);
- •owns 10 percent or more of the voting stock or shares of the business entity;
- •owns \$5,000 or more of the fair market value of the business entity;
- •received funds from the business entity that were more than 10 percent of his or her gross income for the previous year; or
- •received investments during the previous year with a book value of \$2,500 or more for his or her personal account.

The district may include a provision in its investment policy that any transaction is unsuitable if it is authorized by an investment officer who has a personal business relationship with the person or business entity offering an investment.

The district, in conjunction with its annual financial audit, must perform a compliance audit on

- •management controls on investments and
- •adherence to the district's investment policy.

Purchases funded with federal grant funds must adhere to regulations found under 2 CFR, §200, which explains uniform administrative requirements for federal awards.

In accordance with 2 CFR \$200.112, federal grant recipients must disclose any potential conflict of interest concerning the expenditure of federal grant funds. Grant recipients must disclose the conflict of interest by completing the Conflict of Interest Disclosure form located on the Request for Prior Approval, Disclosure, and Justification Forms web page on the TEA website.

Purchases made with federal funds are reviewed for compliance with regulations under 2 CFR \$200. School districts are required to retain all backup documentation, such as bids, quotes, and cost/price analyses, conflict of interest disclosures, as well as any other additional information as required by the grant. For additional conflict of interest regulations concerning federal awards, see •2 CFR \$200.113, and •2 CFR \$200.318.

Other Conflict of Interest Disclosure Requirements

In addition to the requirements outlined above, in 2015, the Texas Legislature adopted House Bill (HB) 1295, which added TGC, §2252.908. The law states that a governmental entity or state agency may not enter into certain contracts with a business entity unless the business entity submits a disclosure of interested parties to the governmental entity or state agency at the time the business entity submits the signed contract to the governmental entity or state agency. The disclosure requirement applies to a contract entered into on or after January 1, 2016. The law applies only to a contract of a governmental entity or state agency that either:

•requires an action or vote by the governing body of the entity or agency before the contract may be signed or has a value of at least \$1 million.

Effective July 1, 2021

Board Approved June 23, 2025

12

The law required the Texas Ethics Commission to adopt rules necessary to implement that law, prescribe the disclosure of interested parties form, and post a copy of the form on the commission's website. The Texas Ethics Commission adopted the Certificate of Interested Parties form (Form 1295) on October 5, 2015. The Texas Ethics Commission also adopted new rules (Chapter 46) on November 30, 2015, to implement the law.

Disciplinary Actions

The District will impose appropriate sanctions or disciplinary actions, including but not limited to termination and/or prosecution, for any employee or officer who violates any of these requirements related to standards of conduct and conflict of interest. 2 CFR § 200.318(c)(1)

Mandatory Disclosure

Upon discovery of any potential conflict, the District will disclose in writing the potential conflict to TEA or other federal awarding agency in accordance with applicable TEA or other federal awarding agency policy. 2 CFR § 200.112.

In addition, the District will disclose, in a timely manner, in writing to TEA or other federal awarding agency, all violations of Federal criminal law involving fraud, bribery, or gratuity violations potentially affecting the federal award. 2 CFR § 200.113. Failure to make required disclosures can result in any of the remedies described in 2 CFR § 200.339, Remedies for Noncompliance, including Debarment and Suspension.

TEA Complaints and Investigations

CONFLICT OF INTEREST

This procedure applies to District's Board, Staff, and Vendors shall abide by a code of ethics as cited in 2 CFR § 200.318(c)(1), FASRG 1.1.8.2, Texas State Law and TPASS Rule (34 Texas Administrative Code 20.41).

- 1.0 District employees may not:
 - 1.1 Participate in any purchasing knowing that the employee, or member of that employee's immediate family, has an actual or potential financial interest in the purchasing including, but not limited to, prospective employment. The term "participate" includes, but not limited to, decision making, approval, denial, recommendation, giving advice, investigation or similar action.
 - 1.2 Solicit or accept anything of value from an actual or potential vendor.
 - 1.3 Be employed by, or agree to work for, a vendor or potential vendor.
 - 1.4 Knowingly disclose confidential information for personal gain.
- 2.0 A former employee who ceases service or employment with the District on or after January 1, 1992, may not represent any person or receive compensation for services rendered on behalf of any person regarding a particular matter in which the former employee participated during the period of

Effective July 1, 2021

Board Approved June 23, 2025

13

employment, either through personal involvement or because the case or proceeding was a matter within the employee's official responsibility. (Texas Government Code 572.054)

- 3.0 A vendor or potential vendor may not offer, give, or agree to give a District employee anything of value.
- 4.0 If a violation occurs:
 - 4.1 Person involved shall promptly file a written statement concerning the matter with an appropriate supervisor.
 - 4.2 Person may also request written instructions for disposition of the matter.
- 5.0 If an actual violation occurs or is not disclosed and remedied:
 - 5.1 The employee involved may be reprimanded, suspended, or dismissed.
 - 5.2 The vendor may be barred from receiving future purchases and/or have any existing purchase canceled.
- 6.0 Under law, employees and Board Members of the District can have any ethics question reviewed and decided by the Texas Ethics Commission.
- 7.0 All District employees, Board Members, and Vendors must sign a Conflict of Interest statement each year.

Prohibition

Telecommunications and Video Surveillance Services or Equipment

Recipients and subrecipients are prohibited from obligating or expending loan or grant funds to:

- (1) Procure or obtain;
- (2) Extend or renew a contract to procure or obtain; or
- (3) Enter into a contract (or extend or renew a contract) to procure or obtain equipment, services, or systems that uses covered telecommunications equipment or services as a substantial or essential component of any system, or as critical technology as part of any system. As described in Public Law 115-232, section 889, covered telecommunications equipment is telecommunications equipment produced by Huawei Technologies Company or ZTE Corporation (or any subsidiary or affiliate of such entities).
 - (i)For the purpose of public safety, security of government facilities, physical security surveillance of critical infrastructure, and other national security purposes, video surveillance and telecommunications equipment produced by Hytera Communications Corporation, Hangzhou Hikvision Digital Technology Company, or Dahua Technology Company (or any subsidiary or affiliate of such entities).
 - (ii) Telecommunications or video surveillance services provided by such entities or using such equipment.
 - (iii) Telecommunications or video surveillance equipment or services produced or provided by an entity that the Secretary of Defense, in consultation with the Director of the National Intelligence or the Director of the Federal Bureau of Investigation, reasonably believes to

Effective July 1, 2021

Board Approved June 23, 2025

14

be an entity owned or controlled by, or otherwise connected to, the government of a covered foreign country.

In implementing the prohibition under Public Law 115-232, section 889, subsection (f), paragraph (1), heads of executive agencies administering loan, grant, or subsidy programs shall prioritize available funding and technical support to assist affected businesses, institutions and organizations as is reasonably necessary for those affected entities to transition from covered communications equipment and services, to procure replacement equipment and services, and to ensure that communications service to users and customers is sustained.

Financial Management

Overview: Federal regulations require grantees to use fiscal control and fund accounting procedures that insure proper disbursement of and accounting for federal funds (34 CFR 76.702 and 2 CFR 200.302). Implementing and maintaining a proper accounting system is a fiduciary responsibility associated with receiving a federal award. The acceptance of an award creates a legal duty on the part of the District to use the funds or property made available under the award in accordance with the terms and conditions of the grant. The approved grant application itself constitutes an accounting document in that it establishes the purpose and amount of the awarding agency's obligation to the grantee. In turn, it establishes a commitment by the District to perform and expend funds in accordance with the approved grant agreement and the applicable laws, regulations, rules, and guidelines. 2 CFR § 200.300

The District maintains a proper financial management system in order to receive both direct and state-administered grants and to expend funds associated with a grant award. Certain fiscal controls and procedures are in place to ensure that all federal financial management system requirements are met. Failure by the District to meet a requirement may result in return of funds or termination of the award.

Financial management requirements for Texas school districts are established through a pyramid consisting of

- federal regulations
- Texas Education Code (TEC)
- Texas Administrative Code (TAC), Title 19
- TEA's Financial Accountability System Resource Guide (FASRG)

Texas Law and Rule

TEC, Section 44.007 requires the State Board of Education (SBOE) to establish a mandatory fiscal accounting system with which all school districts, ESCs, and open-enrollment charter schools in Texas must comply. TEC further requires each school district and open-enrollment charter school to adopt and install a standard accounting system that conforms with generally accepted accounting principles (GAAP) and that meets the minimum requirements prescribed by the commissioner of education. It also requires these entities to maintain records of all revenues and expenditures.

<u>Title 19 of the Texas Administrative Code (19 TAC), Chapter 109</u>, establishes the SBOE rule for school district budgeting, accounting, and financial reporting. The detailed requirements of the financial accounting system

Effective July 1, 2021

Board Approved June 23, 2025

15

adopted by the SBOE are published in TEA's FASRG (Financial Accountability System Resource Guide), adopted and incorporated by reference as TEA's official rule.

FASRG currently consists of the following 6 modules:

- Module 1 Financial Accounting & Reporting (FAR)
- Module 2 Special Supplement-Charter Schools
- Module 3 Special Supplement- Non-profit Charter Schools Chart of Accounts
- Module 4 Auditing
- Module 5 Purchasing
- Module 6 Compensatory Education, Guidelines, Financial Treatment, and an Auditing and Reporting System

Financial Management Standards

The federal standards for financial management systems are found at 2 CFR § 200.302. The mandatory accounting requirements established by TEA in the *Financial Accountability System Resource Guide* (FASRG) conform to these federal financial management standards. Therefore, in accordance with federal regulations, the District's financial management system, including records documenting compliance with federal statutes, regulations, and the terms and conditions of the award, is sufficient to permit:

- the preparation of reports required by general and program-specific terms and conditions; and
- the tracing of funds to a level of expenditures adequate to establish that funds have been used according to the federal statutes, regulations, and the terms and conditions of the federal award.

The District complies with the required federal standards for financial management systems by complying with the minimum budgeting, accounting, auditing, and reporting requirements established in TEA's Financial Accountability System Resource Guide (FASRG)*Module 1* of the FASRG. Based on generally accepted accounting principles, FAR details a mandatory account code structure which all school districts, ESCs, and openenrollment charter schools must use in accounting for all funds received and expended, including state and local funds and federal grant funds.

FAR establishes uniformity in governmental accounting and specifies a *mandatory* account code structure consisting of a minimum of 15 digits, plus 5 digits used at local option (for a total of 20 possible digits). For each accounting transaction, the minimum 15-digit account code structure consists of a *fund code*, *function code*, *object code*, *organization code*, *fiscal year code*, *and program intent code*, each serving a different purpose in designating the use of funds, campus served, and student population served.

The mandatory account code structure begins with a 3-digit fund code, which designates the funding source, e.g., the general fund, food service fund, a specific grant (referred to as a *special revenue code*), etc. A different 3-digit fund code is provided for fiscal agents of a shared services arrangement (SSA).

Each accounting transaction recorded in the general ledger must begin with the 3-digit fund code (*net asset code* for nonprofit open-enrollment charter schools). For example, the 3-digit fund code for Title I, Part A is 211. The budget and all revenues and expenditures for Title I, Part A must be recorded in the accounting records using this specific fund code.

Additionally, 2 CFR § 76.760(b) authorizes grantees to use more than one program to support an activity if the grantee has an accounting system that permits the identification of costs paid for under each program. The fund accounting system in FAR accommodates this requirement.

Effective July 1, 2021

Board Approved June 23, 2025

16

Identification of All Federal Awards

The District identifies, in its accounts, all federal awards received and expended and the federal programs under which they were received. Federal program and award identification include, as applicable, the Catalog of Federal Domestic Assistance (CFDA) title and number, federal award identification number and year, name of the federal agency, and, if applicable, name of the pass-through entity. Upon receipt of each grant award, the District obtains the required information from TEA's Notice of Grant Award (NOGA) or other awarding agency's Grant Award Notification (GAN) and enters the information in the general ledger using the assigned 3-digit fund code.

Financial Reporting

Accountability is the paramount objective of financial reporting. Accurate, current, and complete disclosure of the financial results of each federal award or program is made in accordance with the financial reporting requirements set forth in 2 CFR § 200. .328 and in EDGAR. The District collects and reports financial information with the frequency required in the terms and conditions of the award and monitors its activities under federal awards to assure compliance with applicable federal requirements.

Accounting Records

The District maintains records which adequately identify the source and application (i.e., use) of funds provided for federally-assisted activities. In accordance with federal regulations, these records contain information pertaining to grant or sub-grant awards, authorizations, obligations, unobligated balances, assets, expenditures, income, and interest. All transactions are supported by source documentation (i.e., purchase orders/requisitions, invoices, receipts, travel vouchers, time-and-effort documentation and employee salary records, copies of checks, etc.).

The accounting system mandated in FAR conforms to generally accepted accounting principles (GAAP). The accounting structure is organized and operated on a fund basis and is organization-wide covering all funds. The District uses the 3-digit fund code specified in FAR for each grant received to identify the source of funds. The use of funds is identified by using the required function code, object code, organization code, program intent code, and fiscal year code specified in FAR.

The District uses the minimum 15-digit account code structure mandated in FAR to record all revenues, encumbrances, and expenditures.

Internal Controls

Effective control and accountability must be established and maintained for all funds, real property (i.e., land and buildings), personal property, and other assets. The District must adequately safeguard all such property and must assure that it is used solely for authorized purposes.

Internal controls are tools (i.e., policies, procedures, best practices, and activities) to help program and financial managers achieve results and safeguard the integrity of their program. The District's internal controls are in compliance with guidance in the <u>Standards for Internal Control in the Federal Government</u> (the Green Book) issued by the Comptroller General of the United States and the <u>Internal Control Integrated Framework</u>, issued by the Committee of Sponsoring Organizations of the Treadway Commission (COSO), and are designed to provide <u>effective and efficient operations</u> based on demonstration of the following principles:

- A commitment to integrity and ethical values
- Independent oversight over the development and performance of internal controls
- Clearly defined organizational structure, clear reporting lines, and appropriate authorities
- · A commitment to attract, develop, and retain competent individuals, and
- Maintaining a level of competence that allows personnel to accomplish their assigned duties and holding individuals accountable

In accordance with 2 CFR § 200.303, "internal controls" means a process implemented by the District to provide reasonable assurance regarding the achievement of objectives in the following categories:

(a) Effectiveness and efficiency of operations

Board Approved June 23, 2025

1/

Return to Top

Effective July 1, 2021

- (b) Reliability of reporting for internal and external use, and
- (c) Compliance with applicable laws and regulations

"Internal control over compliance requirements for federal awards" means a process implemented by the District designed to provide reasonable assurance regarding the achievement of the following objectives for federal awards:

- Transactions are properly recorded and accounted for in order to
 - o Permit the preparation of reliable financial statements and federal reports.
 - o Maintain accountability over assets.
 - o Demonstrate compliance with statutes, regulations, and the terms and conditions of the award.
- Transactions are executed in compliance with
 - laws, regulations, and the terms and conditions of the award that could have a direct and material effect on a federal program
 - o any other statutes and regulations that are identified in the Audit Compliance Supplement
- Funds, property, and other assets are safeguarded against loss and from unauthorized use or disposition.

To accomplish these objectives, the District:

- develops and maintains policies, procedures, and effective practices to ensure federal funds are properly
 administered and spent and federal property is safeguarded against loss and from unauthorized use or
 disposition. The District also ensures all employees who deal with federal funds are aware of the policies
 and procedures and are properly trained in the use of them
- ensures employees comply by regularly and frequently evaluating and monitoring their compliance with the policies and procedures, statutes, regulations, and the terms and conditions of the award
- takes prompt action when instances of noncompliance are identified, including noncompliance identified
 in audit findings, and taking the appropriate disciplinary action for employees who do not comply, and
- takes reasonable measures to safeguard protected personally identifiable information and other information designated as sensitive consistent with applicable federal, state, and local laws regarding privacy and obligations of confidentiality.

The District uses the following, at least in part, to determine if internal controls are effective:

- Only valid or authorized transactions are processed.
- Transactions occurred during the grant period and were processed timely.
- No proper transactions were omitted from the accounting records.
- · Transactions are calculated using an appropriate methodology.
- Transactions appear reasonable relative to other data.
- Property (including supplies and equipment) is tracked and used only for authorized purposes.
- Property is properly disposed of.

District Fiscal Year

Dublin ISD fiscal year is September 1 thru August 31st

Depository Contract

 $First\ National\ Bank,\ Dublin\ hold\ current\ depository\ contract\ effective\ September\ 1,\ 2019-August\ 31,\ 2021-August\ 31,\ 2021-$

Effective July 1, 2021

Board Approved June 23, 2025

18

Investment of Public Funds

Investment Fund Policy and Strategies can be found under CDA(Local).

Cash Management

Reporting Expenditures

The <u>General Provisions and Assurances</u> that accompany every grant application funded by or through TEA contains an assurance that grantees agree to comply with expenditure reporting requirements. The District will submit expenditure reports in the time and manner requested by TEA.

TEA requires that districts and other grantees use a standard format for reporting expenditures for grants funded through TEA. Reports are submitted electronically through the automated Expenditure Reporting (ER) system by class/object code. The *Program Guidelines* for each RFA published by TEA and/or the *Critical Events* calendar provided on the TEA Grant Opportunities page for a specific program identify the required expenditure reporting dates. However, even though dates for submitting interim expenditure reports may not be specified, the District will submit expenditure reports more frequently, such as monthly, to indicate that grant activities and expenditures are occurring as planned and there are no major delays in the project.

Final expenditure reports are generally due 30 days after the ending date of the grant. If the grant program has a cost share or matching funds requirement, the District must also report the total cost share or matching funds in FR

Each District employee who reports and/or certifies expenditures in <u>TEA Login (TEAL)</u> is required to have a TEASE (TEA Secure Environment) username and password to access The District reports cumulative expenditures to date in ER, and the system automatically calculates the amount already paid to the District and the amount owed and generates a payment to the District.

When filing interim reports, the District will only report actual expenditures, and any expenditures that will be paid out within three business days once payment is received by the District. In addition, the District will comply with the cash management procedures described in *II. Financial Management System, H. Federal Cash Management Policy/Procedures* of this manual.

Designated Business Staff in the District's Business Office submits the reports in ER. Each report is certified Chief Financial Officer, an authorized official who attests that expenditures are true and correct. Effective July 1, 2015, the fiscal reports requesting payment will include a certification signed/certified by an official who is authorized to legally bind the District. 2 CFR § 200.415. The certification reads as follows:

"By signing this report, I certify to the best of my knowledge and belief that the report is true, complete, and accurate, and the expenditures, disbursements and cash receipts are for the purposes and objectives set forth in the terms and conditions of the federal award. I am aware that any false, fictitious, or fraudulent information, or the omission of any material fact, may subject me to criminal, civil or administrative penalties for fraud, false statements, or false claims or otherwise. (U.S. Code Title 18, Section 1001 and Title 31, Sections 3729-3730 and 3801-3812)."

Effective July 1, 2021

Board Approved June 23, 2025

19

See *II. Financial Management System, H. Federal Cash Management Policy/Procedures* in this manual for more information on requesting grant payments and the "three-day rule," as well as the calculation of interest earned on funds not paid out upon receipt.

The ER system automatically rejects expenditure reports if:

- The District is claiming expenditures in a class/object code not budgeted in the application.
- The total amount reported exceeds the total amount awarded.

TEA (or other agency administering the grant on behalf of TEA) reserves the right to require supporting documentation (such as an accounting ledger) that lists the individual expenditures by object code, as well as invoices, receipts, travel vouchers, and other expenditure documents for expenditures at any time during or after the grant period for as long as the records are retained according to requirements for record retention. The District will be required to reimburse all expenditures that are unsupported by appropriate documentation or found to be unallowable under the grant. Depending upon the severity of noncompliance with allowable cost principles, additional sanctions may be imposed, up to and including termination of the grant and refund of all unallowable costs

In addition, failure to submit the expenditure reports according to the required reporting dates could cause the grantee to be identified as high risk and could result in additional sanctions. (See *Part VIII. Monitoring, B. TEA Monitoring, Identification as a High-Risk Grantee* in this manual.)

Grants from Other Awarding Agencies

The District will submit expenditure reports to other awarding agencies in the time and manner requested by the agency. The District will comply with the cash management procedures described in the following section.

Federal Cash Management Policy/Procedures

Generally, grantees receiving state and federal grants from TEA receive payment from TEA by reporting cumulative expenditures (by class/object code) and requesting payment in TEA's electronic Expenditure Reporting (ER) system. Specific expenditure reporting requirements are provided in TEA's General and Fiscal Guidelines that accompany each Request for Application (RFA) from TEA. These guidelines are updated regularly and must be consulted on a regular basis.

Payments through ER are deposited into the District's depository bank by the state comptroller's office within six to seven business days of the payment request (provided TEA receives any supporting documentation requested in a timely manner and there are no other complications with the automated system).

Two methods of payment are provided in federal regulations: *advance* and *reimbursement*. The District uses the reimbursement method for requesting grant payments from TEA and other awarding agencies

The District ensures that it requests payment only for obligations incurred during the grant period and for goods and services that have been actually received. The District also verifies that it is not requesting payment for any costs that cannot be satisfactorily documented with appropriate source documentation.

Reimbursement Method

Under the reimbursement method, the District initially charges federal grant expenditures to nonfederal funds and makes appropriate journal entries to charge the federal grant once payment is received. All reimbursements are based on actual disbursements (i.e., payments already made), not on obligations.

Effective July 1, 2021

Board Approved June 23, 2025

20

The District CFO or Business Consultant will request reimbursement for actual expenditures incurred under the federal grants as needed or as specified by TEA or other awarding agency through TEA's ER System (described above) or through other awarding agency's system, such as the Department of Education's G5 system, for direct grants. When using this method, the District will only request *reimbursement* for funds actually already paid out. Reimbursements of *actual expenditures* do not require interest calculations as detailed in the *Advance Method* section.

CASH REQUEST

Funds will be requested for expenditures that have been recorded. The District will not request advance payments.

- 1.0 A summary general ledger is printed to show the assets, liabilities, revenues and expenditures for each fund
- 2.0 The cash to request is determined by adding the expenditures and indirect cost, if any, and subtracting any accruals.
- 3.0 Each grant is reported separately to either the State or Federal Government.

Noncompliance with Cash Management Requirements

Pursuant to the provisions of 2 CFR § 200.339, grantees that fail to comply with cash management requirements, including the repayment of interest earned, may be subject to the following special conditions or enforcement actions:

- Identification as a high-risk grantee, pursuant to the provisions of 2 CFR § 3474.10 and 2 CFR § 200.206, which may involve the imposition of special conditions and being placed on reimbursement basis only (District would not be able to draw down its own funds in the ER system without first submitting supporting documentation for expenditures)
- · Temporarily withholding cash payments pending correction of the deficiency
- Disallowing all or part of a cost not in compliance
- Suspension or termination of the award
- Withholding further awards for future grants from TEA
- Debarment or suspension from receiving any future federal funds from any entity
- Other remedies that may be legally available

Cost Sharing or Matching

Dublin ISD DOES NOT participate in Cost Sharing or Matching.

Donations

Donations are made by outside entities or individuals for the benefit of students or faculty. Donations are made without any return consideration going back to the donor, and may be in the form of volunteer hours, materials, equipment, furniture, real property, crowdfunding or money. (Board Policy, CDC (Local))

District employees are prohibited by law from intentionally or knowingly offering, conferring, agreeing to confer on another, soliciting, accepting, or agreeing to accept a personal gift or benefit.

Effective July 1, 2021

Board Approved June 23, 2025

21

District funds may not be donated to another entity; therefore, donations are not allowed from Campus Activity Funds. Student clubs (Student Activity Funds) may donate their funds to other entities, such as Red Cross, March of Dimes, etc.

District staff shall not utilize an external donor website to seek donations for the District or a campus without the written authorization from the Superintendent or designee. Donor websites shall not be established by the District for the personal benefit of a staff member or student. If a District staff member or student establishes a personal donor webpage, the webpage link may be distributed via campus email to all staff and/or students with the written authorization from the Superintendent or designee. Student Activity clubs and organizations may utilize external donor websites to seek donations for their club or organization with the written authorization from the campus principal and Superintendent or designee.

Donations, if any, received through the donor website shall be deposited in the appropriate depository account. All expenditures with the donated funds shall follow the established purchasing and payment procedures.

The District may choose to accept or reject any donation. Donations valued less than \$1,000 must have superintendent approval. Donations valued at \$1,000 or more must have Board approval. All donations shall be provided by the donor with no conditions attached.

Monetary Donations

Monetary donations shall be deposited in a District account. The District will attempt to spend the funds in a manner consistent with the donor's wishes; however, the District has ultimate authority to determine the appropriate use of the donated funds and to spend in accordance with District guidelines.

Cash or check donations shall be deposited to the correct account as follows:

- Cash or check donations without restrictions, donations not intended for a specific account should be
 placed in a separate account established for documenting the use of these funds.
- Donations to a campus with restrictions, deposit funds in the specified campus Activity account.
- Donations of any amount for the general use of the District are to be sent to the Business and Financial Services Department for deposit to the General Fund.

Gift Card Donations

It is still allowable to accept gift cards for staff from vendors and outside organizations such as the PTO. Gift card donations shall be recorded on a **Gift Card Register** and maintained in a safe until utilized by the appropriate individual(s).

Non-Monetary Donations

Donations of tangible property shall become the sole property of the District for its use and disposed of in accordance with (Board Policy, CI Local).

Donations of tangible property with a value of \$1,000 or more must be reported immediately to the Business

Effective July 1, 2021

Board Approved June 23, 2025

Return to Top

22

Commented [e2]: specified donations you may review and adjust as needed or delete if not an issue for you

Manager to be entered into the District's fixed assets inventory system. The District shall assume no obligation to maintain or replace donated items that have been worn out, lost, or destroyed.

Technology Donations

Technology-related equipment that is donated to the District must be coordinated and/or purchased through Technology Services to ensure minimum technology standards are met. All technology equipment must be used in accordance with (Board Policy, CQ Local).

Vehicle Donations

Before a vehicle can be accepted as a donated asset, a complete analysis must be conducted to determine if the vehicle is operational and will pass inspection. All costs (i.e., repairs, maintenance, inspections, insurance and the like) must be given careful consideration prior to determining if ownership is fully justified. Vehicles shall have a free and clear tile and the official title of ownership must be transferred to the District.

Outdoor Equipment Donations

Donated or used outdoor equipment shall not be accepted. All outdoor equipment purchases (i.e., playground equipment, benches, tables, trash cans, etc.) shall be coordinated and purchased through the Purchasing Department. Outdoor equipment shall be requested on a "Request for Outdoor Equipment Purchase" Form.

Donation Acknowledgment Form

Dublin ISD is a public-school district and is a political subdivision of the State of Texas. The District is not a tax-exempt entity under the Internal Revenue Service (IRS) Code Section 501(c)(3). However, the District is considered a tax-exempt organization that may receive charitable contributions according to the IRS Code Section 170(c)(1).

The District may receive charitable contributions if they are for public purposes, such as benefiting a group and not an individual. Contributions may be made to the District, District schools, District departments, or various District groups and clubs. These charitable contributions are deductible by the contributor on their tax return. The federal identification number of Dublin Independent School District is #75-6001333.

Please note, contributions made to various parent organizations, such as PTOs and Booster Clubs, are not contributions to the District. Since these organizations are separate entities from the District, the District's tax-exempt status does not apply to these organizations. These organizations must apply for their tax-exempt status under IRS Code Section 501(c)(3). Evidence of their tax-exempt status would be a Determination Letter from the IRS. When a PTO or Booster Club donates monetary or non-monetary items to the District, then the donation is considered a contribution to the District.

The following procedures shall be followed when a donation is received:

The donor shall complete the Request for approval of Gifts/Donations and submit to the campus.

Retain the original form for the campus and/or department records for all cash and non-cash donations with a total donor's estimated fair value equal to or greater than \$1,000, with restrictions.

Effective July 1, 2021

Board Approved June 23, 2025

23

Program Income

Program income means gross income earned by the District that is directly generated by a supported activity or earned as a result of the federal award during the grant's period of performance. 2 CFR § 200.307. *Program income* includes, but is not limited to:

- income from fees for services performed
- the use or rental of real or personal property acquired under federal awards
- the sale of commodities or items fabricated under a federal award (costs to purchase or fabricate items must be allowable under the grant and the activities must be appropriate for the grant program)
- license fees and royalties on patents and copyrights
- principal and interest on loans made with federal award funds

Interest earned on advances of federal funds is *not* program income. Except as otherwise provided in federal statutes, regulations, or the terms and conditions of the federal award, program income does *not* include rebates, credits, discounts, and interest earned on any of these. 2 CFR § 200.80. Additionally, taxes, special assessments, levies, fines, and other such revenues raised by the District are *not* program income unless the revenues are specifically identified in the federal award or federal awarding agency regulations as program income. Finally, proceeds from the sale of real property, equipment, or supplies are *not* program income. 2 CFR § 200.307 The District will describe in the applicable grant application any program income it wishes to earn, including a description of the activity(ies) that will be conducted to earn program income and how the activity(ies) will further the objectives of the grant program. The Business Manager will make the final determination if the activity that is proposed to generate program income is suitable for the program and whether it is permissible to proceed with requesting it in the application.

Use of Program Income

Deduction Method: Per federal regulations, the default method for the use of program income for the District is the deduction method. 2 CFR § 200.307(e). Under the deduction method, program income is deducted from total allowable costs to determine the net allowable costs. Thus, prior to submitting the expenditure report, the amount of program income must be deducted from total expenditures. Program income will only be used for current costs unless the District is otherwise directed by TEA or other awarding agency. 2 CFR § 200.307(e)(1).

Addition Method: The District may also request written prior approval from the TEA Chief Grants Administrator (or other awarding agency) to use the addition method. Under the addition method, program income may be added to the Federal award. The program income must then be used for the purposes and under the conditions of the Federal award. 2 CFR § 200.307(e)(2)

While the *deduction* method is the default method, the District always refers to the NOGA/GAN prior to determining the appropriate use of program income. If the NOGA/GAN does not address the use of program income or does not authorize districts to use the *addition* method, the District must determine if it needs to request authorization from TEA or other awarding agency to apply the *addition* method if it is in the best interest of the District.

Reporting Program Income

If the District earns any program income, all program income will be reported on the expenditure report, even when the District has been given permission in the application to retain the program income and add it to the grant funds.

Effective July 1, 2021

Board Approved June 23, 2025

24

Earning Program Income after the Grant Period

There are no federal requirements governing the disposition of program income earned after the end of the grant period, unless the terms of the agreement or the program-specific federal regulations provide otherwise. After the ending date of the grant, the District is no longer required to report any program income generated for the grant. For multi-year discretionary grant projects, this means at the end of the multi-year grant project.

Cash Reporting

CASH RECEIPTS

Cash receipts consist of checks, money orders and cash received from various sources. Please see page 29 of the Internal Controls Manual for details on this process.

CASH TRANSFER

This procedure applies to the business office and how transferring of funds is processed.

- 1.0 Cash is maintained in three forms: checking, certificates of deposit and TexPool. Transfers are made between TexPool and checking.
 - 1.1 Checking account must remain positive.
 - 1.2 Checking account balance must be below 7 million to keep funds secured.
- 2.0 The Business Manager reviews the status of the checking account daily.
 - 2.1 If a transfer needs to be made it is electronically setup through TexPool for a withdrawal or deposit, which ever, is deemed necessary.
 - 2.2 A verification report printed for documentation.
- 3.0 Once the transaction takes place the action is recorded in ASCENDER in one of two ways.
 - 3.1 Cash received into the bank is recorded as a cash receipt in ASCENDER.
 - 3.2 Cash transferred from checking is recorded as a general journal entry.

RETURNED CHECKS

Returned checks are checks previously deposited which are returned unpaid by the bank because of insufficient funds, account closed, stop payment, etc. The bank will send returned checks to PayTek for recovery of funds.

Annual Operating Budgeting

General Information

The annual operating budget is the foundation on which annual school district activities are dependent. The budget is prepared in accordance with generally accepted accounting principles and state guidelines. State guidelines are administered and monitored by the Texas Education Agency (TEA). Detailed information can be obtained at http://www.tea.state.tx.us/school.finance/audit/resguide12/farby referencing the Financial Accountability System Resource Guide (FASRG).

Effective July 1, 2021

Board Approved June 23, 2025

25

The budget is adopted by the Board of Trustees (BOT) prior to the beginning of the fiscal year (September 1 – August 31).

ANNUAL BUDGET PROCEDURE

- 1.0 Budget gathering documents are sent to the campuses in February/March for the next fiscal year.
- 2.0 Staff participation in the budget process is required.
 - 2.1 It is now a requirement of the Texas Education Code that your Campus Improvement Council (CIC) also participate in the budget process.
- 3.0 Special revenue gathering documents are sent in April/May to allow for receipt of Notice of Grant Awards (NOGA).
- 4.0 Detailed instructions will be provided by the business office regarding the preparation of your budget worksheet.
 - 4.1 New program needs shall be explained in detail and reference the related accounts.
 - 4.2 Salaries and related benefit accounts are calculated by the business office.
 - 4.3 Extra pay, part-time pay, and substitutes shall be budgeted by campus.
 - 4.4 When proposing an increase to the number of positions, submit detailed explanations and/or justifications to the Superintendent for approval.
- Amounts budgeted for professional services shall be included on the budget worksheet and properly 5.0 supported on the form provided in the budget gathering documents.

Grant Budgeting

The Planning Phase: Meetings and Discussions

Before Developing the Grant Budget and Submitting the Application: The grant budget must be based on the proposed activities planned and described in the grant application. Prior to developing the budget, the Superintendent must know the intent of the federal program and the activities that are allowable to be conducted with grant funds. The Superintendent must coordinate with other District staff as appropriate to conduct the appropriate needs analysis using the appropriate data to determine the goals and objectives for the program and the activities that will be implemented to accomplish the goals and objectives. Once the goals, objectives, strategies, and activities are outlined, then the budget to carry out the identified strategies and activities should be developed.

Prior to completing the application, the Business Manager develops a detailed budget in a document (such as in an Excel spreadsheet) separate from the application. The Business Manager coordinates and prepares the budget to ensure budgeted items are categorized according to the proper class/object code. This detailed budget, which serves as the guide for expenditures and becomes part of the "working papers" maintained by the program manager, is used to complete the application. In most instances, particularly for formula grants, the budget entered into the grant application will not be as detailed. The detailed budget is to be modified or revised as necessary to accommodate changes, which may result in an amendment to the application prior to incurring certain expenditures.

Board Approved June 23, 2025

Return to Top

26

Commented [e3]: new section

Effective July 1, 2021

The Business Manager reviews the items in the proposed budget to ensure budgeted items are listed in the correct class/object code according to FAR and the District's classification chart and to ensure the items are allowable. The budget is also reviewed to ensure that any costs requiring specific or prior approval are specifically identified and listed.

Once the Business Manager determines that all budgeted items are allowable and are budgeted in the proper class/object code according to FAR, the budget is sent to the Superintendent for final review and approval. The Business Manager then enters the final approved budget into the appropriate budget schedules of the grant application.

Negotiating the Submitted Application

Once the grant application is submitted to the awarding agency, the designated program contact, the Superintendent, is available via phone and/or e-mail in the event that the awarding agency needs to contact the District to negotiate the application or to ask questions or seek clarification related to the proposed program and/or budget. The Superintendent will seek guidance, if needed, from appropriate District personnel and will respond to any inquiries from the awarding agency.

After Receiving the Approved Application and NOGA/GAN

Within days of receiving the approved application and NOGA/GAN from the awarding agency, a complete copy of the application and NOGA/GAN will be provided to the Business Manager.

All grant budgets are entered into the accounts of the District in the general ledger as approved in the application.

Amending the Application

The District consults and complies with the guidelines and procedures provided by TEA or other awarding agency as it pertains to when and how to submit an amendment to an approved application. TEA publishes its requirements for when to amend the application online. Specific deadlines for submitting amendments are published in the corresponding RFA and/or in the *Critical Events* calendar on the <u>TEA Grant Opportunities Page</u> for the specific grant program. Procedures are in place to ensure the District does not exceed any maximum allowable variation in the budget.

BUDGET AMENDMENTS

The procedure applies to budgets when amendments are needed.

- 1.0 Budget amendments that are needed will be entered on the Budget Change Form.
 - 1.1. This will be submitted to the Business Manager
- 2.0 The Business Manager will review the request.
 - 2.1. If amendments are required by the program authority, then prior approval, must be received before amendments are made internally.
 - 2.2. If the amendment is for funds 199, 240, or 511 the amendment is routed to the Superintendent to acquire board approval.

Effective July 1, 2021

Board Approved June 23, 2025

27

- 3.0 The Business Manager may enter and post budget amendments as necessary.
- 4.0 The Business Manager posts budget amendments pertaining to the general fund (199, 240, and 511) upon board approval.

Property Management System

The District provides the equivalent insurance coverage for real property and equipment acquired or improved with Federal funds as provided to property owned by District. Federally-owned property need not be insured unless required by the terms and conditions of the Federal award. 2 CFR § 200.310

Real property, equipment, and intangible property, that are acquired or improved with a Federal award must be held in trust by the District as trustee for the beneficiaries of the project or program under which the property was acquired or improved. The Federal awarding agency may require the District to record liens or other appropriate notices of record to indicate that personal or real property has been acquired or improved with a Federal award and that use and disposition conditions apply to the property 2 CFR § 200.316

Property Classifications

Equipment means tangible personal property (including information technology systems) having a useful life of more than one year and a per-unit acquisition cost which equals or exceeds the lesser of the capitalization level established by the District for financial statement purposes, or \$5,000. 2 CFR § 200.10.

<u>Supplies</u> means all tangible personal property other than those described in §200.1 Equipment. A *computing device* is a supply if the acquisition cost is less \$5,000, regardless of the length of its useful life. 2 CFR § 200.10. <u>Computing devices</u> means machines used to acquire, store, analyze, process, and publish data and other information electronically, including accessories (or "peripherals") for printing, transmitting and receiving, or storing electronic information. 2 CFR § 200.10.

<u>Capital assets</u> means tangible or intangible assets used in operations having a useful life of more than one year which are capitalized in accordance with GAAP. Capital assets include:

- Land, buildings (facilities), equipment, and intellectual property (including software) whether acquired by purchase, construction, manufacture, lease-purchase, exchange, or through capital leases; and
- Additions, improvements, modifications, replacements, rearrangements, reinstallations, renovations or alterations to capital assets that materially increase their value or useful life (not ordinary repairs and maintenance). 2 CFR § 200.10.

Real Property

Subject to the requirements and conditions set forth in this section, title to real property acquired or improved under a Federal award will vest upon acquisition in the District.

Except as otherwise provided by Federal statutes or by the Federal awarding agency, real property will be used for the originally authorized purpose as long as needed for that purpose, during which time the District must not dispose of or encumber its title or other interests.

When real property is no longer needed for the originally authorized purpose, the District must obtain disposition instructions from the Federal awarding agency or passthrough entity. The instructions must provide for one of the following alternatives:(1) Retain title after compensating the Federal awarding agency. The amount paid to the

Effective July 1, 2021

Board Approved June 23, 2025

28

Federal awarding agency will be computed by applying the Federal awarding agency's percentage of participation in the cost of the original purchase (and costs of any improvements) to the fair

market value of the property. However, in those situations where the District is disposing of real property acquired or improved with a Federal award and acquiring replacement real property under the same Federal award, the net proceeds from the disposition may be used as an offset to the cost of the replacement property.

(2) Sell the property and compensate the Federal awarding agency. The amount due to the Federal awarding agency will be calculated by applying the Federal awarding agency's percentage of participation in the cost of the original purchase (and cost of any improvements) to the proceeds of the sale after deduction of any actual and reasonable selling and fixing-up expenses. If the Federal award has not been closed out, the net proceeds from sale may be offset against the original cost of the property. When the District is directed to sell property, sales procedures must be followed that provide for competition to the extent practicable and result in the highest possible return. (3) Transfer title to the Federal awarding agency or to a third party designated/approved by the Federal awarding agency. The District is entitled to be paid an amount calculated by applying the District's percentage of participation in the purchase of the real property (and cost of any improvements) to the current fair market value of the property. CFR 200.311

Title to federally-owned property remains vested in the Federal Government. The District must submit annually an inventory listing of federally-owned property in its custody to the Federal awarding agency. Upon completion of the Federal award or when the property is no longer needed, the District must report the property to the Federal awarding agency for further Federal agency utilization. (b) If the Federal awarding agency has no further need for the property, it must declare the property excess and report it for disposal to the appropriate Federal disposal authority, unless the Federal awarding agency has statutory authority to dispose of the property by alternative methods (e.g., the authority provided by the Federal Technology Transfer Act (15 U.S.C. 3710 (i)) to donate research equipment to educational and nonprofit organizations in accordance with Executive Order 12999, "Educational Technology: Ensuring Opportunity for All Children in the Next Century."). The Federal awarding agency must issue appropriate instructions to the District. (c) Exempt property means property acquired under a Federal award where the Federal awarding agency has chosen to vest title to the property to the District without further responsibility to the Federal Government, based upon the explicit terms and conditions of the Federal award. The Federal awarding agency may exercise this option when statutory authority exists. Absent statutory authority and specific terms and conditions of the Federal award, title to exempt property acquired under the Federal award remains with the Federal Government. CFR 200.312

Intangible Property

Title to intangible property acquired under a Federal award vests upon acquisition in the District. The District must use that property for the originally-authorized purpose, and must not encumber the property without approval of the Federal awarding agency. When no longer needed for the originally authorized purpose, disposition of the intangible property must occur in accordance with the provisions in §200.313(e).

The non-Federal entity may copyright any work that is subject to copyright and was developed, or for which ownership was acquired, under a Federal award. The Federal awarding agency reserves a royalty-free, nonexclusive and irrevocable right to reproduce, publish, or otherwise use the work for Federal purposes, and to authorize others to do so.

The non-Federal entity is subject to applicable regulations governing patents and inventions, including governmentwide regulations issued by the Department of Commerce at 37 CFR part 401, "Rights to Inventions Made by Nonprofit Organizations and Small Business Firms Under Government Awards, Contracts and Cooperative Agreements."

Board Approved June 23, 2025

Effective July 1, 2021

29

The Federal Government has the right to: (1) Obtain, reproduce, publish, or otherwise use the data produced under a Federal award; and (2) Authorize others to receive, reproduce, publish, or otherwise use such data for Federal purposes.

In response to a Freedom of Information Act (FOIA) request for research data relating to published research findings produced under a Federal award that were used by the Federal Government in developing an agency action that has the force and effect of law, the Federal awarding agency must request, and the District must provide, within a reasonable time, the research data so that they can be made available to the public through the procedures established under the FOIA. If the Federal awarding agency obtains the research data solely in response to a FOIA request, the Federal awarding agency may charge the requester a reasonable fee equaling the full incremental cost of obtaining the research data. This fee should reflect costs incurred by the Federal agency and the District. This fee is in addition to any fees the Federal awarding agency may assess under the FOIA (5 U.S.C. 552(a)(4)(A)).

Published research findings means when: Research findings are published in a peer-reviewed scientific or technical journal; or A Federal agency publicly and officially cites the research findings in support of an agency action that has the force and effect of law. "Used by the Federal Government in developing an agency action that has the force and effect of law" is defined as when an agency publicly and officially cites the research findings in support of an agency action that has the force and effect of law.

Research data means the recorded factual material commonly accepted in the scientific community as necessary to validate research findings, but not any of the following: Preliminary analyses, drafts of scientific papers, plans for future research, peer reviews, or communications with colleagues. This "recorded" material excludes physical objects (*e.g.*, laboratory samples). Research data also do not include: Trade secrets, commercial information, materials necessary to be held confidential by a researcher until they are published, or similar information which is protected under law; and Personnel and medical information and similar information the disclosure of which would constitute a clearly unwarranted invasion of personal privacy, such as information that could be used to identify a particular person in a research study.

MAINTAINING INVENTORY

The procedure applies to all tangible items being purchased by Dublin ISD.

- 1.0 When the District receives a technology purchase valued at equal to or greater than \$500.00 and/or a useful life of more than one year:
 - 1.1.1. An inventory tag is attached to the inventory.
- 2.0 The purchasing documents along with the asset number is given to the asset management company (RCI) and/or appropriate campus library.
- 3.0 The asset management company adds the inventory to their asset management system recording:
 - 3.1.1. Inventory Type as Inventory
 - 3.1.2. Location
 - 3.1.3. Acquired Date
 - 3.1.4. Description
 - 3.1.5. Serial number
 - 3.1.6. Cost
 - 3.1.7. Account code purchased from
- 4.0 The campus librarian adds the inventory to the library's asset management system.

Effective July 1, 2021

Board Approved June 23, 2025

30

- 5.0 If the asset has been disposed of departments are responsible for notifying the business office.
 - 5.1.1. This information is provided to the asset management company during their annual review.
 - 5.1.2. Every year a physical inventory is performed matching inventory tag numbers to the asset management company's asset management system. If there is a discrepancy, errors are identified and corrected

Lost or Stolen Items

The District maintains a control system that ensures adequate safeguards are in place to prevent loss, damage, or theft of the property. Any loss, damage, or theft is investigated. 2 CFR § 200.313(d)(3)

Use of Equipment

Equipment will be used in the program or project for which it was acquired as long as needed, whether or not the project or program continues to be supported by the federal award. The District will not encumber the property without prior approval of TEA and the federal awarding agency.

When no longer needed for the original program or project, the equipment may be used in other activities supported by the federal awarding agency, in the following order of priority: (1) activities under a federal award from the federal awarding agency which funded the original program or project; then (2) activities under federal awards from other federal awarding agencies.

During the time equipment is used on the project or program for which it was acquired, the equipment will also be made available for use on other projects or programs currently or previously supported by the federal government, provided that such use will not interfere with the work on the projects or program for which it was originally acquired. First preference for other use must be given to other programs or projects supported by the federal awarding agency that financed the equipment. Second preference is given to programs or projects under federal awards from other federal awarding agencies. Use for non-federally funded programs or projects is also permissible. However, the original purchase of any equipment to be used in other programs will be properly allocated (i.e., prorated) among the applicable funding sources.

CAPITALIZING FIXED ASSETS

The procedure applies to all tangible items purchased by the District exceeding \$5000.

- 1.0 When the district receives items purchased:
 - 1.1 An inventory tag is attached to the asset.
 - 1.2 The purchasing documents along with the asset number is given to the asset management company
- 2.0 The asset management company adds the asset to their asset management system, documenting:
 - 2.1 Inventory Type as Capital Asset
 - 2.2 Location
 - 2.3 Acquired Date
 - 2.4 Description
 - 2.5 Serial number
 - 2.6 Cost
 - 2.7 Account code purchased from
 - 2.8 Depreciation Method

Board Approved June 23, 2025

Effective July 1, 2021

- 3.0 If the asset has been disposed of departments are responsible for notifying the business office.
 - 3.1 The business office notifies the asset management company and the asset is removed from their asset management system

Disposal of Equipment and Supplies

In accordance with 2 CFR \$200.313(e), when it is determined that original or replacement equipment acquired under a federal award is no longer needed for the original project or program or for other activities currently or previously supported by a federal awarding agency, the Director/Associate Director will contact the TEA Chief Grants Administrator or other awarding agency for disposition instructions.

Generally, disposition of equipment is dependent on its fair market value (FMV) at the time of disposition.

- An item that has a current FMV of \$5,000 or less, may be retained, sold, or otherwise disposed of with no further obligation to TEA or other federal awarding agency. However, TEA must still approve disposition in accordance with specified procedures.
- If an item has a current FMV of **more than \$5,000**, TEA or other federal awarding agency is entitled to the federal share of the current market value or sales proceeds. Pursuant to the provisions in 2 CFR \$ 200.313(d)(5), the District uses procedures to ensure the highest possible return. TEA must approve the disposition.

If acquiring replacement equipment, the District may use the equipment to be replaced as a trade-in or sell the property and use the proceeds to offset the cost of the replacement property.

Disposition of equipment will be properly recorded in the fixed asset inventory

Additionally, TEA's *General Provisions and Assurances* for all grants (state and federal) administered by TEA contain the following provision:

V. Capital Outlay: If the Contractor purchases capital outlay (furniture and/or equipment) to accomplish the objective(s) of the project, title will remain with the Contractor for the period of the Contract. The Agency reserves the right to transfer capital outlay items for Contract noncompliance during the Contract period or as needed after the ending date of the Contract. This provision applies to any and all furniture and/or equipment regardless of unit price and how the item is classified in the Contractor's accounting record.

DISPOSAL OF SURPLUS PROPERTY

When the property under a Federal award is no longer needed, the district must request disposition instructions from the Federal awarding agency if required by the terms and conditions of the Federal award. If the district is authorized or required to sell the property, proper sales procedures must be established to ensure the highest possible return. This procedure applies when disposing of district surplus property. (2 CFR 200.313(e)).

- 1.0 Superintendent will determine if District personal property has become surplus.
- 2.0 If property is deemed surplus, then the Superintendent will see if any other Department at the District can use the item.
 - 2.2 If the item is not needed by other departments then it may be disposed of

Effective July 1, 2021

Board Approved June 23, 2025

32

- 3.0 If items of surplus have a fair market value of less than \$5,000.00 they can be sold by informal procedures determined by the Superintendent.
 - 3.1 The Superintendent will issue receipts of the sale and forward to the business office to record.
- 4.0 If the items of surplus are valued over \$5,000.00 prior approval must be obtained from the cognitive agency.
 - 4.2 The cognitive agency will determine the method of disposal.
- 5.0 Items determined to have no value are discarded as desired.

Procurement Standards

Module 5 of TEA's FASRG outlines requirements and best practices related to the purchasing function. Reflecting state (and some federal) requirements for purchasing, Module 5 is based on statutes containing requirements for districts for competitive purchasing/contracting processes found in the Texas Education Code, Local Government Code, Texas Government Code, Texas Revised Civil Statutes, Texas Attorney General Opinions, federal regulations and other sources. The Handbook on Purchasing for Texas Public Schools, Junior Colleges and Community Colleges (Appendix 1 of Module 3) was written to provide information about purchasing and also be a ready reference regarding:

- Purchasing ethics
- · Questions and answers on bidding and purchasing topics
- Example purchasing documents
- · Purchasing laws
- Texas Attorney General Opinions
- Definitions of purchasing terms

According to Section 271.003(9), Local Government Code, "school district" means an independent school district, common school district, community college district, junior college district or regional college district organized under the laws of this state. Therefore, the District is required to comply with all requirements outlined in Module 5 and in state law.

In accordance with TEA's *purchasing policy* established in *Module 5*, the District's objective is to purchase the best products, materials, and services at the lowest practical prices within relevant statutes and policies. It is important to acquire goods and services for the best price through fair and open competition to protect the interest of the local, state, and federal government while still maintaining the desired quality and minimizing exposure to misuse of funds.

Also, in accordance with *Module 5*, the District's administrative *procedures* pertaining to purchasing goods and services shall reflect *quality assurance* and *quality control*, including an analysis of products provided through the procurement process, a review of services provided, and a review of vendor performance. Additionally, the District's purchasing practices and procedures must comply with federal procurement standards, some of which are already incorporated into *Module 5*. It should be noted that some state requirements for purchasing are more restrictive than the federal requirements. Key state requirements that are more restrictive are noted in this section. In some situations, the federal requirements pertaining to purchasing methods are more restrictive than state of Texas requirements. In other situations, the state requirements are more restrictive than the federal requirements.

Effective July 1, 2021

Board Approved June 23, 2025

23

Therefore, when determining the method that must be used in a particular purchasing situation, the more restrictive method or requirement must be used in each case.

Use of Intergovernmental Agreements

To foster greater economy and efficiency, the District enters into state and local intergovernmental agreements where appropriate for procurement or use of common or shared goods and services. 2 CFR § 200.318(e). This includes cooperative purchasing agreements as well as shared services arrangements (SSAs) where practical and beneficial. Cooperative purchasing is described in *Module 5*. SSAs as they pertain to a particular grant program are described in section 1.3.1 of *Module 1* (FAR).

INTERLOCAL CONTRACT

This procedure defines the process for purchases using Inter-Local Contracts to foster greater economy and efficiency. (2 CFR 200.318(e), FASRG Module 5).

- 1.0 District has contracted or agreed with other local governments to purchase goods and any services reasonably required for the installation, operation, or maintenance of the goods.
- 2.0 Requirements for inter-local contracts include:
 - 2.1 Authorization by the governing body of each party to the contract
 - 2.2 Statement of the purpose, terms, rights and duties of the contracting parties
 - 2.3 Specification that each party paying for the performance of governmental functions or services must make those payments from current revenues available to the paying party.
- 3.0 Inter-local contracts available to the District includes; the State of Texas Comptroller and any other agency in which an inter-local contract has been established.

COOPERATIVE PURCHASING PROGRAM

This procedure defines the process for receiving goods and/or services with another local government or organization. (FASRG Module 5).

- 1.0 The District has contracted or agreed with other local governments to purchase goods and any services reasonably required for the installation, operation, or maintenance of the goods.
- 2.0 When goods are needed the Purchasing Agent in the Business Office receives the Pre-Acquisition form requesting the goods, contracts are searched to see if items are available.
 - 2.1 If an inter-local contract has the items needed the Purchasing Agent obtains the contract number, vendor, pricing, and approves for the requestor to proceed with purchasing the requested goods.
 - 2.2 If items are not available through an inter-local contract the purchasing agent will require the requestor to search for the goods through an approved vendor or will require the requestor to get 2 quotes for pricing of the goods.
- 3.0 The District will not enter into a contract to purchase construction-related goods or services in an amount greater than \$50,000 unless a person designated by the District certifies in writing that:
 - 3.1 The project does not require the preparation of plans and specifications under the Texas occupations code, Chapter 1001 or Chapter 1051
 - 3.2 The plans and specifications required under the Texas Occupations code, Chapter 1001 and Chapter 1051, have been prepared.
- 4.0 Inter-local contracts available to Dublin ISD:

Board Approved June 23, 2025

54

Effective July 1, 2021

- 4.1 Buy Board
 - 4.1.1 http://www.buyboard.com/
- 4.2 Texas Inter-local Purchasing Systems
 - 4.2.1 www.Tips-texas.com

Settlements of Issues Arising Out of Procurements

The District alone is responsible, in accordance with good administrative practice and sound business judgment, for the settlement of all contractual and administrative issues arising out of procurements made with federal funds. 2 CFR § 200.318(k). These issues include, but are not limited to, source evaluation (i.e., analyzing information sources in order to assess their credibility), protests, disputes, and claims. These standards do not relieve the District of any contractual responsibilities under its contracts. Violations of law will be referred to the local, state, or federal authority having proper jurisdiction. The Executive Director in the District is the primary office responsible for handling and coordinating the settlement of any contractual and administrative issues arising out of procurements.

Protest Procedures to Resolve Disputes

The District maintains protest procedures to handle and resolve disputes relating to procurements made with federal funds and, in all instances, discloses information regarding the protest to TEA or other awarding agency. 2 CFR § 200.318(k). The protestor must exhaust all administrative remedies with the District before pursuing a protest with a federal agency. The Executive Director in the District is the primary office responsible for handling and coordinating any disputes relating to procurements.

Full and Open Competition

All procurement transactions are conducted in a manner providing *full and open competition* consistent with 2 C.F.R § 200.319. In an environment of full and open competition, no proposer or bidder has a competitive advantage over another. All potential proposers and bidders must be provided the same information and have the same opportunity to submit a bid or proposal. Providing a competitive advantage to one or more potential proposers or bidders over another can open up the potential for disputes and lawsuits that can be costly and can significantly delay the completion of projects.

In order to ensure objective contractor performance and eliminate unfair competitive advantage, contractors that develop or draft specifications, requirements, statements of work, or invitations for bids or requests for proposals (RFPs) are excluded from competing for such procurements 2 C.F.R § 200.319(b). The District does not engage in the following situations that may restrict *full and open competition*, including but not limited to:

- placing unreasonable requirements on firms in order for them to qualify to do business;
- · requiring unnecessary experience and excessive bonding;
- noncompetitive pricing practices between firms or between affiliated companies;
- noncompetitive contracts to consultants that are on retainer contracts;
- organizational conflicts of interest;
- specifying only a "brand name" product instead of allowing "an equal" product to be offered and describing the performance or other relevant requirements of the procurement; and
- any arbitrary action in the procurement process. 2 CFR § 200.319(a)

Effective July 1, 2021

Board Approved June 23, 2025

35

Geographical Preferences Prohibited

The District conducts federal procurements in a manner that prohibits the use of statutorily or administratively imposed state or local geographical preferences in the evaluation of bids or proposals, except in those cases where applicable federal statutes expressly mandate or encourage geographic preference. 2 CFR § 200.319(c). Accordingly, when purchasing with federal funds, the District does not give preference to a contractor/vendor which is located in Texas or the local or surrounding community simply due to the location. Nothing in this section preempts state licensing laws.

When contracting for *architectural and engineering* (A/E) *services*, geographic location may be a selection criterion provided an appropriate number of qualified firms, given the nature and size of the project, are left to compete for the contract.

Solicitation Language

All solicitations will incorporate a clear and accurate description of the technical requirements for the material, product, or service to be procured. Such description will not, in competitive procurements, contain features which unduly restrict competition. The description will include a statement of the qualitative nature of the material, product or service to be procured and, when necessary, will set forth those minimum essential characteristics and standards to which it must conform if it is to satisfy its intended use. Detailed product specifications will be avoided if at all possible.

When it is impractical or uneconomical to make a clear and accurate description of the technical requirements, a "brand name or equivalent" description may be used as a means to define the performance or other salient requirements of procurement. The specific features of the named brand which must be met by offers will be clearly stated and will identify all requirements which the offerors must fulfill and all other factors to be used in evaluating bids or proposals. 2 CFR § 200.319(d1)

Methods of Procurement

Unless otherwise more restrictive in federal law for procurement with federal funds, the District complies with the purchasing methods prescribed in TEA's <u>FASRG</u> and in state law for all purchases regardless of the funding source (i.e., state, local, or federal).

Up to \$49,999.99	Informal Procurement Methods
\$50,000 and above	Formal Procurement Methods

Texas Education Code § 44.031 (a) states that all school district contracts for the purchase of goods and services valued at \$50,000 or more in the aggregate, for each 12-month period are to be made by the method that provides the best value to the district. This does not apply to contracts for the purchase of produce or vehicle fuel.

The law enumerates several options for competitive procurement that are available to school districts. One of these options must be used for contracts expected to equal or exceed \$50,000 regardless of the funding source (i.e., state, local, or federal):

- (1) competitive bidding
- (2) competitive sealed proposals
- (3) request for proposals, for services other than construction services
- (4) interlocal contracts

Board Approved June 23, 2025

36

Return to Top

Commented [e4]: New specified the procurement methods region 14 uses

Effective July 1, 2021

- (5) design-build contracts
- (6) contract to construct, rehabilitate, alter, or repair facilities that involve using a construction manager
- (7) a job order contract for the minor construction, repair, rehabilitation, or alteration of a facility
- (8) reverse auction procedure as defined by Section 2155.062(d), Government Code; or
- (9) the formation of a political subdivision corporation under Section 304.001, Local Government Code."

Informal Procurement Methods

When the value of the procurement for property or services does not exceed the *simplified acquisition threshold* (*SAT*), as defined in § 200.1, or a lower threshold formal procurement method are not required. Informal procurement methods may be used to expedite the completion of its transactions and minimize the associated administrative burden and cost. The informal methods used for procurement of property or services at or below the SAT include:

- (1) Micro-purchases Dublin ISD uses Miro-purchasing procedures on purchases up to \$10,000.
 - (i) *Distribution*. The acquisition of supplies or services, the aggregate dollar amount of which does not exceed the micro-purchase threshold (See the definition of *micro-purchase* in §200.1). To the maximum extent practicable, the non-Federal entity should distribute micro-purchases equitably among qualified suppliers.
 - (ii) *Micro-purchase awards*. Micro-purchases may be awarded without soliciting competitive price or rate quotations if the non-Federal entity considers the price to be reasonable based on research, experience, purchase history or other information and documents it files accordingly. Purchase cards can be used for micro-purchases if procedures are documented and approved by entity.
 - (iii) *Micro-purchase thresholds*. The entity is responsible for determining and documenting an appropriate micro-purchase threshold based on internal controls, an evaluation of risk, and its documented procurement procedures. The micro-purchase threshold used by the entity must be authorized or not prohibited under State, local, or tribal laws or regulations. Entities may establish a threshold higher than the Federal threshold established in the Federal Acquisition Regulations (FAR) in accordance with paragraphs (a)(1)(iv) and (v) of this section.
 - (iv) Entity may increase the micro-purchase threshold up to \$50,000. Entities may establish a threshold higher than the micro-purchase threshold identified in the FAR in accordance with the requirements of this section. The entity may self-certify a threshold up to \$50,000 on an annual basis and must maintain documentation to be made available to the Federal awarding agency and auditors in accordance with \$ 200.334. The self-certification must include a justification, clear identification of the threshold, and supporting documentation of any of the following:
 - (A) A qualification as a low-risk auditee, in accordance with the criteria in § 200.520 for the most recent audit;
 - (B) An annual internal institutional risk assessment to identify, mitigate, and manage financial risks; or,
 - (C) For public institutions, a higher threshold consistent with State law.
 - (v) Entity increase to the micro-purchase threshold over \$50,000. Micro-purchase thresholds higher than \$50,000 must be approved by the cognizant agency for indirect costs. The entity

Effective July 1, 2021

Board Approved June 23, 2025

37

must submit a request with the requirements included in paragraph (a)(1)(iv) of this section. The increased threshold is valid until there is a change in status in which the justification was approved.

- (2) Small purchases Dublin ISD implements on purchases valued 10,000 up to \$49,999.99 (i) Small purchase procedures. The acquisition of property or services, the aggregate dollar amount of which is higher than the micro-purchase threshold but does not exceed the simplified acquisition threshold. If small purchase procedures are used, price or rate quotations must be obtained from an adequate number of qualified sources as determined appropriate by the non-Federal entity.
 - (ii) Simplified acquisition thresholds. The entity is responsible for determining an appropriate simplified acquisition threshold based on internal controls, an evaluation of risk and its documented procurement procedures which must not exceed the threshold established in the FAR. When applicable, a lower simplified acquisition threshold used by the entity must be authorized or not prohibited under State, local, or tribal laws or regulations.

Commodity Codes

Commodity codes use a series of numbers or letters to depict or represent a type of general or unique good or service. The decision to use one or more codes is a district decision and will be based on the annual aggregation and the ability of the finance system. Dublin ISD does not use commodity codes.

PURCHASING GUIDELINES

This procedure outlines the process of how services and/or products are purchased by the District. (2 CFR § 200.320, FASRG Module 5,)

- 1.0 When employees are needing services and/or products they must complete a Pre-Acquisition Form
- 2.0 When possible, all purchases are made through inter-local contracts
- 3.0 If items and/or services are not available through an inter-local contract then the requestor will be required to gather quotes
- 4.0 Some goods and/or services (depending on their nature) may be restricted to a:
 - 4.1 Emergency Purchases
 - 4.2 Proprietary Purchase
 - 4.3 Professional Services
 - 4.4 Consulting Services
 - 4.5 Sole Source
 - 4.6 When goods and/or services are requested and exceed \$49,999.99 the following procedures must be completed:
 - 4.6.1 Competitive Sealed Proposals/Request for Proposal
 - 4.6.2 Competitive Bidding
- 5.0 Preferred American made products are purchased and documented with the purchasing acquisition
 - 5.1 Justification will be documented if American made products are not available or the cost is unreasonable.
- 6.0 Certifications will also be required based on type and dollar amount of purchase.
 - 6.1 Contracts up to \$10,000

Effective July 1, 2021

Board Approved June 23, 2025

38

- 6.2 Contracts \$10,000 or more
- 6.3 Contracts \$100,000 up to \$150,000
- 6.4 Contracts \$150,000 or more
- 6.5 Contracts \$250,000 or more
- 6.6 Construction Contracts
 - 6.6.1 Davis Bacon contracts \$2,500 or more

OUOTES FOR PURCHASES

This procedure defines the process for obtaining quotes for purchases less than \$50,000.00 (2 CFR 200.320(a)(b), FASRG Module 5, Texas Procurement Manual)

- 1.0 When goods and/or services are requested and not available thru an inter-local contract the requestor is required to gather quotes.
- 2.0 Quotes may be obtained by fax, email, or internet research, and must be attached to the Pre-Acquisition Approval Form.
 - 2.1 Requestor follows purchasing process

Formal Procurement Methods

A competitive proposal is normally used with more than one source submitting an offer, and either a *fixed price* or a *cost-reimbursement* type contract is awarded. (A *cost reimbursement contract* reimburses the contractor for actual costs incurred to carry out the contract.) Competitive proposals are generally used when conditions are not appropriate for the use of sealed bids. If this method is used, the following requirements apply:

- Requests for proposals must be publicized and identify all evaluation factors and their relative importance. Any response to publicized requests for proposals must be considered to the maximum extent practical.
- Proposals must be solicited from an adequate number of qualified sources.
- The District must have a written method for conducting technical evaluations of the proposals received and for selecting recipients.
- Contracts must be awarded to the responsible firm whose proposal is most advantageous to the program, with price and other factors considered.

When using federal funds, the District may use competitive proposal procedures for qualifications-based procurement of architectural/engineering (A/E) professional services whereby competitors' qualifications are evaluated and the most qualified competitor is selected, subject to negotiation of fair and reasonable compensation. The method, where price is not used as a selection factor, can only be used in procurement of A/E professional services. It cannot be used to purchase other types of services though A/E firms are a potential source to perform the proposed effort.

Sealed Bids (Formal Advertising)

Effective July 1, 2021

Bids are publicly solicited and a *firm fixed-price contract* (lump sum or unit price) is awarded to the responsible bidder whose bid, conforming with all the material terms and conditions of the invitation for bids, is the lowest in price. The sealed bid method is the preferred method for procuring construction, if the following conditions apply:

• A complete, adequate, and realistic specification or purchase description is available;

Board Approved June 23, 2025

39

- Two or more responsible bidders are willing and able to compete effectively for the business; and
- The procurement lends itself to a firm fixed-price contract and the selection of the successful bidder can be made principally on the basis of price.

If sealed bids are used, the following requirements apply:

• Bids must be solicited from an adequate number of known suppliers, providing them sufficient response time prior to the date set for opening the bids. The invitation for bids must be publicly advertised.

Contract Provisions

In all federally-funded contracts, the District includes the applicable provisions described in <u>Appendix II to 2</u> <u>CFR Part 200 – Contract Provisions for non-Federal Entity Contracts under Federal Awards</u>. 2 CFR § 200.327. Provisions include the following:

- 1. All contracts paid from state or federal grants administered by TEA must retain copyright for the Texas Education Agency (TEA) and for the federal government (if a federally funded contract) unless otherwise negotiated in writing with TEA. Pursuant to the provisions in 2 CFR § 200.315, title to intangible property vests in the District as long as such property is used for authorized purposes. However, TEA and the federal awarding agency reserve a royalty-free, nonexclusive and irrevocable right to reproduce, publish, or otherwise use the work for federal purposes, and to authorize others to do so.
- 2. All contracts greater than \$150,000 must address administrative, contractual, or legal remedies.
- 3. All contracts greater than \$10,000 must address termination for cause and for convenience.
- 4. All construction contracts must include the Equal Employment Opportunity clause.
- 5. All prime construction contracts in excess of \$2,000 must include a provision for compliance with the Davis-Bacon Act and its implementing regulations.
- All contracts in excess of \$100,000 that involve the employment of mechanics or laborers must include a
 provision for compliance with the Contract Work Hours and Safety Standards Act and its implementing
 regulations.
- 7. All contracts that meet the definition of "funding agreement" and where the District wishes to enter into a contract with a small business firm or nonprofit organization must include a provision for compliance with the Rights to Inventions Made by Nonprofit Organizations and Small Business Firms Under Government Grants, Contracts, and Cooperative Agreements.
- 8. All contracts and sub-grants greater than \$150,000 must contain a provision for compliance with the Clean Air Act and the Federal Water Pollution Control Act and their implementing regulations.
- All contracts must include compliance with the Energy Policy and Conservation Act pertaining to mandatory standards and policies relating to energy efficiency contained in the state energy conservation plan.
- 10. A contract or subcontract must not be made to any party that is debarred or suspended from receiving federal funds.
- 11. Lobbying Certification and Disclosure of Lobbying (Byrd Anti-Lobbying Amendment) All contractors that apply or bid for an award of \$100,000 or more must file the required Lobbying Certification that it has not and will not use any federal funds to lobby. If non-federal funds are used to lobby, the contractor must complete the Disclosure of Lobbying and forward the disclosure to the next tier, who must forward it through each tier to the federal awarding agency.

Effective July 1, 2021

Board Approved June 23, 2025

40

12. All contracts greater than \$10,000 must include compliance with section 6002 of the Solid Waste Disposal Act and its implementing regulations. 2 CFR § 200.322

The District also adheres to the best practices recommended by TEA as it pertains to professional services contracts paid from federal grants. See *III. Procurement System, G. Contract Administration*.

Proposal Evaluation

As stated in the TEC, §44.031(b), in awarding a contract, a district shall consider:

- purchase price
- the reputation of the vendor and of the vendor's goods or services
- the quality of the vendor's goods or services the extent to which the goods or services meet the district's needs
- the vendor's past relationship with the district
- the impact on the ability of the district to comply with laws relating to historically underutilized businesses
- the total long-term cost to the district to acquire the goods or services
- for a contract that is not for goods and services related to telecommunications and information services, building construction and maintenance, or instructional materials, if the vendor or the vendor's ultimate parent company or majority owner has its principal place of business in this state or employs at least 500 persons in this state
- any other relevant factor specifically listed in the request for bids or proposals

Best value can be better defined as a means to make an award of a procurement other than solely based on price alone. Though price may be considered a high-level concern to the district due to budgetary constraints, other factors may include the reputation of the vendor (e.g., references), the past experience of the vendor in previous contracts with the district, the ability of the vendor to meet the needs of the district, or any other criteria the district may determine to be in its best interest. To determine which criteria should be considered the most important, weights or points can be assigned to each criterion based on how important it is. Here is an example of how points could be broken down.

Price	60 points
Service time	10 points
Resume of assigned staff	10 points
Past experience with district	10 points
Additional unspecified beneficial options	5 points
References	5 points
Total Points	100 points

Each solicitation is unique so modifications will be made to the criteria used and the points assigned to each. The use of 100 points is a good standard to follow. However, other point structures may be utilized depending on the procurement.

The business office will establish a formula to determine how price points will be assigned. The most objective way to do this is to make the points correlational by dividing the price bid by the lowest price of all responsive bids and multiplying the number by the points assigned.

Effective July 1, 2021

Board Approved June 23, 2025

41

Vendor A's bid Price	\$500,000
Vendor B's Bid Price – Lowest Responsible	\$450,000
Points Assigned to Criterion	60 points
Formula (\$450,000/\$500,000) x 60 =	54 points for Vendor A

COMPETITIVE SEALED PROPOSALS/REQUEST FOR PROPOSAL

This procedure defines the process for obtaining competitive sealed proposals/ request for proposal for goods and/or services at or above \$50,000.00. (FARSG Module 5, Texas Government Code, 2 CFR 200.320)

- 1.0 The terms and conditions of competitive sealed proposals/ request process is identical to those for competitive bidding procedures.
 - 1.1 Except that changes in the proposal, and in prices, may be negotiated after proposals are opened.
- 2.0 The competitive sealed proposal process provides for full competition among proposals and allows for negotiation with the proposer or prospers to obtain the best services at the best price.
- 3.0 A Request for Proposals (RFP) is a part of the competitive sealed proposal process.
- 4.0 The RFP is the mechanism that generates the receipt of competitive sealed proposals and should contain the following key elements:
 - 4.1 Determination by board of trustees that this method will provide the best value for the ESC
 - 4.2 Newspaper advertisement
 - 4.3 Notice to proposers
 - 4.4 Standard terms and conditions
 - 4.5 Special terms and conditions
 - 4.6 Scope of work
 - 4.6.0 Scope and intent
 - 4.6.1 Definitions and applicable documents
 - 4.6.2 Requirements
 - 4.6.3 Quality assurance
 - 4.7 Acknowledgement form/response sheet.

COMPETITIVE BIDDING

This procedure defines the process for obtaining competitive bids to stimulate competition and obtain the lowest practical price for the work, service and/or items(s) needed. (CFR 200.320, FASRG Module 5, Texas Government Code 2155.062(a) (3 and 2156.061)

- 1.0 The competitive bidding process requires that bids be evaluated and awards made based solely upon bid specifications, terms, and conditions contained in the request for bids document, and according to the bid prices offered by vendors and pertinent factors that may affect contract performance.
- 2.0 A request for bids must contain the following elements:
 - 2.1 Purchase description or specifications covering the item(s) to be obtained.
 - 2.2 Work and/or services needed
 - 2.3 Terms and conditions for the proposed bid contract
 - 2.4 Time and place for opening bids and other provisions.
- 3.0 The bid process involves:

Effective July 1, 2021 Board Approved June 23, 2025

- 3.1 Development of clear specifications
- 3.2 Advertising for competitive bids
- 3.3 Responding to vendor questions
- 3.4 Procedures for opening and tabulating the bids
- 3.5 Analysis of the bids to ensure compliance with requirements
- 3.6 Recommending the vendor(s) for bid award
- 3.7 Award of the bid by the board

Noncompetitive Procurement

Procurement by noncompetitive proposals is procurement through solicitation of a proposal from only one source and may be used when using federal funds only when one or more of the following circumstances apply:

- The item is available only from a single source and an equivalent cannot be substituted. This must be
 documented.
- The public exigency or emergency for the requirement will not permit a delay resulting from competitive solicitation.
- TEA (or other federal awarding agency) expressly authorizes noncompetitive proposals in response to a written request from the District.
- After solicitation of a number of sources, competition is determined inadequate.

Additionally, *state* requirements related to sole source purchasing are, in some ways, more restrictive. In addition to the federal requirements above, sole source purchases must meet established criteria:

- Identification and confirmation that competition in providing the item or product to be purchased is precluded by the existence of a patent, copyright, secret process or monopoly;
- · A film, manuscript, or book;
- · A utility service, including electricity, gas, or water; and
- A captive replacement part or component for equipment.

According to state requirements, sole source does not apply to mainframe data-processing equipment and peripheral attachments with a single item purchase price in excess of \$15,000.

In all cases, the District will obtain and retain documentation from the vendor which clearly delineates the reasons which qualify the purchase to be made on a sole source basis.

PROPRIETARY PURCHASES

The procedure applies to the process of purchases when there is a unique feature that is not shared by others. (Texas Government Code 2155.067)

- 1.0 Proprietary purchases are when items or services have a unique feature that is not shared by others or provides a compelling distinction which sets one vendor apart from others in the marketplace.
- 2.0 When items and/or services are needed from a proprietary, they must complete the Proprietary Purchase Justification Form
 - 2.1 Signed by their Principal
- 3.0 Complete the Pre-Acquisition form

Board Approved June 23, 2025

43

Effective July 1, 2021

- 3.1 Attach the Proprietary Purchase Justification to the Pre-Acquisition form.
- 4.0 Requestor completes the purchase process

SOLE SOURCE PURCHASES

This procedure defines how a sole source vendor must be validated prior to the purchase procedure taking place. (2 CFR 200.320(f), FASRG Module 5)

- 1.0 A firm price quotation from sole source
 - 1.1 Quoted prices must be good for 30 days
 - 1.2 Quoted prices must be inclusive of all cost including freight
 - 1.3 Quoted prices must be on Vendor letterhead
- 2.0 The Confirmation of Sole Source Compliance by Vendor form must be completed by the vendor.
 - 2.1 Forward form to business office to attach to the purchase order

EMERGENCY PURCHASES

The procedure applies to the process of purchases when an emergency occurs. (2 CFR 200.320(f), Texas Government Code 2155.137 & 34, Texas Administrative Code 20.32 & 20.41, FASRG Module 5)

- 1.0 An emergency purchase is a situation requiring Region XIV Education Service Center to make the procurement more quickly to prevent a hazard to life, health, safety, welfare, or property or to avoid undue additional cost.
 - 1.1 Frequently occurs as the result of an unforeseen circumstance and may require an immediate response to avert future loss or financial damage to the ESC.
- 2.0 Solicitation for an emergency purchase must comply with state law.
- 3.0 Solicitation method used depends on the dollar amount of the damage and then would follow the purchasing procedures

Contracting with Small and Minority Businesses

The District takes all necessary affirmative steps to assure that historically underutilized businesses (HUBs), including minority businesses and women's business enterprises, and labor surplus area firms are used when possible. 2 CFR § 200.321.

Domestic Preferences for Procurements

The District takes all necessary steps to ensure that preference for the purchase, acquisition, or use of goods, products, or materials are produced in the United States. 2 CFR § 200.322

Procurement of Recovered Materials

The District and its contractors must comply with section 6002 of the Solid Waste Disposal Act, as amended by the Resource Conservation and Recovery Act. The requirements of Section 6002 include procuring only items designated in guidelines of the Environmental Protection Agency (EPA) at 40 CFR part 247 that contain the

Effective July 1, 2021

Board Approved June 23, 2025

44

Return to Top

Commented [e5]: review

highest percentage of recovered materials practicable, consistent with maintaining a satisfactory level of competition, where the purchase price of the item exceeds \$10,000 or the value of the quantity acquired during the preceding fiscal year exceeded \$10,000; procuring solid waste management services in a manner that maximizes energy and resource recovery; and establishing an affirmative procurement program for procurement of recovered materials identified in the EPA guidelines. Certifications are provided by vendors that they are in compliance.

Price and or Cost Analysis

A price analysis is an evaluation of a proposed price, without regard to the contractor's separate cost elements and proposed profit, to determine the price is reasonable. Although the UGG does not require price analyses for contracts less than the simplified acquisition threshold, a price analyses may be useful in documenting the reasonableness of contract costs.

Cost Estimate – An independent cost estimate for the supplies, equipment, or service. This estimate may be based on such things as experience with similar purchases, a review of catalog or off-the-shelf prices available on the internet, prices or costs for similar services, or other relevant information. If detailed plans and specifications for a fixed price contract are developed for bidders, the person or firm developing those plans should develop a detailed independent price estimate.

Comparison of Prices - Compare prices obtained from catalogues, suppliers, or bidders to independent estimate.

Price Reasonableness -

- If the offeror or bidder's price appears reasonable based on independent estimate, and other appropriate information, purchase the supply, equipment, or service.
- If the offeror or bidder's price is significantly higher than independent estimate, review requirements to determine whether unnecessary, overly restrictive, or complex requirements caused the higher than expected price. (Even if the price is significantly lower than expected, you should review the stated requirement or plans and specifications to ensure they are complete and will result in the supply, equipment, or service you need.) It may help, in making your determination, to talk to those providing quotes or bids.
- If, after this evaluation, you determine the price is reasonable, considering the circumstances, purchase the supply, equipment, or service.
- If you determine inappropriate requirements for the supply, equipment, or service resulted in an
 unreasonable price or the price is unreasonable, make adjustments and obtain new offers or bids.
- You should ensure that the contractor is charging you the same prices as other similarly situated customers particularly in sole -source situations.

COST OR PRICE ANALYSIS

This procedure outlines the process of performing a cost or price analysis when a good and/or service are expected to exceed \$50,000. 2 CFR \$200.324

- 1.1 When an employee of the District is needing goods or services purchased that they expect will exceed the small purchase threshold of \$50,000 a cost/price analysis form must be completed.
- 1.2 Supporting documentation along with the completed form is submitted to the CFO to verify and determine the proper purchase process.

Bonding Requirements

For construction or facility improvement contracts or subcontracts exceeding the Simplified Acquisition Threshold, the Federal awarding agency or pass-through entity may accept the bonding policy and requirements

Effective July 1, 2021

Board Approved June 23, 2025

4:

of the non-Federal entity provided that the Federal awarding agency or pass-through entity has decided that the Federal interest is adequately protected. If such a determination has not been made, the minimum requirements must be as follows:

- (a) A bid guarantee from each bidder equivalent to five percent of the bid price. The "bid guarantee" must consist of a firm commitment such as a bid bond, certified check, or other negotiable instrument accompanying a bid as assurance that the bidder will, upon acceptance of the bid, execute such contractual documents as may be required within the time specified.
- (b) A performance bond on the part of the contractor for 100 percent of the contract price. A "performance bond" is one executed in connection with a contract to secure fulfillment of all the contractor's requirements under such contract.
- A payment bond on the part of the contractor for 100 percent of the contract price. A "payment bond" is one executed in connection with a contract to assure payment as required by law of all persons supplying labor and material in the execution of the work provided for in the contract.

Professional and Consulting Services

Several exceptions to following one of these competitive procurement methods are identified in TEC § 44.031. This section does not apply to a contract for *professional services* rendered, including services of an architect, attorney, certified public accountant, or engineer (which must be selected in accordance with *Chapter 2254 of the Government Code*.) A school district may, at its option, contract for professional services rendered by a *financial consultant* or a *technology consultant* in the manner provided by Section 2254.003, Government Code, in lieu of the methods provided by this section.

The federal cost principles (specifically in 2 CFR § 200.459) broadly define *professional and consultant services* as those services rendered by persons who are members of a particular profession or possess a special skill, and who are not officers or employees of the District.

Professional services are further defined in the *Handbook on Purchasing* as "infrequent, technical, and/or unique functions performed by independent contractors whose occupation is the rendering of such services." Finally, professional services as described in Attorney General Opinion DM-418, referenced in the *Handbook*, includes not only the services of lawyers, physicians, or theologians, "but also those members of disciplines requiring special knowledge or attainment and a high order of learning, skill, and intelligence including guest speakers, consultants, writers, and artists." A professional is only one who "is a member of [a] discipline with widely accepted standards of required study or specified attainments in special knowledge as distinguished from mere skill." Id. (quoting Wooddell, 230 S.E.2d at 470).

Certain *professional services*, specifically those covered under Chapter 2254, Subchapter A of the Texas Government Code, (i.e., architects, CPAs, registered engineers, optometrists, physicians, surgeons, land surveyors, landscape architects, registered nurses and state certified or state licensed real estate appraisers) are not selected based on competitive bidding. Rather, they must be selected based on demonstrated competence and qualifications obtained through a *Request for Qualifications* or similar document. After the District makes its selection based on demonstrated competence and qualifications, a fair and reasonable price for the services is then negotiated and agreed upon. *Consulting services*: According to FAR (Module 5 of TEA's FASRG), consulting services

"refer to the practice of helping districts to improve performance through analysis of existing problems and development of future plans. Consulting may involve the identification and cross-fertilization of best

Effective July 1, 2021 Board Approved June 23, 2025

46

practices, analytical techniques, change management and coaching skills, technology implementations, strategy development, or operational improvement. Consultants often rely on their outsider's perspective to provide unbiased recommendations. They generally bring formal frameworks or methodologies to identify problems or suggest more effective or efficient ways of performing tasks. Consulting services cover all functional areas such as instruction, curriculum, and administration.

Consulting does not include a routine service/activity that is necessary to the functioning of a school district's programs, such as hiring additional people on contract to supplement present staff. It also does *not* apply to services provided to conduct organized activities (such as training or other similar educational activities.)"

The District shall use a consultant only if the services of the consultant are necessary to accomplish the objectives of the particular program/project, the fees are reasonable in cost, and the District cannot meet the needs by using an employee. 34 CFR 75.515. For example, an employee may have the knowledge, skills, and capability to provide the consulting services, but the employee may not have the time in an already-busy schedule to provide the consulting services in the time required.

Under IRS rules, a person cannot work part of the time as an employee, and part of the time as a contractor/consultant. If an employee provides additional services above and beyond his or regular contracted hours and regular job responsibilities, the employee is paid *extra-duty pay* in accordance with the District's employee compensation policy, and not a fee based on a contract.

PROFESSIONAL SERVICES

The procedure applies to the process of contracting for professional services. 2 CFR 200.320 Texas Government Code Chapter 2254)

- 1.0 Professional services are defined as those services provided by a person who is licensed or registered as a(n):
 - 1.1 Certified public accountant
 - 1.2 Architect
 - 1.3 Landscape Architect
 - 1.4 Land Surveyor
 - 1.5 Physician, including a surgeon
 - 1.6 Optometrist
 - 1.7 Professional Engineer
 - 1.8 Real Estate Appraiser
 - 1.9 Registered nurse
- 2.0 Providers of professional services may not be selected on the basis of competitive bids, but must be selected on the basis of demonstrated competence and qualifications to perform services for a fair and reasonable price.
 - 2.1 Request for qualifications is required
- 3.0 Professional fees under the contract must be consistent with and not higher than the recommended practices and fees published by the applicable professional associations, and may not exceed any maximum provided by law.
- 4.0 ESC employees will submit a pre-acquisition form.
 - 4.1 Request for qualifications is attached to the pre-acquisition form unless there is a copy on file.

Board Approved June 23, 2025

Return to Top

Effective July 1, 2021

4/

- 5.0 Business office will complete the contract and purchase order in ASCENDER.
- 6.0 Once services are rendered and complete, payment is issued.

OUTSIDE CONSULTANT CONTRACTS

The procedure applies to the process of contracting with outside consultants to provide services to the District. (Texas Government Code 2254)

- 1.0 The District will contract with private consultants only if:
 - 1.1 There is a substantial need for the service
 - 1.2 The agency cannot adequately perform the service with its own personnel or through another agency.
- 2.0 Consultants will complete the Pre-Acquisition form for Services and submit to their Director and/or Principal for approval.
 - 2.1 Once approved is submitted to the Business Office for processing.
- 3.0 Business Office will email the New Vendor Packet to the Outside Consultant.
 - 3.1 Outside Consultant must complete and submit the packet back to the Business Office.
- 4.0 The Business Office will then establish if the Outside Consultant is a contractor or pro-tem employee.
 - 4.1 Business Office verifies compliance with IRS definition of Independent Contractor by reviewing company website, their physical office structure, client list etc.
 - 4.1.1 If contractor meets IRS criteria, then they are established as a new vendor.
 - 4.1.2 If contractor does not meet the IRS criteria, then they are identified as a pro-tem employee 4.1.2.1 The Payroll Manger then proceeds with New Employee Process.
- 5.0 Once the contract has been approved the Purchasing Agent will email the contract to the Outside Consultant for signature.
- 6.0 When the signed contract is returned to the Business Office then it is filed until completion of the contract
- 7.0 Upon completion of the contract Purchasing Agent will release the contract for payment.
 - 7.1 If this is only a partial payment then the Purchasing Agent will write a note on the purchase order indicating the amount of the partial payment to be made

Purchasing System

PRE-AQUSITION APPROVAL

This procedure applies to how prior approval is received for purchases of goods and/or services (2 CFR 200.318, FASRG Module 5).

- 1.0 Employees access Pre-Acquisition Approval form online for goods and/or services
 - 1.1 Requester of needs
 - 1.2 Date required
 - 1.3 Method of Payment
 - 1.4 Items requested
 - 1.5 Purpose

Effective July 1, 2021

- 1.6 Vendor Preferred
- 1.7 Justification for selection of vendor (per 44.031 Education code)
- 1.8 Program code requesting need
- 1.9 Account Code to charge
- 1.10 Attached Documentation
- 2.0 Upon completion, the Pre-Acquisition Approval form is then submitted to the Principal for approval. Upon Principal approval,

Board Approved June 23, 2025

Return to Top

Commented [e6]: Esc procedure update for ISD

Commented [e7]: What is your process

- 2.1 For goods or services Pre-Acquisition form is routed to the campus secretary to submit a purchase requisition or check request.
 - 2.1.1 The campus secretary determines the method of purchase based on the purchasing guidelines and then proceeds with the purchasing method per the Business Procedures

ASCENDER PURCHASE PROCESS

This outlines the process to follow when needing to purchase goods and/or services.

- 1.0 When the Pre-Acquisition Approval form has been received by the campus secretary and the purchasing method has been determined, the order is entered into the ASCENDER purchasing module or submitted to the business office for payment
- 2.0 The purchasing requisition is submitted electronically to the Principal for approval.
 - 2.1 Upon approval the requisition is electronically submitted to the Superintendent for approval.
 - 2.2 Upon approval the Business Manager then has final approval.
- 3.0 Upon the Business Manager's approval, the requisition is electronically submitted back to the Accounts Payable Clerk for final processing.
- 4.0 When the Accounts Payable Clerk receives the requisition after the approval process the requisition is converted to a purchase order and printed.
- 5.0 The Accounts Payable Clerk then returns the Purchase Order to the requestor to submit to the vendor and order the items.
- 6.0 When items are received by the requestor, the requestor will sign and date the packing slip and return to the Accounts Payable Clerk.
- 7.0 The Accounts Payable Clerk then enters the item into ASCENDER finance for a check to be issued for payment.

Performance and Financial Monitoring and Reporting

§ 200.328 Financial reporting

The District is required to provide financial reports to State and Federal agencies as requested.

§ 200.329 Monitoring and reporting program performance.

The District is responsible for oversight of the operations of federal and state supported activities. The District Center will monitor its activities under federal and state awards to assure compliance with applicable requirements and performance expectations are being achieved. The District will monitor each program, function or activity. See also § 200.332.

The District will relate financial data and accomplishments to performance goals and objectives of federal and state awards. Cost information will demonstrate cost effective practices (*e.g.*, through unit cost data). In some instances (*e.g.*, discretionary research awards), this will be limited to the requirement to submit technical performance reports (to be evaluated in accordance with policy).

The District will provide non-construction performance reports required by federal and state awarding agencies.

Effective July 1, 2021

Board Approved June 23, 2025

49

The District will submit performance reports at the interval required by the federal and state agencies to best inform improvements in program outcomes and productivity. Performance reports may contain the following requirements:

- · A comparison of actual accomplishments to the objectives of the award established for the period.
- The reasons why established goals were not met, if appropriate.
- Additional pertinent information including, when appropriate, analysis and explanation of cost overruns
 or high unit costs.
- Construction performance reports
- Significant developments
- Real property in which the Federal Government retains an interest (§ 200.330)

Cost Principals

Grantees are required to have written procedures for determining the *allowability* of costs charged to federal grants. 2 CFR § 200.302(b)(7). All costs must be allowable under the federal cost principles in 2 CFR Part 200, Subpart E, and under the terms and conditions of the specific federal award.

Expenditures must be aligned with budgeted items in the approved grant application. Certain changes or variations from the approved budget and grant application need prior approval from TEA or other awarding agency. Refer to TEA's guidelines on When to Submit an Amendment (under Amendment Submission Guidance) to determine when an amendment to the budget is required for TEA grants.

When determining how the District will spend grant funds, Directors/Associate Directors will review the proposed cost to determine whether it is an allowable use of grant funds *before* obligating and spending those funds on the proposed goods or services. All expenditures made with federal education funds must meet the standards outlined in 2 CFR 200.403, All staff must consider the following factors when making an allowability determination.

ALLOWABILITY OF COSTS

This procedure defines the process for identifying allowability of costs to the District's local, state, and federal funds. (2 CFR 200.403)

- 1.0 For costs to be allowable they must meet the following factors:
 - 1.1 Costs must be necessary and reasonable for proper and efficient performance and administration.
 - 1.1.1 Costs associated with State and Federal Grants are identified in the grant application and approved.
 - 1.1.2 Local budgets are approved by the District Board for allowable costs.
 - 1.2 Be authorized or not prohibited under Federal, State or local laws or regulations.
 - 1.3 Is consistent with policies, regulations, and procedures that apply uniformly to awards and other activities of the ESC.
 - 1.4 Cost cannot be charged as both direct and indirect

Board Approved June 23, 2025

50

Return to Top

Effective July 1, 2021

- 1.5 The cost must also be allowable according to the generally accepted accounting principles.
- 1.6 The cost must not be included as a cost or used to meet cost sharing or matching requirements of any other Federal award
- 1.7 Cost must be incurred during the approved budget period

NECESSITY OF COSTS

This procedure defines the process for the District to identify necessary costs to local, state, and federal programs. (2 CFR 200.403 2 CFR 200.404)

- 1.0 A cost is necessary for proper and efficient performance of state/federal grants and local programs.
- 2.0 Federal and State grants require specific objectives to accomplish the intent of federal and/or state dollars.
 - 2.1 The District identifies tasks to accomplish objectives within the grant applications.
 - 2.2 Necessary costs are identified in the grants to implement activities to accomplish the objectives.
- 3.0 Local programs are identified based on the needs of The District's customers.
- 4.0 The District identifies all programs in their Comprehensive action plan.
- 5.0 Employees identify the tasks associated with the program on the pre-acquisition form requesting approval for necessary costs.

REASONABLENESS OF COSTS

This procedure defines the process for the District to identify reasonableness of costs to local, state, and federal programs. (2 CFR 200.404)

- 1.0 A cost is reasonable if, in its nature and amount, it does not exceed that which would be incurred by a prudent person under the circumstances prevailing at the time the decision was made to incur the cost.
- 2.0 Whether the cost is of a type generally recognized as ordinary and necessary for the operation of the governmental unit.
 - 2.1.1 Costs associated with State and Federal Grants are identified in the grant application and approved.
 - 2.1.2 Local budgets are approved by the District Board for allowable costs
- 3.0 The restraints or requirements imposed by such factors as: sound business practices; arm's length bargaining; Federal, State and other laws and regulations; and, terms and conditions.
- 4.0 Market prices for comparable goods or services.
 - 4.1 The District's purchasing procedures adhere to Texas Government Code and Texas Education Agency's Financial Accountability Reporting Standard Guide resulting in all purchases being made at the best value.
- 5.0 District employees, board members, and vendors are required to complete and sign a Conflict of Interest Form
 - 5.1 Significant deviations from the established practices of the District may unjustifiably increase cost.

ALLOCABILITY OF COSTS

This procedure defines the process for identifying allocability of the Districts costs to local, state, and federal dollars. (2 CFR 200.405)

Effective July 1, 2021

Board Approved June 23, 2025

- 1.0 A cost is allocable to a particular cost objective if the goods or services involved are chargeable or assignable to such cost objective in accordance with relative benefits received.
 - 1.1 Costs are allocated on the pre-acquisition form when items and/or services requested benefit more than one program based on the benefit to the program.
- 2.0 All activities which benefit from the District's indirect cost will receive an appropriate allocation of indirect costs.
- 3.0 Allocable costs will not be charged to any other Federal awards to overcome fund deficiencies, to avoid restriction imposed by law or terms of the Federal awards, or for other reasons.
 - 3.1 The District may shift costs that are allowable under two or more funding sources in accordance with existing Federal statues, regulations, or the terms and conditions of the Federal awards.
- 4.0 If cost benefits two or more projects or activities in proportions that can be determined, the cost must be allocated to the projects based on the proportional benefit.
 - 4.1 If a cost benefits two or more projects or activities in proportions that cannot be determined then costs may be allocated on any reasonable documented basis.
- 5.0 Purchases of equipment or other capital asset is specifically authorized under a Federal award, the costs are assignable to the Federal award regardless of the use when no longer needed for the purpose for which it was originally required.

Direct and Indirect Costs

Classification of costs

Effective July 1, 2021

There is no universal rule for classifying certain costs as either direct or indirect (F&A) under every accounting system. A cost may be direct with respect to some specific service or function, but indirect with respect to the Federal award or other final cost objective. Therefore, it is essential that each item of cost incurred for the same purpose be treated consistently in like circumstances either as a direct or an indirect (F&A) cost in order to avoid possible double-charging of Federal awards. Guidelines for determining direct and indirect (F&A) costs charged to Federal awards are provided in this subpart. 2 CFR § 200.412

Classification of costs 2 CFR § 200.413

Direct costs are those costs that can be identified specifically with a particular final cost objective, such as a Federal award, or other internally or externally funded activity, or that can be directly assigned to such activities relatively easily with a high degree of accuracy. Costs incurred for the same purpose in like circumstances must be treated consistently as either direct or indirect (F&A) costs.

Identification with the Federal award rather than the nature of the goods and services involved is the determining factor in distinguishing direct from indirect (F&A) costs of Federal awards. Typical costs charged directly to a Federal award are the compensation of employees who work on that award, their related fringe benefit costs, the costs of materials and other items of expense incurred for the Federal award. If directly related to a specific award, certain costs that otherwise would be treated as indirect costs may also be considered direct costs. Examples include extraordinary utility consumption, the cost of materials supplied from stock or services rendered by specialized facilities, program evaluation costs, or other institutional service operations.

The salaries of administrative and clerical staff should normally be treated as indirect (F&A) costs.

Direct charging of these costs may be appropriate only if all of the following conditions are met:

- (1) Administrative or clerical services are integral to a project or activity;
- (2) Individuals involved can be specifically identified with the project or activity;

Board Approved June 23, 2025

- (3) Such costs are explicitly included in the budget or have the prior written approval of the Federal awarding agency; and
- (4) The costs are not also recovered as indirect costs.

Any direct cost of minor amount may be treated as an indirect (F&A) cost for reasons of practicality where such accounting treatment for that item of cost is consistently applied to all Federal and non-Federal cost objectives.

The costs of certain activities are not allowable as charges to Federal awards. However, even though these costs are unallowable for purposes of computing charges to Federal awards, they nonetheless must be treated as direct costs for purposes of determining indirect (F&A) cost rates and be allocated their equitable share of the non-Federal entity's indirect costs if they represent activities which:

- (1) Include the salaries of personnel,
- (2) Occupy space, and
- (3) Benefit from the non-Federal entity's indirect (F&A) costs.

For nonprofit organizations, the costs of activities performed by the non-Federal entity primarily as a service to members, clients, or the general public when significant and necessary to the non-Federal entity's mission must be treated as direct costs whether or not allowable, and be allocated an equitable share of indirect (F&A) costs. Some examples of these types of activities include:

- (1) Maintenance of membership rolls, subscriptions, publications, and related functions. See also $\S~200.454$.
- (2) Providing services and information to members, legislative or administrative bodies, or the public. See also §§ 200.454 and 200.450.
- (3) Promotion, lobbying, and other forms of public relations. See also §§ 200.421 and 200.450.
- (4) Conferences except those held to conduct the general administration of the non-Federal entity. See also § 200.432.
- (5) Maintenance, protection, and investment of special funds not used in operation of the non-Federal entity. See also § 200.442.
- (6) Administration of group benefits on behalf of members or clients, including life and hospital insurance, annuity or retirement plans, and financial aid. See also § 200.431.

Indirect (F&A) costs 2 CFR § 200.414

The negotiated rates must be accepted by all Federal awarding agencies. A Federal awarding agency may use a rate different from the negotiated rate for a class of Federal awards or a single Federal award only when required by Federal statute or regulation, or when approved by a Federal awarding agency head or delegate based on documented justification as described in paragraph (c)(3) of this section.

The Federal awarding agency head or delegate must notify OMB of any approved deviations.

The Federal awarding agency must implement, and make publicly available, the policies, procedures and general decision-making criteria that their programs will follow to seek and justify deviations from negotiated rates.

As required under § 200.204, the Federal awarding agency must include in the notice of funding opportunity the policies relating to indirect cost rate reimbursement, matching, or cost share as approved under paragraph (e)(1) of this section. As appropriate, the Federal agency should incorporate discussion of these policies into Federal awarding agency outreach activities with non-Federal entities prior to the posting of a notice of funding opportunity. Pass-through entities are subject to the requirements in 2 CFR § 200.332(a)(4).

Effective July 1, 2021

Board Approved June 23, 2025

53

The US Department of Education (USDE) has given TEA authority to issue indirect cost rates for independent school districts (districts), open-enrollment charter schools, and certain other government entities. To recover any indirect costs, these grantees must request and receive a new indirect cost rate for every school year.

Grantees that receive their indirect cost rates from TEA use the rates to recover their organization-wide administrative costs of managing federal grants, such as costs related to accounting, budgeting, purchasing, auditing, and payroll processing. TEA allows these grantees to use indirect cost rates to recover the organization-wide administrative costs of managing state grants as well.

TEA issues two indirect cost rates to local educational agencies (LEAs), a restricted rate and an unrestricted rate.

- **Restricted Rate** The restricted indirect cost rate is used for grant programs where the supplement, not supplant requirement applies. The majority of the grants that TEA administers are subject to supplement, not supplant, and the restricted indirect cost rate is applied to them.
- Unrestricted Rate The unrestricted indirect cost rate is applied to grants not subject to the supplement, not supplant requirement.

TEA has developed a data collection methodology that populates PEIMS data into an ICRP. However, a small amount of the required ICRP data cannot be obtained through PEIMS. Therefore, districts are asked to provide a small amount of additional costs data to TEA through the submission of an ICRP ACW. Districts can easily obtain the additional costs data by running simple queries within their financial accounting systems. Districts will not be required to analyze or classify any costs in the ICRP ACW.

https://tea.texas.gov/finance-and-grants/grants/federal-fiscal-compliance-and-reporting/indirect-cost-rates

End of Month Process

In <u>ASCENDER</u> the End of Month Closing utility controls the processes that close the current accounting period and opens the next accounting period for accounting purposes. The controlled processes are as follows:

- Deferring unpaid checks.
- Closing the accounting period.
- Adding a process date to the current closing account period transaction.
- Updating balances in general ledger records.
- Resetting the current accounting period to the next accounting period in the fiscal year.

When the end-of-month closing is complete, the following occurs:

- The contra offset records are recreated.
- Transactions are updated with a processed date.
- Ending balances for the period are brought forward.

Effective July 1, 2021

Board Approved June 23, 2025

54

- The current ending balance is moved to the current beginning balance.
- The posting balance is moved to the current ending balance.
- The accounting period is incremented by one.

MONTHLY INTEREST EARNINGS

This procedure defines the process that ensures monthly interest is booked to local funds.

- 1.0 Monthly the three investment banks website are accessed to retrieve the interest earned for the month.
- 2.0 The interest is entered into Cash Receipts posted in ASCENDER.

MONTHLY BANK RECONCILIATION

This procedure defines the process that ensures monthly that the District agrees and is reconciled to the bank statement.

- 1.0 The monthly bank statements are picked up at the local bank or downloaded from the TexPool website.
- 2.0 Beginning balance is entered from the previous month.
- 3.0 Each bank account is reconciled by the Business Manager through the Bank Reconciliation function in ASCENDER.
- 4.0 Cash Receipts journals and Check Payments lists for the month are printed and included with each bank statement.
- 5.0 Superintendent reviews and approves monthly bank statements.

Journal Entries

The procedure applies to performing journal entries that are sometimes necessary to reclassify expenditures and/or revenue. This can be caused by the original classification being posted incorrectly.

- 1.0 The Business Manager will need to make journal entries to the District financials when changes are needed.
- 2.0 Journal entries made will be approved by the Superintendent

Accounts Payable

Payment Only After Services Are Performed

For both state and federally funded contracts, it is not permissible under Texas law to pay a contractor or consultant in *advance* of performing services. Advance payment to contractors is considered "lending credit" to the contractor and is prohibited under the *Texas Constitution*, Article 3, §§ 40 and 52. For ongoing services that occur monthly, payment can be made at the end of every month (based on a proper invoice submitted by the contractor and verification of work performed) for services performed during the month, or some other similar arrangement.

Consultants and contractors will not be paid without having a properly signed and dated contract or other written agreement in place which clearly defines the scope of work to be performed, the beginning and ending dates of the contract, and the agreed-upon price. The contract should also include a description of the payment procedures.

Effective July 1, 2021

Board Approved June 23, 2025

Upon performance of services (monthly or upon completion of services), the contractor is required to submit an *invoice* to the District that contains at a minimum the following:

- a clear identification of the contractor/consultant, including name and mailing address
- a corresponding contract (or written agreement) number, if applicable
- the dates (beginning and ending date) during which the services were performed (i.e., billing period)

Verification of Receipt of Goods and Services Provided by Contractors

If the purpose of the contract or purchase order is to deliver goods, the requestor will submit a signed and dated packing slip to the Accounts Payable Clerk for documentation and approval for payment.

If the purpose of the contract is to purchase services, the Principal or Director will verify that the quality and scope of services were received as specified in the contract.

Prompt Payment to Vendors/Contractors

The District pays all vendors/contractors within 30 days of receipt of a proper invoice and the receipt of the goods or services in accordance with the <u>Texas Prompt Payment Act</u>. Government Code, Chapter 2251, Subchapter A, for all contractors, and <u>Property Code</u>, Chapter 28 for Construction Contractors.

ACCOUNTS PAYABLE

This procedure applies to Business Services and how accounts payable is processed.

- 1.0 When purchases are made whether through the purchase order process, payment authorization, credit card authorization, travel reimbursement; it is the responsibility of the originator to follow this procedure.
 - 1.1.1 All correct forms must be submitted properly filled out with attached documentation.
 - 1.1.2 Proper account codes must be on the appropriate form requesting payment.
 - 1.1.3 There must be an approval signature.
 - 1.1.4 If there is special handling forms and remittance information shall be attached to the top left side of the document used to request payment.
- 2.0 For all purchases that have a purchase order, the vendor/third party is required to submit the invoice to business office. In the event that an employee receives the invoice, they are required to forward the invoice to business office for processing.
- 3.0 When the receipt of the goods or services has been confirmed and the invoices describing services provided are received in business office (e.g., the quantities and descriptions of products purchased, or specific details of services purchased, such as service dates, total hours and number of students to whom the services were provided where applicable), payment is ready to be made. Confirmation occurs with the receipt of the packing slip.
- 4.0 The purchase order is retrieved and attached to the invoice and the packing slip.

Effective July 1, 2021 Board Approved June 23, 2025

56

- 5.0 In the event an invoice and packing slip are received that did not have a corresponding purchase order, a Payment Authorization form must be completed.
- 6.0 Daily invoices and all other payment authorizations are input into ASCENDER for check run to take place as needed.
- 7.0 Once all detail information has been received, the system will only process the payment request if there are sufficient funds. Once the system has determined that sufficient funds are available, the payment request is placed in queue for the weekly check run.
 - 7.1.1 If the system indicates a lack of sufficient funds, the business office will contact the originator.
 - 7.1.2 If the lack of sufficient funds is at the function level, the Board of Trustees must approve a budget amendment.
- 8.0 When it is time for the weekly check run, the business office will take appropriate action to correct any issues
 - 8.1.1 Once changes and corrections are made a final Check Payment list is printed.
- 9.0 Upon approval of the Check Payment list, ASCENDER will generate checks and post to the system.
- 10.0 After the checks have been printed the business office will pull any remittance information and place it with the check and place in an envelope to be mailed.
- 11.0 The file copy of the check is attached to the invoice and filed by vendor name in the vendor filing cabinet.

CANCELLATION OF PURCHASE ORDERS

This procedure applies to any purchase order issued by the District that must be cancelled.

- 1.0 When goods and/or services need to be cancelled the employee who requested the item will call the Accounts Payable Clerk to notify of the cancellation.
- 2.0 The requestor will then proceed to cancel the goods and/or services with the vendor if the order has been placed.
 - 2.1 If the order has not been placed, then the purchasing process is terminated.
- 3.0 The Accounts Payable Clerk will retrieve the purchase order in ASCENDER.
 - 3.1 Add note to why the purchase of goods and/or services was cancelled.
 - 3.2 Reverse the purchase order.

PAYMENT AUTHORIZATION

Board Approved June 23, 2025

Return to Top

Effective July 1, 2021

31

This procedure describes the process the business office uses for making payment for expenditures that did not have a purchase order or not paid for with a credit card.

- When the District receives a bill that needs to be paid, without having encumbered a purchase order, a Payment Authorization form must be completed and signed by the Director/Principal and Business Manager.
 - 1.1 The Payment Authorization form is forwarded to the business office.
 - 1.2 Documentation of expense must be attached to the Payment Authorization form.
- 2.0 Business office enters the Payment Authorization information into ASCENDER for payment.
- 3.0 Once check run is complete, the check is mailed or, upon request, vendors pick up checks in the business office.

Purchase Cards (District-Issued Credit Cards/Pro Cards)

The use of district-issued credit cards or procurement cards is carefully controlled and monitored to prevent fraud, waste, and abuse. Section 3.5 in Module 5 of the <u>FASRG</u> addresses the use of credit/pro cards. The District Superintendent, Business Manager, and Accounts Payable Clerk work together to set and enforce policies and procedures. Misuse and abuse will not be tolerated.

In accordance with suggested procedures in Module 5 of FASRG, the District:

- Holds reviewers of credit card purchases to the same standards as cardholders.
- Applies the same set of rules to all card users, although spending limits may vary.
- Restricts card usage by spending limits, unauthorized merchant category codes, and time of use to business hours.

Segregation of Duties

- Identifies certain employees to be cardholders and others within the same department to be reviewers of the cardholders' purchases.
- Does not allow the same employee to buy, receive, approve, and reconcile card purchases.
- Has different employees set up cardholders and reviewers in the P-card system and the banking system.

Cardholders

 Requires cardholders to turn in detailed receipts in accordance with policies and documenting the business reason. Restaurant receipts must include line-by-line detail of the order.

Monitoring and Oversight

- $\bullet \quad \hbox{Is selective when issuing cards--focus on repetitive, small-dollar purchases}.$
- Keeps limits as low as possible to accommodate normal business needs. If there is a need to allow for emergency purchases, certain employees can have a higher limit.
- The business office staff reviews all transactions.
- Uses the software to review the average spent by cardholder, purchases from unauthorized suppliers, purchases shipped to the cardholder's home, and purchase amounts slightly below purchase limits.
- Reviews reports provided by the p-card programs such as declined authorizations report, disputes report, and lost/stolen card report which can reveal employees in need of additional training or attempting to misuse the card.

Effective July 1, 2021

Board Approved June 23, 2025

58

- Reviews district-wide activity periodically to identify frequently used vendors or products to consider negotiating volume discounts in order to obtain best prices for the district.
- Encourages staff to contact the hotline used to report any fraud.

Each credit card transaction must be properly accounted for. Refer to *II. Financial Management System, E. Accounting Records, Documentation Associated with Using District Credit/Pro Cards*, for specific information related to the proper accounting of credit card purchases.

CREDIT CARD MANAGEMENT OF ACCOUNTS

This procedure describes the process of managing the accounts of credit cards issued to employees.

- 1.0 Business Office staff will monitor employee credit card limits and usage. Pre-approval travel forms will be reviewed by the Accounts Payable Clerk on a monthly basis to ensure travel limits are not exceeded.
- 2.0 If limit will be exceeded the Accounts Payable Clerk will inform the Business Manager to increase the card limit
- 3.0 Business Manager then will increase the limit, initial and date the document and return to the Accounts Payable Clerk
- 4.0 The Accounts Payable Clerk will review monthly any cards that limits have been increased

CREDIT CARD PURCHASES

This procedure describes the process the Business Office uses for paying the credit card bill.

- 1.0 Credit cards may be used for valid business expenses only.
- 2.0 These include expense associated with travel, conference registrations, supplies and materials from vendors that require pre-payment.
 - 2.1 Expenses that should not be charged on the card include fuel in personal vehicle, personal purchases, meals, which will be refunded per diem, and any prohibited program expense.
- 3.0 Credit Card payments are issued by either purchase order.
- 4.0 Payment authorization form is completed with attached receipts and submitted to the Principal for approval.
- 5.0 If a purchase order was issued then the employee is responsible to attach the credit card receipt to the purchase order.
 - 5.1 Documentation is held by the Accounts Payable Clerk until the end of the month to reconcile with the monthly statement.
- 6.0 At the end of the month Accounts Payable Clerk retrieves the component's monthly credit card
- 7.0 The Accounts Payable Clerk gathers all receipts, Payment authorization, and reconciles to the statement.
- 8.0 When statements are reconciled per receipts, then all is submitted for payment to be issued.

Vendors

Prequalified Lists

The District ensures that all prequalified lists of persons, firms, or products which are used in acquiring goods and services are current and include enough qualified sources to ensure maximum open and free competition. 2 CFR § 200.319(d). The District accomplishes this by conducting internet searches, including using vendor searches available through the Texas Comptroller of Public Accounts, and by using other less technologically-

Effective July 1, 2021

Board Approved June 23, 2025

59

advanced tools to locate and identify potential contractors. Also, the District will not preclude potential bidders from qualifying during the solicitation period.

APPROVED VENDORS

This procedure defines the process for maintaining an approved vendors list. (2 CFR 200.318(b), FASRG Module 5: 3.2 and 3.6)

- 1.0 All purchases must be made from an approved vendor.
 - 1.1 Vendors include any individual or company in which the District receives goods or services from.
 - 1.1.1 This excludes stipends and mileage reimbursement.
- 2.0 Texas Education Code 44.031 states that in determining contract awards to vendors, the district shall consider:
 - 2.1 The purchase price
 - 2.1.1.1 The reputation of the vendor and of the vendor's goods or services
 - 2.2 The quality of the vendor's goods or services
 - 2.2.1.1 The extent to which the goods or services meet the district's needs
 - 2.3 The impact on the ability of the district to comply with laws and rules relating to historically underutilized businesses.
 - 2.4 The total long-term cost to the district to acquire the vendor's goods or services
 - 2.5 Any other relevant factor specifically listed in the request for bids or proposals, which could include:
 - 2.5.1 Vendor response time
 - 2.5.2 Compatibility of goods/products purchased with those already in use in the district
- 3.0 A vendor is approved upon completion of the New Vendor Packet
- 4.0 New Vendor Packet is to be completed by the vendor submitted to the Business Office which includes the following:
 - 4.1 W9
 - 4.2 Conflict of Interest
 - 4.3 Certification of No Boycott of Israel Form
 - 4.4 EDGAR Certifications
- 5.0 When the packet is received in the Business Office the vendor is verified through the System of Award Management Debarred Vendor's list and the State Comptrollers Debarred Vendor's list to ensure the vendor has not be debarred.
 - 5.1 If debarred the vendor is notified and business will not continue.
 - 5.2 The vendor is added to the ASCENDER Vendor list.
- 6.0 Every two years the vendor list is review
 - 6.1 If the vendor has had no activity they will be removed from the approved vendor list.
 - 6.2 All other vendors will be required to submit a New Vendor Packet

Travel

Travel costs are the expenses for transportation, lodging, subsistence (i.e., meals), and related items incurred by employees who are in travel status on official business of the District. TEA's policy for reimbursing travel is more restrictive than the federal cost principles allow. In an effort to keep travel costs reasonable, TEA restricts

Effective July 1, 2021

Board Approved June 23, 2025

60

reimbursement for travel paid from federal and state grants to rates that are specified in the State of Texas *General Appropriations Bill, Article IX, General Provisions, Travel Regulations*, in effect for the particular grant period. TEA regularly publishes information and guidance about allowable travel costs and rates on the <u>Administering a Grant page</u> (scroll down under *Handbooks and Other Guidance*).

The federal cost principles allow for reimbursement for meals on a *per diem* basis, whether or not the employee actually spends the entire per diem. TEA, however, in following the travel restrictions specified in the Appropriations Bill for state employees, allows for reimbursement of meals at *actual costs*, not to exceed the federal rate for the locale, or local policy, *whichever is less*. Travel *allowances* (where the employee is reimbursed the per diem rather than actual costs whether or not the employee actually spends all of the maximum allowable per diem) are not allowable charges to state and federal grants in Texas. The State of Texas defines reimbursement of the difference between the maximum per diem and the actual amount spent on meals as a "gift of public funds", which is unallowable per the Texas Constitution. Therefore, the District ensures that its travel policy and reimbursement practices reflect this requirement.

Additionally, if local District policy provides for reimbursement for travel expenses at an amount that exceeds the rates allowed by TEA, the District pays the difference from state or local funds. District policy does not] provide for reimbursement of travel expenses at a higher rate as specified in the District's written travel policies.

In general, reimbursement from state or federal grants for employees on travel is limited to the following:

- the *actual* cost of meals incurred by the employee per day, not to exceed the maximum allowable federal per diem rate
- the *actual* cost of lodging, not to exceed the current federal rate in the locale to which the employee is travelling
- the actual cost of coach airfare
- actual mileage in a personal vehicle
- the cost of a rental car and gasoline

Applying Meal Funds to Lodging Reimbursement: Per guidance from TEA related to travel, for both in-state and out-of-state travel, the traveler may apply funds available for meal reimbursement (i.e., up to the rate specified in the Federal Rate Schedule) toward lodging. For example, if the traveler chooses to stay in a hotel that costs \$10 more per night than the allowable maximum for lodging, the traveler may apply \$10 of the maximum available for meal reimbursement per day toward the lodging rate. If the traveler chooses to apply meal reimbursement to lodging, the maximum meal reimbursement rate per day is reduced by the same amount (applying \$10 of the meal reimbursement to lodging would reduce the meal reimbursement by \$10 per day). Note: All lodging costs must still be reasonable and necessary.

NOTE: The opposite case does not apply; that is, a traveler may *not* reduce the amount spent on lodging and increase the amount spent on meals. Under no circumstances may a traveler be reimbursed from grant funds for meals at a rate that exceeds the rate given on the Federal Rate Schedule.

Temporary Dependent Care Costs: Pursuant to the provisions in 2 CFR § 200.474, the District may reimburse an employee on travel status for temporary dependent care costs above and beyond regular dependent care that directly results from travel to conferences. Such travel is allowable provided that all of the following conditions are met:

Commented [e8]: Review and edit if ISD allows

Effective July 1, 2021 Board Approved June 23, 2025

- 1. The costs are a direct result of the individual's travel for the federal grant.
- 2. The costs are consistent with the District's documented travel policy for all District travel regardless of funding source of the employee or of the travel.
- 3. The dependent care costs are only temporary during the travel period.

Travel costs for dependents are unallowable.

The District does not reimburse employees for temporary dependent care costs.

Pre-determined Conference Hotel Lodging Rates:

The primary goal is to demonstrate that the employee is staying in the most cost-effective (while still being safe) hotel lodging. If the hotel *conference* rate *exceeds* the federal rate for the locale, check the rate of hotels in close proximity and **print or record the rates in writing**. If the hotel is within walking distance and is within the federal rate for the locale, it may be difficult to justify staying at the conference hotel at the higher rate.

But if the hotel with a lower rate is *not* within walking distance and **would require the traveler to travel by bus, taxi, or even rental car to get to the hotel conference facilities each day**, it may be justifiable to stay at the conference hotel with the higher rate if the traveler can document that it would cost more to stay at another hotel and pay for the bus or taxi at least twice per day, or even pay for a rental car and gas and parking for the rental car (whichever is the most economical) than to stay at the conference hotel.

Complete and accurate documentation must be maintained in order for this scenario to be considered acceptable by an auditor or monitor. The traveler must complete the *Request to Exceed Hotel Lodging Rates* (or similar document) prior to travel and the written form must be approved by the Executive Director.

NON-EMPLOYEE TRAVEL REIMBURSEMENT

This procedure defines the process for reimbursement of District related travel expenses for non-employees.

- 1.0 Non-employees being reimbursed from the District for travel must complete the Non-Employee Travel Reimbursement Form for reimbursement.
 - 1.1 If mileage is being claimed then <u>map quest</u> must be used to determine the miles driven and attached.
 - 1.2 If meals and hotel expense are claimed the maximum reimbursed is the allowed amount per the GSA.
 - 1.2.1 GSA must be attached to the Non-Employee Travel form verifying the amount claimed.
 - 1.2.2 The Travel Reimbursement Form should be turned in for payment as soon as the trip is completed.
 - 1.2.3 Receipts for fares, hotel, car rental, parking, etc. must be attached to the form.
 - 1.2.4 Agenda and or documentation regarding the purpose of the travel must be attached.
 - 1.2.5 The non-employee submits the Non-Employee Travel form to Principal for approval.
- 2.0 The Principal checks travel form(s) for accuracy.
 - 2.1 Subsistence is verified by date, time, and amount for each meal and lodging so to be in compliance with GSA.
 - 2.2 Mileage and miscellaneous travel expenses are verified to make sure calculations are accurate.
 - 2.3 If travel exceeds \$1,000 it must be approved by the Superintendent.
 - 2.4 The form(s) must then be submitted to the Business Office for payment.

Board Approved June 23, 2025

62

Effective July 1, 2021

- 2.5 Business Office must receive the Non-Employee Travel form in order to be paid with that week's accounts payable run.
- 2.6 The form(s) is then entered into ASCENDER for payment.
- 2.7 Travel checks for non- employees are mailed following the check run.

PRE-APPROVAL OUT OF DISTRICT TRAVEL

This outlines the process to follow when District staff needs to travel out of region.

- .0 When an employee needs to travel out of District they must complete the Out of District Travel Form
 - 1.1 Include estimated cost based of GSA allowance for meal, travel, and hotel.
 - 1.2 Include registration costs
 - 1.2.1 Identify if check is required for payment.
 - 1.3 Include documentation for purpose of travel such as agenda.
 - 1.4 Submit to Principal for approval.
- 2.0 Upon Principal approval the Out of District Travel form is submitted to the Superintendent for approval.
- 3.0 Upon Superintendent approval the form is submitted to the Business Office.
- 4.0 Business Office completes purchase order in ASCENDER for the travel costs including registration, employee reimbursement and hotel.
- 5.0 Once purchase orders are approved by the Principal, travel arrangements may be made.

EMPLOYEE TRAVEL REIMBURSEMENT

This procedure defines the process for reimbursement of work-related travel expenses for District employees as determined by the Texas Comptroller of Public Accounts.

- 1. Travel expenses are to be reported on the District Travel Reimbursement Form. The following rules apply to all employees of the District with reference to travel expense reports:
- 2. Travel expenses must be in compliance with district policy DEE (Local) and DMD (Local).
- 3. The completed Travel Reimbursement Form shall be submitted to the business office within thirty (30) days of completion of the travel.
- Reimbursement will not be made unless all supporting documentation, required forms or third-party source records are attached.
- 5. Each employee's Travel Reimbursement Form shall include only his/her own expenses. Separate bills shall be obtained whenever possible.
- 6. Receipts for monies expended for railroad, air or bus transportation, hotel accommodations and registration are to be submitted with the Travel Reimbursement Form as evidence of the expenditures.
- 7. Miscellaneous expenses for incidentals, amusements, valet parking (unless self-parking not available), non-business telephone calls, or any other unauthorized expense will not be approved for reimbursement.

Effective July 1, 2021

Board Approved June 23, 2025

63

- 8. The "Other Expenses field" on the Travel Reimbursement Form is for requesting reimbursement for baggage handling, airport or hotel parking fees, taxi fares, etc., that are often associated with the conduct of official school business. Receipts are required.
- 9. Membership dues included as part of the convention/conference registration are the responsibility of the individual employee unless the membership involves student competition or there is a registration fee reduction when two or more District representatives attend the same conference that equals or exceeds the membership dues.

EMPLOYEE TRAVEL ADVANCES

Dublin ISD does not provide Employee travel advances.

REGISTRATION AND/OR MILEAGE ONLY

- Submit the completed Travel Pre-Approval Form (Request to Attend form) approved by the principal along
 with the documentation showing the amount of the registration fee to the business office for approval. This
 form will be returned so that it can be included with the Payment Authorization form requesting
 reimbursement or payment to the vendor.
- 2. For advanced registration, submit a Payment Authorization form payable to the vendor along with the Travel Pre-Approval Form (Request to Attend form), approved by the principal, and the original and a copy of the registration form. This original registration form will be mailed with payment to the vendor. Indicate on the front of the Payment Authorization form that the registration form shall be sent with the check.
- The business office will provide a purchase order number when the purchase is made from an activity fund.
 Upon receipt of the original invoice, submit it with a Payment Authorization form and the Travel Pre-Approval form for payment to the vendor.
- 4. If the employee has personally paid for the conference/workshop, request for registration reimbursement must be submitted on a Payment Authorization form along with the approved Travel Pre-Approval Form (Request to Attend form), original paid receipt, and proof of attendance. However, if the employee has also been approved to receive mileage reimbursement, a Travel Reimbursement form will be sent to the employee from the Business Office to request reimbursement for their registration and mileage expenses.
 - 4.1.1. If the original paid receipt is not provided, a copy of the front and back of the employee's cancelled personal check, a copy of the conference flyer (which shows the registration fee) and proof of attendance must be provided.
 - 4.1.2. If the original paid receipt is not provided and the payment was made by credit card or debit card, a copy of the employee's credit/debit statement showing the expense incurred by the traveler, a copy of the conference flyer (which shows the registration fee), and proof of attendance must be provided.
 - 4.1.3. Registration through the Internet will need the same documentation as 4.1.2 above.
- 5. When registration has been paid out of activity funds and will be reimbursed by district funds, submit a Payment Authorization Form approved by the principal along with the front and back of cancelled activity

Effective July 1, 2021

Board Approved June 23, 2025

64

fund's check, registration form, proof of attendance and Travel Pre-Approval Form (Request to Attend form) to the business office.

MEAL ALLOWANCES

- 1. District, State and Federal Funds:
 - 1.1. Sponsors/coaches (District employees) taking a single day trip will be provided a maximum of \$11 for breakfast, \$15 for lunch, and up to \$19 for dinner, unless otherwise authorized. Receipts will be required. Sponsors/coaches (District employees) taking an over-night trip will be provided a maximum of \$13 for breakfast, \$17 for lunch, and up to \$25 for dinner, unless otherwise authorized. Receipts will be required.
 - 1.2. Alcoholic beverages shall not be consumed during regular business hours when on official school business.
 - 1.3. Charges of any alcoholic beverages are the responsibility of the employee.

LODGING

- 1.0 Reservations through the Internet are acceptable under the following guidelines:
 - 1.1 Reservations by this method are charged state sales tax and possibly a processing fee. Total amount must be equivalent to or less than the allowable rate.
 - 1.2 A "Print Screen" of the reservation or email confirmation and an itemized receipt from the hotel is required documentation for reimbursement if the employee personally paid for the lodging. All pertinent pre-approval forms for travel are still required.
 - 1.3 A copy of the employee's credit card statement showing the employee incurred these charges is necessary for reimbursement.
- 2.0 A Texas Hotel Occupancy Tax Exemption Certificate must accompany payment to the hotel to avoid paying state taxes. This certificate may be picked up from the business office.
 - 2.1 When checking into the hotel, provide the clerk with the Texas Hotel Occupancy Tax Exemption Certificate.
 - 2.2 Upon checkout, review the billing to ensure that state sales tax was not charged.
 - 2.3 The District will not provide reimbursement for state sales tax (unless traveling outside of Texas).
 - 2.4 County and municipal hotel occupancy taxes may be reimbursed.
- 3.0 Hotel rates vary, and every effort shall be made to obtain the most economical and practical accommodations available considering the purpose of the meeting.

Effective July 1, 2021

Board Approved June 23, 2025

65

- 4.0 Lodging rates allowable are found by going to the U.S. General Services Administration's (GSA) website at www.gsa.gov. The district will reimburse an employee's actual cost up to the allowable maximum. If the destination is in Texas and is not listed on the GSA site, the posted allowable rates on the Comptroller's website are to be used.
 - 4.1 Original, itemized receipts are required.
 - 4.2 Amounts in excess of the above limits are the responsibility of the employee.

TRANSPORTATION

- 1.0 When an employee uses his/her personal vehicle on official school business, mileage is reimbursed only if:
 - 1.1 A school vehicle was not available
 - 1.2 A Transportation request was submitted
- 2.0 The maximum allowable for travel on official school business may not exceed the amount of the standard airline fare to that location.
- 3.0 The mode of transportation is the one in the district's best interest. It shall be the most cost-effective mode.
- 4.0 First-class airline travel will not be permitted. Airline receipts are required.
- 5.0 Contact the business office before making any airline reservations.
- 6.0 Reservations through the Internet are acceptable under the following guidelines:
 - 6.1 A "Print Screen" of the reservation or email confirmation is required for payment.
 - 6.2 A copy of the employee's credit card statement showing the employee incurred these charges is necessary for reimbursement.
- 7.0 Toll road fees may only be reimbursed in the instance that the toll road is the most cost effective or efficient route. Official toll road receipts and written justification must be provided as support for the reimbursement.
- 8.0 The rate of reimbursement for the employee's personally owned motor vehicle is based on the state-approved rate. Except for the cost of airport parking incurred while on official business or parking fees required for transaction of school business, no additional expense incidental to the operation of such motor vehicles shall be allowed.
- 9.0 Receipts are required for monies expended for railroad, air, taxi, parking fees, etc.
- 10.0 MapQuest or Google Maps shall be used for computing miles traveled by automobile.

Effective July 1, 2021

Board Approved June 23, 2025

66

USE OF PERSONAL VEHICLE FOR DISTRICT BUSINESS

- 1.0 The Travel Reimbursement Form must be completed by employees to claim approved mileage reimbursement. This information comes from MapQuest.
 - 1.1 The intent of the mileage reimbursement is to reimburse for all actual business miles driven in excess of the commuting miles from your home to your primary work location and back. If there are no miles driven in excess of normal commuting miles, no reimbursement is due.
 - 1.2 All mileage reported shall be based on MapQuest.
 - 1.3 Never report miles driven to and from home to your primary work location.
 - 1.4 If you begin your workday at your primary work location, begin reporting miles from that point using MapQuest.
 - 1.5 If you begin your workday at a temporary work location, you may report miles from your home to that location or miles from your primary work location to that location, whichever results in the shortest travel distance reported.
 - 1.6 Record the miles from each work location to the next using MapQuest.
 - 1.7 If you end your workday at a temporary work location, you may report miles from your location to your primary work location or to your home, whichever results in the shortest travel distance reported.
 - 1.8 The signature of the supervisor on the Travel Reimbursement Form indicates that the report has been verified for the validity of the activity and that payment is authorized.
- 2.0 Upon prior supervisory approval, when an employee uses his/her personal vehicle and is reimbursed for mileage, additional reimbursement for gasoline is not permitted. It is already included in the mileage rate allotted.
 - 2.1 The odometer readings shall be used to request reimbursement for travel between District locations
- 3.0 When a District employee drives his/her personally owned vehicle, no matter how many passengers, the primary policy of coverage will be his/her own auto policy. The employee's personal auto policy will be fully utilized for any and all comprehensive, collision, or liability claims. If a lawsuit is brought against the employee and/or the school district, the employee's personal auto policy will settle and/or defend all parties involved. The Texas Tort Law limits the amount of employee's liability to \$100,000.

RENTAL OF VEHICLE FOR DISTRICT BUSINESS

- 1.0 For information regarding rentals, contact the business office.
- 2.0 District is exempt from paying state sales tax in Texas when renting a vehicle for business purposes.
- 3.0 Gasoline expense is reimbursable when using a rental car.

Board Approved June 23, 2025

6/

Return to Top

Effective July 1, 2021

- 3.1 A receipt is required for reimbursement.
- 4.0 The District Automobile Insurance Policy (AIP) will cover all liability and physical damage if the District driver is at fault. If the other driver is at fault, then his/her auto policy shall be primary.
 - 4.1 The District AIP does not cover other physical damage caused by national disaster, vandalism or theft. The additional coverage offered by the rental company would pay for those damages.
 - 4.2 All vehicle rentals will be done through the business office.

SPOUSE/CHILDREN ACCOMPANYING DISTRICT EMPLOYEE

- 1.0 In cases where the spouse/children, who are not on official school business, accompany the school official or employee, no expenses for the spouse/children may be reimbursed.
- 2.0 Only the single standard room rate is to be included in the request for reimbursement.
 - 2.1 For example, if a double room costs \$85 per night, and a single room costs \$75 per night, the employee will be reimbursed at the \$75 rate
 - 2.2 If the room is shared with the spouse/children. The employee would be billed for any costs over the single standard room rate.
- 3.0 It is not permissible to charge any expenses for the spouse/children to the District and later reimburse the district.

MILEAGE ONLY EXPENSE

If mileage is the only expense requested for reimbursement, please submit on the Travel Reimbursement Form.

Reimbursement will be made up to the state-approved rate and must be in compliance with 8.0 above. Toll road fees may only be reimbursed in the instance that the toll road is the most cost effective or efficient method. Official toll road receipts and written justification must be provided as support for the reimbursement.

Effective July 1, 2021

Board Approved June 23, 2025

68

Student Travel

General Instructions

All District student travel shall be in compliance with district policies.

Overnight Trips by Students

- 1.0 All individuals and groups representing the District in competition requiring an overnight trip must receive advance written approval from the school principal.
- 2.0 Each student and parent/guardian will be required to sign the supporting documents that will include a liability waiver, comments regarding conduct requirements, adequacy of chaperones, and other appropriate data.
- 3.0 The principal/director's office shall be provided with a list of all students, teacher/sponsors, parents etc. as well as the itinerary.
- 4.0 Parent/guardian expenses cannot be incurred by the school district unless there is a financial hardship, which will be considered on a case-by-case basis by the principal.

Meal Allowance for Student Related Trips (In-State)

- Students taking a single day trip will be provided one meal unless otherwise authorized by Superintendent \$ 11.00 for breakfast, \$ 13 for lunch, and up to \$15 for dinner. Sponsors/coaches (District employees) taking a single day trip will be provided a maximum of \$11 for breakfast, \$15 for lunch, and up to \$19 for dinner, unless otherwise authorized. Receipts will be required.
- 2.0 Students taking a trip requiring an overnight stay will be provided a maximum of \$11 for breakfast, \$13 for lunch, and up to \$15 for dinner, unless otherwise authorized.
- 3.0 Sponsors/coaches (District employees) accompanying students on an overnight trip shall refer to Employee Travel, Section 5.0 for meal allowances.

Meal Allowance for Student Related Trips (Out-of-State)

- 1.0 Students taking a trip requiring an overnight stay out-of-state will be provided a maximum of \$39 per day.
- 2.0 Sponsors/coaches (District employees) accompanying students on an overnight trip out-of-state shall refer to Employee Travel, Section 5.0 for meal allowances.

Commented [e9]: Review allowance

Effective July 1, 2021

Board Approved June 23, 2025

69

Approval Required

Student travel paid from campus/departmental budgets requires the approval of the Superintendent.

Advances for Student Travel

Dublin ISD does not provide advances for Student Travel. All travel costs will be covered by district credit card.

Cash Advance for Car/Van Rental

Dublin ISD does not provide advances for car/van rentals. All travel costs will be covered by district credit card.

Transportation

- 1.0 Reimbursement for mileage when the employee uses his/her personally owned vehicle will be at the state-approved rate. Request for reimbursement shall be submitted on a Travel Reimbursement Form.
- 2.0 Toll road fees may only be reimbursed in the instance that the toll road is the most cost effective or efficient route. Official toll road receipts and written justification must be provided as support for the reimbursement.
- 3.0 When a District employee drives his/her personally owned vehicle, no matter how many passengers, the primary policy of coverage will be his/her own auto policy. The employee's personal auto policy will be fully utilized for any and all comprehensive, collision, or liability claims. If a lawsuit is brought against the employee and/or the school district, the employee's personal auto policy will settle and/or defend all parties involved. The Texas Tort Law limits the amount of employee's liability up to \$100,000.
- 4.0 Contact the business office before making airline reservations.

Vehicle Rental for Student Travel to Competitions

For information regarding rentals, contact the business office.

- 1.0 Contact the business office for bid information for charter bus service for non-school bus travel.
- 2.0 A district may not lease a 15-passenger van if it will be used significantly by, or on behalf of, the school or school system to transport students to and from a school related event, unless the 15-passenger van complies with the motor vehicle standards for school buses and multifunction school activity buses.
- 3.0 The District is exempt from the Texas state sales tax, sometimes referred to as motor vehicle tax; however, out-of-state tax is not exempt.
- 4.0 The District is not exempt from property rental tax.
- 5.0 The District Auto Insurance Policy (AIP) will cover all liability and physical damage if the District driver is at fault. If the other driver is at fault, then his/her auto policy shall be primary.

Effective July 1, 2021

Board Approved June 23, 2025

/0

- 5.1 The District AIP does not cover other physical damage caused by national disaster, vandalism or theft. The additional coverage offered by the rental company would pay for those damages. However, if renting a vehicle out-of-state, please buy the additional coverage offered by the rental company to avoid any problems.
- 5.2 All vehicle rentals shall be made through the business office.
- 6.0 Reimbursement to Sponsors/Coaches or Reimbursement to District from Sponsors/Coaches must be requested on the Travel Advance and Reconciliation Form for student travel.
 - 6.1 After the competition, submit documentation to include a list of attendees, original receipts for lodging, car rental, gasoline and other miscellaneous expenses as backup documentation for money previously advanced. Forward the documentation along with the expense report/student travel request to your principal for approval who will then forward to the Business Office.
 - 6.2 If the sponsor/coach had expenses exceeding the amount of the advance, a Purchase Order must accompany the above documentation for the sponsor/coach to be issued a reimbursement.
 - 6.3 If the expenses were less than the money previously advanced, either cash or a personal check from the employee payable to District must accompany the above documentation within seven (7) days of the trip.

Effective July 1, 2021

Board Approved June 23, 2025

/1

Payroll

Allowable Compensation

Compensation for employees paid from federal funds will be in accordance with the established written policy for compensation for all employees, and the written policy will be consistently applied among all employees, whether paid from state, local, or federal funds. Compensation includes all remuneration, paid currently or accrued, for services of employees rendered during the period of performance under the federal award, including but not necessarily limited to wages and salaries. Compensation for personal services may also include fringe benefits.

Costs of compensation are allowable to be charged to a federal award to the extent that they satisfy the following requirements as specified in 2 CFR § 200.430 and that the total compensation for individuals:

- 1. Is reasonable for the services rendered and conforms to the established written policy of the District consistently applied to both federal and non-federal activities;
- 2. Follows an appointment made in accordance with the District's rules or written policies and meets the requirements of federal statute; and
- Is determined and supported by documentation that meets the federal Standards for Documentation of Personnel Expenses.

Nepotism

Nepotism involves providing favoritism, such as granting employment, to a person based on his or her kinship with a public official, such as a member of a school board or an officer of a school district.

Requirements Related to Nepotism

By law, a public official (for example, a member of a school board or an officer of the school district) is prohibited from appointing or approving the appointment of any related person to a position that is paid for with public funds. The prohibition applies to any person related to the public official:

- •within the first, second, or third degree by consanguinity (blood relation) or
- •within the first or second degree by affinity (marriage).23

A person related to a school public official may serve in a position if the person has served continuously and was originally appointed:

- •30 days before the public official was appointed,
- •six months before the public official was elected in an election other than the general election, or
- •one year before the public official was elected in a general election.

However, the related public official may not participate in a discussion or a vote for the following purposes if that discussion or vote applies only to the person rather than a category of employees:

•to reappoint the person or confirm the reappointment, to change the person's status or compensation, or •to dismiss the person.

Determining Kinship by Consanguinity and Affinity

Kinship between two people can be established by either:

Board Approved June 23, 2025

Effective July 1, 2021

- •consanguinity—the two people have the same ancestor, or one is a descendant of the other, including an adopted child,28 or
- •affinity—the two people are married to each other or one person is a blood relative of the other person's spouse.

Consanguinity—Blood Relations to a Public Official

Consanguinity—Blood Relations to a Fublic Official				
Determining Degree of Consanguinity between a School District Public Official and Other Family Members				
Degree of Consanguinity	Relationships Included in Each Degree of Consanguinity			
First Degree	The public official's:			
	•parent			
	•child			
Second Degree	The public official's:	•sister		
	•grandparent	•brother		
	•grandchild			
Third Degree	The public official's:	A sister or brother of a	A child of a public official's	
	•great-grandparent	public official's parent:	sister or brother:	
	•great-grandchild	•aunt	•niece	
		•uncle	•nephew	

NEW EMPLOYEE

- 1.0 Each new employee will meet with the Business Manager to complete the new hire process.
- 2.0 The employee must complete an I-9, W-4, an Employee Election of Insurance Form, and SSA 1945 form if appropriate.
 - 2.1 The employee must submit a copy of his/her social security card.
 - 2.2 The employee must submit a copy of his/her driver's license.
 - 2.3 The employee must be fingerprinted or show evidence of required fingerprinting.

Reasonable Compensation

Compensation for employees engaged in work on federal awards will be considered reasonable to the extent that it is consistent with that paid for similar work in other activities of the District. In cases where the kinds of employees required for the federal awards are not found in the other activities of the District, compensation will be considered reasonable to the extent that it is comparable to that paid for similar work in the labor market in which the District competes for the kind of employees involved.

PAYROLL

- 1.0 This procedure applies to the Business Department and how payroll is processed for monthly payroll.
 - 1.1 Prior to payday, timesheets for support staff are approved and validated by the Director of each component and the Business Manager.
 - 1.1.1 Timesheets are printed and submitted to Payroll for employees who are paid by the hour and for employees who have earned overtime.
 - 1.2 Business Manager will enter time sheet data
 - 2.2.1 Preliminary reports are run to validate payroll information.

Effective July 1, 2021

Board Approved June 23, 2025

73

- 2.2.2 Business Manager will review and verify payroll
 - 2.2.2.1 If data is incomplete or incorrect the Business Manger makes the necessary changes and is validated by the Superintendent
 - 2.2.2.2 If payroll is correct it is then posted in ASCENDER
- 2.3 Payroll transactions are only processed through ACH/Direct Deposit

Professional Activities Outside the District

Unless an arrangement is specifically authorized by TEA or other awarding agency, the District must follow its written policies and practices concerning the permissible extent District employees may provide professional services outside the District for non-District compensation. If a policy does not exist or does not adequately define the permissible extent of consulting or other non-District activities undertaken by an employee for extra outside pay, the federal government may require that the effort of professional staff working on federal awards be allocated between:

- 1. District activities and
- 2. Non-district professional activities.

If TEA or other awarding agency considers the extent of non-District professional effort excessive or inconsistent with the conflicts-of-interest terms and conditions of the federal award, appropriate arrangements governing compensation will be negotiated on a case-by-case basis.

Therefore, the District's policy which governs employees obtaining payment for performing professional services outside the District is incorporated into the District's written employee compensation policy. Any employee wishing to perform professional services outside the District and receive payment for such services by another entity must complete, sign and submit the *Conflict of Interest* form prior to agreeing to perform professional services outside the District. The purpose of the *Conflict of Interest* form is to disclose the nature of the professional services to be performed outside the district to ensure a conflict of interest does not exist for the District. The completed, signed form will be submitted to the Business Consultant for review and determination of whether a potential conflict of interest exists.

The District complies with other requirements pertaining to allowable and unallowable costs as specified in 2 CFR § 200.430(d), (e), and (f), including:

- Compensation for certain employees of cost-reimbursement contracts covered under 10 USC 2324(e)(1)(P); 41 USC 1127; and 41 USC 4304(a) (16);
- Changes in compensation resulting in a substantial increase in the District's employees' level of compensation; and
- Incentive compensation based on cost reduction, efficient performance, suggestion awards, safety awards, etc.

Job Descriptions

Each employee must have a current job description on file. The immediate supervisor or manager is responsible for developing a complete and accurate job description for each employee under his or her supervision. The job description must describe the employee's job responsibilities as well as delineate all programs or cost objectives under which the employee works.

Job descriptions must be updated as new assignments are made. The supervisor must review the job description with the employee upon hiring and as the job description is updated. The employee must sign and date that he or she has read and understands the job description and the programs under which he or she is working. The job description must be immediately available upon request by an auditor or monitor.

Effective July 1, 2021

Board Approved June 23, 2025

/4

Standards for Documentation of Personnel Expenses

Charges to federal awards for salaries and wages must be based on records that accurately reflect the work performed. In accordance with 2 CFR § 200.430, these records must:

- Be supported by a system of *internal controls* which provides reasonable assurance that the charges are accurate, allowable, and properly allocated
- · Be incorporated into official records
- Reasonably reflect total activity for which the employee is compensated, not exceeding 100% of compensated activities
- Encompass both federally assisted and all other activities compensated by the District on an integrated basis
- Comply with the established accounting policies and practices of the District, and
- Support the distribution of the employee's salary or wages among specific activities or costs objectives if the employee works on:
 - o More than one federal award
 - o A federal award and a non-federal award
 - An indirect cost activity and a direct cost activity
 - o Two or more indirect activities which are allocated using different allocation bases, or
 - o An unallowable activity and a direct or indirect cost activity.

Time and Effort Procedures

All District employees who are paid in whole or in part with federal funds will maintain documentation in accordance with the following requirements.

All charges to payroll for personnel who work on one or more federal programs or cost objectives must be based on one of the following, depending on the circumstances:

- Semi-annual certification (for employees who work 100% of the time on a single program and/or cost objective [except for programs covered under Ed-Flex, as long as Texas remains an Ed-Flex state], in which case a signed and dated job description must be in the employee's personnel file; also see exception for school wide programs below)
- Time-and-effort records (for employees working on more than one program and/or more than one cost objective)
- Substitute system

Additional summary information pertaining to each of these is provided below. Refer to the section "Compensation for personal services" in 2 CFR § 200.430 for more detailed information pertaining to charges to payroll.

Semi-Annual Certification

Semi-annual certification applies to employees who do one of the following:

• Work 100% of their time on a single grant program and/or single cost objective

Effective July 1, 2021

Board Approved June 23, 2025

75

- Work 100% of their time in administering programs that are part of *consolidated administrative funds* (such as a Federal Programs Director who administers only these programs)
- Work 100% of their time under a single cost objective funded from eligible multiple funding sources. A
 Title I, Part A, school wide program is a single cost objective.

*"Cost objective" means a program, function, activity, award, organizational subdivision, contract, or work unit for which cost data are desired and for which provision is made to accumulate and measure the cost of processes, products, jobs, capital projects, etc. A cost objective may be a major function of the District, a particular service or product, a federal award, or an indirect cost activity.

These employees are not required to maintain time-and-effort records. However, each employee must certify in writing, at least semi-annually, that he/she worked solely on the program or single cost objective for the period covered by the certification. The certification must be signed by the employee or by the supervisor having first-hand knowledge of the work performed and should reference the employee's signed and dated job description maintained in their personnel file. Charges to the grant must be supported by these semi-annual certifications. The semi-annual certifications are maintained by the Payroll Department of the District.

(See the exceptions for school wide programs and Ed-Flex programs below.)

Job Descriptions: These employees are also required to maintain on file a signed and dated job description which clearly shows that the employee is assigned 100% to the program or single cost objective. The job description must be updated annually or when a function or activity is added to or deleted from an existing job description, must clearly identify the function and activities performed by the employee for the applicable fund source(s) or cost objective, and must be maintained in the employee's personnel file.

The semi-annual certification must

- be executed after the work has been completed, and not before
- state that the employee worked solely (i.e., 100% of the time) on activities related to one particular grant program or single cost objective
- identify the grant program or cost objective
- specify the 6-month reporting period
- be signed and dated by the employee or a supervisor with first-hand knowledge of the work performed

Charges to the grant must be supported by these semi-annual certifications. All certifications must be retained for audit and monitoring purposes. It is recommended that the certifications be retained in a central location to facilitate an audit.

Other examples:

Because all funds consolidated on a Title I school wide campus benefit only that campus and no other cost objective, a Title I school wide program is a single cost objective. However, depending on the funding sources consolidated, personnel may or may not be required to complete a certification. See more information below about consolidating funds on a Title I school wide program.

Effective July 1, 2021

Board Approved June 23, 2025

76

A statutory set-aside within a program is a cost objective. For example, Title I, Part A requires that districts receiving \$500,000 or more in Title I, Part A reserve not less than 1% of their Title I, Part A allocation (at the LEA level, not at the campus level) to carry out parental involvement activities. In order to track the 1% expended for this activity, this parental involvement activity must be identified as a separate activity or cost objective for time and effort purposes.

Special Note on Single Cost Objectives: Per TEA, some districts have received an audit finding for identifying the following or something similar as a single cost objective. Auditors do not view these and similar as single cost objectives because there are multiple set-asides and cost objectives within each of these areas.

Federal programs
Title I, Part A
Title II, Part A
NCLB
Working on initiatives and programs that benefit Title I students
Director of Federal Programs
Title I Program Director

Time and Effort (i.e., Personnel Activity Reports)

Time and effort apply to employees who do one of the following:

- Do not work 100% of their time on a single grant program and/or single cost objective
- · Work under multiple grant programs or multiple cost objectives

These employees are required to maintain time-and-effort records or to account for their time under a substitute system (see below). Employees must prepare time-and-effort summary reports at least monthly (or every other week, as applicable) to coincide with pay periods. Such reports must reflect an *after-the-fact* distribution of 100% of the *actual* time spent on each activity and must be signed by the employee. Monthly reports must be submitted to the Payroll Department, and charges to payroll must be adjusted at least monthly to coincide with preparation and submittal of expenditure reports.

Examples of employees who work on multiple cost objectives:

- An employee who works partially on *administering* programs included in *NCLB* consolidated administrative funds pool, and partially on *administering other programs* (not included in *NCLB consolidated administrative funds pool*), must maintain time-and-effort records or account for his or her time under a substitute system. These are two different cost objectives.
- An employee who works partially on *administrative* activities (paid from administrative funds) and partially on *program* activities (paid from program funds) of the same program must maintain time-and-effort records or account for his or her time under a substitute system. These are two different cost objectives.
- An employee who works on regular Title I activities and Title I parent involvement activities must
 maintain time-and-effort records. (The LEA must document the 1% of its allocation expended on parent

Effective July 1, 2021

Board Approved June 23, 2025

//

involvement activities if the LEA receives more than \$500,000 in Title I, Part A.) These are two different cost objectives.

• An employee who works part of the time on *direct* cost activities and part of the time on *indirect* cost activities must maintain time-and-effort records or account for his or her time under a substitute system. These are two different cost objectives.

Time Sheets

TIME CLOCK MANAGEMENT

This procedure defines the process for managing Time Clock Plus.

- 1.0 When new support staff is hired the Business Manager sets up the employee in Time Clock Plus
- 2.0 Support staff are required to clock in and clock out daily to record hours worked
- 3.0 Principals access Time Keeper.

4.0

- 3.1 If punches are missed by their staff the Principal will edit the times accordingly.
- 3.2 Principal approves each shift.
- The Business Manager then reviews each support staff's weekly time.
 - 4.1 Identify that there are approval checks per shift.
 - 4.2 Verify over-time with Supervisors
- 5.0 Payroll is informed if there are any changes to pay according to the time sheet.
 - 5.1 If overtime has occurred, then pay is adjusted.
 - 5.2 If no overtime has occurred, then pay is generated as required.

TIME CLOCK

This procedure defines the process for which Support Staff at the District will record their time worked.

- 1.0 When support staff arrives or leaves work they must record their time in and/or out.
- 2.0 Time Clock Plus is accessed from the desktop by entering their employee ID.
 - 2.1 To clock in the employee selects clock in.
 - 2.2 To clock out the employee selects clock out.
- 3.0 When a missed punch occurs, the employee must communicate to their Supervisor the error for the time to be corrected.

Employee Leave

Please see procedures related to employee leave on Page 48 of the Internal Control Manual and as outlined in the Employee Compensation Plan.

Effective July 1, 2021

Board Approved June 23, 2025

403b DEDUCTIONS

- 1.0 This procedure applies to the Business Department and covers the process to enter and submit 403(B) deductions from payroll to annuity vendors in a timely manner as to maximize the employees' earnings.
- 2.0 Payroll Manager receives SRA from vendor.
- 3.0 Payroll Manager submits the SRA to NBS upon verification from NBS the deduction is entered in the employee's deduction record in ASCENDER with appropriate start and stop dates.
- 4.0 The SRA is then filed in the employee's payroll file.
- 5.0 Annuity payments are made monthly with NBS through the payroll deduction check process.

EMPLOYEE BENEFITS

This procedure applies to the Business Office and the process to enter and submit insurance deductions, fees, dues, and other deductions.

- 1.0 Employees meet with the Business Manager or FBS representative to make their insurance selections.
- 2.0 The FBS representative provides the Business Manager employee selections.
- 3.0 For a qualifying company the deduction is entered per the employee's deduction record in ASCENDER with appropriate start and stop dates
- 4.0 Filed in Personnel Files.
- 5.0 Employees that need to make changes to their insurance selections must contact the Business Manager to make changes through the FBS online portal.
 - 5.1 Changes may be made throughout the year If the employee is not covered under the Cafeteria 125 plan.
 - 5.2 Changes cannot be made to the employee's information if covered under the Cafeteria 125 plan until the beginning of the new fiscal year, unless there is a status change.
 - 5.2.1 Status change includes death, birth, adoption, marital status, and change in spouse's employment or retirement.
- 6.0 Business Manager accesses electronically from TRS the bill for the medical insurance for the employees.
 - 6.1 Payment is required to be made in full and is submitted via TEXNET
 - 6.2 Invoice is verified with the Business Manger reconciliation spreadsheet.
 - 6.2.1 If there are discrepancies they are reported to the TRS account representative.
 - 6.2.1.1 Discrepancies are adjusted on the following month's invoice.
- 7.0 Business Manager will reconcile deduction reports generated from ASCENDER for non-health insurance benefits before payroll is processed to the monthly invoices.
 - 7.1 Verify names and amounts on spreadsheet and payroll match names and amounts on invoices (may need to use SS# and/or maiden names).
 - 7.2 If name on spreadsheet/payroll not on invoice, verify and correct discrepancies.
- 8.0 Deduction checks for non-health insurance benefits are printed from <u>ASCENDER</u> after verification.
 - 8.1 Checks are mailed with invoices to the vendors.
 - 8.2 Copies of payments are filed in monthly Payroll Notebooks

Effective July 1, 2021

Board Approved June 23, 2025

79

PAYROLL GARNISHMENT

This procedure is how garnishment of Employee's wages per bankruptcy court orders, child support orders, taxes or educational loans are processed by the Business Office

- 1.0 Order for garnishment is received in mail from State and/or County Taxes, IRS, Educational Loans (for all Education Institutes), Bankruptcy, or Child Support, for garnishment of employee wages.
- 2.0 Verify that person is employed by the District
 - 2.1 If not return order to establishment it came from with information, if available.
 - 2.2 If employed by the District
 - 2.2.1 If Bankruptcy two copies are received, sign and date back of highlighted order and return in the provided envelope to the Bankruptcy Court, other copy is kept for accounting records.
- 3.0 State and County Taxes, and Educational Loan garnishments are calculated based on the individual's disposable income and the percentage stated by the garnishment papers.
 - 3.1 Child Support and Bankruptcy garnishments are set by the prevailing courts.
 - 3.2 Notice of Levy of Wages, Salary and other income IRS 668-W(c) is received by the Business Department and the employee
 - 3.2.1 Required Forms are completed and returned to the IRS with the first garnishment payment.
 - 3.3 All garnishment is run until order is received to stop or modified.
 - 3.4 The individual's payroll data record who is identified in the garnishment paper is retrieved in ASCENDER
 - 3.5 The garnishment code, dollar amount and the number of payments to be made are entered into ASCENDER.
 - 3.6 All garnishment orders are filed in the employee's payroll file.
 - 3.7 When a release order is received for any garnishment enter current date as the stop date in the ASCENDER Database and file the release with the original order.
 - 3.8 Child support or bankruptcy payments should not be stopped because of a mistake in the amount.
 - 3.9 If the payment is less than, do a direct pay as quickly as the error is discovered.
 - 3.10 If over paid, the court will refund the District.
 - 3.11 Garnishment liabilities are paid monthly
 - 3.12 Child Support paid via Expert Pay Electronically
 - 3.13 All other deductions paid by check.

TRS LIABILITY

This procedure applies to the Business Office and the process to pay for retirement to the Teacher Retirement System.

- 1.0 TRS reports are printed and checked for accuracy at the end of each month.
- 2.0 Accurate, if the TRS total gross multiplied to 8.0% member and 7.75% state matches.
 - 2.1 If not accurate, each individual person is verified and corrected if the manual calculation does not match.
- 3.0 TRS TEAM submission files are created in ASCENDER

Board Approved June 23, 2025

Return to Top

Effective July 1, 2021

- 4.0 TRS amounts generated from the submission files are then entered into the TRS Spreadsheet.
 - 4.1 Amounts are then calculated to be paid to the TRS.
- 5.0 The Payroll Manger then goes online to TEXNET website and keys in the information to setup the automatic withdrawal from the District's bank account for a particular date to be paid.
 - 5.1 Total amount of liability entered via internet is repeated and verified for accuracy.
 - 5.2 If accurate a confirmation number is given and recorded on the TEXNET form
 - 5.3 If not, accurate there is an opportunity given prior to confirmation to reenter the information correctly.
- 6.0 The TRS submission files are then submitted electronically thru the TRS RE Portal website
 - 6.1 Reports employee's salary earned for the month and the amount deducted for their individual retirement account to be deposited.
 - 6.2 Reports new employees and the amount the District owes TRS for the new hire.
 - 6.3 Reports retired members with their time worked.
 - 6.4 Adjust Membership data
- 7.0 The Business Manager records the TRS payment through transfer transaction processing in ASCENDER.

WORKER'S COMPENSATION CLAIMS

This procedure applies to the Business Office and how to process Worker's Compensation Claims.

- 1.0 When an employee is injured at work the employee must report the injury to their Principal/Supervisor immediately
- 2.0 The first Report of Injury or Illness must be completed by the employee and Submitted to the Business Manager
- 3.0 The Business Manger then completes the employer's portion of the First Report of Injury or Illness form.
 - .1 Must have employee's name, address, social security number, and how the accident occurred.
 - 3.2 Accident verified with the Principal/Supervisor for facts of the incident.
- 4.0 Completed First Report of Injury or Illness form is then submitted to SchoolComp and then filed in the worker's compensation file.

State and Federal Reporting

941 PAYROLL REPORT

This procedure applies to the Business Office and the process used to file 941 quarterly and annual payroll reports.

- 1.0 A 941 report must be filed with the Federal Government reporting wages earned, Federal Withholding, FICA, wages subject to social security, and the employer's portion of the social security and FICA taxes owed per employee per quarter.
 - 1.1 A 941 worksheet is retrieved for the quarter and for the year-to-date from ASCENDER.
 - 1.2 All EFTPS forms are pulled and the Schedule B of the 941 is completed.
 - 1.3 Payroll tax liability is figured on the whole quarters wages and compared to what was actually paid in on the EFTPS.
 - 1.4 The payroll tax liability is also tied into the year to date liability verifying each quarter's 941 previously filed.
 - 1.4.1 If totals agree the report is filed.
 - 1.4.2 If amounts differ then adjustments are made as needed and the form is completed.
 1.4.2.1 If amount is owed, then an EFTPS payment is submitted electronically.

Board Approved June 23, 2025

Return to Top

Effective July 1, 2021

1.4.2.2 If amount is overpaid, then a refund request is checked on the form and submitted.

- 2.0 Once the 941 report is completed it is sent to the CFO for approval and signature.
- 3.0 Once approved the 941 report is filed with the Federal Government.

W-2

This procedure applies to the Business Office and the process of completing the employee's W-2

- 1.0 At year end a W2 Report from <u>ASCENDER</u> is retrieved listing each employee with their social security number, wages earned, and total deductions withheld from their wages for the year.
- 2.0 All four quarters of the 941 filed for the calendar year are then retrieved to verify that total wages reported match those of the W2 Report.
 - 2.1 If total wages for both reports match the W2's are printed.
 - 2.2 If total wages differ corrections are made where necessary and then verified for accuracy.
- 3.0 When the W2s are printed an electronic file is created with the information and submitted to the Social Security Administration via the internet
- 4.0 W-2s will be distributed through school mail to current employees.
 - 4.1 W-2s for Pro-Tems and former employees will be mailed to the employee on January 31st.

AFFORDABLE CARE ACT REPORT

Affordable Care Act Reports are processed and distributed by the Business Manager after W-2's are processed and distributed. Reports will be distributed to current employees through school mail. Former employees will receive reports through regular mail.

TEXAS WORKFORCE COMMISSION

This procedure applies to the Business Office and the process to file the Texas Workforce Commission quarterly unemployment reports.

- 1.0 A TWC report must be filed with the Texas State Government reporting wages earned for the quarter and year to date to figure a percentage paid for unemployment compensation.
- 2.0 ASCENDER creates a TWC wage list which includes employee's name and wages earned during the quarter.
 - 2.1 The electronic file is submitted TASB via the internet.

ELECTRONIC FUND TRANSFER PAYMENT SYSTEM

This procedure applies to the Business Office and covers the process to pay for Federal Payroll Taxes.

- 1.0 The monthly processing calendar indicates the times for a payroll run, and ultimately, EFTPS payments.
- 2.0 Once payroll has been processed and posted in ASCENDER. The 941 report is generated in ASCENDER.
- 3.0 The last page of the 941 report is printed with the district totals of FICA, MEDICARE, and FWH that has been deducted from employee's paychecks.
- 4.0 The amounts from the 941 report are entered onto the EFTPS Spreadsheet.
 - 4.1 The spreadsheet calculates the total amount to be paid to the IRS including the company's portion.
 - 4.2 The Business Manager will manually calculate the figure to validate the EFTPS amount to be paid.
 4.2.1 If the totals match, then the EFTPS is processed.
 - 4.2.2 If the totals do not match the error is found and corrected.
- 5.0 The Business Manager then goes to the EFTPS website online and keys in the information to setup the automatic withdrawal from the District's bank account for a particular date to be paid.
 - 5.1 All information entered online is repeated to verify accuracy.

Effective July 1, 2021

Board Approved June 23, 2025

82

- 5.1.1 If accurate a confirmation number is given and printed from the EFTPS system.
- 5.2 If not accurate there is an opportunity given prior to confirmation to reenter the information correctly.
- 5.3 Receipt of the EFTPS along with the supporting documentation is submitted to the Business Consultant for the journal entry to be recorded of the payment made.

Employee Payroll Information

PAYROLL ACH

This procedure applies to how the Business Department establishes direct deposit for their employees.

- .0 All Employees participate in Direct Deposit by completing the Direct Deposit Authorization Agreement
 - 1.1 Will provide the employee's bank transit number, account number & account type to Payroll Department.
- 2.0 Direct Deposit Information is entered into ASCENDER.
- 3.0 Enrollments or changes in accounts will take 30 days to complete due to verification of information through the banks.

DEMOGRAPHIC CHANGE

This procedure applies to the Business Office in how an employee's demographic change is handled.

- 1.0 Employees may submit demographic changes by email to the Business Manager.
- 2.0 Changes are updated in ASCENDER and the email is printed and filed in the employee's personnel file.
- 3.0 Employees with name changes must report to the Business Manager and provide documentation verifying name change.

Other

Sales Tax Exemption

All items purchased by a school district or non-profit campus for the campus's own use qualify for an exemption from sales tax if the items purchased relate to the educational process. The campus, school district or authorized agent should provide the seller with a valid Texas Sales and Use Tax Exemption Certification. To be valid, the certificate must state the merchandise being purchased is for the organization's own use in providing education and is being made in the name of the organization, and that payment will be made from the organization's own funds.

Purchases

- 1.0 All purchases made for the exclusive use of the district should be made tax exempt. A Texas Sales and Use Tax Exemption Certificate Form should be issued to the vendor.
 - 1.1 A Texas Sales and Use Tax Exemption Certificate Form can be obtained from the business office.
 - 1.2 When reimbursing a district employee for purchases made on behalf of and for the exclusive use of the district, sales taxes should not be reimbursed to that person. To keep a person who makes

Effective July 1, 2021

Board Approved June 23, 2025

83

the purchases from having to absorb the sales tax, complete and give them a Texas Sales and Use Tax Exemption Certificate Form before they make the purchase.

- 2.0 PTO's, booster clubs, and associates are prohibited from using the district's sales tax permit number. These groups should apply for their own sales tax permit number. These groups are responsible for collecting, reporting and remitting their own sales tax to the state.
- 3.0 Whether items are purchased in-state or out-of-state, does not determine if a transaction is taxable or not taxable. An out-of-state vendor might be required to collect sales tax at the time of sale. It is recommended to make all purchases tax exempt where practicable. This helps prevent duplicate payment of sales taxes. However, if an out-of-state vendor insists on being paid sales tax at the time of purchase, it should be done.

Campus Sponsored Trips

Meals purchased by the campus for athletic teams, bands, clubs, etc. on authorized campus trips are exempt from sales tax if the campus contracts for the meals. The campus must pay for the meals with a purchase order and provide the eating establishment with an exemption certificate.

Individual members of the athletic team, band, etc. may not request exemption from sales tax on the meals they purchase while on a campus authorized trip.

Teachers, coaches, sponsors, etc. MAY NOT request exemption from sales tax on individual meal purchases while on campus business even though the campus reimburses the expense. Sales tax paid in connection with the purchase of a meal by teachers, coaches, etc. will be reimbursed by the District as part of the amount paid per meal or per diem according to District guidelines.

Hotel Occupancy Tax Exemption

Educational organizations and their staff members traveling on official business for the organization are exempt from the Texas state hotel occupancy tax (check with the hotel when traveling out of State as State laws differ on the acceptance of the tax exemption certificate). Educational organizations and their staff members are required to pay local taxes.

Individuals or groups claiming an exemption must either be staff members of the organization or must pay for the hotel with the organization's funds. A Texas Hotel Occupancy Tax Exemption Certificate should be given to the hotel in order to obtain the exemption. If the traveler fails to present the certificate to the hotel, the traveler will be held responsible for such charges, if any.

Remittance of Sales Tax

Annual Independent Audit

Section 44.008 of TEC requires that Dublin ISD have its fiscal accounts audited annually *at district expense* by a certified or public accountant (independent of the district) holding a permit from the Texas State Board of Public Accountancy (CPA). No portion of the independent audit may be paid from state or federal grant funds. The cost to conduct the annual independent audit must be paid from state or local funds.

Effective July 1, 2021

Board Approved June 23, 2025

84

The audit must meet at least the minimum requirements and be in the format prescribed by the SBOE and the commissioner. Audits must be conducted in accordance with generally accepted auditing standards (GAAS) and Government Auditing Standards (GAS), also referred to as the *Yellow Book*. Audit requirements are also provided in TEA's FASRG, *Module 4 – Auditing*.

The itemized accounts and records of the district must be made available to audit. The independent audit must be completed following the close of each fiscal year and must be submitted to TEA within 150 calendar days of the close of the fiscal year.

During the annual independent audit, the auditor examines whether the district has complied with financial management and reporting requirements and with internal controls. The annual audit is organization-wide and includes an examination of all fund types and account groups.

The audit reports are reviewed by TEA audit staff, and TEA notifies the local board of trustees of any objections, violations of sound accounting practices or law and regulation requirements, or of any recommendations concerning the audit report that the commissioner wants to make. If the audit report reflects that penal laws have been violated, the commissioner must notify the appropriate county or district attorney and the state's attorney general.

TEA must be permitted access to all accounting records, including vouchers, receipts, fiscal and financial records, and other school records TEA considers necessary and appropriate for the review, analysis, and passing on audit reports.

Single Audit

In addition to the state-mandated annual audit, federal regulations require that grantees obtain audits in accordance with 2 CFR Part 200, Subpart F – Audit Requirements. (Note: The requirements in 2 CFR Part 200 apply for fiscal years that begin after December 26, 2014, (i.e., in most cases, for fiscal years that begin July 1 or September 1, 2015, and end June 30 or August 31, 2016, respectively. The requirements in OMB Circular A-133 are in effect for the fiscal years that end June 30 or August 31, 2015, respectively.) The audits must be made by an independent auditor in accordance with generally accepted government auditing standards (GAGAS). Awarding agencies, including TEA, are required to determine whether their grantees have met the audit requirements.

State agencies such as TEA are required to follow their own procedures to determine whether the District spent federal funds in accordance with applicable laws and regulations. This includes reviewing an audit to determine if the District had a single audit conducted in accordance with 2 CFR § 200.514, or through other means if there was no single audit.

TEA as a state agency must also

- ensure that the District takes appropriate corrective action within six months after receiving a report with an instance of noncompliance with federal laws and regulations
- consider whether the audit necessitates an adjustment of TEA's own records

Who Is Required to Have a Single Audit?

If Dublin ISD **expends \$750,000** or more total in federal awards (i.e., all of the expenditures added together for all of the federal grants) during the fiscal year we are required to have a Single Audit conducted *in addition to and in conjunction with* the annual independent audit.

Effective July 1, 2021

Board Approved June 23, 2025

85

The Single Audit must be completed in accordance with 2 CFR Part 200, Subpart F and the *Audit Compliance Supplement* (see link below), normally updated around March of each year. The *Audit Compliance Supplement* outlines specific requirements and corresponding audit procedures for each major federal program.

For federal programs *not* covered in the *Compliance Supplement*, the auditor is directed to use the *types* of compliance requirements contained in the *Supplement* as guidance for identifying compliance requirements to test, and to determine the requirements governing the federal program by reviewing the provisions of grant agreements and the laws and regulations applicable to those federal programs.

The cost to conduct the Single Audit can be prorated among the federal programs being audited in proportion to the total award amount of each program.

What Happens During a Single Audit?

During a Single Audit, the auditor examines

- the District's financial statements and schedule of expenditures of federal awards
- compliance with laws, regulations, and the provisions of contract or grant agreements that have a direct and material effect on each of the District's federal programs
- the effectiveness of internal control over federal programs in preventing or detecting noncompliance

Auditors are required to classify and select federal programs for audit using a risk-based approach. Where a District receives only one federal program, the auditor may conduct a *program-specific* audit rather than a Single Audit.

Auditors use the suggested audit procedures in the *Audit Compliance Supplement* to test general compliance requirements for each federal program selected for audit during the Single Audit or program-specific audit process. Program and fiscal managers should be aware of the requirements and what the auditor may look for so they can be properly prepared. Auditors may potentially interview program managers and fiscal managers to solicit evidence of compliance with certain requirements.

As the auditor is reviewing the compliance requirements, he or she identifies any significant deficiencies in internal control and any noncompliance with laws, regulations, or grant agreements. The auditor also identifies any known questioned costs which are greater than \$25,000. Auditors must present the findings in a written report in sufficient detail for the District to prepare a corrective action plan and take corrective action, and for TEA or other awarding agency to arrive at a management decision.

The auditor assembles the report in accordance with 2 CFR Part 200, Subpart F and submits the audit package to the local board of directors for approval. A copy of the full audit report, including the required annual audit, and the Single Audit or program-specific audit, is submitted to TEA as the pass-through entity. The auditor must also complete a data collection form that includes certain prescribed information about the District and the results of the audit. The District must submit the data collection form and a copy of the complete audit package to the Federal Audit Clearinghouse operated on behalf of OMB.

TEA audit staff review the audit report and issue a management decision within six months of receiving the package. The management decision (written letter) must inform the District whether or not the finding by the auditor is sustained, the reasons for the decision, and the expected action to repay disallowed costs, make financial

Effective July 1, 2021

Board Approved June 23, 2025

86

adjustments, or take other corrective action. The District is responsible for follow-up and must prepare a corrective action plan for all audit findings, along with the anticipated completion date for each action and who is responsible.

TEA is required to follow up to ensure the District resolved the corrective actions. The audit in the subsequent year will include a follow up to ensure the District implemented the corrective actions.

TEA also uses the results of the report as a monitoring tool and may use the results to identify the District as high-risk and impose special conditions on federal awards.

Audits and Special Investigations Conducted by TEA or By Another Regulatory Agency

A review of the annual independent audit report and/or the Single Audit report may prompt TEA to schedule a subsequent desk audit or on-site audit or investigation. Additionally, TEA may schedule an audit or investigation on the basis of legitimate complaints received by TEA about the District's use of federal funds.

Federal regulations require that sub-grantees, including school districts, also cooperate with the Secretary of Education and the Comptroller General of the United States or any of their duly authorized representatives in the conduct of audits authorized by federal law. This cooperation includes access without unreasonable restrictions to records and personnel of the District for the purpose of obtaining relevant information.

The Comptroller General of the United States is the Director of the U.S. <u>Government Accountability Office</u> (GAO). GAO is an independent, nonpartisan agency that works with Congress. GAO ensures fiscal and managerial responsibility of the federal government by investigating how the federal government spends taxpayer dollars.

In addition, the Office of Inspector General (OIG) at the USDE may conduct an audit, investigation, or other activities to promote the efficiency, effectiveness, and integrity of the Department's programs and operations. Anyone knowing of fraud, waste, or abuse of federal education funds is able to contact the OIG Hotline to make a confidential report.

TEA also has a procedure for reporting fraud, waste, or abuse of state and federal resources. In addition, TEA has a procedure for <u>filing a complaint</u> with regard to federal programs when it cannot be resolved at the local level following district policies and procedures.

Programmatic Fiscal Requirements

Supplement, Not Supplant

Most federal education grants contain the *supplement, not supplant* provision. In most cases, the expenditure of grant funds for a particular cost or activity must supplement, and not supplant, state or local funds. Therefore, supplement, not supplant is a crucial factor in determining whether a particular cost is allowable, and it must be understood by program and fiscal managers.

The intent behind supplement, not supplant, is that federal funds are not meant to substitute for state or local funds, but rather to provide for an additional layer of support for students who need extra academic assistance in order to succeed in school. Districts must demonstrate that federal funds are used to purchase additional academic and support services, staff, programs, or materials the state or district would not normally provide.

The supplement, not supplant provision means, in general, that

Board Approved June 23, 2025

8/

Return to Top

Effective July 1, 2021

- Federal funds may not be used to replace activities normally funded from state or local funds.
- State and local funds may not be diverted for other purposes due to the availability of federal funds.
- Federal funds may not be used to support activities that are required by state law, State Board of Education
 or Commissioner's rule, or local policy.
- All students must receive the same level and quality of services from State and local resources. In other
 words, State and local sources *cannot* be used to provide services to only *some* of the students, while
 Federal funds are used to provide services to the *remaining* students. (School wide programs may be an
 exception.)
- Federal funds must be used to supplement activities already being provided by the District, meaning they
 must be used to expand, enhance, or improve existing services and activities or to create something new.

Rebutting the Presumption of Supplanting

Violations for supplanting with federal funds can be quite severe. If a grantee is determined to be supplanting with the entire program, the penalty could be as great as repaying 100% of the funds expended. Federal regulations require that a grantee repay funds in proportion to the harm to the federal government.

Districts may be able to *rebut* the presumption of supplanting by an auditor or monitor. To determine compliance with the supplement, not supplant requirement, the District must determine what services *would have been provided* to students in the absence of federal funds. Generally, in a situation where the District used Title 1 funds, for example, to provide services that it provided with non-Federal funds in the prior year(s), an auditor or monitor will presume supplanting occurred.

The USDE provides excellent guidance on supplement, not supplant with regard to Title I, Part A in their <u>Non-Regulatory Guidance on Title I Fiscal Issues, Revised February 2008</u>. In addition, TEA's <u>Supplement, Not Supplant Handbook</u> (under <u>Handbooks</u>) discusses supplement, not supplant as it applies to NCLB programs and other programs, including IDEA-B and Perkins. Both documents contain excellent information and examples as it pertains to rebutting the presumption of supplanting.

In any case, due to different experiences and knowledge level of independent auditors and federal oversight personnel, the independent auditor or federal oversight agency may *still* consider it supplanting.

Supplement, Not Supplant on School wide Programs

The fiscal requirements for supplement, not supplant are slightly different for Title I school wide programs than for Title I Targeted Assistance schools. In a Title I Targeted Assistance school, the District must identify low-achieving students and provide additional, supplemental services only to those identified students. In no case can federal funds replace state and local funds

Unlike a Targeted Assistance program, however, a *school wide* program is *not* required to select and provide supplemental services to specific children identified as in need of services. A school operating a school wide program does not have to

Effective July 1, 2021

Board Approved June 23, 2025

88

- show that Federal funds used with the school are paying for additional services that would not otherwise be provided
- demonstrate that Federal funds are used only for specific target populations
- separately track Federal program funds once they reach the school

A school wide program school, however, must use Title I funds only to supplement the **amount** of funds that would, in the absence of the Title I funds, be made available from non-Federal sources for that school, including funds needed to provide services that are required by law for children with disabilities and children with limited English proficiency. In other words, the same *amount* of state and local resources must still be spent on the school in order to conduct the regular academic program, and the amount of Title I funds must supplement, or be in addition to, the amount of state and local funds normally provided to that school [Title I, Part A, Section 1114(a)(2)].

The USDE provides helpful <u>non-regulatory guidance on supplement, not supplant</u> with regard to both Targeted Assistance schools and school wide programs. TEA also provides excellent guidance related to NCLB and other programs in a <u>Supplement, Not Supplant Handbook: A Guide for Grants Administered by the Texas Education Agency.</u>

Again, it is important that District personnel involved in federal programs understand supplement, not supplant. School districts are frequently cited for a supplant violation. On the surface, a particular cost may seem allowable in that it is reasonable, allowable under the federal cost principles, allocable, and appropriate under a federal program such as Title I, Part A. However, if the cost is not supplemental, all of the other factors do not counteract. All costs associated with a supplant violation would be required to be repaid to TEA or other federal awarding agency.

How to Document Compliance for an Auditor

Any determination about supplanting is specific to the individual situation, and general guidelines cannot be provided to meet the particular details of any situation. Examples of the types of documentation auditors may request from the District to demonstrate that the expenditure is supplemental to other federal and/or non-federal programs include the following:

- Fiscal or programmatic documentation to confirm that, in the absence of federal funds, the District would have eliminated staff or other services in question
- Board minutes/agendas with discussion of elimination of staff due to lack of state funds
- State or local legislative actions
- Itemized budget histories from one year to the next and information
- Planning documents
- Actual reduction in state or local funds
- Decision to eliminate position or services was made without regard to the availability of federal funds, including the reason the decision was made
- Class-size data from previous years and upcoming year
- Specific policies and procedures related to supplement, not supplant requirements

Board Approved June 23, 2025

Return to Top

Effective July 1, 2021

07

Programmatic Requirements

Private Nonprofit School Participation

If the authorizing federal program statute provides for private nonprofit school participation, the District must comply with certain requirements. Before completing and submitting the application, the District must contact the private nonprofit schools located within the District's boundaries, notifying them of the opportunity to participate in the program. The *Private Nonprofit School Participation* schedule in the applicable federal grant application must be completed and submitted with the application.

Generally, in accordance with the specific program statute, private nonprofit schools must be consulted in the planning and development of the project. Both children and teachers from private nonprofit schools must be assured equitable participation in all services, materials, equipment, and teacher training.

Prior to completing any federal grant application, the District ensures that private nonprofit schools have been consulted in accordance with the provisions of the statute and in accordance with the guidelines specified in TEA's General, Provisions, and Assurances. The program manager/director assigned to the federal program is responsible for ensuring that all requirements with regard to the participation of private nonprofit schools are carried out.

Equitable Access and Participation

Provisions for equitable access and participation apply to all federally funded grants administered by the US Department of Education. As such, *Equitable Access and Participation* is a required schedule in the application for any federally funded grant. The application will not be approved in the absence of this schedule.

In accordance with the General Education Provisions Act (GEPA), Section 427, applicants must develop and describe the procedures they will use to ensure equitable access to and equitable participation in the grant program. The barriers to such participation should be identified for all participants and potential participants during the needs assessment phase of the program planning and development.

All applicants, including the District, must address the special needs of students, teachers, and other program beneficiaries to overcome barriers to equitable participation, including those based on gender, race, color, national origin, disability, and age.

The District complies with the requirements for completing the *Equitable Access and Participation* schedule in each federally funded grant application.

Civil Rights and Prohibition of Discrimination

Several federal civil rights laws prohibit discrimination in programs or activities that receive federal funds from the USDE. These laws prohibit discrimination on the basis of race, color, and national origin; sex; disability; and age. The civil rights laws extend to all state educational agencies, elementary and secondary school systems, colleges and universities, vocational schools, proprietary schools, state vocational rehabilitation agencies, libraries, and museums that receive USDE funds.

90

The four primary civil rights laws are as follows:

Subject	Statute	Regulation
Discrimination on the basis of	Title VI of the Civil Rights	34 CFR Part 100
race, color, or national origin	Act of 1964 (45 USC §§	
	2000d-2000d-4)	
Discrimination on the basis of	Title IX of the Education	34 CFR Part 106
sex	Amendments of 1972 (20	
	USC §§ 1681-1683)	
Discrimination on the basis of	Section 504 of the	34 CFR Part 104
handicap	Rehabilitation Act of 1973 (29	
	USC § 794)	
Discrimination on the basis of	The Age Discrimination Act	34 CFR Part 110
age	(42 USC §§ 6101 et seq.)	

The District must comply with the provisions pertaining to all four of these civil rights statutes and their implementing regulations to be eligible to receive any federal education funds. GEPA requires the Secretary of Education to reduce an allotment to a state for any Districts not in compliance with any of these four civil rights laws. *Title 20 USC, Chapter 31 – General Provisions Concerning Education, § 1231e*

Other federal laws that prohibit discrimination include <u>Title II of the Americans with Disabilities Act</u> (ADA) of 1990, which prohibits discrimination on the basis of disability by public entities, whether or not they receive federal funding. The <u>Boy Scouts of America Equal Access Act</u> amends the Elementary and Secondary Education Act (ESEA) of 1965 in the No Child Left Behind Act (NCLB) of 2001, § 9525. This Act prevents public schools from discriminating against patriotic youth societies, including Boy Scouts of America, by insuring equal access to meet on school premises and in school facilities.

Each civil rights law is discussed in more detail below. These laws require that all recipients of federal funds ensure their educational programs are administered in a manner that prohibits discrimination in the participation of federal programs. The <u>USDE Office for Civil Rights</u> (OCR) enforces these laws and their implementing regulations.

Prohibition of Discrimination on the Basis of Race, Color, or National Origin

<u>Title VI of the Civil Rights Act of 1964</u> prohibits discrimination in the participation of federal programs on the basis of *race, color, or national origin*. No person shall be excluded from participation in, be denied the benefits of, or be subjected to any form of discrimination in, any federal program on the basis of race, color, or national origin.

Specific discriminatory actions that are prohibited include

- denying an individual any service or other benefit provided under the program
- providing any service or other benefit to an individual which is different, or is provided in a different manner, from that provided to others under the program

Effective July 1, 2021

Board Approved June 23, 2025

91

- subjecting an individual to segregation or separate treatment in any matter related to his or her receipt of any service or other benefit under the program
- restricting an individual in any way in the enjoyment of any advantage or privilege enjoyed by others
 receiving any service or other benefit under the program
- treating an individual differently from others in determining whether he or she satisfies any admission, enrollment, quota, eligibility, membership or other requirement or condition which individuals must meet in order to be provided any service or other benefit provided under the program
- denying an individual an opportunity to participate in the program through the provision of services or otherwise or afford him or her an opportunity to do so which is different from that afforded others under the program
- denying a person, the opportunity to participate as a member of a planning or advisory body which is an
 integral part of the program

Every federal grant application includes an assurance that the District complies with these provisions. The assurance is included in the TEA General Provisions and Assurances.

The District may be required to submit to the USDE OCR records that demonstrate compliance with the provisions. The District must also permit on-site access to records by USDE OCR staff to verify compliance.

Any person who believes to have been the subject of discrimination may file a written complaint with the USDE OCR not later than 180 days following the alleged discrimination. OCR staff will promptly investigate the complaint and attempt to resolve it informally. If the complaint cannot be resolved informally, the USDE has the right to suspend or terminate federal funding for the program affected. The USDE must provide an opportunity for a hearing prior to suspension or termination of the program.

The regulations that implement Title VI of the Civil Rights Act for educational institutions are in 34 CFR Part 100. 34 CFR §§ 75.500 and 76.500 and Title VI of the Civil Rights Act of 1964

The Superintendent is responsible for coordinating and ensuring compliance with this Act.

Prohibition of Discrimination on the Basis of Sex

Title IX of the Education Amendments of 1972 prohibits discrimination on the basis of *sex* in any federal program. No person shall, on the basis of sex, be excluded from participation in, be denied the benefits of, or be subjected to discrimination under any academic, extracurricular, research, occupational training, or other education program or activity.

The regulations in 34 CFR Part 106 implement the provisions of Title IX. These regulations require that

the District designate at least one employee to coordinate its efforts to comply with and carry out its
responsibilities under Title IX, including investigating any complaint communicated to the District
alleging its noncompliance with Title IX. The District must notify all its students and employees of the

Effective July 1, 2021

Board Approved June 23, 2025

name, office address, and telephone number of the employee or employees appointed to carry out the requirements of Title IX.

- the District adopt and publish grievance procedures providing for prompt and equitable resolution of student and employee complaints alleging any action which would be prohibited by Title IX.
- the District implement specific and continuing steps to notify students, parents and employees that it does
 not discriminate on the basis of sex in the educational programs or activities which it operates, and that it
 is required by Title IX and 34 CFR Part 106 not to discriminate in such a manner. The District must
 publish in any document used to recruit students or employees the policy that states that the District does
 not discriminate on the basis of sex.

There are certain exceptions, such as allowing boys and girls to be separated in physical contact activities, such as football, soccer, basketball, boxing, etc.

The District must not discriminate on the basis of a student's pregnancy. The District must also not discriminate on the basis of sex in the employment of personnel, compensation, fringe benefits, or work assignments under any federal programs.

Every federal application includes an assurance that the District complies with these provisions. The assurance is included in the TEA General Provisions and Assurances. <u>Title IX of the Education Amendments of 1972</u>; <u>34 CFR Part 106</u>; and 34 CFR §§ 75.500 and 76.500

The Superintendent is responsible for coordinating and ensuring compliance with this Act.

Prohibition of Discrimination on the Basis of Age

The <u>Age Discrimination Act of 1975</u> prohibits discrimination based on *age* in programs or activities that receive federal financial assistance. The regulations in <u>34 CFR Part 110</u> implement the *Age Discrimination Act* and describe conduct that violates the Act.

No person in the United States shall, on the basis of age, be excluded from participation in, be denied the benefits of, or be subjected to discrimination under any program or activity receiving federal financial assistance. The District may not, in any program or activity receiving federal financial assistance, directly or through contractual, licensing, or other arrangements, use age distinctions or take any other actions that have the effect, on the basis of age, of

- (1) excluding individuals from, denying them the benefits of, or subjecting them to discrimination under a program or activity receiving federal financial assistance
- (2) denying or limiting individuals in their opportunity to participate in any program or activity receiving Federal financial assistance

Effective July 1, 2021

Board Approved June 23, 2025

93

These regulations do not apply to

- (1) an age distinction contained in that part of a federal, state, or local statute or ordinance adopted by an elected, general purpose legislative body that
 - (i) provides any benefits or assistance to persons based on age
 - (ii) establishes criteria for participation in age-related terms
 - (iii) describes intended beneficiaries or target groups in age-related terms
- (2) any employment practice of any employer, employment agency, labor organization, or any labor-management joint apprenticeship training program, except any program or activity receiving federal financial assistance for employment under the Job Training Partnership Act (29 U.S.C. 1501 *et seq.*).

The regulations do not apply where age is a factor in conducting normal operations of the District. For example, where the District is operating a program or activity that provides special benefits to children, the use of age distinctions is presumed to be necessary to the normal operation of the program or activity.

Age discrimination in *employment* is covered under the <u>Age Discrimination in Employment Act</u>. Complaints of employment discrimination based on age may be filed with the U.S. <u>Equal Employment Opportunity Commission</u>.

The District must take steps to comply and maintain records demonstrating compliance. The District may be required to submit to the USDE OCR records that demonstrate compliance with the provisions and must also permit on-site access to records by USDE OCR staff to verify compliance. The District must

- Designate at least one employee to coordinate its efforts to comply with and carry out its responsibilities under the *Age Discrimination Act*, including investigating any complaint communicated to the recipient alleging its noncompliance with the Act. The District must notify all its students of the name, office address, and telephone number of the employee or employees appointed to carry out the requirements of the Act.
- Adopt and publish grievance procedures providing for prompt and equitable resolution of student complaints alleging any action which would be prohibited by the Age Discrimination Act.

The USDE may conduct compliance reviews, pre-award reviews, and other similar procedures to investigate and correct violations of the Act and of the regulations, even in the absence of a complaint against the District. The review may be as comprehensive as necessary to determine whether a violation of the regulations occurred.

If a compliance review or pre-award review indicates a violation of the Act or of the regulations, the USDE attempts to achieve voluntary compliance with the Act. If voluntary compliance cannot be achieved, the USDE arranges for enforcement.

Effective July 1, 2021

Board Approved June 23, 2025

94

Any person who believes to have been the subject of age discrimination may file a written complaint with the USDE OCR not later than 180 days following the alleged discrimination. OCR staff is required to promptly refer the complaint for mediation. If the complaint cannot be resolved through mediation, the USDE will conduct an investigation and attempt to achieve voluntary compliance by the District. If the District does not comply, the USDE has the right to suspend or terminate federal funding for the program affected. The USDE must provide an opportunity for a hearing prior to suspension or termination of the program.

The Act prohibits retaliation for filing a complaint with OCR or for advocating for a right protected by the Act.

An assurance that the District complies with these provisions is included in the TEA General Provisions and Assurances. Age Discrimination Act of 1975; 34 CFR Part 110; and 34 CFR §§ 75.500 and 76.500

The Superintendent is responsible for coordinating and ensuring compliance with this Act.

Prohibition of Discrimination on the Basis of Disability

In addition to the <u>Individuals with Disabilities in Education Act</u> (IDEA), there are two other laws pertaining to non-discrimination on the basis of disability:

- Section 504 of the Rehabilitation Act of 1973, which prohibits discrimination on the basis of disability in programs or activities that receive federal financial assistance from the USDE
- <u>Title II of the Americans with Disabilities Act</u> (ADA) of 1990, which prohibits discrimination on the basis
 of disability by state and local governments, including school districts, regardless of whether they receive
 any federal financial assistance

Section 504 of the *Rehabilitation Act of 1973*, effective May 1977, is widely recognized as the first civil-rights statute for persons with disabilities. Because it was successfully implemented over the next several years, it helped to pave the way for the 1990 <u>Americans with Disabilities Act</u>. The *Americans with Disabilities Act Amendments Act of 2008* (Amendments Act), effective January 1, 2009, amended the *Americans with Disabilities Act of 1990* (ADA) and included a conforming amendment to the *Rehabilitation Act of 1973* (Rehabilitation Act) that affects the meaning of *disability* in Section 504.

Section 504 and Title II of ADA are both unfunded mandates with which all school districts [as well as ESCs and open-enrollment charter schools] must comply. It is important to recognize that while a specific child enrolled in the District may not be eligible for services under IDEA, the child *may* be eligible for protection under Section 504. Failure to comply with Section 504 could result in costly hearings and potential lawsuits.

Section 504

Section 504 states that no otherwise qualified individual with a disability in the United States shall, solely by reason of her or his disability, be excluded from the participation in, be denied the benefits of, or be subjected to discrimination under any program or activity receiving federal financial assistance.

Effective July 1, 2021

Board Approved June 23, 2025

95

Section 504 defines *individuals with disabilities* as "persons with a *physical or mental impairment* which substantially limits one or more *major life activities*." However, a student protected under Section 504 may also have a *record* of such an impairment or be *regarded* as having such an impairment.

Physical or mental impairment means, including but not limited to, functions of the immune system, normal cell growth, digestive, bowel, bladder, neurological, brain, respiratory, circulatory, endocrine, and reproductive functions. It includes any physiological disorder or condition, cosmetic disfigurement, or anatomical loss affecting one or more body systems, as well as any mental or psychological disorder.

Major life activities were expanded in the Amendments Act and now include

· caring for oneself

bending

• performing manual tasks

speaking

seeing

• breathing

hearing

learning

eating

reading

• sleeping

concentrating

walking

thinking

standing

communicating

• lifting

working

The regulations implementing Section 504 in the context of educational institutions appear at 34 CFR Part 104. These regulations require a school district to provide a "free appropriate public education" (FAPE) to each qualified student with a disability who is in the school district's jurisdiction, regardless of the nature or severity of the disability. Under Section 504, FAPE consists of the provision of regular or special education and related aids and services designed to meet the student's individual educational needs as adequately as the needs of nondisabled students are met.

Determining whether a child is a *qualified disabled student* under Section 504 begins with the evaluation process. Section 504 requires the use of evaluation procedures that ensure that children are not misclassified, unnecessarily labeled as having a disability, or incorrectly placed, based on inappropriate selection, administration, or interpretation of evaluation materials.

School districts must establish standards and procedures for initial evaluations and periodic re-evaluations of students who need or are believed to need special education and/or related services because of disability. The Section 504 regulations require districts to individually evaluate a student before classifying the student as having a disability or providing the student with special education. In addition, evaluation and the provision of appropriate accommodations are required regardless of any methods the student might be using to mitigate the impairment.

Costs related to provisions under Section 504 must come from state or local funds. Such expenditure must not be paid from federal grant funds.

Effective July 1, 2021

Board Approved June 23, 2025

96

Title II of ADA

<u>Title II of the Americans with Disabilities Act of 1990</u> extends this prohibition against discrimination to the full range of state and local government (including public schools) services, programs, and activities *regardless of whether they receive any federal financial assistance*.

However, "for purposes of employment", *Qualified Individuals with Disabilities* must also meet "normal and essential eligibility requirements", such that:

"Qualified Individuals with Disabilities are persons who, with Reasonable Accommodation, can perform the essential functions of the job for which they have applied or have been hired to perform."

"Reasonable Accommodation means an employer is required to take reasonable steps to accommodate [one's] disability unless it would cause the employer undue hardship."

That is, *Qualified Individuals with Disabilities* must be able to perform the job duties (with reasonable accommodation) associated with the job for which they will be hired.

Enforcement of Section 504 and Title II of ADA

The USDE OCR enforces the provisions of *Section 504* and the provisions of *Title II of ADA* as it applies to LEAs. An assurance that the grantee complies with these provisions is included in the TEA <u>General Provisions</u> and Assurances.

Although the implementing regulations for *Title II of ADA* in 28 CFR Part 35 are enforced by the U. S. Department of Justice (DOJ), the USDE Office of Civil Rights is designated by DOJ to resolve complaints filed against SEAs and LEAs.

The Superintendent coordinates and ensures compliance with the requirements under Section 504. The Superintendent coordinates and ensures compliance with the requirements of Title II of ADA.

Section 504 of the Rehabilitation Act of 1973; 34 CFR Part 104; 34 CFR §§ 75.500 and 76.500; Title II of the Americans with Disabilities Act of 1990; Americans with Disabilities Act Amendments Act of 2008; and 28 CFR Part 35

Prohibition of Discrimination of Groups Affiliated with Boy Scouts of America

Under this Act, Districts that sponsor any group affiliated with Boy Scouts of America or any other patriotic youth society must not discriminate against such youth or deny equal access to, or fair opportunity to meet in, school facilities or on school premises. Patriotic youth societies include, among others, Big Brothers Big Sisters, Boys and Girls Clubs of America, Girl Scouts of the U.S.A., and Little League Baseball, Inc. This does not require that the District *sponsor* a group affiliated with Boy Scouts of America or similar patriotic youth society.

The U.S. Supreme Court has ruled that the Boy Scouts have the right to set their own standards for leadership. Schools must respect that right and not exclude the Boy Scouts because of its membership and leadership policies and oath of allegiance to God and country.

Effective July 1, 2021

Board Approved June 23, 2025

97

<u>34 CFR Part 108</u> implements the provisions of the Act. The District shall not deny access or opportunity or discriminate for reasons including the membership or leadership criteria or oath of allegiance to God and country of the Boy Scouts or of a similar patriotic youth society.

Any group officially affiliated with the Boy Scouts or officially affiliated with any other patriotic youth society that requests to conduct a meeting in the District's facilities or on school grounds must be given equal access to school premises or facilities to conduct meetings. Such groups must also be given equal access to any other benefits and services provided to other groups that are allowed to meet on school premises or in school facilities. These benefits and services may include, but are not necessarily limited to, school-related means of communication, such as bulletin board notices and literature distribution, and recruitment.

Any decisions relevant to the provision of equal access must be made on a nondiscriminatory basis. Any determinations of which youth or community groups are *outside groups* must be made using objective, nondiscriminatory criteria, and these criteria must be used in a consistent, equal, and nondiscriminatory manner.

The USDE OCR enforces the requirements of the Act.

ESEA, as Amended by the No Child Left Behind Act of 2001, § 9525, Equal Access to Public School Facilities; Boy Scouts of America Equal Access Act; and 34 CFR Part 108

School Prayer

A related provision applies to constitutionally protected prayer in public schools. As a condition of receiving ESSA funds, the District must certify in writing that no policy of the District prevents, or otherwise denies participation in, constitutionally protected prayer in public elementary and secondary schools. Per statute, the certification must be provided to TEA by October 1 of each year. However, TEA includes the certification in the federal ESSA Consolidated Application each year in the <u>Provisions and Assurances</u>, Section N, thus eliminating the need for LEAs to submit a separate certification.

The provision also requires the Secretary to provide guidance to Districts and to publish the guidance on the Internet. A link to the guidance is provided below. ESEA, as Amended by the No Child Left Behind Act of 2001, § 9524

USDE Guidance on Constitutionally Protected Prayer in Public Schools

The Superintendent coordinates and ensures compliance with the requirements of this Act.

Program Reporting

Federal regulations require that grantees cooperate in any evaluation of the program. 34 CFR § 76.591. States may require sub-grantees to furnish reports that the state needs to carry out its evaluation and performance reporting duties. 34 CFR § 76.722. Evaluation reports must include

- the District's progress in achieving the objectives in its approved application
- the effectiveness of the project in meeting the purposes of the program
- the effect of the project on participants being served by the project

Effective July 1, 2021

Board Approved June 23, 2025

98

Federal regulations also require that grantees, in this case, TEA, submit, at a minimum, annual performance reports to the federal awarding agency. 2 CFR § 200.328. The federal awarding agency may also require quarterly or semi-annual reports. Performance reports must contain, for each grant, brief information on the following:

- a comparison of actual accomplishments to the objectives established for the project period
- the reasons why established objectives were not met, if applicable
- additional pertinent information including, when appropriate, analysis and explanation of cost overruns or high unit costs

Grantees must adhere to the same standards in prescribing performance reporting requirements for sub-grantees.

In addition, events may occur between the scheduled performance reporting dates which have significant impact upon the grant activities. 2 CFR § 200.328(d). In such cases, the regulations require the District to inform TEA, and TEA to inform the USDE or other federal awarding agency, if appropriate, as soon as either of the following conditions become known:

- problems, delays, or adverse conditions which will materially impair the ability to meet the objective of
 the award. This disclosure must include a statement of the action taken, or contemplated, and any
 assistance needed to resolve the situation.
- favorable developments which enable meeting time schedules and objectives sooner or at less cost than anticipated or producing more beneficial results than originally planned

The USDE or TEA may make site visits as warranted by program needs.

Program reporting requirements are specified in the *Program Guidelines* accompanying each RFA published by TEA. The program manager/director assigned to the program is responsible for ensuring mechanisms and systems are in place or collecting and analyzing any and all required data and/or information and for reporting such data and/or information in accordance with TEA's requirements.

Effective July 1, 2021

Board Approved June 23, 2025

99

Legal Authorities and Helpful Resources

The following documents contain relevant grants management requirements. Staff should be familiar with these materials and consult them when making decisions related to the federal grant.

- ➤ Education Department General Administrative Regulations (EDGAR)
 - http://www2.ed.gov/policy/fund/reg/edgarReg/edgar.html
- Uniform Administrative Requirements, Cost Principles and Audit Requirements for Federal Awards (2 CFR Part 200)
 - http://www.ecfr.gov/cgi-bin/text-idx?SID=ccccf77e01c9e6d4b3a377815f411704&node=pt2.1.200&rgn=div5
- USDE's Uniform Administrative Requirements, Cost Principles and Audit Requirements for Federal Awards (2 CFR Part 3474)
 - http://www.ecfr.gov/cgi-bin/text-idx?SID=ccccf77e01c9e6d4b3a377815f411704&tpl=/ecfrbrowse/Title02/2cfr3474 main 02.tpl
- > Federal education program statutes, regulations, and guidance
 - http://www.ed.gov/

Effective July 1, 2021

Board Approved June 23, 2025

100

4

403b DEDUCTIONS (BUS-PRO-015), 151

941 PAYROLL REPORT (BUS-PRO-105), 160

ACCOUNT CODING CHANGE (BUS-PRO-270), 68 Accounting Records, 12 Accounts Payable, 70 ACCOUNTS PAYABLE (BUS-PRO-005), 70 ACCOUNTS RECEIVABLE (BUS-PRO-010), 24 After Receiving the Approved Application and NOGA/GAN, 17 ALLOCABILITY OF COSTS (BUS-PRO-445), 95 ALLOWABILITY OF COSTS (BUS-PRO-450), 90

Allowable Compensation, 139 Amending the Application, 17 *Analysis of Fraud*, 9

Annual Independent Audit, 169

APPROVED VENDORS (BUS-PRO-220), 84

Audits and Special Investigations Conducted by TEA or By Another Regulatory Agency, 171

BUDGET PROCESS (BUS-PRO-040), 15 Budgeting, 14

C

CANCELLATION OF PURCHASE ORDERS (BUS-PRO-175), 73 CAPITALIZING FIXED ASSETS (BUS-PRO-045), 41

Cash Management, 19

CASH RECEIPTS (BUS-PRO-050), 28

Cash Reporting, 28

CASH REQUEST (BUS-PRO-060), 21

CASH TRANSFER (BUS-PRO-065), 30

Civil Rights and Prohibition of Discrimination, 175

Code of Ethics 34

CODE OF ETHICS & CONFLICT OF INTEREST (BUS-PRO-410),

COMPETITIVE BIDDING (BUS-PRO-230), 115

Competitive Proposals, 109

COMPETITIVE SEALED PROPOSALS/REQUEST FOR

PROPOSAL (BUS-PRO-235), 113

Contract Provisions, 111 Contracting with Small and Minority Businesses, 89 Contracts and Purchasing, 96

CREDIT CARD MANAGEMENT OF ACCOUNTS (BUS-PRO-

CREDIT CARD PURCHASES (BUS-PRO-075), 82

DEMOGRAPHIC CHANGE (BUS-PRO-110), 168

DIRECTOR/ASSOCIATE DIRECTORS' BUDGET MAINTENANCE (BUS-PRO-035), 17

Disciplinary Actions, 35

Disposal of Equipment and Supplies, 43

DISPOSAL OF SURPLUS PROPERTY (BUS-PRO-085), 44

Ε

Earning Program Income after the Grant Period, 27 ELECTRONIC FUND TRANSFER PAYMENT SYSTEM, 164 EMERGENCY PURCHASES (BUS-PRO-425), 118 EMPLOYEE BENEFITS (BUS-PRO-020), 152

Employee Payroll Information, 166

EMPLOYEE TRAVEL REIMBURSEMENT (BUS-PRO-195), 136

Enforcement of Section 504 and Title II of ADA, 182

Equitable Access and Participation, 175

EXPENDING FUNDS, 89

EXPENDITURE REPORTING (BUS-PRO-305), 46

F

Federal Cash Management Policy/Procedures, 23

Financial Controls and Oversight, 8

Financial Management, 9

Financial Management Standards, 11

Financial Reporting, 12

Forms, 2, 6, 16, 155, 162

Fraud Investigations, 9

Fraud Prevention, 8

Full and Open Competition, 110

Geographical Preferences Prohibited, 110 Grants from Other Awarding Agencies, 21

How to Document Compliance for an Auditor, 174

Identification of All Federal Awards, 11 INTERLOCAL AND INTERAGENCY CONTRACT FOR

SERVICES (BUS-PRO-XXX), 104

INTERLOCAL CONTRACT PURCHASES FOR GOODS (BUS-PRO-245), 102

Job Descriptions, 144

Legal Authorities and Helpful Resources, 185 Lost or Stolen Items, 41

Effective July 1, 2021

Board Approved June 23, 2025

M

MAINTAINING INVENTORY (BUS-PRO-090), 39

Mandatory Disclosure, 36

MEMORANDUM OF UNDERSTANDING (BUS-PRO-530), 125

MONIES DEPOSITED (BUS-PRO-285), 31

Monitoring Procedures (BUS-PRO-310), 47

MONTHLY BANK RECONCILATION (BUS-PRO-520), 65 MONTHLY BUILDING USE FEE ALLOCATION (BUS-PRO-

470), 53

Monthly Close-Out, 49

MONTHLY CLOSEOUT (BUS-PRO-095), 50

MONTHLY DUPLICATING AND PRINTING CHARGES (BUS-PRO-510), 62

MONTHLY FAX AND MEDIA CHARGES (BUS-PRO-500), 59 MONTHLY INDIRECT AND ADMINISTRATIVE CHARGES

(BUS-PRO-515), 64 MONTHLY INTEREST EARNINGS (BUS-PRO-525), 67

MONTHLY MEETING ROOM CHARGES (BUS-PRO-505), 61 MONTHLY MILEAGE CHARGES (BUS-PRO-495), 58

MONTHLY NETWORK ACCESS FEE ALLOCATION (BUS-PRO-475) 54

MONTHLY PAYROLL ALLOCATION (BUS-PRO-465), 51 MONTHLY POSTAGE CHARGES (BUS-PRO-490), 57

MONTHLY TELEPHONE ALLOCATION (BUS-PRO-480), 55

Ν

NECESSITY OF COSTS (BUS-PRO-455), 91

Negotiating the Submitted Application, 17

NEW EMPLOYEE (BUS-PRO-135), 139

Noncompliance with Cash Management Requirements, 26 NON-EMPLOYEE TRAVEL REIMBURSEMENT (BUS-PRO-

200), 132

0

OUTSIDE CONSULTANT CONTRACTS (BUS-PRO-300), 123

PAYMENT AUTHORIZATION (BUS-PRO-100), 74

Payment Only After Services Are Performed, 70

Payroll, 139

PAYROLL (BUS-PRO-145), 141

PAYROLL ACH (BUS-PRO-115), 166

PAYROLL GARNISHMENT (BUS-PRO-120), 154

Payroll Liabitties, 151 PRE-APPROVAL OUT OF REGION TRAVEL (BUS-PRO-321),

PRE-AQUSITION APPROVAL (BUS-PRO-400), 126

Private Nonprofit School Participation, 174 Professional Activities Outside the District, 143

Professional and Consulting Services, 119 PROFESSIONAL SERVICES (BUS-PRO-420), 121

Program Income, 26 Program Reporting, 184

Programmatic Fiscal Requirements, 172

Programmatic Requirements, 174

Prohibition of Discrimination of Groups Affiliated with Boy Scouts

of America, 182

Prohibition of Discrimination on the Basis of Age, 178

Prohibition of Discrimination on the Basis of Disability, 180 Prohibition of Discrimination on the Basis of Race, Color, or National Origin, 176

Prohibition of Discrimination on the Basis of Sex, 177

Prompt Payment to Vendors/Contractors, 70

Property Classifications, 38

Property Management System, 38 PROPRIETARY PURCHASES (BUS-PRO-440), 106

Protection from Retaliation, 9

Protest Procedures to Resolve Disputes, 112

Purchase Cards (District-Issued Credit Cards/Pro Cards), 79

PURCHASING GUIDELINES (BUS-PRO-435), 97 PURCHASING METHODS, 99

PURCHASING METHODS (BUS-PRO-170), 100

PURCHASING SYSTEM, 126

Q

QUOTES FOR PURCHASES (BUS-PRO-255), 117

R

Reasonable Compensation, 141

REASONABLENESS OF COSTS (BUS-PRO-460), 93

Rebutting the Presumption of Supplanting, 173

Reimbursement Method, 24

Reporting Expenditures, 19

Reporting Program Income, 27

Reports, 8

Response, 9

RETURNED CHECKS (BUS-PRO-180), 33

School Prayer, 183

Sealed Bids (Formal Advertising), 113

Section 504, 180

Semi-Annual Certification, 145

Settlements of Issues Arising Out of Procurements, 112

Single Audit, 169

SOLE SOURCE PURCHASES (BUS-PRO-190), 108 Solicitation Language, 111
Standards for Documentation of Personnel Expenses, 144

State and Federal Reporting, 160

STIPENDS (BUS-PRO-185), 76

SUB-RECEIPIANT MONITORING, 45

SUBSTITUTE TEACHER REIMBURSEMENT (BUS-PRO-260),

Supplement, Not Supplant, 172

Supplement, Not Supplant on Schoolwide Programs, 173

Т

Texas Law and Rule, 10

TEXAS WORKFORCE COMMISSION (BUS-PRO-155), 163

Time and Effort (i.e., Personnel Activity Reports), 146

Time and Effort Procedures, 144

TIME CLOCK (BUS-PRO-210), 149 TIME CLOCK MANAGEMENT (BUS-PRO-215), 147

Time Sheets, 147

Title II of ADA, 182

Travel, 130

Board Approved June 23, 2025

TRS LIABILITY (BUS-PRO-025), 156 ASCENDER PURCHASE PROCESS (BUS-PRO-250), 128

Use of Equipment, 41 Use of Intergovernmental Agreements, 102 Use of Noncompetitive Proposals, 106 Use of Program Income, 27

Vendor Direct Deposit (BUS-PRO-315), 88

VENDOR QUALITY AND PERFORMANCE (BUS-PRO-430), 86 Vendors, 83 Verification of Receipt of Goods and Services Provided by Contractors, 70

W-2 (BUS-PRO-150), 162 What Happens During a Single Audit?, 170
Who Is Required to Have a Single Audit?, 170
WORKER'S COMPENSATION CLAIMS (BUS-PRO-160), 159

Effective July 1, 2021

Board Approved June 23, 2025