

Inver Grove Heights Schools, ISD 199

Public Hearing for Taxes Payable in 2025

DECEMBER 9, 2024

PRESENTED BY: HEATHER AUNE, DIRECTOR OF BUSINESS SERVICES

Minnesota State Law Requirements

A Public Meeting...

- Between November 25th & December 30th
- At 6:00 PM or later
- May be part of regularly scheduled meeting
- Must allow for public comments
- May adopt final levy at same meeting

...and Presentation of:

- Current year budget
- Proposed property tax levy

Hearing Agenda









Background Information on School Funding District's Budget

District's Proposed Tax Levy for Taxes Payable in 2025

Public Comments

MN Legislature Must Set Funding for Minnesota Public Schools

Minnesota Constitution ARTICLE XIII

MISCELLANEOUS SUBJECTS

Section 1

"UNIFORM SYSTEM OF PUBLIC SCHOOLS. The stability of a republican form of government depending mainly upon the intelligence of the people, it is the duty of the legislature to establish a general and uniform system of public schools. The *legislature shall make such provisions by taxation or otherwise* as will secure a thorough and efficient system of public schools throughout the state."

As a Result, Funding is Highly Regulated

State Sets:

- Formulas which determine revenue; most revenue based on specified amounts per pupil
- Tax policy for local schools
- Maximum authorized property tax levy
 - Districts can levy less, but not more than amount authorized by state, unless approved by voters in November

State also authorizes school board to submit referendums for operating & capital needs to voters for approval

General Education Formula Allowance, 2003-25

- Since 2002-03, state General Education Revenue formula has not kept pace with inflation
- For Fiscal Year 2023-24, an increase of 4.00% or \$275 over previous year was approved
- For Fiscal Year 2024-25, an increase of 2.00% or \$143 over previous year was approved

Per-pupil allowance for Fiscal Year 2024-25 of \$7,281 would need to increase by another \$1,364 (18.7%) to have kept pace with inflation since 2002-03, resulting in an allowance of \$8,645



Source: MDE June 2024 Inflation Estimates and Minnesota Laws 2023

According to MN Department of Education (MDE):

FY 2023 costs of providing programs were underfunded statewide by \$726 million Even with recent funding, costs will be underfunded by \$455 million statewide by FY 2027

Primary options to bridge funding gap are to cut regular program budgets or increase referendum revenue, most districts have done both Underfunding of Special Education Voter Approved Referendum Authority Per Pupil Unit FY 2025-26 (Excludes Local Optional Revenue)



Budget Information

Because approval of school district budget lags certification of tax levy by six months, state requires <u>only current year</u> <u>budget information be</u> <u>presented at this hearing. Fiscal</u> <u>Year</u> <u>2025-26 budget will be</u> <u>adopted by School Board in</u> <u>June 2025.</u> School district budgets are divided into separate funds, based on purposes of revenue, as required by law.

Our District's Funds:

- General
- Food Service
- Community Service
- Building Construction
- Debt Service
- Internal Service
- OPEB* Trust
- OPEB* Debt Service

*Other Post-Employment Benefits







District Revenues & Expenditures Actual for FY 2024, Budget for FY 2025

	FISCAL 2024 2023-24 BEGINNING ACTUAL			JUNE 30, 2024 ACTUAL	202- BUD	JUNE 30, 2025 PROJECTED	
FUND	FUND BALANCES	REVENUES & TRANSFERS IN	EXPENDITURES & TRANSERS OUT	FUND BALANCES	REVENUES & TRANSERS IN	EXPENDITURES & TRANSFERS OUT	FUND BALANCES
General/Restricted	\$4,813,819	\$11,634,674	\$12,065,006	\$4,383,487	\$11,277,418	\$11,773,270	\$3,887,635
General/Other	6,341,326	45,491,459	44,346,960	7,485,825	43,775,735	43,412,060	7,849,500
Food Service	848,929	2,901,939	2,866,501	884,366	2,849,106	2,913,527	819,945
Community Service	335,013	1,962,716	2,086,688	211,041	2,120,826	2,103,671	228,196
Building Construction	2,529,423	89,332	1,175,965	1,442,790	15,000	1,457,790	(0)
Debt Service	1,013,301	29.647.459	29,606,783	1,053,977	4,913,386	4,558,888	1,408,475
Internal Service	229,301			476,521			526,521
OPEB [*] Irrevocable Trust	2,499,544	902,736	576,827	2,825,453	500,000	500,000	2,825,453
OPEB* Debt Service	116,103	522,319	523,665	114,757	515,232	516,178	113,811
Total All Funds	18,726,758	93,152,634	93,248,396	18,878,216	65,966,703	67,235,384	17,659,535

*Other Post Employment Benefits

Revenue - All Funds -

2024-25 Budget \$65,966,703



General Fund Revenue

2024-25 Budget \$55,053,153



General Fund Expenditures - by Object -

2024-25 Budget \$55,185,330



General Fund Expenditures - by Program

2024-25 Budget \$55,185,330



Change in Tax Levy <u>does not</u> Determine Change in Budget



Tax levy is based on many state-determined formulas plus voter approved referendums



Some increases in tax levies are revenue neutral, offset by reductions in state aid



Expenditure budget is limited by state-set revenue formulas, voter-approved levies & fund balance



An increase in school taxes <u>does not</u> always correlate to an equal increase in budget

\$2,500 \$2,112 \$2,000 \$1,989 \$1,935 \$1,866 \$1,821 \$1,500 \$1,402 \$1,317 \$1,194 \$1,105 \$1,000 \$500 South St. Paul Rosenaunt-Apple Valley-Eagan Lakeville South Washington County West St. Paul-Mendola Heights Eagan

Farmington

Total School Property Taxes, Payable 2024, on a Home with an Estimated Market Value of \$350,000

Source: Pay 24 School Tax Report.

Hastings

Burnsville

Sample of parcel specific notice mailed to every property owner between November 10th – 25th

Property Tax Background:

- Every owner of taxable property pays property taxes to various "taxing jurisdictions" (county, city/township, school district, special districts) in which property is located
- Each taxing jurisdiction sets own tax levy, often based on limits in state law
- County sends bills, collects taxes from property owners & distributes funds back to other taxing jurisdictions

Dakota	ADMINISTRATION & RECORDS		is Not a B			
	1590 HIGHWAY 55 HASTINGS, MINNESOTA 55033-2392	Step	VALUES AND	CLASSIF	ICATI	NC
	www.dakotacounty.us	Taxes	Payable Year	2024		2025
Property ID:	00-00000-00-000		d Market Value: ad Exclusion:	351,000 5,650		353,100 14,771
			cl./Deferrals:	0		0
AXPAYER(S):			Aarket Value: Classification:	345,350		338,329
ISD 199 Resid	ents	Property.		RESO HSTD		RESO HS TD
	ents				TAV	RESU NO IU
1234 Cahill	ents E MN 55076-0000	Step 2	P Property Taxes Be School Building 8	ROPOSED efore Credits: lond Credit:	TAX s	3,666.0
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1234 Cahil INVER GROVE Property Address: 12	E MN 55076-0000	Step	P Property Taxes Bi School Building B Agricultural Marku Other Credits: Property Taxes A/ PROPER	ROPOSED efore Credits: lond Credit: et Value Credit:	s s ATEM	3,666.0

STATE GENERAL TAX NO PUBLIC MEETING \$.00 \$.00 DAKOTA COUNTY COUNTY ADMINISTRATION DEC 03 2024-6:00 PM 633.32 673.98 DAKOTA COUNTY ADMINISTRATION DEC 03 2024-6:00 PM 633.32 673.98 DAKOTA COUNTY ADMINISTRATION DEC 03 2024-6:00 PM 633.32 673.98 DAKOTA COUNTY ADMINISTRATION CENTER COUNTY BOARDROOM 550.40 673.98 INVER GROVE HEIGHTS COUNTY BOARDROOM 1,731.56 1,716.26 INVER GROVE HEIGHTS DEC 02 2024-6:00 PM 1,731.56 1,716.26 INVER GROVE HEIGHTS IN DEC 02 2024-6:00 PM CTV COUNCL CHAMBERS 1,731.56 1,716.26 INVER GROVE HEIGHTS IN DEC 02 2024-6:00 PM S150 BARBARA AVE CTV COUNCL CHAMBERS 1,731.56 1,716.26 INVER GROVE HEIGHTS IN DEC 07 DEC 09 2024-6:00 PM INVER GROVE HEIGHTS IN 55077 100 PM STECT OFFICE 100 PM STECT OFFICE SCH DIST 199 DEC 01 2024-6:00 PM INVER GROVE HEIGHTS IN 55076 501.306.7807 501.980 CM STECT OFFICE WWE DROVE HEIGHTS IN 55076 DEC 09 2024-6:00 PM INVER GROVE HEIGHTS IN 55076 501.306 517.34 614.72 Your school diskrict was scheduled b hold a referendum at the November general election. If the referendum was approved by the voters, the school diskrict was scheduled b hold a referendum at the November general election. If the referendum	Contact Information	Meeting Information	Actual 2024	Proposed 2025	
Dakotita Country Administration 1980 Highwary 55 4384-876 DEC 02 2024-6:00 PM Administration CEnter COUNTY BOARDROOM 1980 Highwary 55 1980 Highwar	STATE GENERAL TAX	NO PUBLIC MEETING	\$.00	\$.00	
INVER GROVE HEIGHTS 1,731.56 1,716.26 FINANCE DIRECTOR DEC 02 2024-6:00 PM CTY COUNCEL CHAMBERS SIGD BARBARA AVE DTY COUNCEL CHAMBERS INVER GROVE HEIGHTS IN 55077 B150 BARBARA AVE INVER GROVE HEIGHTS IN 55076 DEC 09 2024-6:00 PM B00 801N ST E ISO 199 DISTRICT OFFICE INVER GROVE HEIGHTS IN 55076 2990 801N ST E INVER GROVE HEIGHTS IN 55076 2990 801N ST E INVER GROVE HEIGHTS IN 55076 2990 801N ST E INVER GROVE HEIGHTS IN 55076 2990 801N ST E VOTER APPROVED LEVIES 571.34 OTHER LOCAL LEVES S71.34 VOTER APPROVED LEVIES S71.34 VOTER APPROVED LEVIES S71.34 VOTER APPROVED LEVIES S71.34 Voter school diatrict was scheduled to hold a referendum at the November general election. If the referendum was approved by the voters, the school diatrict voter approved property lax for 2020 may be higher than the proposed amount shown on this notice. METRO SPECIAL TAXING DISTRICTS DEC 11 2024-6:00 PM METRO POULTAN COUNCIL DEC 11 2024-6:00 PM METRO SPECIAL TAXING DISTRICTS DEC 11 2024-6:00 PM	DAKOTA COUNTY ADMINISTRATION 1590 HIGHWAY 55 HASTINGS MN 55033 WWW.DAKOTACOUNTY.US	ADMINISTRATION CENTER COUNTY BOARDROOM 1590 HIGHWAY 55	633.32		
DIRECTOR OF BUSINESS SERVICES DEC 09 2024-6:00 PM 1516 150 199 DISTRICT OFFICE 2590 B0TH ST E 150 199 DISTRICT OFFICE 2590 B0TH ST E 2590 B0T	FINANCE DIRECTOR 5150 BARBARA AVE NVER GROVE HEIGHTS MN 55077 WWW XGHMN, GOV	CITY COUNCIL CHAMBERS 8150 BARBARA AVE	1,731.56		
WIDE MY TROUBLE Levies \$71.34 614.72 OTHER LOCAL LEVIES \$71.34 614.72 Your school district was scheduled to hold a referendum at the November general election. If the referendum was approved by the voters, the school district voter approved property tax for 2025 may be higher than the proposed amount shown on this notice. 58.24 57.16 METRO SPECIAL TAXING DISTRICTS DEC 11 2024/6:00 PM 58.24 57.16 METRO SPECIAL TAXING DISTRICTS DEC 11 2024/6:00 PM 58.24 57.16 METRO SPECIAL TAXING DISTRICTS DEC 11 2024/6:00 PM 58.24 57.16 METRO SPECIAL TAXING DISTRICTS METROPOLITAN COUNCIL CHAMBERS 380 ROBERT ST N 58.24 57.16 ST PAUL MN 55101-1805 380 ROBERT ST N ST PAUL MN 55101-1805 380 ROBERT ST N 58.24 57.16 OTHER SPECIAL TAXING DISTRICTS NO PUBLIC MEETING 45.22 45.90	DIRECTOR OF BUSINESS SERVICES 2990 80TH ST E INVER GROVE HEIGHTS MN 55076 WWW.ISD199.ORG	ISD 199 DISTRICT OFFICE 2990 80TH ST E			
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METROPOLITAN COUNCIL DEC 11 2024-6:00 PM S0 POBERT ST N METROPOLITAN COUNCIL CHAMBERS S0 POBERT ST N WWW METROCOUNCIL ORG/BUDGET ST PAUL MN 55101-1805 S01-602-1738 OTHER SPECIAL TAXING DISTRICTS NO PUBLIC MEETING 45.22 45.90 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0	Your school district was scheduled to the school district voter approved prop	hold a referendum at the November general ele perty tax for 2025 may be higher than the propos	ction. If the referendum was a sed amount shown on this not	pproved by the voters, ce.	
	METROPOLITAN COUNCIL 300 ROBERT ST N ST PAUL MN 55101-1805 WWW METROCOUNCIL ORG/BUDGET	METROPOLITAN COUNCIL CHAMBERS 390 ROBERT ST N	58.24	57.16	
TAX INCREMENT TAX NO PUBLIC MEETING 00 00		NO PUBLIC MEETING	45.22	45.90	
	OTHER SPECIAL TAXING DISTRICTS		.00	.00	
FISCAL DISPARITY TAX NO PUBLIC MEETING .00 .00		NO PUBLIC MEETING			

School District Property Taxes

- Each school district has limited authority to levy taxes
- MDE calculates levy amounts for various categories, set by:
 - State law
 - Voter approval

Approval of District's Tax Levy in 2024 (Payable 2025)





Overview of District's Proposed Tax Levy

- Proposed Payable 2025 tax levy is an increase from 2024 of \$3,482,974 or 22.0%
 - Includes increase of \$2.2 million from initial proposed levy approved by School Board in September due to operating referendum approved by voters in election held on November 5th
- Changes by levy category and reasons for major increases & decreases in levy are included on following slides

Fund Levy Category	Actual Levy Payable in 2024	Proposed Levy Payable in 2025	\$ Change	% Change
General				
Voter Approved Operating Referendum	\$2,446,034	\$4,995,417	\$2,549,383	
Local Optional Revenue (LOR)	2,493,815	2,652,096	158,281	
Equity	465,195	398,200	(66,995)	
Voter Approved Capital Project Levy	1,041,928	1,104,497	62,569	
Operating Capital	524,992	556,534	31,542	
Achievement and Integration	207,695	231,413	23,718	
Long Term Facilities Maintenance (LTFM)	1,267,489	1,316,058	48,569	
Lease Levy	894,887	957,300	62,413	
Other	304,356	324,133	19,777	
Prior Year Adjustments	319,606	837,309	517,704	
Total, General Fund	\$9,965,997	\$13,372,957	\$3,406,960	34.2%
Community Service		¢10,012,001		• • • • • • •
Basic Community Education	\$196,615	\$182,891	(\$13,724)	
Early Childhood Family Education	105,004	110,858	5,855	
School-Age Child Care	135,000	135,000	0	
Other	4,835	7,762	2,926	
Prior Year Adjustments	(19,279)	13,485	32,764	
Total, Community Service Fund	\$422,174	\$449,996	\$27,821	6.6%
Debt Service	ţ,		4=-1-=-	
Voter Approved	\$4,193,845	\$4,288,200	\$94,355	
Other	431.025	432,863	1,838	
Long Term Facility Maintenance (LTFM)	513,560	498,603	(14,957)	
Other Post Employment Benefits (OPEB)	540,937	538,272	(2,665)	
Reduction for Debt Excess	(285,033)	(290,416)		
Prior Year Adjustments	34,284	9,288	(24,995)	
Total, Debt Service Fund	\$5,428,618	\$5,476,811	\$48,193	0.9%
Total Levy, All Funds	\$15,816,790	\$19,299,764	\$3,482,974	22.0%
Subtotal by Truth in Taxation Categories:				
Voter Approved	7,671,152	10,448,855	2,777,702	
Other	8,145,638	8,850,909	705,272	
Total	\$15,816,790	\$19,299,764		22.0%

Comparison of Actual Tax Levy Payable in 2024 to Proposed Levy Payable in 2025

Explanation of Levy Changes

Category:	General Fund - Voter Approved Operating Referendum & Equity		
Change:	+\$2,549,383 (Operating Referendum) and -\$66,995 (Equity)		
Use of Funds:	General Operating Expenses		
Reasons for Change:	 Voter approved operating referendum authority includes an annual inflationary increase Voters approved an increase to operating referendum authority in election held on November 5, 2024 Increase to operating referendum authority results in a reduction to equity revenue, based on state-determined formula 		

Explanation of Levy Changes

Category:	General Fund – Prior Year Adjustments			
Change:	+\$517,704			
Use of Funds:	Various			
Reason for Change:	Initial levies are based on estimates. In later years, amounts are updated and levies are retroactively adjusted.			

Factors Impacting Individual Taxpayers' School Taxes

Many factors can cause a tax bill for an individual property to increase or decrease from year to year

- Changes in value of individual property
- Changes in total value of all property within District
- Increases or decreases in levy amounts caused by changes in state funding formulas, local needs & costs, voterapproved referendums & other factors

What's happening with each slice?

Higher Market Value Increase = Bigger Slice

Lower Market Value Increase = Smaller Slice





Each Property Owner pays a portion of the pie

Impact of Property Valuations

Two properties in the districtBoth houses are valued at \$100,000

Total levy of \$500Each property will pay \$250 of levy







\$100,000

Impact of Property Valuations

Two properties in the district

- Orange house value increases by 10%
- Blue house value increases by 25%

Total levy of \$500

- School District will still generate the same amount of levy even though values increased
- Orange house pays less
- Blue house pays more







Four Year School Levy Comparison

- Examples include school district taxes only & are shown based on no change and a 17.0% increase in property value for residential homes over the past four years
 - Actual changes in value may be more or less than this for any parcel of property
 - Intended to provide a fair representation of what happened to school district property taxes over this period for typical properties
- Examples are for property in City of Inver Grove Heights
- Amounts for 2025 are preliminary estimates; final amounts could change slightly
- Estimates prepared by Ehlers (District's municipal financial advisors)

Estimated Changes in School Property Taxes, 2022 to 2025 Based on No Changes in Property Values

	Estimated Actual Actual Actual Estimated Taxes Payable in 2025			Change	Change				
Type of Property	Market Value	Taxes Payable in 2022	Taxes Payable in 2023	Taxes Payable in 2024	Without Ballot Question*	Approved Ballot Question*	Total	in Taxes 2022 to 2025	in Taxes 2024 to 2025
	\$200,000 300,000	\$649 1,014	\$601 939	\$599 936	\$622 981	\$100 150	\$722 1,131	\$73 117	\$123 195
Residential Homestead	350,000 400,000	1,197 1,380	1,108 1,276	1,105 1,273	1,161 1,341	175 200	1,336 1,541	139 161	231 268
	500,000 600,000	1,729 2,130	1,599 1,968	1,595 1,964	1,700 2,096	250 300	1,950 2,396	221 266	355 432
	700,000	2,532	2,338	2,333	2,488	350	2,838	306	505
Commercial/	\$250,000 500,000	\$883 1,868	\$836 1,766	\$851 1,801	\$895 1,889	\$125 250	\$1,020 2,139	\$137 271	\$169 338
Industrial #	1,000,000 1,500,000	3,837 5,807	3,626 5,487	3,699 5,598	3,877 5,865	501 751	4,378 6,616	541 809	679 1,018
Apartments and	\$500,000	\$2,007	\$1,849	\$1,846	\$1,962	\$250	\$2,212	\$205	\$366
Res. Non-Homestead	1,000,000	4,015	3,697	3,692	3,924	501	4,425	410	733
(2 or more units)	2,000,000	8,030	7,395	7,383	7,849	1,001	8,850	820	1,467

* "Approved ballot question" includes estimates of additional taxes for the renewal of the operating referendum approved by voters on November 5, 2024.

For commercial-industrial property, amounts above are for property in Inver Grove Heights. Taxes for commercial-industrial property in other municipalities may be slightly different, due to the impact of the Fiscal Disparities Program.

General Notes

- 1. Amounts are based on school district taxes only, and do not include taxes for the city or township, county, state, or other taxing jurisdictions.
- 2. Estimates of taxes payable in 2024 are preliminary, based on the best data available.
- 3. For all examples of properties, taxes are calculated based on no changes in estimated market value from 2021 to 2024.

Estimated Changes in School Property Taxes, 2022-25

Based on <u>No Changes</u> in Property Value



Estimated Changes in School Property Taxes, 2022-25

Based on <u>No Changes</u> in Property Value





Estimated Changes in School Property Taxes, 2022-25

Based on <u>17.0% Cumulative Changes</u> in Property Value



*Estimated market value for taxes payable in 2025. Taxes are calculated based on changes in market value of 13.0% from 2022 to 2023, 2.0% from 2023 to 2024 and 1.5% from 2024 to 2025. ** The darker portion of the 2025 bar represents the estimated taxes associated with the renewal of the operating referendum approved by voters on November 5, 2024.

Next Steps

Board accepts public comments on proposed levy

Board certifies 2025 property tax levy



PUBLIC COMMENTS