





EFFICIENCY AUDIT FOR MANOR INDEPENDENT SCHOOL DISTRICT

September 2024

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EXECUTIVE SUMMARY

MoakCasey, LLC was contracted to conduct an efficiency audit for Manor Independent School District ("the District"). The purpose of an efficiency audit is to investigate the District's operations to examine fiscal management, efficiency, and utilization of resources.

The District's efficiency audit report follows the <u>guidelines</u> prescribed by the Legislative Budget Board. These guidelines identify the scope and areas of investigation.

Because the District is proposing a maintenance and operations (M&O) tax rate for fiscal year 2025 that exceeds their voter-approval tax rate, House Bill 3 (86th Legislature) generally requires a school district's board of trustees to conduct an efficiency audit before seeking voter approval to adopt the M&O tax rate. Statute does provide for a two-year exemption from this requirement if all or part of the District is located in an area declared a disaster area by the governor under Chapter 418, Government Code.

The efficiency audit incorporates Texas Education Agency (TEA) Public Education Information Management System (PEIMS) standard data for school years 2018-19 through 2023-24, TEA PEIMS financial data for 2022-23, Texas Academic Performance Reports (TAPR) data 2022-23, 2023 TEA FIRST Ratings, and 2022 TEA Accountability Ratings.

SUMMARY OF RESULTS

District Comment: Manor ISD allocates and manages resources effectively to minimize waste and maximize student results. We use student outcomes and data driven reports to determine priority areas and provide students with the highest needs additional resources to ensure success.

On November 5, 2024, Manor Independent School District ("the District") is holding an election to increase the District's maintenance and operations (M&O) property tax rate in tax year 2024 or school year 2024-25. M&O taxes are used for the operation of public schools.

Without an election, the District's M&O tax rate would be \$0.6813. The District is proposing to increase the M&O tax rate by \$0.03 through a voter approval tax rate election (VATRE) to \$0.7113. The District expects to generate approximately \$6.3 million in M&O tax revenue in the first school year, which represents about 8.2% of the district's current adopted operating budget for the 2024-25 school year. Additional resources will be used for staff salaries and mental health programs.



	2024 Tax Year (Without VATRE)	2024Tax Year (With VATRE)
Average Taxable Value for Single-Family Residence	\$233,192	\$233,192
M&O Tax Rate	\$0.6813	\$0.7113
M&O Levy	\$1,589	\$1,659
Difference		\$70

If the VATRE is successful, the average single-family residential property would expect an increase of \$70 compared to if the VATRE does not pass for maintenance and operations. However, the District has also proposed an interest and sinking (I&S) tax rate of \$0.16261 to service its debt a decrease of \$0.09 from 2023-24. These proposed tax rates are in addition to the tax rates adopted by the city, county, and special taxing districts.

The District's 2023-24 M&O tax rate of \$0.6916 was \$0.0114 lower than the average of their peers, and \$0.0417 lower than the state average. If the VATRE is successful, the district tax rate will be \$0.0036 higher than their peers. The state average 2024-25 M&O tax rate is not yet available.



District Name	2023-24 M & O Tax Rate		Proposed 2024-25 M & O Tax Rate*	
MANOR ISD	\$ 0.6916		\$	0.7113*
CHANNELVIEW ISD	\$	0.6788	\$	0.6788
CORSICANA ISD	\$	0.6692	\$	0.6669
DEL VALLE ISD	\$	0.6728	\$	0.6669
LOCKHART ISD	\$	0.6992	\$	0.6969
MONTGOMERY ISD	\$	0.6744	\$	0.7169*
NEW BRAUNFELS ISD	\$	0.7011	\$	0.6969
SAN MARCOS CISD	\$	0.6802	\$	0.6969*
TEMPLE ISD	\$	0.7939	\$	0.7939**
TEXARKANA ISD	\$	0.7575	\$	0.7552
STATE AVERAGE	\$	0.7333	1	Not Available

^{*}Districts holding VATRE November 2024

The District engaged MoakCasey, LLC in June 2024 to conduct the efficiency audit. Efficiency audits focus on informing voters about the District's fiscal management, efficiency, utilization of resources, and whether the District has implemented best practices. The information includes data and tools that the State of Texas currently utilizes to measure school district efficiency.

Below is key information about the District:

- The District's total operating revenue for the most recent school year totaled \$12,578 per student, while its peer districts average and State average were \$12,566 per student and \$12,739 per student, respectively.
- The District's total operating expenditures for the most recent year totaled \$13,104 per student, while its peer districts average was \$12,289 per student. The State's total average operating expenditure totaled \$12,352 per student.
- The District has earned a Superior Rating for the School Financial Integrity Rating System of Texas (FIRST) for the 2023-24 school year.
- The Texas Education Agency reviews and tracks the performance of both school districts and individual schools with the Texas A-F Accountability System. The District was not rated a C for the prior year

^{**}District adopted Disaster Pennies 2024



District Name	Rating	Overall Score
MANOR ISD	С	75
CHANNELVIEW ISD	В	87
CORSICANA ISD	В	81
DEL VALLE ISD	В	82
LOCKHART ISD	С	75
MONTGOMERY ISD	Α	93
NEW BRAUNFELS ISD	В	86
SAN MARCOS CISD	С	78
TEMPLE ISD	С	77
TEXARKANA ISD	В	80

Source: TEA 2022 Accountability Ratings

The district has 15 campuses with the following campus ratings:

Grade	Number of Campuses
Α	2
В	3
С	5
D	0
F	0
Not Rated	0
Not Rated (SB 1365)	5

Source: TEA 2022 Accountability Ratings

Additional details and audit results are included in Section IV.



Methodology

To complete the efficiency audit, MoakCasey, LLC performed the following procedures:

- 1. Selected 9 peer districts, developed a simple average for peer districts, and used the same peer district group throughout the audit.
- 2. Reported on the overall accountability rating (A-to-F and the corresponding scale score of 1 to 100).
- 3. Compared the District's peer districts' average accountability rating and listed the following District's campus information:
 - a. Accountability rating counts for each campus level within the district.
 - b. Names of the campuses that received an F accountability rating.
 - c. Campuses that are required to implement a campus turnaround plan.
- 4. Reported on the District's School FIRST rating. For a rating of less than A, listed the indicators not met.
- 5. Reported on student characteristics for the District, its peer districts, and the state average the following data:
 - a. Total Students
 - b. Economically Disadvantaged
 - c. English Learners
 - d. Special Education
 - e. Bilingual/ESL Education
 - f. Career and Technical Education
- 6. Reported on the 2022-23 attendance rate for the District, its peer districts, and the state average.
- 7. Reported on the five-year enrollment for the District, including the most recent school year and four years prior, the average annual percentage change based on the previous five years, and the projected enrollment for the 2024-25 school year.
- 8. Reported on the following indicators related to the District's revenue, its peer district' average, and the state average, and explained any significant variances using 2022-23 data.
 - a. Local M&O Tax (Retained)(without debt service and recapture)
 - b. State
 - c. Federal
 - d. Other local and intermediate
 - e. Total revenue
- 9. Reported on the following indicators related to the District's expenditures, its peer districts' average, and the state average, and explained significant variances from the peer districts' average, if any, using 2022-23 data.
 - a. Instruction
 - b. Instructional resources and media



- c. Curriculum and staff development
- d. Instructional leadership
- e. School leadership
- f. Guidance counseling services
- g. Social work services
- h. Health services
- i. Transportation
- j. Food service operation
- k. Extracurricular
- I. General administration
- m. Plant maintenance and operations
- n. Security and monitoring services
- o. Data processing services
- p. Community services
- q. Total operating expenditures
- 10. Reported on the following indicators for payroll and select District salary expenditures compared to its peer districts' average and the state average and explained any significant variances from the peer districts' average in any category, using 2022-23 and 2023-24 data.
 - a. Payroll as a percentage of all funds
 - b. Average teacher salary
 - c. Average administrative salary
 - d. Superintendent salary
- 11. Reported on the General Fund operating fund balance, excluding debt service and capital outlay, for the past five years and per student for the District and its peer districts, using 2022-23 and 2023-24 data. Analyzed unassigned balance per student and as a percentage of three-month operating expenditures and explained any significant variances.
- 12. Reported the District's allocation of staff, and student-to-teacher and student-to-total staff ratios for the District, its peer districts, and the state average for the 2023-24 school year. The following staff categories were used:
 - a. Teaching
 - b. Support
 - c. Administrative
 - d. Paraprofessional
 - e. Auxiliary
 - f. Students per total staff
 - g. Students per teaching staff
- 13. Reported on the District's teacher turnover rate, as well as its peer districts and the state's average for the 2022-23 school year.
- 14. Reported on the following programs offered by the District, including the number of students served, percentage of enrolled students served, program budget, program budget as a percentage of the



District's budget, total staff for the program, and student-to-staff ratio for the program, using data from the 2022-23 and 2023-24 school years.

- a. Special Education
- b. Bilingual Education
- c. Migrant Programs
- d. Gifted and Talented Programs
- e. Career and Technical Education
- f. Athletics and Extracurricular Activities
- g. Alternative Education Program/Disciplinary Alternative Education Program
- h. Juvenile Justice Alternative Education Program
- 15. Described how the District maximizes available resources from state sources and regional education service centers to develop or implement programs or deliver services.
- 16. Report on the District's annual external audit report's independent auditor's opinion as required by *Government Auditing Standards*.
- 17. Explained the basis of the TEA assigning the District a financial-related monitoring/oversight role during the past three years, if applicable.
- 18. In regards to the District's budget process, provided a response to each of the following questions:
 - a. Does the District's budget planning process include projections for enrollment and staffing?
 - b. Does the District's budget process include monthly and quarterly reviews to determine the status of annual spending?
 - c. Does the District use cost allocation procedures to determine campus budgets and cost centers?
 - d. Does the District analyze educational costs and student needs to determine campus budgets?
- 19. Provided a description of the District's self-funded program, if any, and analyzed whether program revenues are sufficient to cover program costs.
- 20. Reported whether the District administrators are evaluated annually and, if so, explained how the results inform District operations.
- 21. In regards to the District's compensation system, provided a response to the following questions:
 - a. Does the District use salary bonuses or merit pay systems? If yes, explain the performance-based systems and the factors used.
 - b. Do the District's salary ranges include minimum, midpoint, and maximum increments to promote compensation equity based on the employee's education, experience, and other relevant factors?
 - c. Does the District periodically adjust its compensation structure using verifiable salary survey information, benchmarking, and comparable salary data?
 - d. Has the District made any internal equity and/or market adjustments to salaries within the past two years?
- 22. In regards to planning, provided a response for each of the following questions:



- a. Does the District develop a District Improvement Plan (DIP) annually?
- b. Do all campuses in the District develop a Campus Improvement Plan (CIP) annually?
- c. Does the District have an active and current facilities master plan? If yes, does the District consider these factors to inform the plan:
 - i. Does the District use enrollment projections?
 - ii. Does the District analyze facility capacity?
 - iii. Does the District evaluate facility condition?
- d. Does the District have an active and current energy management plan?
- e. Does the District maintain a clearly defined staffing formula for staff in maintenance, custodial, food service, and transportation?
- 23. In regards to District academic information, provided a response for each of the following questions:
 - a. Does the District have a teacher mentoring program?
 - b. Are decisions to adopt new programs or discontinue existing programs made based on quantifiable data and research?
 - c. When adopting new programs, does the District define expected results?
 - d. Does the District analyze student test results at the district and/or campus level to design, implement and/or monitor the use of curriculum and instructional programs?
 - e. Does the District modify programs, plan staff development opportunities, or evaluate staff based on analyses of student test results.

Assumptions

To conduct an accurate and effective efficiency audit, data from the state is assumed to be correct and complete. All data is accessed from publicly available records and is submitted to the state by the referenced districts.



DISTRICT DATA ON ACCOUNTABILITY, STUDENTS, STAFFING AND FINANCES, WITH PEER AND STATE COMPARISONS

Peer Districts

MoakCasey, LLC analyzes multiple school district variables from statewide data sources to select and provide peer districts for the Manor Independent School District ("the District"). The peer districts were selected based on how they compared to the District in terms of enrollment, 5-year growth, average daily attendant (ADA) to weighted average daily attendance (WADA) ratio, Tier II M&O tax rate, geographic proximity, and National Center for Education Statistics (NCES) type. The district selected 9 peer districts, as shown below.

Figure 1. Peer Districts	
101905	CHANNELVIEW ISD
175903	CORSICANA ISD
227910	DEL VALLE ISD
028902	LOCKHART ISD
170903	MONTGOMERY ISD
046901	NEW BRAUNFELS ISD
105902	SAN MARCOS CISD
014909	TEMPLE ISD
019907	TEXARKANA ISD

Accountability Rating

The Texas Education Agency (TEA) annually assigns an A-to-F rating and a corresponding scaled score (1 to 100) to each district and campus based on student assessment results and other accountability measures.

The District received a C for the 2021-22 school year. See Table 1 in Appendix B for overall score ratings for each of the peer districts.

Figure 2. Accountability Rating Comparison				
	District Rating (A-F)	District Score (1-100)	Peer Districts Average Score (1- 100)	
Rating/Score	C	75	82	

Source: TEA 2022 Accountability Ratings



The District has 15 campuses. Of the campuses in the District, 2 received an A rating and 3 received a B rating, 5 received a C rating, while 5 were not rated. There were no campuses that received an F accountability rating. There were no campuses that were required to implement a campus turnaround plan.

	Elementary/ Secondary	Elementary	Middle School	High School
Α	0	2	0	0
В	0	2	0	1
С	0	2	1	2
D	0	0	0	0
F	0	0	0	0
Not Rated	0	0	0	0
lot Rated: SB 1365	0	3	2	0

Source: TEA 2022 Accountability Ratings

Campuses that received an F accountability rating:

None

Campuses that are required to implement a campus turnaround plan:

- Manor Middle School
- Decker Elementary School



Financial Rating

The State of Texas' school financial accountability rating system, known as the School Financial Integrity Rating System of Texas (FIRST), ensures that Texas public schools are held accountable for the quality of their financial management practices and that they improve those practices. The system is designed to encourage Texas public schools to better manage their financial resources to provide the maximum allocation possible for direct instructional purposes.

The School Financial Integrity Rating System of Texas (FIRST) holds school districts accountable for the quality of their financial management practices. The rating is based on five critical indicators as well as minimum number of points for an additional ten indicators. Beginning with 2015-2016 Rating (based on the 2014-2015 financial data), the Texas Education Agency moved from a "Pass/Fail" system and began assigning a letter rating. The ratings and corresponding points are shown below:

Rating	<u>Points</u>
A = Superior	90-100
B = Above Standard	80-89
C = Meet Standards	60-79
F = Substandard Achievement	Less than 60

The District has earned a Superior rating of "A" from the FIRST for the 2022-23 school year. Based on the preliminary scores the district will receive an "A" rating for 2023-24.

Figure 4. FIRST Rating	District Rating (A-F)
Rating	A
Source: TEA FIRST Ratings (2022-	23)

Source: TEA FIRST Ratings (2022-23)



Student Information

Every student is served differently in public schools based on their unique characteristics. Such data is captured by the Texas Education Agency on an annual basis. Figure 5 provides student counts for five select student characteristics, which are described below:

Economically Disadvantaged – This term, while not explicitly defined in statute, can be used interchangeably with educationally disadvantaged, according to the Texas Education Agency (TEA). Educationally disadvantaged is defined by the Texas Education Code (TEC) §5.001(4) as a student who is "eligible to participate in the national free or reduced-price lunch program".

- English Learners TEC §29.052 refers to Emergency Bilingual students as those who are in the process of
 acquiring English and have a primary language other than English as Limited English Proficient (LEP). TEA
 guidance states that the term English Learners can be used interchangeably with Emergent Bilingual.
- Special Education Federal and state law both offer definitions of special education students. Federal regulations define a "child with a disability" under 34 CFR, §300.8(a). State statute defines special education eligibility under TEC §29.003 or the Texas Administrative Code §89.1040.
- Bilingual/ESL Education The Texas Education Code §29.055 describes students enrolled in a bilingual
 education program as those students in a "full-time program of dual-language instruction that provides
 for learning basic skills in the primary language of the students enrolled in the program and for carefully
 structured and sequenced mastery of the English language skills." Students enrolled in an English as a
 Second Language (ESL) program receive "intensive instruction in English from teachers trained in
 recognizing and dealing with language differences."
- Career and Technical Education Students enrolled in State-approved Career and Technology Education (CTE) programs. Specific eligibility criteria for CTE are included in section 5 of the Student Attendance Accounting Handbook.

The District classified 68.1 percent of their total student population as economically disadvantaged. The District's peer district average shows that 68.8 percent of students were characterized as economically disadvantaged. Both the District's and their peer districts' economically disadvantaged student population were higher than the state average of 62.2 percent.

English Learner students at the District equal 45.5 percent of the student population, which is higher than the peer district average of 24.5 percent and the state average percentage of 24.3.

Special Education students at the District equal 11.2 percent of the student population, lower than both the peer district average of 15.6 percent and the state average of 14.0 percent.

Bilingual/ESL Education students at the District equal 13.1 percent of the student population, which is lower than both the peer district average of 19.6 percent and the state average percentage of 19.9.



Career and Technical Education students in the District equal 29.9 percent of the student population, which is slightly higher than their peer average of 29.3 and higher than the state average of 26.5 percent.

Figure 5. Selected Student Characteristics

	Total Student Population Count	Percentage of Student Population	Peer Districts Average Percentage	State Average Percentage*
Total Students	9,658	100.0%	100%	100%
Economically Disadvantaged	6,577	68.1%	68.8%	62.2%
Emergent Bilingual/English Learners	4,395	45.5%	24.5%	24.3%
Special Education	1,082	11.2%	15.6%	14.0%
Bilingual/ESL Education	1,264	13.1%	19.6%	19.9%
Career & Technology Education**	2,766	29.9%	29.3%	26.5%

Source: PEIMS Standard Reports (2023-24)

The District had an attendance rate of 90.7 percent in the 2021-22 school year, lower than both the peer and state average.

	District Total	Peer Districts' Average	State Average
Attendance Rate	90.7	91.1	92.2

Source: TAPR Report (2022-23)

^{*}State average includes charter students

^{**}Career & Technology is membership from TAPR (2022-23)



Figure 7 displays the District's enrollment for the last five years. The District's average annual percentage change is a slight increase of 0.2 percent. Since 2019-20, the District's enrollment has increased by 63 students. Based off the 2024 enrollment projection, the District is expected to have a continued decrease in enrollment.

Figure 7. 5-Year Enrollment	
2023-24	9,658
2022-23	9,255
2021-22	9,270
2020-21	9,238
2019-20	9,595
Average Annual percentage change	0.2%
2024 Projection	9,678

Source: PEIMS Standard Reports (2018-19 through 2023-24)



Financial Information – Revenue, Expenditures, Payroll and Fund Balance

Figure 8 below presents the district tax revenue for the 2022-23 school year for the District, the peer district average, and the state average.

The District receives \$12,578 in total revenue per student, which is slightly higher their peer average of \$12,566 but lower than the state average of \$12,739.

Figure 8. District Tax Revenue

	DISTRICT		PEER DISTRICTS AVERAGE		STATE AVERAGE*	
	Per Student	% of Total	Per Student	% of Total	Per Student	% of Total
Local Net M&O Tax Revenue	\$8,502	67.6%	\$6,069	48.3%	\$5,612	44.1%
State Revenue	\$867	6.9%	\$2,999	23.9%	\$3,835	30.1%
Federal Revenue	\$2,268	18.0%	\$2,564	20.4%	\$2,559	20.1%
Other Local / Intermediate Revenue	\$942	7.5%	\$934	7.4%	\$733	5.8%
TOTAL REVENUE	\$12,578	100%	\$12,566	100%	\$12,739	100.0%

Source: TEA PEIMS Actual Financial Reports 2022-23

Figure 9 outlines expenditures per student. The District spends \$13,104 in total operating expenditures per student, which is greater than the peer district average of \$12,289 and state average of \$12,352. The District's largest expenditures per student are in instruction, maintenance and operations, and school leadership.

^{*} State Average does not include charter districts.



Figure 9. Actual Operating Expenditures

	DIST	RICT	PEER DISTRIC	TS AVERAGE	STATE AV	'ERAGE*
	Per Student	% of Total	Per Student	% of Total	Per Student	% of Total
Instruction	\$6,525	49.8%	\$6,880	56.0%	\$6,872	55.6%
Instructional Resources & Media	\$100	0.8%	\$114	0.9%	\$128	1.0%
Curriculum & Staff Development	\$140	1.1%	\$224	1.8%	\$301	2.4%
Instructional Leadership	\$520	4.0%	\$229	1.9%	\$218	1.8%
School Leadership	\$822	6.3%	\$639	5.2%	\$679	5.5%
Guidance Counseling	\$275	2.1%	\$425	3.5%	\$505	4.1%
Social Work	\$199	1.5%	\$68	0.6%	\$47	0.4%
Health	\$141	1.1%	\$119	1.0%	\$137	1.1%
Transportation	\$611	4.7%	\$473	3.9%	\$385	3.1%
Food Service Operation	\$798	6.1%	\$703	5.7%	\$631	5.1%
Extracurricular	\$341	2.6%	\$338	2.7%	\$400	3.2%
General Administration	\$549	4.2%	\$416	3.4%	\$383	3.1%
Plant Maintenance & Operations	\$1,336	10.2%	\$1,184	9.6%	\$1,198	9.7%
Security & Monitoring	\$263	2.0%	\$155	1.3%	\$168	1.4%
Data Processing	\$317	2.4%	\$246	2.0%	\$235	1.9%
Community	\$166	1.3%	\$75	0.6%	\$64	0.5%
TOTAL Operating Expenditures	\$13,104	100.0%	\$12,289	100.0%	\$12,352	100.0%

Source: TEA PEIMS Financial Reports 2022-23
* State average does not include charter districts.



Figure 10 presents the payroll expenditure summary for the District, the peer district average, and the state average.

The average base teacher salary at the District is higher than both their peer district average and the state average, by \$6,635 and \$5,008 respectively. The average administrative base salary and superintendent salary at the District is slightly higher than the peer district and state average. Data for the state average of superintendent base salary is comprised of school districts that have enrollments ranging from 24 students to 194,607 students in the 2021-22 school year.

Figure 10. Payroll Expenditure Sumr	mary		
	District	Peer Districts Average	State Average
Payroll as a Percentage of All Operating Expenditures	78.2%	77.7%	78.8%
Average Teacher Base Salary	\$67,471	\$60,836	\$62,463
Average Administrative Base Salary	\$94,586	\$93,407	\$94,609
Superintendent Base Salary	\$276,549	\$253,283	\$171,022

Source: PEIMS Standard Report (2023-24) and PEIMS Actual Financial Reports (2022-23)

The General Fund is the operating fund in a governmental entity. Fund balance represents the current resources/assets available to the government less any current obligations/liabilities. Within fund balance there are five categories: non-spendable, restricted, committed, assigned and unassigned. The categories are defined by Governmental Accounting Standards Board (GASB) Statement No. 54: Fund Balance Reporting and Governmental Fund Type Definitions:

- **Non-spendable** fund balance includes funds that cannot be spent because they are not in spendable form, or legally required by contract for a specific future use.
- **Restricted** fund balance includes amounts that can only be spent for specific purposes stipulated by enabling legislation, creditors, grantors, contributors, or other governmental laws and regulations.
- **Committed** fund balance includes amounts that can be used only for the specific purposes determined by constraints imposed by the district's board of trustees.
- **Assigned** fund balance is fund balance is intended to be used by the government for specific purposes but do not meet the criteria to be classified as restricted or committed.

^{*} Only State average for payroll expenditures does not include charter districts. Staffing salary does include charter districts.



• **Unassigned** fund balance is the residual classification for the government's general fund and includes all spendable amounts not contained in the other classifications above.

The Texas Education Agency evaluates unassigned fund balance by comparing it to three-months (25%) of annual operating expenditures or 75 days of operational expenditures. If the District does not meet goal of three-months, the percentage is shown as less than 100%. Amounts that exceed three months are reflected as percentages greater than 100%.

The District's unassigned fund balance for the 2022-23 school year totaled \$40.4 million compared to its three-month operating expenditures of \$25.2 million. This trend has remained consistent for the District for the years reviewed.

Figure 11. General Fund Balance

	Unassigned Fund Balance per Student	Unassigned Fund Balance as Percentage of 3- month Operating Expenditures	Unassigned Fund Balance Amount	3-Months of Operating Expenditures	Shortfall in 3- month Goal
2022-23	\$4,360	159.9%	\$40,353,279	\$25,237,547	\$0
2021-22	\$4,480	188.1%	\$41,531,991	\$22,077,666	\$0
2020-21	\$4,051	169.4%	\$37,418,832	\$22,083,465	\$0
2019-20	\$3,008	127.5%	\$28,859,880	\$22,636,458	\$0
2018-19	\$2,999	131.7%	\$28,774,966	\$21,840,742	\$0

Source: PEIMS Standard Reports (2023-24); PEIMS Actual Financial Reports (2022-23)



Staffing Information

Figure 12 presents the staff ratios for the District, peer district average, and state average. The Districts teaching staff was 55.3 percent of the staff, however for their peers was 46.9 percent and the state average was 48.2 percent.

The District had 1.6 students more students per total staff than their peers, and 0.67 more students per teacher than their peers.

Figure 12. Staff Ratio Comparisons District Peer Districts Average State Average* % of Total Staff **Teaching Staff** 55.3% 46.9% 48.2% **Support Staff** 12.8% 11.5% 11.2% **Administrative Staff** 6.4% 4.8% 4.6% Paraprofessional Staff 7.2% 11.5% 11.4% **Auxiliary Staff** 18.3% 25.3% 24.7% Students per Total Staff 8.60 6.97 7.11 **Students per Teaching Staff** 15.55 14.88 14.75

Source: PEIMS Standard Reports (2023-24)

The District has a teacher turnover rate of 40.9 percent, which is higher than their peer district average of 24.5. The district teacher turnover rate is also higher than the state average of 21.4 percent.

Figure 13. Teacher Turnover Rate			
	District	Peer Districts Average	State Average
Teachers	40.9	24.5	21.4
Source: TAPR (2022-23)			

^{*}State average includes charter students.



Special Programs

Figure 14. Special Program Characteristics Program Percentage of Program Number of Budget as a Students Per Enrolled Budget per **Total Staff for** Students Percentage of Total Staff for Students Student Program Served District Program Served Served Budget 11.2% 149.00 7.3 **Special Education** 1,082 \$8,526 9.1% **Bilingual Education** 1,264 13.1% \$1,332 1.7% 33.00 38.3 Migrant Programs 0.0 0.0% \$0 0.0% 0.0 Gifted and Talented 1,001 10.4% \$469 0.5% 7.00 143.0 Career and Technical 2,766 \$757 34.00 81.4 28.6% 2.1% Athletics and 771 8.0% 5.00 154.2 \$3,652 2.8% Extracurricular Alternative Education/Disciplinary 114 1.2% \$4,347 0.5% 10.00 11.4 Alternative Education Juvenile Justice 107 8.00 13.4 1.1% \$5,262 0.6% Alternative

Source: School District Data



ADDITIONAL FINANCIAL, OPERATIONAL, AND ACADEMIC INFORMATION

District Financial Information

State and Regional Resources

Reporting

For the year ended June 30, 2023, Whitley Penn, LLP provided an unmodified report on the financial statements in accordance with Generally Accepted Accounting Principles (GAAP). There are three possible opinions: unmodified, modified (e.g. scope limitation or departure from generally accepted accounting principles), or a disclaimer of an opinion. An unmodified opinion is considered a clean opinion.

The District's financial statements have been reviewed by Whitley Penn, LLP, a firm of licensed certified public accountants. The goal of the independent audit was to provide reasonable assurance that the financial statements of the District for the fiscal year ended June 30, 2023, are free of material misstatement. The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering an unmodified opinion that the District's financial statements for the fiscal year ended June 30, 2023, are fairly presented in conformity with GAAP.

Oversight

The Texas Education Agency has not assigned the District a financial-related monitoring/oversight role in the last three years.



Budget Process

Figure 15. Budget Process	Y/N/NA
Does the district's budget planning process include projections for enrollment and staffing?	Yes
Does the district's budget process include monthly and quarterly reviews to determine the status of annual spending?	Yes
Does the district use cost allocation procedures to determine campus budgets and cost centers?	Yes
Does the district analyze educational costs and student needs to determine campus budgets?	Yes

The District uses demographic reports to estimate future state aid revenue based on student enrollment projections. Enrollment projections also support projected staffing costs. The District reviews actual expenditures and revenues to project final revenue, allowing district staff to adjust as needed throughout the year. The district utilizes a zero-based budgeting approach allowing departments and campuses to estimate their own costs. From there, district staff adjust allocations based on historical costs and future initiatives. District leadership relies on department heads and principals to determine educational costs and student needs when developing their budget.



Self-funded Programs

The District does not have self-funded programs.

District Operational Information

Staffing – District provided information

Figure 16. Compensation System	Y/N/NA
Does the district use salary bonuses or merit pay systems? If yes, explain the performance-based systems and the factors used.	No
Do the district's salary ranges include minimum, midpoint, and maximum increments to promote compensation equity based on the employee's education, experience, and other relevant factors?	Yes
Does the district periodically adjust its compensation structure using verifiable salary survey information, benchmarking, and comparable salary data?	Yes
Has the district made any internal equity and/or market adjustments to salaries within the past two years?	Yes

The District evaluates administrative staff on an annual basis. The District uses salary ranges to evaluate current salaries. In addition, the Texas Association of School Boards (TASB) conducts equity audits of the Districts compensation plan. Information received from TASB supports District adjustments to the compensation structure.



Planning

Figure 17. Operational Information	Y/N/NA
Does the district develop a District Improvement Plan (DIP) annually?	Yes
Do all campuses in the district develop a Campus Improvement Plan (CIP) annually?	Yes
Does the district have an active and current facilities master plan? If yes, does the district consider these factors to inform the plan:	No
Does the district use enrollment projections?	N/A
Does the district analyze facility capacity?	N/A
Does the district evaluate facility condition?	N/A
Does the district have an active and current energy management plan?	No
Does the district maintain a clearly defined staffing formula for staff in maintenance, custodial, food service, and transportation?	Yes

For the District Improvement Plan (DIP), the School Board adopts broad goals for the District, then departments, with executive approval, create metrics and strategies. These are then reviewed by the District Advisory Team and ultimately voted upon by the Board of Trustees. The DIP guides the focus for the rest of the year with progress monitoring dates for accountability.

To support Campus Improvement Plans (CIP), the School Board adopts broad goals, then campuses, with the Chief of Schools, create metrics and strategies. These are then reviewed by the Executive Team and ultimately voted upon by the Board of Trustees. CIPs then guide campus staff for the year. CIPs have progress monitoring dates for accountability.

The District is currently creating a long-term facilities master plan. The facilities plan will consider future enrollment projections. The District has campus capacity numbers to inform future planning. Staffing formulas are used and follow industry standards.



District Academic Information

Figure 18. Academic Information	Y/N/NA
Does the district have a teacher mentoring program?	Yes
Are decisions to adopt new programs or discontinue existing programs made based on quantifiable data and research?	Yes
When adopting new programs, does the district define expected results?	Yes
Does the district analyze student test results at the district and/or campus level to design, implement and/or monitor the use of curriculum and instructional programs?	Yes
Does the district modify programs, plan staff development opportunities, or evaluate staff based on analyses of student test results?	Yes

The District utilizes federal funds to support the mentor program. Programs are evaluated using participation counts and the outcomes produced. Objectives are developed when creating new programs and assessed as the program expands. STAAR Results are used in part to determine programming and staffing.



APPENDIX A – Data Sources

Figure 2. Accountability Rating Comparison

Source: TEA 2022 Ratings (2021-22)

Link: https://tea.texas.gov/texas-schools/accountability/academic-accountability/performance-reporting/2022-

accountability-rating-system

Figure 3. Accountability Ratings by Campus Level

Source: TEA 2022 Ratings (2021-22)

Link: https://tea.texas.gov/texas-schools/accountability/academic-accountability/performance-reporting/2022-

accountability-rating-system

Figure 4. School FIRST Rating

Source: TEA 20232 FIRST Ratings (2022-23)

Link: https://tealprod.tea.state.tx.us/First/forms/Main.aspx

Figure 5. Selected Student Characteristics

Source: PEIMS Standard Reports (2023-24)

Link: https://rptsvr1.tea.texas.gov/adhocrpt/adspr.html;

https://rptsvr1.tea.texas.gov/perfreport/tapr/2022/download/DownloadData.html

NOTE: Beginning in 2020-21, Career & Tech is not available. Career & Tech 2022-23 membership from TAPR (DPETVOCC,

Total membership - DPETALLC) is used. State totals include charter students.

Figure 6. Attendance Rate

Source: TAPR (2022-23)

Link: https://rptsvr1.tea.texas.gov/perfreport/tapr/2022/download/DownloadData.html

NOTE: DAOAT22R, DAOAT22N, DAOAT22D; State average is from the State Report

Figure 7. 5-Year Enrollment

Source: PEIMS Standard Reports (2018-19 through 2023-24) Link: https://rptsvr1.tea.texas.gov/adhocrpt/adspr.html

NOTE: Average Annual Percent Change is the average of each year's annual change year over year.

Figure 8. District Tax Revenue

Source: TEA PEIMS Financial Reports 2022-23

Link: https://tea.texas.gov/finance-and-grants/state-funding/state-funding-reports-and-data/peims-financial-data-downloads
NOTE: State Totals per Student exclude charter districts. Per student amounts are per enrolled student (not membership).



Item	FIELD Name
Local M&O Tax (Retained)	ALL FUNDS-LOCAL TAX REVENUE FROM M&O (excluding recapture)
State (Less TRS On-Behalf)	ALL FUNDS-STATE REVENUE (excludes TRS on-behalf)
Federal	ALL FUNDS-FEDERAL REVENUE
Other Local and Intermediate	ALL FUNDS-OTHER LOCAL & INTERMEDIATE REVENUE
TOTAL Revenue	Sum of Above

Figure 9. District Actual Operating Expenditures

Source: TEA PEIMS Financial Reports 2022-23

Link: https://tea.texas.gov/finance-and-grants/state-funding/state-funding-reports-and-data/peims-financial-data-downloads
NOTE: State Totals per Student exclude charter districts. Per student amounts are per enrolled student (not membership).

Item	PEIMS Function Code(s)	Field Name
Instruction	11, 95	ALL FUNDS-INSTRUCTION + TRANSFER EXPEND-FCT11,95
Instructional Resources & Media	12	ALL FUNDS-INSTRUC RESOURCE MEDIA SERVICE EXP, FCT12
Curriculum & Staff Development	13	ALL FUNDS-CURRICULUM/STAFF DEVELOPMENT EXP, FCT13
Instructional Leadership	21	ALL FUNDS-INSTRUC LEADERSHIP EXPEND, FCT21
School Leadership	23	ALL FUNDS-CAMPUS ADMINISTRATION EXPEND, FCT23
Guidance Counseling	31	ALL FUNDS-GUIDANCE & COUNSELING SERVICES EXP, FCT31
Social Work	32	ALL FUNDS-SOCIAL WORK SERVICES EXP, FCT32
Health	33	ALL FUNDS-HEALTH SERVICES EXP, FCT33
Transportation	34	ALL FUNDS-TRANSPORTATION EXPENDITURES, FCT34
Food Service Operation	35	ALL FUNDS-FOOD SERVICE EXPENDITURES, FCT35
Extracurricular	36	ALL FUNDS-EXTRACURRICULAR EXPENDITURES, FCT36
General Administration	41, 92	ALL FUNDS-GENERAL ADMINISTRAT EXPEND-FCT41,92
Plant Maintenance & Operations	51	ALL FUNDS-PLANT MAINTENANCE/OPERA EXPEND, FCT51
Security & Monitoring	52	ALL FUNDS-SECURITY/MONITORING SERVICE EXPEND, FCT52
Data Processing	53	ALL FUNDS-DATA PROCESSING SERVICES EXPEND, FCT53
Community	61	ALL FUNDS-COMMUNITY SERVICES, FCT61



Figure 10. Payroll Expenditure Summary

Source: PEIMS Standard Report (2023-24) and PEIMS Actual Financial Reports (2022-23)

Link: Staff FTE Counts and Salary Reports - https://rptsvr1.tea.texas.gov/adhocrpt/adpeb.html

Payroll Expenditure - https://tea.texas.gov/finance-and-grants/state-funding/state-funding-reports-and-

data/peims-financial-data-downloads

NOTE: Average Base Salary includes charter districts; Payroll expenditure state totals exclude charter districts.

Item	FIELD Name
Operating Expenditures	ALL FUNDS-TOTAL OPERATING EXPENDITURES BY OBJ
Payroll	ALL FUNDS-TOTAL PAYROLL EXPENDITURES

Figure 11. General Fund Balance

Source: PEIMS Standard Reports (2023-24); PEIMS Actual Financial Reports (2022-23)

Link: Fund Balance - https://tea.texas.gov/finance-and-grants/state-funding/state-funding-reports-and-data/peims-

single-file-financial-data-downloads;

Operating Expenditures - https://tea.texas.gov/finance-and-grants/state-funding/state-funding-reports-and-

data/peims-financial-data-downloads

Note: Per student amounts are per enrolled student (not membership).

Item	FIELD Name
Unreserved/Unassigned Fund Balance	FUND = 199, OBJECT = 3600
Operating Expenditures	GEN FUNDS-TOTAL OPERATING EXPENDITURES BY OBJ

Figure 12. Staff Ratio Comparisons

Source: PEIMS Standard Reports (2023-24)

Link: https://rptsvr1.tea.texas.gov/adhocrpt/adpeb.html

Figure 13. Teacher Turnover Rates

Source: TAPR (2022-23)

Link: https://rptsvr1.tea.texas.gov/perfreport/tapr/2022/download/DownloadData.html

NOTE: DPSTURNR, DPSTURNN, DPSTURND

Figure 14. Special Program Characteristics

Source: TAPR (2022-23)

Link: https://rptsvr1.tea.texas.gov/perfreport/tapr/2022/download/DownloadData.html

Note: Migrant (DPNTMIGC), TOTAL STUDENTS (DPNTALLC), Career & Tech membership (DPETVOCC and DPETALLC)



APPENDIX B – Target and Peer Group Data

Table 1. Accountability Data

District Name	Rating	Overall Score
MANOR ISD	С	75
CHANNELVIEW ISD	В	87
CORSICANA ISD	В	81
DEL VALLE ISD	В	82
LOCKHART ISD	С	75
MONTGOMERY ISD	Α	93
NEW BRAUNFELS ISD	В	86
SAN MARCOS CISD	С	78



Table 2. Student Data

District Name	Enroll.	Eco- Disadv.	English Learners	Special Ed	Bi-Ling	ESL	CTE Enrollment	Atten. Num.	Atten. Denom.	Atten. Rate
MANOR ISD	9,658	6,577	4,395	1,082	928	336	2,766	1,196,434	1,319,472	90.7
CHANNELVIEW ISD	9,434	8,333	4,297	1,317	2,052	840	3,140	1,298,533	1,414,277	91.8
CORSICANA ISD	6,075	4,834	1,815	923	271	1,281	2,005	822,584	900,705	91.3
DEL VALLE ISD	11,287	10,164	5,544	1,933	2,234	2,668	2,720	1,454,448	1,648,712	88.2
LOCKHART ISD	6,604	4,792	2,495	918	896	1,004	1,800	786,032	883,921	88.9
MONTGOMERY ISD	9,794	2,813	350	1,343	147	230	3,915	1,387,892	1,503,335	92.3
NEW BRAUNFELS ISD	9,779	3,773	973	1,480	579	543	2,667	1,355,603	1,458,000	93.0
SAN MARCOS CISD	8,311	6,410	1,345	1,461	718	521	2,191	1,077,587	1,188,767	90.6
TEMPLE ISD	8,784	6,590	1,350	1,766	236	515	2,104	1,122,543	1,223,722	91.7
TEXARKANA ISD	7,276	5,475	785	954	201	244	1,959	931,728	1,013,618	91.9



Table 3. Staff Data – Average Base Pay

District Name	Teacher FTE	Teacher Base Pay	Teacher Average Base Pay	Admin. FTE	Admin. Base Pay	Admin. Average Base Pay	Super. FTE	Super. Base Pay	Super. Average Base Pay
MANOR ISD	621.15	\$41,910,041	\$67,471	72.13	\$6,822,804	\$94,586	1.00	\$276,549	\$276,549
CHANNELVIEW ISD	592.60	\$41,278,860	\$69,657	91.41	\$8,786,606	\$96,127	1.00	\$270,375	\$270,375
CORSICANA ISD	401.79	\$24,264,657	\$60,391	35.14	\$3,453,539	\$98,287	1.00	\$250,583	\$250,583
DEL VALLE ISD	782.77	\$49,284,900	\$62,962	71.30	\$6,534,905	\$91,658	1.00	\$246,938	\$246,938
LOCKHART ISD	399.71	\$23,172,585	\$57,974	34.36	\$3,267,345	\$95,100	1.00	\$249,100	\$249,100
MONTGOMERY ISD	626.22	\$38,223,535	\$63,442	55.08	\$5,298,153	\$96,197	0.50	\$68,973	\$137,946
NEW BRAUNFELS ISD	602.49	\$37,853,432	\$60,448	72.50	\$6,578,361	\$90,739	1.00	\$260,000	\$260,000
SAN MARCOS CISD	616.67	\$36,050,522	\$58,460	47.38	\$4,547,696	\$95,989	1.00	\$259,628	\$259,628
TEMPLE ISD	620.90	\$36,643,223	\$59,017	69.25	\$6,518,792	\$94,132	1.00	\$280,000	\$280,000
TEXARKANA ISD	555.23	\$29,477,948	\$53,091	60.05	\$5,124,468	\$85,335	1.00	\$267,310	\$267,310



Table 4. Staff Data – Other Staff FTEs and Teacher Turnover

District Name	Support FTE	Paraprof. FTE	Auxiliary FTE	Total Staff FTE	Teacher Turnover Numerator	Teacher Turnover Denominator	Teacher Turnover Rate
MANOR ISD	143.72	80.79	205.04	1,122.84	248.4	607.5	40.9
CHANNELVIEW ISD	165.88	156.35	461.96	1,468.20	135.5	601.7	22.5
CORSICANA ISD	91.26	95.62	221.45	845.27	110.4	401.2	27.5
DEL VALLE ISD	189.41	226.78	559.96	1,830.21	235.2	769.7	30.6
LOCKHART ISD	116.03	81.52	157.70	789.32	99.1	405.9	24.4
MONTGOMERY ISD	110.96	98.16	270.00	1,136.70	109.3	583.5	18.7
NEW BRAUNFELS ISD	142.30	136.47	198.32	1,175.81	136.8	595.4	23.0
SAN MARCOS CISD	158.84	136.87	386.78	1,346.54	145.8	571.8	25.5
TEMPLE ISD	178.70	164.84	258.85	1,292.53	172.4	601.4	28.7
TEXARKANA ISD	119.78	177.53	291.65	1,204.24	101.1	549.3	18.4



Table 5. Financial Data – District Revenue

District Name	Local Tax Revenue (Retained)	State Revenue (less TRS On- Behalf)	Federal Revenue	Other Local Revenue	Total Revenue
MANOR ISD	\$78,683,355	\$8,022,163	\$20,992,350	\$8,716,005	\$116,413,873
CHANNELVIEW ISD	\$37,545,198	\$49,061,385	\$28,449,479	\$14,676,011	\$129,732,073
CORSICANA ISD	\$22,259,075	\$34,188,738	88,738 \$12,972,507 \$2,		\$72,017,478
DEL VALLE ISD	\$93,791,627	\$8,874,124	\$31,736,926	\$14,819,548	\$149,222,225
LOCKHART ISD	\$23,813,364	\$32,813,475	\$14,469,426	\$5,150,915	\$76,247,180
MONTGOMERY ISD	\$71,000,530	\$7,854,384	\$12,269,720	\$7,114,965	\$98,239,599
NEW BRAUNFELS ISD	\$71,974,695	\$6,687,979	\$9,026,253	\$6,461,197	\$94,150,124
SAN MARCOS CISD	\$75,857,956	\$7,853,920	\$24,762,483	\$4,342,945	\$112,817,304
TEMPLE ISD	\$45,914,500	\$38,761,739	\$31,700,476	\$12,569,193	\$128,945,908
TEXARKANA ISD	\$24,612,070	\$44,540,315	\$31,831,237	\$4,096,018	\$105,079,640



Table 6. Financial Data – All Funds Operating Expenditures

District Name	11 + 95	12	13	21	23	31	32	33	34
MANOR ISD	\$60,385,187	\$923,498	\$1,298,694	\$4,812,513	\$7,609,836	\$2,548,547	\$1,843,276	\$1,305,993	\$5,653,022
CHANNELVIEW ISD	\$77,758,922	\$958,070	\$971,855	\$2,259,878	\$6,635,831	\$4,553,098	\$0	\$1,019,979	\$4,210,914
CORSICANA ISD	\$39,385,860	\$571,392	\$556,953	\$2,462,454	\$3,325,007	\$2,518,904	\$119,226	\$594,756	\$2,434,836
DEL VALLE ISD	\$1,840,731	\$1,840,731	\$3,515,794	\$2,320,710	\$7,707,492	\$4,638,039	\$1,914,086	\$1,664,860	\$8,725,180
LOCKHART ISD	\$42,284,161	\$711,471	\$1,524,651	\$1,260,629	\$3,480,699	\$2,894,517	\$393,914	\$623,221	\$3,727,332
MONTGOMERY ISD	\$58,396,509	\$726,274	\$1,210,177	\$1,782,258	\$4,400,240	\$4,554,865	\$3,358	\$773,593	\$4,997,179
NEW BRAUNFELS ISD	\$51,170,352	\$1,328,469	\$1,910,150	\$1,394,510	\$5,841,554	\$3,433,019	\$455,279	\$1,380,018	\$2,710,331
SAN MARCOS CISD	\$61,680,875	\$920,718	\$2,141,021	\$2,391,328	\$6,007,531	\$3,014,524	\$811,972	\$955,913	\$5,485,234
TEMPLE ISD	\$60,258,270	\$1,373,650	\$2,384,558	\$2,581,109	\$5,859,725	\$3,894,717	\$1,487,048	\$1,469,086	\$3,667,655
TEXARKANA ISD	\$56,844,742	\$363,120	\$2,994,193	\$1,150,344	\$5,860,445	\$3,209,571	\$61,384	\$664,907	\$455,019



Table 7. Financial Data – All Funds Operating Expenditures (cont.)

District Name	35	36	41+92	51	52	53	61	TOTAL
MANOR ISD	\$7,386,224	\$3,160,188	\$5,079,103	\$12,366,698	\$2,435,885	\$2,929,613	\$1,538,049	\$121,276,326
CHANNELVIEW ISD	\$7,269,436	\$2,226,910	\$4,742,317	\$13,499,349	\$2,127,142	\$2,410,002	\$10,000	\$130,653,703
CORSICANA ISD	\$5,662,263	\$2,369,593	\$1,304,280	\$7,400,898	\$1,711,615	\$2,131,227	\$68,050	\$72,617,314
DEL VALLE ISD	\$7,948,713	\$3,522,471	\$4,773,425	\$13,231,432	\$1,589,761	\$1,194,734	\$1,894,876	\$147,875,235
LOCKHART ISD	\$5,085,446	\$1,789,375	\$2,817,352	\$5,818,703	\$420,573	\$1,211,264	\$620,604	\$74,663,912
MONTGOMERY ISD	\$5,160,389	\$2,798,599	\$2,630,276	\$11,382,513	\$1,608,774	\$2,151,732	\$129,124	\$102,705,860
NEW BRAUNFELS ISD	\$3,289,900	\$3,606,317	\$4,038,037	\$10,355,168	\$552,351	\$1,695,720	\$549,114	\$93,710,289
SAN MARCOS CISD	\$5,808,900	\$2,461,432	\$4,037,273	\$10,069,171	\$1,455,202	\$2,037,574	\$683,104	\$109,961,772
TEMPLE ISD	\$6,585,618	\$3,630,203	\$3,104,871	\$9,194,184	\$1,167,478	\$3,802,505	\$813,830	\$111,274,507
TEXARKANA ISD	\$7,263,045	\$3,555,678	\$4,518,058	\$10,149,774	\$1,307,948	\$2,275,764	\$1,024,904	\$101,698,896