



OCTOBER 27, 2020

OASBO 2020 VIRTUAL CONFERENCE

STORY STORY BONDS



PIPER | SANDLER

Realize the power of partnership.

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Topics for Discussion

- I. Market Update**
- II. North Marion SD 2018 GO Bonds**
- III. Gresham-Barlow SD 2017 & 2019 GO Bonds**
- IV. Silver Falls SD 2020 Refunding GO Bonds**

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Long-Term Market Overview¹

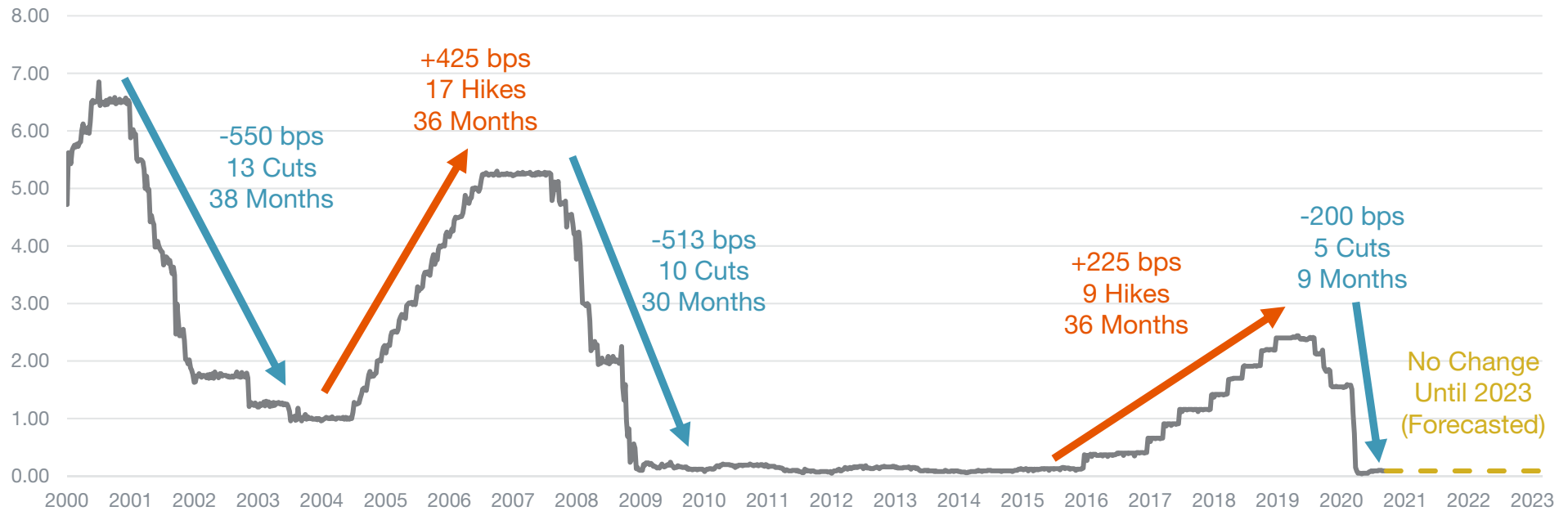
After substantial volatility in both the Treasury and Municipal market due to COVID-19, municipal deals continue to price successfully; some issues price with concessions, particularly on smaller transactions



1. Source: TM3 and Treasury Data. As of 10/9/2020.

Historical Federal Funds Rate Movements¹

The Fed currently has no plans to hike rates given an ailing US economy



- The Federal Reserve quickly cut rates and adopted more than a few liquidity measures to prevent credit from seizing up
- On March 3rd, the Fed reduced rates by 50bp in what was its first unscheduled emergency rate cut since 2008
 - The 50bp rate cut was a unanimous decision by the FOMC, taking the Fed's benchmark rate to a range of 1.00-1.25%

1. Source: FRED. As of Q3 2020.

Placement Market

- Placement market is largely functioning as usual
 - Public market was a bit more disrupted by initial COVID shock and some issuers turned to placements at the time
- Generally, see an increase in placement volume when muni spreads widen
 - Bank pricing tracks treasuries/swaps and spreads generally don't track with muni spreads
- Market has softened for weaker credits, specialty sectors, and anything speculative. Banks can be aggressive for the right situation, i.e. ancillary business relationship or opportunity, local support
- Bank appetite for:

Tax-exempt	Taxable	BQ	Non-BQ
Cinderella Bonds	Forward Rate Locks	Variable Rate	Fixed Rate

- Market for up to 20-25 year fixed, but deepest audience < 15 years

COVID-19 Impact on Credit Ratings

- In April/May, S&P and Moody's declared outlook on U.S. public finance negative
- Not all sectors and credits impacted equally
- Areas/revenue streams hardest hit:

Tourism	Gas Taxes	Transit	Income Taxes
Airlines	Toll Roads	Higher Ed	Sales Tax

- Property tax revenues stable but vulnerable to declines
 - Remote work opportunities allow people to move to lower cost regions
 - Corporations potentially reduce office space
 - Higher delinquencies
- Strong liquidity will allow some local governments to better withstand the economic slowdown and avoid immediate distress as the recession deepens
- Upgrades still possible
 - Moody's upgraded Oregon Local Government pension pools in June

Short-Term Borrowing Options

- **Bank Loan**
- **Oregon Education Districts Short-Term Borrowing Program (TANPool)**
 - **Public offering of pooled Tax Anticipation Notes for school districts, ESD's and community colleges**
 - **Official Statement, credit rating, continuing disclosure**
 - **Traditionally one issue per year, closing in early June but ability to sell multiple series at any time, if there is interest**
 - **Materials circulated in February**
 - **Request and fill out a cash flow to determine borrowing size by mid-March**

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Bond Details

- **\$42.2 million General Obligation Bonds, Series 2018A & 2018B**
 - Authorization approved at November 2017 election, 60.18% approval
 - Bonds sold in February 2018
- **\$14 million additional funds: bond premium, interest earnings, OSCIM grant, seismic grant, energy trust incentives & M98 funds**
- **Bonds assigned A+ rating from S&P Global Ratings**
- **Ballot title included levy rate estimate of \$1.86/\$1,000**
 - Levy rate estimated at time bonds sold was \$1.84/\$1,000
 - Actual levy rates:

Fiscal Year	Levy Rate
2020-21	\$ 1.6322
2019-20	1.7338
2018-19	1.7229

- **District utilized deferred interest bonds to curtail initial levy rate increase**



Bond Projects

- High School rebuild and improvements for Career and Technical Education Programs;
- Improved safety and security campus-wide and technology improvements;
- Reinvestments in current building assets including, but not limited to heating/ventilation, roofs, restrooms and parking lots;
- Improved traffic flow projects;
- Repayment of loan of primary school roof;
- Improved grounds and athletic facilities; and
- Site improvements, demolition, furnishing and equipment.



Increasing Opportunities



Committing to Safety & Security



Local Partnerships



Re-Investing in Our Assets



Challenges Faced During Construction

- **Implementation of CAT Tax**
 - Took effect January 1, 2020
 - Contracts already in place
 - District received change order from contractor for >\$180,000
 - Waited and recently negotiated a reduction to \$135,000

- **COVID-19 Pandemic**
 - Construction and manufacturing exempted under Governor's Shutdown Order if social distancing maintained
 - Bond project manager ensuring contractor in compliance with this requirement and the High School and other large projects continued as planned
 - Lots of coordination/communication needed with staff working remotely, offices closed
 - Some subcontractors have been exposed to COVID-19 and had to quarantine, leading to slowdowns on construction schedule



Challenges Faced During Construction

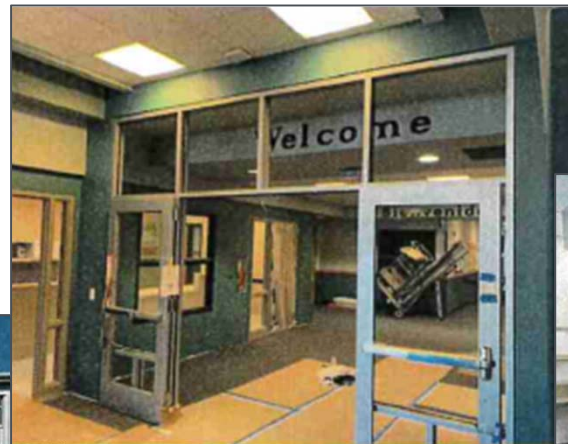
■ September Wildfires

- Multiple wildfires burning near the District caused horrible air quality in the District
- OSHA didn't allow outside activities for construction workers and air quality in middle school was affected
- District lost crews for a couple weeks
- Delayed completion of middle school roof and other middle school projects
 - HVAC work was being completed so openings let a lot of smoke in the building
- Just took things day by day until work could resume



All's Well that Ends Well?

- Additional projects
 - Parking lot and more roofs
- Almost complete!
 - High school is last project, expected complete by year end
- Bond Oversight Committee took a two-hour walking tour on September 30th
- "We renovated the whole campus for less money than it costs to build a new building." – Superintendent Redlinger



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Bond Details

- **\$291.17 million General Obligation authorization**
 - Approved at November 2016 election, 51.26% approval
 - \$241.17 million sold in February 2017
 - \$50 million sold in April 2019
- **\$8 million OSCIM grant**
- **Bonds assigned Aa3 rating from Moody's Investors Service**
- **District utilized deferred interest bonds to curtail initial levy rate increase and wrap new authorization around existing debt that didn't mature until FY 2021**
- **Ballot title included estimated levy rate increase of \$1.89/\$1,000 (total levy rate at \$2.76/\$1,000)**
- **Originally planned to sell the entire authorization at once but things got complicated after the election**



Bond Projects

Improving Learning Spaces:

- Expanding classrooms to relieve over-crowding
- Increasing access to technology
- Modernizing areas for science, engineering and vocational education

Safety Projects:

- Securing entries
- Emergency communications equipment
- Classroom door locks

Significant Projects:

- Major Renovations to Sam Barlow and Gresham High Schools
- Replacing North Gresham and East Gresham Elementary Schools
- Improvements to Deep Creek-Damascus K-8
- Improving water and air quality

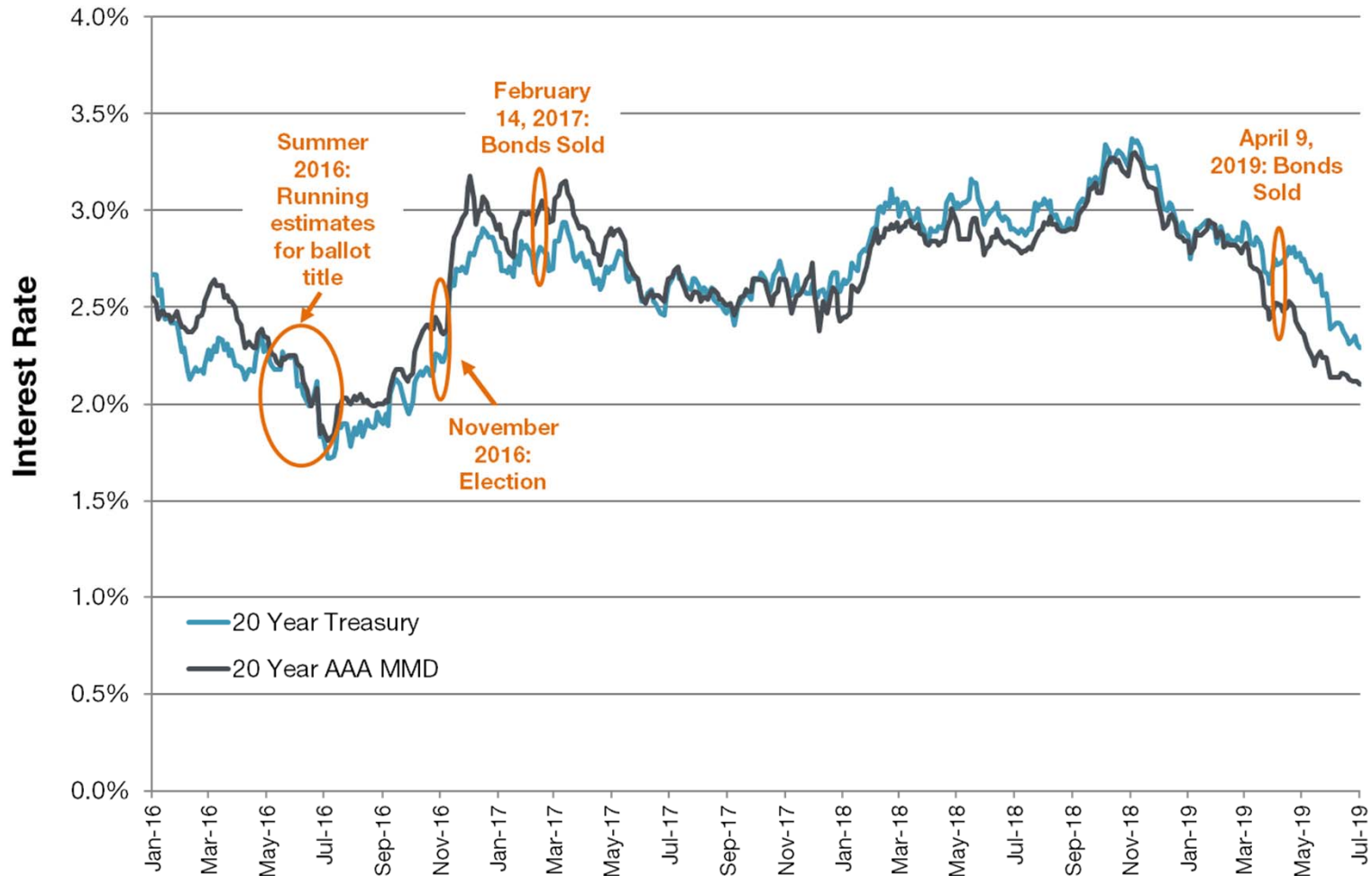
Additional Costs:

- Refinancing capital costs
- Land acquisition, site and building improvements, demolition
- Furnishing, equipping projects and bond issuance costs.



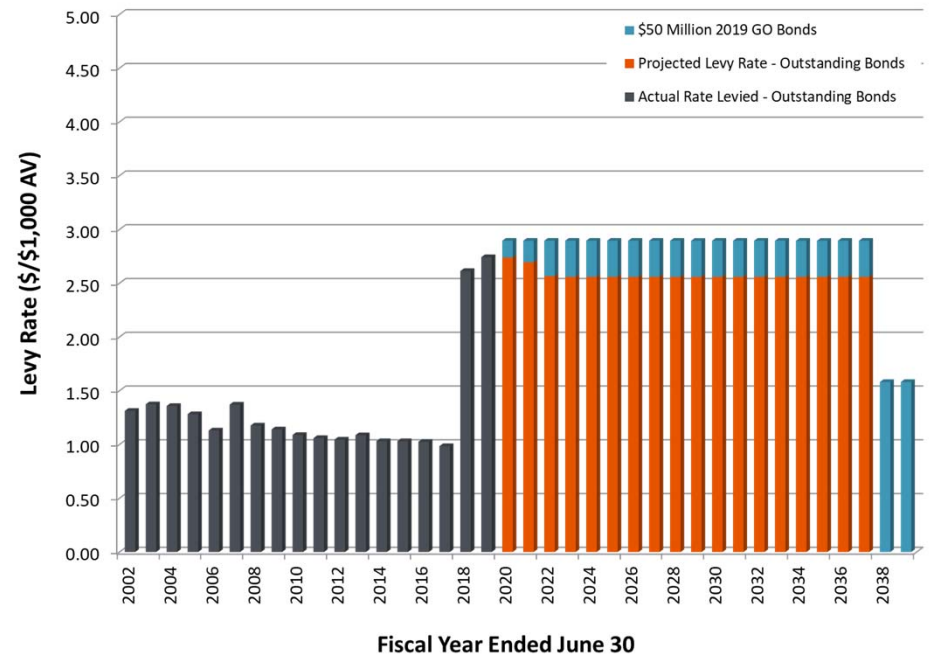
Challenges Faced

- Interest rates shot up after election
 - 20 Year MMD went up over 0.6% between election and sale date



Challenges Faced

- Rise in interest rates meant the District couldn't issue the full par amount without exceeding the levy rate estimate provided to voters
 - 2017 sale was downsized to meet the levy rate target upfront with a slight decline in FY 2022 to layer on the remaining authorization
 - Delaying second piece also added two years to overall term of the authorization since the maximum in the ballot title applies to when bonds are sold
- Assessed value in 2016-17 was well below estimate due to ODR property tax program ruling.
 - AV growth was 2% vs 3% estimate



Challenges Faced – Prior to Approval

- **Conservative voters (especially on taxes)**
 - Ranked 22 of 25 Metro area districts in overall tax burden
 - \$210 million levy failed in 2013 (61% no)
- **Initial polling suggested support at about \$50 million**
 - Bond Planning Committee recommended \$299 million
- **Levy was about \$1/\$1,000 pre-bond, estimated at \$2.89/\$1,000 after**
- **Without warning, City decided to put a community center on the ballot**

All's Well that Ends Well?

- Splitting up the sales allowed the District to maximize proceeds and better manage levy rate, keeping faith with voters

	2017 Bonds	2019 Bonds	Total
Par Amount	\$241,165,714	\$50,000,227	\$291,165,941
Premium	29,810,354	3,865,130	33,675,484
Total Proceeds	270,976,068	53,865,357	324,841,425

- So far, levy rate has been better than projected at time of each sale thanks to strong AV growth
- Allowed staff to catch their breath!

Fiscal Year	Levy Rate
2019-20	\$ 2.8721
2018-19	2.7426
2017-18	2.6132



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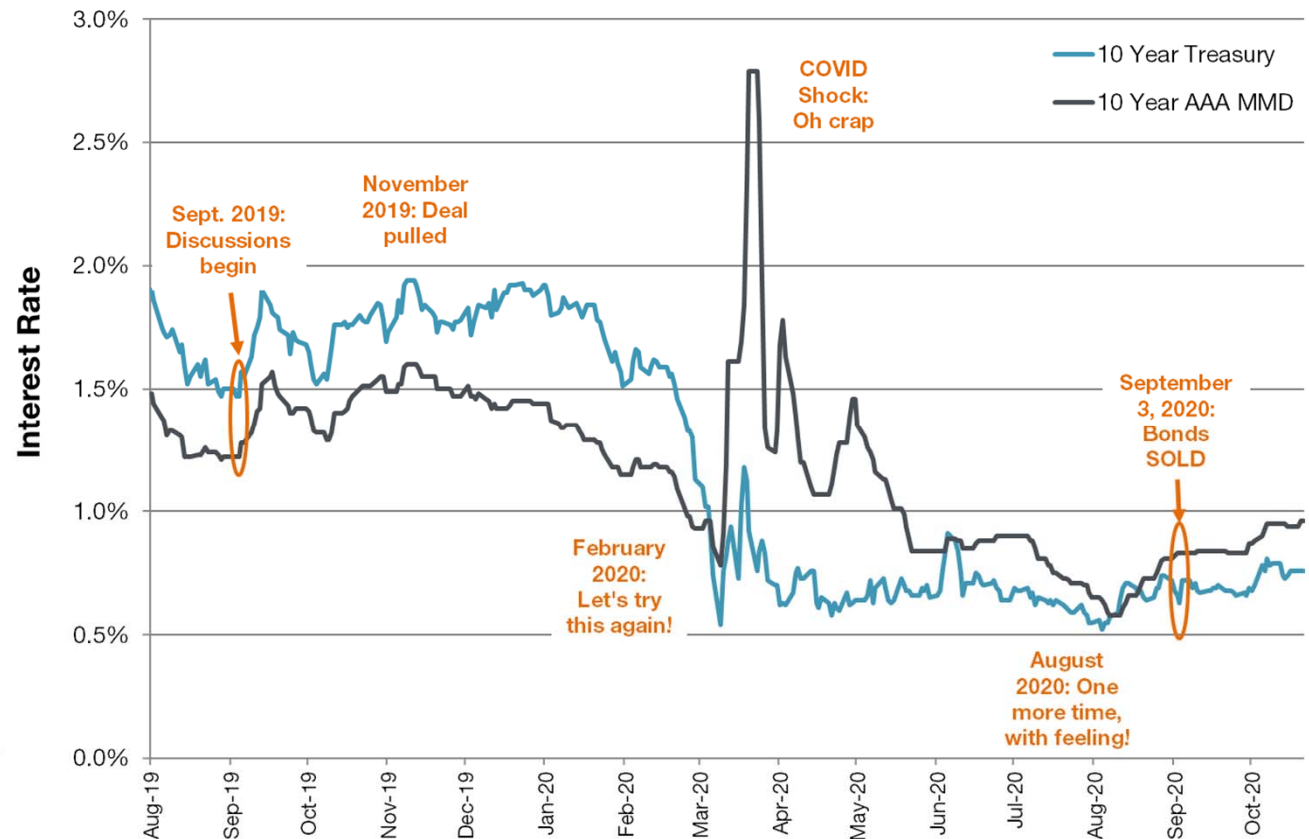
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Bond Details

- \$19.405 million General Obligation Refunding Bonds, Series 2020
 - Resolution passed October 14, 2019
 - Bonds closed September 17, 2020
 - What took so long??
 - Once an issuer decides to move ahead on a refunding, still takes ~2 months before rates are locked with a public sale

Bond Market Roller Coaster



Other Challenges Faced

- **Obtaining a rating**
 - **Most publicly sold debt has a credit rating**
 - **Involves a conference call with rating analysts to review documentation and financial info**
 - **The fee may be triggered by having the call or when they go to committee several days later**
 - **Fees dependent on deal size, not insignificant (\$13,000 - \$70,000)**
 - **Fee is generally paid out of refunding proceeds but if refunding not completed, issuer on the hook for a portion of the fee**
 - **Want to be fairly confident deal will be done when speaking to rating analysts**
 - **~2 weeks of risk between rating fee trigger and when rates locked**
 - **Volatile market made it a difficult decision for the District to make**

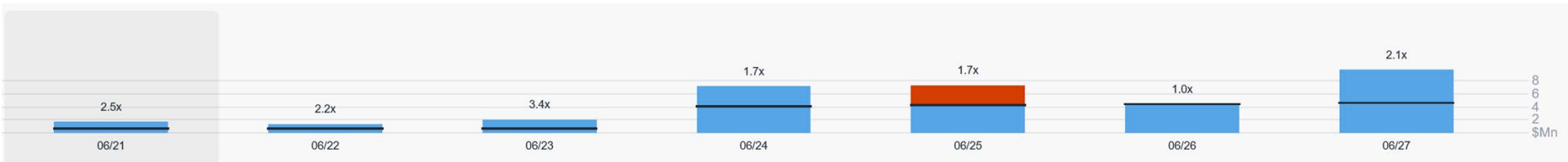
Other Challenges Faced

- **September Wildfires**

- **In the period between pricing and closing, wildfires began raging nearby, threatening the District and triggering evacuation warnings for portions of the District**
- **District office closed, staff evacuating homes**
 - **Multiple evacuations, spraying down houses**
- **Created difficulties for staff to review documents and provide information and signatures at a period when time is of the essence**
 - **Created questions and uncertainty for how to handle disclosure**
 - **Official Statement was already finalized but requirement to update if there is a “material” change**
 - **When do you issue an amendment for a situation when the status is constantly changing?**
 - **What do you say when the extent of damage is unknown?**

All's Well that Ends Well?

- Market timing ended up about as good as you can get
- Spreads to Treasury were extremely competitive
 - On top of Eugene School District which sold competitively two days prior and has an underlying rating of Aa2 (two notches above Silver Falls)
- Strong order flow



- Savings better than prior estimates

	8/16/19 Estimate	Final Results
Total NPV Savings	\$648,648	\$1,158,320
Savings as % of Proceeds	3.35%	5.97%

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